

## **MEMORANDUM**

**DATE:** July 17, 2024

**TO:** Chair Adigweme and Planning Commissioners

**CC:** Rebecca Kennedy, Deputy Director, Community Development Department

FROM: Bryan Snodgrass, Principal Planner, Community Development Department

RE: July 23 Planning Commission Workshop discussion of 2024 zoning code text

changes to facilitate housing options in advance of 2025 Comprehensive Plan

and Title 20 update

#### **Background:**

As directed by the City Council staff is exploring potential targeted zoning code changes in 2024 to facilitate housing options, particularly for ownership and/or less costly housing, The changes are in recognition of the ongoing housing accessibility crisis, and new state mandates which will require significant amendments in most of these areas as part of the Comprehensive Plan and zoning code update. At a July 15, 2024, workshop the Council directed staff to proceed with four changes outlined in this memorandum. Expanded ADU and duplex allowances, streamlined infill development standards and cottage cluster amendments would be brought back to the Council this summer for immediate adoption on an emergency action basis. The fourth item, potential creation of a mobile home park zoning district, requires development of specific standards and outreach to park owners and residents prior to scheduling adoption hearings later in fall 2024.

Materials reviewed by the City Council on July 15 are <a href="here">here</a>. Videotape of the discussion is <a href=here</a>. The July 23 Planning Commission workshop is intended to provide an opportunity for review and feedback on the proposed changes. Specific code change language for the ADU/duplex allowances, infill streamlining and cottage cluster amendments shared with the Council is attached to the memorandum. Further Commission review prior to Council action is not anticipated for these items. Review of the potential mobile home park zoning district is to be determined, pending drafting of proposed standards, and outreach.

#### **Summary of Proposed Changes:**

1. Expanded ADU and duplex allowances in single family zones. Under HB 1110 the City of Vancouver is required to adopt standards allowing middle housing developments of up to 4 units on lots in single family zoning districts citywide, and up to 6 units when located near Bus Rapid Transit (BRT) stations or if affordable housing units are proposed. HB 1337 requires allowing two ADUs of up to 1,000 square feet on each single family lot, which can be counted towards the middle housing standards. Existing Vancouver standards allow one ADU per lot of up to 800 square feet or 50% of the area of the main house, whichever is less, resulting in approximately 30 applications per year citywide recently. Duplexes are allowed as a limited use in single family zones as part of infill developments.

Proposed text changes (see Attachment A) would expand existing City ADU standards to allow two ADUs per lot and bring them into full compliance with HB 1337 requirements and would expand duplex allowances in partial compliance with HB 1110 requirements, with denser middle housing allowances to be addressed in the Comprehensive Plan update. Duplexes would be subject to the same height, building setback, and parking space per unit requirements as single-family homes.

2. <u>Streamlined infill development standards with smaller lots.</u> Existing VMC 20.920 allows properties in single family zones that are 2.5 acres or smaller and surrounded in part by existing development to be divided into new lots smaller than otherwise allowed under the base zoning provided various conditions are met. A two-tier system is established, with Tier I infill developments allowing lots approximately 20% smaller than otherwise allowed in single family zoning districts, and Tier II allowing lots approximately 30-35% smaller in most cases, as well as limited duplexes and attached housing. Tier II infill applications are required to conduct a neighborhood meeting prior to application submittal and are subject to additional substantive design criteria.

New HB 1110 requirements to allow middle housing developments of 4-6 units on lots in single family zones prohibit design or other standards applying to middle housing but not single family development and will likely render City infill standards moot.

Staff envisions proposing short term changes to infill standards to eliminate the two-tiered system and the neighborhood meeting and design requirements, and to lower minimum infill lot size requirements to better align with likely HB 1110-compliant standards to be adopted in late 2025. Although laudable in their intent, the requirement for a separate neighborhood meeting prior to application submittal is partially redundant with requirement to hold a pre-application conference, which neighborhood representatives (in cases where there is a Neighborhood Association to contact) are invited to. Requirements for design standards have also likely served as at least a partial disincentive for infill projects which by definition are small in scope. Staff believes there is value in taking steps in the direction of HB 1110 in the short term, both to facilitate shorter term development of some smaller housing options, and also to limit the extent to which long term residential supplies are used up with conventional larger housing construction that will likely remain in place for decades. Draft zoning code change language is in Attachment B.

3. <u>Amended cottage cluster regulations.</u> These are recommended to lower the minimum parent parcel size of cluster sites from 20,000 to 10,000 square feet, and make fully clear that land divisions of these sites into individual fee simple lots facilitating ownership are allowed as well as

developing the cluster on a single site plan. Draft zoning code change language is attached. See Attachment C

Council discussion was in support of moving the above changes forward quickly, indicating that concerns regarding infill streamlining can be addressed by better ensuring allowance of community member comments and questions at pre-application conferences.

4. Creation of a new mobile home park zoning district to better facilitate retention of existing parks. The role of mobile homes in providing affordable housing is increasingly being recognized. The state Manufactured/Mobile Home Landlord-Tennant Act was amended in 2023 to require landlords to provide two years notice for closure or conversion of parks, and written notice of opportunities to compete to purchase parks made available for sale or lease. In Southwest Washington, recent closures and conversions of longtime manufactured home parks have become more frequent. Council received written testimony stressing the importance of mobile homes and general suggestions for their preservation at their May 20, 2024 meeting. Staff is exploring the potential of creating a mobile home park zone, along the lines of what a small number of other Washington jurisdictions have already done. These range from the City of Bothell, which has an overlay zone applied to most existing parks allowing very few uses other than mobile homes. The City of Tumwater and others allow a broader range of non-mobile home uses, and a reasonable use exception. Staff will begin outreach to the 16 existing mobile home parks in city limits on a potential new zoning district allowing flexibility but fewer uses than the existing single and multi-family zones applying to the parks currently allow, with the intent to preserve this supply of existing affordable housing. Mobile home park zoning is a key recommendation in Reside Vancouver, the City's Anti-Displacement Plan that was established in 2019.

#### **Timelines and Next Steps**

Pending Commission discussion at the July 23 workshop, staff will bring changes for ADU and duplex allowances, infill streamlining, and cottage cluster amendments to the City Council in the short term for adoption as an emergency action.

Staff will begin outreach to mobile home park owners and residents and pending feedback develop an adoption schedule, also informed by Planning Commission discussion at the July 23<sup>rd</sup> workshop and any further Council direction.

Long range and current planning staff as well as legal staff will attend the July 23 Planning Commission workshop. Any advance questions should be forwarded to Bryan Snodgrass, bryan.snodgrass@cityofvancouver.us, 360-487-7946.

#### Attachments:

- A. Amendments to allow two Accessory Dwelling Units or duplexes on single family lots
- B. Amendments to streamline infill development standards and allow smaller lots
- C. Amendments to allow smaller cottage cluster parent parcels, and make clearer that land divisions are allowed

## Attachment A - Amendments to allow two Accessory Dwelling Units or duplexes on single family lots

# Chapter 20.810 ACCESSORY DWELLING UNITS

#### Sections:

20.810.010	Purpose.
20.810.020	Definition.
20.810.030	Applicability.
20.810.040	Development Standards.
20.810.050	Submission Requirements.
20.810.060	<b>Conversion of Existing Accessory Structures.</b>

### 20.810.010 Purpose.

*Purpose.* The purpose of these code provisions for accessory dwelling units (ADUs) is to: (1) provide homeowners with flexibility in establishing separate living quarters within or adjacent to their homes for the purpose of caring for seniors, providing housing for their children or obtaining rental income; (2) increase the range of housing choices and the supply of accessible and affordable housing units within the community consistent with statutory requirements; and (3) ensure that the development of accessory dwelling units does not cause unanticipated impacts on the character or stability of single-family neighborhoods. (Ord. M-4377 § 2(g), 2022; Ord. M-4209 § 2, 2017; Ord. M-3643, 2004)

#### 20.810.020 Definition.

Accessory Dwelling Unit (ADU). One or more rooms with private bath and kitchen facilities comprising an independent, self-contained dwelling unit within or attached to a single-family dwelling or in a detached building on the same lot as the primary dwelling unit. An ADU is distinguishable from a duplex in that, unlike a duplex, it is clearly subordinate to the primary dwelling unit, both in use and appearance. (Ord. M-4377 § 2(g), 2022; Ord. M-4209 § 2, 2017; Ord. M-3931 § 25, 2009; Ord. M-3643, 2004)

## 20.810.030 Applicability.

A. Accessory dwelling unit applicability. ADUs shall be allowed as limited uses on all lots that are located in all zoning districts within an urban growth area that allow for single-family homes in all residential zoning

districts (R-2, R-4, R-6, R-9, R-17, R-18, R-22, R-30, R-35, and R-50) if in compliance with all of the development standards contained in VMC 20.810.040. ADUs shall not be allowed within nonresidential zoning districts or in the following circumstances:

- 1. On properties not containing a detached single-family dwelling.
- 2. On properties containing activities requiring a home occupation permit pursuant to Chapter <u>20.860</u>

  VMC.
- B. *Approval process*. A proposed ADU shall be reviewed by means of a Type I procedure, pursuant to VMC 20.210.040, subject to the development standards contained in VMC 20.810.040. An ADU use is not subject to site plan review. (Ord. M-4377 § 2(g), 2022; Ord. M-4209 § 2, 2017)

## 20.810.040 Development Standards.

Development standards for accessory dwelling units. An ADU shall comply with the following standards:

- A. *Configuration*. An ADU may be located either within, attached to, or detached from the primary structure.
- B. *Density*. Only one Up to Two ADUs may be created in conjunction with each parcel single-family residence.
- C. *Minimum lot size*. An ADU may be established on any legally established parcel meeting applicable standards of this chapter.
- D. Maximum unit size. The gross floor area, calculated from finished wall to finished wall. ADU shall not exceed 1,000 800 square feet or 50 percent of the primary single-family structure, not including garage and/or detached accessory buildings (whichever is less). ADUs created entirely within existing basements may exceed 800 square feet, provided they are not larger than the size of the remainder of the overall home.
- E. *Minimum unit size*. The gross floor area of an ADU shall not be less than the requirements of the Washington State Building Code.
- F. *Setbacks and lot coverage*. Additions to existing structures, or the construction of new detached structures, associated with the establishment of an ADU shall not exceed the allowable lot coverage or encroach into required setbacks as prescribed in the underlying zone. The applicable setbacks shall be the same as those prescribed for the primary structure, not those prescribed for detached accessory structures.

- G. Scale and visual subordination. New detached ADUs, or ADUs extending from existing structures, shall not comprise more than 50 percent of total visible façade area of the primary structure and other outbuildings not including the ADU, as seen from the front of the lot. ADUs shall be subject to a maximum height of 25 feet.
- H. Parking. No additional on-site parking is required in conjunction with the establishment of an ADU.
- I. Design and appearance. ADUs that are separate or extending from existing structures shall be architecturally compatible with the principal dwelling.
- J. *Construction standards*. The design and construction of the ADU shall conform to all applicable standards in the building, plumbing, electrical, mechanical, fire, health and any other applicable codes. (Ord. M-4377 § 2(g), 2022; Ord. M-4209 § 2, 2017; Ord. M-3959 § 38, 2010; Ord. M-3701 § 24, 2005; Ord. M-3643, 2004)

### 20.810.050 Submission Requirements.

The following information shall be submitted as part of an application for review:

- A. Application. Completed and signed application provided by the planning official.
- B. Fee. Fee pursuant to Chapter 20.180 VMC.
- C. *Site plan.* To-scale site plan showing the exact location of the primary residence and any accessory structures, parking, landscaping and setbacks.
- D. *Floor plan.* Floor plan, drawn to scale, of entire house and accessory unit within the primary residence or within freestanding accessory structure.
- E. *Elevations*. Elevations drawn to scale of the accessory unit within the primary residence or within freestanding accessory structure. (Ord. M-4377 § 2(g), 2022; Ord. M-4209 § 2, 2017; Ord. M-3643, 2004)

## 20.810.060 Conversion of Existing Accessory Structures.

A. Conversions of an existing structure. An existing garage structure or other outbuilding may be converted to an ADU; provided, that the structure complies with established setback standards for a primary structure, not accessory structure, as prescribed in the underlying zone, and complies with applicable building codes, and all other standards of this section. Conversion of such garage shall not result in the elimination of the requirement of one legal on-site parking space to serve the single-family residence. Existing structures, including but not limited to detached garages, may be converted even if they violate current code requirements for setbacks or lot coverage.

- B. Conversion of existing garages located in non-conforming setbacks. Garages constructed before January 1, 2021, that are legally nonconforming as to side or rear yard setback may be eligible to be converted or replaced at their current location; provided, that:
- 1. All applicable ADU, building, and other standards are met.
- 2. Conversion or replacement structure or portion of the structure located within the setback does not result in it exceeding 15 feet in height or any taller than the existing structure, whichever is greater. Conversions or replacements of garages shall not result in the elimination of the requirement of one legal on-site parking space to serve the single-family existing residence.
- C. Off-street parking requirements. The off-street parking requirements for the primary residence shall be provided for elsewhere on the site in conformance with the setback, paving and other development standards described in Chapter 20.945 VMC, Parking and Loading. (Ord. M-4377 § 2(g), 2022; Ord. M-4209 § 2, 2017; Ord. M-3701 § 25, 2005; Ord. M-3663 § 20, 2004; Ord. M-3643, 2004)

## 20.410.030 Uses. {Single Family Zoning Districts}

- A. *Types of uses.* For the purposes of this chapter, there are four kinds of use:
- 1. A permitted (P) use is one that is permitted outright, subject to all of the applicable provisions of this title.
- 2. A limited (L) use is permitted outright providing it is in compliance with special requirements, exceptions or restrictions.
- 3. A conditional use (C) is a discretionary use reviewed through the process set forth in Chapters  $\underline{20.245}$  and  $\underline{20.210}$  VMC, governing conditional uses and decision-making procedures, respectively.
- 4. A prohibited use (X) is one that is not permitted in a zoning district under any circumstances.
- B. *Use table*. A list of permitted, limited, conditional, and prohibited uses in low-density residential districts is presented in Table 20.410.030-1.

#### Table 20.410.030-1. Lower-Density Residential Districts Use Table

USE	R-2	R-4	R-6	R-9	R-17
RESIDENTIAL					,

USE	R-2	R-4	R-6	R-9	R-17
Household Living	P <sup>1</sup>	P <sup>1</sup>	P <sup>1</sup>	P <sup>1</sup>	P <sup>1</sup>
Group Living	P/X <sup>1</sup>	P/X <sup>1</sup>	P/X <sup>1</sup>	P/X <sup>1</sup>	P/X <sup>1</sup>
Home Occupation	L <sup>2</sup>	L <sup>2</sup>	L <sup>2</sup>	L <sup>2</sup>	L <sup>2</sup>
Medical Center Residential	L <sup>23</sup>	L <sup>23</sup>	L <sup>23</sup>	L <sup>23</sup>	L <sup>23</sup>
HOUSING TYPES					
Single Dwellings, Attached	L18	L <sup>18</sup>	L <sup>18</sup>	L <sup>18</sup>	L <sup>18</sup>
Single Dwellings, Detached	Р	Р	Р	Р	Р
Accessory Dwelling Units	L <sup>4</sup>	L <sup>4</sup>	L <sup>4</sup>	L <sup>4</sup>	L <sup>4</sup>
Duplexes <sup>22</sup>	<u>P</u> L <sup>21</sup>	<u>P</u> L <sup>21</sup>	<u>PL<sup>21</sup></u>	<u>P</u> L <sup>21</sup>	L <sup>24</sup>
Multi-Dwelling Units	Х	Х	X	Х	L <sup>24</sup>
Existing Manufactured Home Developments	L <sup>5</sup>	L <sup>5</sup>	L <sup>5</sup>	L <sup>5</sup>	L <sup>5</sup>
Designated Manufactured Homes	L/X <sup>19</sup>	L/X <sup>19</sup>	L/X <sup>19</sup>	L/X <sup>19</sup>	L/X <sup>19</sup>
New Manufactured	L <sup>20</sup>	L <sup>20</sup>	L <sup>20</sup>	L <sup>20</sup>	L <sup>20</sup>

USE	R-2	R-4	R-6	R-9	R-17
Homes					
Cottage Cluster Housing	P <sup>25</sup>	P <sup>25</sup>	P <sup>25</sup>	P <sup>25</sup>	Х
CIVIC (Institutional)					
Basic Utilities	С	С	С	С	С
Colleges	С	С	С	С	С
Community Centers	Х	Х	Х	Х	Х
Community Recreation	C <sub>e</sub>	C <sub>6</sub>	C <sub>6</sub>	C <sub>6</sub>	C <sub>e</sub>
Cultural Institutions	P/C <sup>7</sup>				
Day Care					
– Family Day Care Homes	P <sup>8</sup>				
– Child Care Centers	L/C <sup>11</sup>				
– Adult Day Care	L/C/X <sup>9</sup>				
Emergency Services (except ambulance services)	L/C <sup>11</sup>				
Ambulance Services	Х	Х	Х	X	X

USE	R-2	R-4	R-6	R-9	R-17
Medical Centers	Х	Х	Х	Х	Х
Parks/Open Space					
– Neighborhood Parks	Р	Р	Р	Р	Р
– Community Parks	Р	Р	Р	Р	Р
– Regional Parks	С	С	С	С	С
- Trails	Р	Р	Р	Р	Р
Postal Service	С	С	С	С	С
Religious Institutions	L/C <sup>11</sup>				
Schools	L/C <sup>11</sup>				
Social/Fraternal Clubs	Х	Х	Х	Х	Х
Transportation Facilities	C <sup>12</sup>				
COMMERCIAL		<u> </u>			
Commercial and Transient Lodging	L/C/X <sup>13</sup>				
Eating/Drinking Establishments	Х	Х	Х	Х	Х
Entertainment-					

USE	R-2	R-4	R-6	R-9	R-17
Oriented					
– Adult Entertainment	Х	Х	Х	Х	Х
- Indoor Entertainment	Х	Х	Х	Χ	Х
– Major Event Entertainment	Х	Х	Х	Х	Х
General Retail					
– Sales-Oriented	C <sup>14</sup>				
– Personal Services	C <sup>14</sup>				
– Repair-Oriented	Х	Х	Х	X	Х
– Bulk Sales	Х	Х	Х	X	Х
– Outdoor Sales	Х	Х	Х	Х	Х
Motor Vehicle Related					
– Motor Vehicle Sales/Rental	Х	Х	Х	Х	Х
- Motor Vehicle Servicing/Repair	Х	Х	Х	Х	Х
– Vehicle Fuel Sales	Х	Х	Х	Х	Х

USE	R-2	R-4	R-6	R-9	R-17
– EV Basic Charging Stations (accessory only)	Р	Р	Р	Р	Р
– EV Rapid Charging Stations (accessory only)	Р	Р	Р	Р	Р
– EV Battery Exchange Stations	Х	Х	Х	Х	Х
Offices					
– General	Х	Х	Х	Х	Х
– Medical	Х	Х	Х	Х	Х
– Extended	Х	Х	Х	Х	Х
Nonaccessory Parking	Х	Х	Х	Х	Х
Self-Service Storage	Х	Х	Х	X	X
Marinas	С	С	С	С	С
INDUSTRIAL		1	1	l	
Bulk Fossil Fuel Storage and Handling Facilities	Х	Х	Х	Х	Х
Cleaner Fuel Storage	Х	Х	Х	Х	Х

USE	R-2	R-4	R-6	R-9	R-17
and Handling Facilities					
Small Fossil Fuel or Cleaner Fuel Storage and Distribution Facilities	X	X	X	X	X
Industrial Services	Х	Х	Х	Х	Х
Manufacturing and Production	X	Х	Х	Х	Х
Railroad Yards	Х	Х	Х	Х	Х
Research and Development	X	Х	Х	Х	Х
Warehouses/Freight Movement	X	Х	Х	Х	Х
Wholesale Sales	Х	Х	Х	Х	Х
Waste-Related	Х	Х	Х	Х	Х
Major Utility Facilities	Х	Х	Х	Х	Х
OTHER					
Agriculture/Horticulture	Р	Р	Р	Р	Р
Airports/Airparks	Х	Х	Х	Χ	Х

USE	R-2	R-4	R-6	R-9	R-17
Animal Kennels/Shelters	Х	Х	Х	Х	Х
Cemeteries	C <sup>15</sup>				
Detention and Post- Detention Facilities	Х	Х	Х	Х	Х
Dog Day Care	Х	Х	Х	Х	Х
Heliports	Х	Х	Х	Х	Х
Recreational or Medical Marijuana Facilities	Х	Х	Х	Х	Х
Medical Marijuana Cooperatives	Х	Х	Х	Х	Х
Mining	Х	Х	X	Х	Х
Rail Lines/Utility Corridors	Р	Р	Р	Р	Р
Temporary Uses	L <sup>16</sup>				
Wireless Communication Facilities	L/C/X <sup>17</sup>				

Residential care homes, state or federally approved, with six or fewer residents and any required on-site residential staff permitted by right; all larger group living uses prohibited.

**<sup>2</sup>** Subject to the provisions of Chapter <u>20.860</u> VMC, Home Occupations.

Reserved for future use.

- **4** Subject to the provisions of Chapter <u>20.810</u> VMC, Accessory Dwelling Units.
- **5** Subject to the provisions of Chapter 20.880 VMC, Manufactured Home Parks. Manufactured home developments established prior to July 1, 2005, are exempt from the standards of VMC 20.410.050(F), Criteria for Placement of Manufactured Homes, and may continue to exist and expand within existing previously approved boundaries. An existing manufactured home in a development or subdivision may be replaced or may be relocated either to an approved manufactured home development or an approved manufactured home subdivision.
- **6** Subject to provisions in VMC <u>20.895.040</u>, Community Recreation and Related Facilities.
- **7** Libraries only permitted outright; all other cultural institutions are conditional uses.
- **8** Family day care homes for no more than 12 children are permitted when licensed by the state.
- **9** Adult day care facilities for six or fewer adults allowed as limited uses subject to compliance with the development standards governing home occupations, per VMC 20.860.020(B)(1) through (B)(7); facilities with seven to 12 adults allowed as conditional uses; and larger facilities are prohibited.
- **10** Repealed by M-4289.
- **11** Schools, religious institutions, government buildings, fire stations, child care centers, and emergency services facilities that meet all of the criteria contained in VMC <u>20.410.050(D)</u> are permitted by right; all others require conditional use approval. Child care centers permitted by right shall be consistent with Chapter <u>20.840</u> VMC, Child Care Centers, and be subject to Type II review pursuant to VMC <u>20.210.050</u>.
- 12 Except bus, trolley and streetcar stops, including bus shelters, which are allowed by right.
- **13** One- and two-bedroom bed-and-breakfast facilities are permitted outright and three- to six-bedroom bed-and-breakfast facilities are allowed as conditional uses, with all bed-and-breakfast facilities subject to provisions of Chapter 20.830 VMC, Bed and Breakfast Establishments. No more than six bedrooms are allowed under any circumstances. All other commercial lodging is prohibited.
- **14** Retail commercial uses limited to 1,500 gsf per use to a maximum of 5,000 square feet in planned developments of 150 units or more. See VMC 20.260.020(B)(1)(b)(2).
- **15** Subject to provisions in VMC <u>20.895.030</u>.
- **16** Subject to provisions in Chapter 20.885 VMC, except sales of fireworks which are prohibited in residential zones.
- **17** Building-mounted antennas are allowed by conditional use on nonresidential buildings in single-family residential zones subject to requirements contained in Chapter <u>20.890</u> VMC, Wireless Communication Facilities.
- **18** Subject to VMC <u>20.260.020(B)(1)(a)(2)</u>, planned development, VMC <u>20.910.050</u>, Zero Lot Line Developments, and Chapter <u>20.920</u> VMC, Infill Development Standards.
- **19** A "designated manufactured home" is exempt from the development standards of VMC <u>20.410.050(F)</u> and may continue to exist and expand. An existing unit may be replaced or may be relocated either to an approved manufactured home development or an approved manufactured home subdivision. After July 1, 2005, only "new manufactured homes" that also meet the "designated manufactured home" criteria will be permitted on individual lots not part of an existing approved manufactured home development or manufactured home subdivision, except that a new manufactured home

placed on an individual lot after July 1, 2005, may be relocated as permitted by this title if within five years of the date of the original placement.

- **20** Subject to VMC <u>20.410.050(F)</u>, Development Standards Criteria for Placement of Manufactured Homes.
- 21 Subject to Chapter 20.920 VMC, Infill Development Standards.
- 22 Existing duplexes built on lots meeting the minimum infill lot size standards of Table 20.920.060-1 shall be considered conforming uses even if not part of an infill development.
- **23** Medical center residential uses, as defined in VMC  $\underline{20.160.020}$ , are permitted outright if approved through a public facilities master plan per VMC  $\underline{20.680.040}$ .
- **24** Two-family dwellings (duplexes), three-family, or four-family dwellings are permitted subject to density and development standards of the R-17 district.
- **25** Pursuant to Chapter <u>20.950</u> VMC, Cottage Cluster Housing.

(Ord. M-4380 § 6, 2022; Ord. M-4377 § 2(a), 2022; Ord. M-4325 § 3, 2020; Ord. M-4289 § 4, 2019; Ord. M-4255 § 6, 2018; Ord. M-4254 § 3(BB), 2018; Ord. M-4187 § 5, 2016; Ord. M-4071 § 7, 2014; Ord. M-4066 § 5, 2013; Ord. M-4035 § 2, 2012; Ord. M-4034 § 10, 2012; Ord. M-4024 § 6, 2012; Ord. M-4002 § 5, 2011; Ord. M-3931 § 9, 2009; Ord. M-3922 § 19, 2009; Ord. M-3840 § 18, 2007; Ord. M-3709 § 4, 2005; Ord. M-3663 § 12, 2004; Ord. M-3643, 2004)

## Attachment B - Amendments to streamline infill development standards and allow smaller lots

# Chapter 20.920 INFILL DEVELOPMENT STANDARDS

#### Sections:

20.920.010	Purpose.
20.920.020	Applicability.
20.920.030	Relationship to Other Development Standards.
20.920.040	Procedures.
<del>20.920.050</del>	Tier 1 Infill Standards.
<del>20.920.060</del>	Tier 2 Infill Standards.

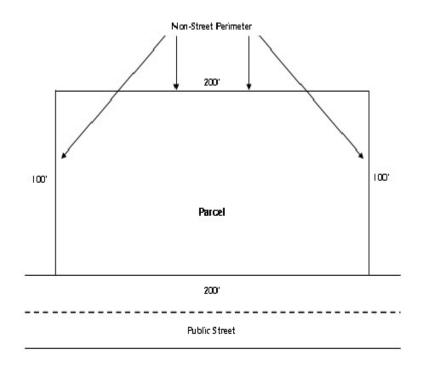
#### 20.920.010 Purpose.

The intent of the infill ordinance is to encourage the development of underutilized and challenged parcels in the R-9, R-6, R-4, and R-2 zoning districts. The infill ordinance accommodates a variety of housing types including single family detached, single family attached, and duplexes. (Ord. M-3643, 2004)

## 20.920.020 Applicability.

- A. *Eligibility Criteria*. This Chapter may be applied to parcels created prior to the adoption date of this ordinance that meet all of the following criteria:
- 1. The parcel is within the R-9, R-6, R-4, R-2 zoning district; and
- 2. The parcel is two and one-half (2.5) acres or smaller in area. An infill parent parcel size may be increased by 5% with approval from the Planning Official; and
- 3. The proposed development can and will be served by urban services at the time of final plat or development approval. For the purposes of this Chapter, "urban services" shall mean public water and sewer service as described in VMC Title 14; and
- 4. There is urban development abutting the subject site on at least 50% of its nonstreet perimeter. For the purposes of this section, "nonstreet perimeter" shall mean that portion of the perimeter of the parcel that is not abutting a public street. Where there is no abutting public street, the entire perimeter is used for measurement.

- a. For the purposes of this Chapter, "urban development" shall mean a parcel that meets at least one of the following criteria:
- 1. All parcels with existing nonresidential or multi-family structures that are currently receiving urban services (e.g. public sewer and water); or
- 2. Tax exempt parcels, regardless of development status; or
- 3. All plats which have received final or preliminary approval within the last five (5) years; or
- 4. Parcels two and one-half (2.5) acres or smaller in area which have existing residential structures; or



Non-Street Perimeter Example

100' + 200' + 100' = 400' total non-street perimeter

50% of non-street perimeter = .5 x 400' = 200'
required abutting urban development

- 1. Parcels that are designated on the City of Vancouver Comprehensive Plan for multi-family, commercial, or industrial development; or
- 2. Parcels that are not developable based on a prior development review determination (e.g. park lands, environmentally sensitive lands, properties with utility easements).

B. Applicability of the Standards. There are two levels of infill standards and incentives: Tier 1 and Tier 2. The Tier 2 infill standards offer greater incentives but require compliance with design standards and a neighborhood meeting. Application of either the Tier 1 or Tier 2 infill provisions of this Chapter is an option available for parcels that meet the eligibility criteria. However, all infill parcels created as a result of the application of this Chapter and the subsequent infill development on those parcels shall be subject to the standards of this Chapter.

For the purposes of this chapter, the following definitions apply:

- 1. An "infill parent parcel" is the larger parcel of land from which infill parcels are divided.
- 2. "Infill Land Division" is the division of an infill parent parcel using some or all of the standards of this Chapter. Tier 1 Infill Land Divisions are those divisions that utilize only the Tier 1 standards of this Chapter. Tier 2 Infill Land Divisions are those divisions that utilize one or more of the Tier 2 standards of this Chapter.
- 3. "Infill parcels" are either parcels that meet the eligibility criteria of this Chapter or those parcels created by the land division of an infill parent parcel through the application of the standards in this Chapter. Tier 1 Infill Parcels are created as a result of Tier 1 Land Divisions. Tier 2 Infill Parcels are created as a result of Tier 2 Land Divisions.
- 4. "Infill development" is the subsequent residential development on infill parcels.
- 5. "Duplex" shall mean a building designed or used for residence purposes by not more than two (2) families, and containing two (2) dwelling units and located on one legal parcel.
- 6. "Infill Development Plan" is a plan that is required to be submitted with infill development which identifies the existing and proposed lot characteristics, including applicable standards and incentives as described under Tier 1 and Tier 2 development as contained in this chapter.
- 7. "Predominant" shall mean the most frequently occurring residential design characteristic along both sides of the road frontage from intersection to intersection (or block face). (Ord. M-3840 § 41, 08/06/2007; Ord. M-3643, 01/26/2004)

## 20.920.030 Relationship to Other Development Standards.

A. All of the provisions of this code that would apply to a noninfill project shall apply to infill projects except as specifically modified by this chapter. If there is a conflict between the standards of this chapter and the provisions of any applicable overlay districts or plan districts, the overlay district or plan district standards shall supersede the standards of this chapter.

B. Development applications which meet the eligibility criteria for infill development, as outlined in this chapter, must comply with additional transportation standards as provided for in VMC <u>11.80.060</u> infill development transportation standards. (Ord. M-4354 § 3(J), 2021; Ord. M-3643, 2004)

#### 20.920.040 Procedures.

- A. *Infill Land Divisions*. The subdivisions and short subdivision of an infill parent parcel into nine (9) or fewer parcels shall be subject to Type II review. The subdivision of an infill parent parcel into more than nine (9) parcels shall be subject to Type III review. The proposed development shall comply with all applicable land division procedures and standards unless specifically modified pursuant to this Chapter.
- B. *Development on Infill Parcels*. All development on infill parcels created pursuant to this Chapter shall be subject to the standards for Infill Development. The applicable Infill Development Standards shall be recorded as a plat note on the final plat as a condition of approval.

C. Pre Application Meeting. The pre-application conference required pursuant to VMC Section 20.210.080 (Decision-Making Procedures. Pre-application Conference) may not be waived for Tier Land Tier II infill land division and infill lot development. In addition to the notice requirements of VMC Section 20.210 Decision-Making Procedures, the Planning Official or designee shall also mail written notice to all owners of record of property as shown on the most recent property tax assessment roll, located adjacent to and across the street from the subject property. The City shall also notify the appropriate neighborhood association(s) board members. This mailing shall be concurrent with that required by VMC Section 20.210 Decision-Making Procedures. Members of the public shall be provided with an opportunity to comment on the proposed project at a specific time during the meeting set aside for public comments. The notice must provide a brief description of the proposed development and a preliminary development plan. (Ord. M-3643, 2004)

#### 20.920.050 Tier 1 Infill Standards.

Tier 1 infill parcels, infill land divisions and the subsequent infill development on those Tier 1 infill parcels shall be subject to the following standards and incentives.

A. *Minimum Parcel Area.* Within an infill land division for single family development, no parcel shall be smaller than the minimum parcel area identified in Table 20.920.050-1, provided no lot shall exceed the maximum required by the underlying zoning district. In Tier 1, minimum parcel areas shall not be further reduced by a variance procedure in VMC Section 20.290. However, this shall not preclude variances to other standards.

Table 20.920.050-1. Minimum Parcel Area for Single Family Dwellings

Zoning District	Minimum Parcel Area Single Family Detached (sq. feet)
R-9	<u>2,000 4,000</u> sf
R-6	<u>3,000 </u> 6,000 sf
R-4	<u>4,000</u> 8 <del>,000</del> sf
R-2	<u>8,000</u> <del>16,000</del> sf

- B. *Minimum Parcel Width and Depth*. Within a Tier 1-infill land division, the minimum parcel width and minimum parcel depth standards of Table 20.410.050-1 (Development Standards In Low-Density Residential) may be reduced by up to forty-percent (40%). However, subsequent development on infill parcels that were created with less than the minimum width and depth required by Table 20.410.050-1 (Development Standards In Low-Density Residential), shall not be eligible for a variance to the minimum setback or frontage requirements.
- C. *Setbacks*. Infill parcels developed under provisions of this Chapter shall comply with setback requirements of Table 20.410-3 (Development Standards In Low-Density Residential) except that front yard and side yard setbacks in all zones shall be as follows:
- 1. Minimum Front Yard.
- a. Eighteen (18) feet for garage or carport structures or other similar vehicular shelter.
- b. Ten (10) feet for all other structures
- 2. Minimum Side Yard.
- a. Side yard shall comply with the standard side setbacks of the applicable zoning district.

D. Common Areas. If provided, Common Areas (e.g. landscaping in private tracts, shared driveways, private alleys, and similar uses) shall be maintained by a homeowners association or governed by another legal instrument. A copy of the applicable covenants, conditions and restrictions shall be provided to the City for review and acceptance before recording concurrently with the final plat. (Ord. M 3643, 2004)

#### 20.920.060 Tier 2 Infill Standards.

In addition to the Tier 1 standards and incentives, Tier 2 infill parcels and land divisions and the subsequent development on those Tier 2 infill parcels shall be subject to the following standards and incentives:

- A. *Additional Dwelling Types Allowed*. In addition to the uses allowed by VMC Table <u>20.410.030</u>-1 (Lower Density Residential Districts Use Table), duplexes and single-family attached dwellings are allowed on infill parcels subject to the standards of this chapter:
- 1. Infill developments of three or fewer parcels may have a duplex on a maximum of one parcel. Infill land divisions which result in more than three parcels may have duplexes on a maximum of one-third of the parcels. When the one-third calculation contains a fraction of a housing unit, the applicant must round down to the nearest whole unit. Infill parcels for duplex development shall meet the minimum parcel size area requirements in VMC Table 20.920.060-1 and shall be noted on the face of the plat. The maximum parcel size area standards of VMC Table 20.410.040-1 (Minimum and Maximum Densities and Lot Sizes) shall not apply to infill parcels for duplex development. Duplex development is not allowed on an infill parcel if it would result in less than the minimum density for the parcel.
- 2. *Procedures for Single-Family Attached Dwellings.* Development proposals for single-family attached dwellings utilizing the provision of this chapter shall be subject to the following procedures:
- a. Land divisions shall be reviewed according to Chapter 20.320 VMC. In addition, if the land is subdivided, development proposals must receive approval of a development plan that demonstrates how the proposal complies with this chapter and all other applicable requirements. The development plan shall be submitted and reviewed in conjunction with the land division application.
- b. Preliminary plats may not be approved without approval of the submitted development plan. Both the development plan and preliminary plat must be fully consistent with standards of this and all other applicable ordinances.
- c. Preliminary plats may be approved only where conditions of approval are established to ensure that subsequent or existing development on the resultant parcels shall occur consistent with the approved development plan.
- d. Building permits may only be approved if consistent with the approved development plan and land division for all units with common walls.
- 3. *Building Mass Supplemental Standard*. The maximum number of consecutively attached single-family units (i.e., with attached walls at property line) shall not exceed four units.

- 4. *Existing Public Alley Access.* Single-family attached subdivisions (creation of 10 or more parcels for single-family attached dwellings) shall receive primary vehicle access from a rear alley if a public alley exists within or adjacent to the subdivision.
- 5. *Pedestrian Pathways*. City may require dedication of right-of-way or easements and construction of pathways between single-family attached parcels (e.g., between building breaks) to provide for pedestrian connectivity between groupings of single-family attached units and from one side of the parcel to another.
- 6. Common Areas—If provided, Common Areas (e.g., landscaping in private tracts, shared driveways, private alleys, and similar uses) shall be maintained by a homeowners association or governed by another legal instrument. A copy of the applicable covenants, conditions and restrictions shall be provided to the city for review and acceptance before recording concurrently with the final plat.
- B. Neighborhood Meeting Required. A neighborhood meeting shall be held prior to submission of a Tier 2 infill development application. The applicant shall hold a public meeting to offer owners of property near the affected property an opportunity to participate in the development process. A preapplication conference cannot substitute for the required neighborhood meeting. The applicant shall follow the neighborhood meeting guidelines established by the city.
- 1. The neighborhood meeting shall be held no earlier than 90 days prior to submittal of the application.
- 2. The applicant shall send a notice of the meeting at least 15 days prior to the neighborhood meeting to:
- a. The official representative(s) of the city-recognized neighborhood association(s), if applicable, in whose boundaries the affected property is located, based on the list of official neighborhood associations kept by the planning official or designee, and
- Neighbors and property owners of record of property within a radius of 500 feet of the subject property. The records of the Clark County assessor shall be used for determining the property owners of record, and
- c. The city of Vancouver planning official or designee.
- 3. The notice must identify the date, time and place of the meeting and provide a brief description of the proposed development.
- 4. A copy of the notice, the proposed development plan as presented at the meeting, the mailing list, the sign-in sheet, and a meeting summary from the meeting shall be submitted with the application.
- 5. The planning official shall include the meeting summary with the notice of application sent to parties pursuant to VMC 20.210.060(B), Notification of Public Hearing.

- C. Minimum Parcel Size.
- 1. Infill parcels for single-family development (attached, detached and duplexes) shall meet minimum parcel area requirements as shown in Table 20.920.060-1.

Table 20.920.060-1. Minimum Parcel Area for Single-Family Dwellings

(Detached, Attached and Duplexes)

Zoning District	Minimum Parcel Area Single-Family Detached (sq. feet)	Minimum Parcel Area Single-Family Attached (sq. feet)	Minimum Parcel Area Per Duplex (sq. feet)
R-9	<u>2,000</u> 4 <del>,000</del> sf	<u>1,500</u> <del>3,000</del> sf	<u>3,000</u> <del>6,000</del> sf
R-6	<u>3,000</u> <del>5,000</del> sf	<u>2,000</u> 4 <del>,000</del> sf	<u>4,000</u> 8 <del>,000</del> sf
R-4	4,000 <del>7,000</del> sf	<u>2,500</u> <del>5,000</del> sf	<u>5,000</u> <del>10,000</del> sf
R-2	<u>8,000</u> , <del>14,000</del> sf	<u>5,000_10,000</u> sf	<u>10,000 <del>20,000</del> s</u> f

<sup>2.</sup> Parcel area may be varied by the planning official upon request. The planning official may grant a variance for up to one percent for proposed lots.

## 3. Tier 2 infill developments are not eligible to use Chapter 20.940 VMC, On-Site Density Transfers, provisions.

- D. *Minimum Parcel Width and Depth.* Within a Tier 2 infill land division, the minimum parcel width and minimum parcel depth standards of Table 20.410.050-1 (Development Standards in Lower-Density Residential) shall not apply. However, subsequent development on infill parcels that were created with less than the minimum width and depth required by Table 20.410.050-1 (Development Standards In Lower-Density Residential) shall not be eligible for a variance to the minimum setback or frontage requirements
- E. *Maximum Lot Coverage*. Maximum lot coverage may be increased 230 percent over the standard for the applicable zone in a Tier 2 infill development, as shown in Table 20.920.060-2.

#### Table 20.920.060-2. Maximum Building Coverage

Zoning District	Current Building Coverage Standard	Building Coverage Standard With 20% Increase
R-9	50%	<del>605%</del>
R-6	50%	<del>60</del> 5%
R-4	50%	<mark>695%</mark>
R-2	50%	<mark>605%</mark>

- F. *Setbacks.* Infill parcels developed under provisions of this chapter shall comply with setback requirements of Table 20.410.050-1 (Development Standards In Lower-Density Residential); except that minimum front, side and rear yard setbacks shall be as follows:
- 1. Minimum Front Yard.
- a. Eighteen feet for garage or carport structures or other similar vehicular shelter.
- b. Ten feet for other buildings.
- 2. Minimum Side Yard.
- a. Single-family attached dwellings interior side yard between attached buildings may be zero feet.
- b. All other uses shall comply with the standard side setbacks of the applicable zoning district.
- 3. Rear Yard. The minimum rear yard setback shall be 10 feet when the rear yard of the proposed infill development abuts parcels with existing single-family dwellings.
- G. Design Requirements for Tier 2 Development.
- 1. Purpose. The purpose of this requirement is to ensure compatibility of infill development with the character of existing residential structures while allowing higher density. Specific goals are as follows:
- a. To encourage new infill development that complements the existing neighborhood character.
- b. To ensure new infill development is consistent with the pattern of established residential structures in the immediate vicinity, while allowing a mix of housing types (e.g., single-family attached, duplexes).

- c. To provide a process for neighborhood participation in matters of compatibility within the context of these requirements.
- 2. Design Criteria. Tier 2 infill development shall meet the following design criteria as defined by the predominant existing residential character of the block face. The block face shall consist of properties along both sides of the public or private road frontage on which the development is located, from intersection to intersection, or the road end. If no intersection exists within 200 feet from the development site, then the block face shall consist of all properties along both sides of the road frontage within 200 feet of the development. Design requirements as contained in this section shall not apply to multifamily development containing three or more dwelling units. If there is no applicable existing development along a block face, subsections (G)(2)(a) through (G)(2)(f) of this section shall not apply.
- Building orientation on proposed lots located on the block face shall be the same as the predominant orientation of buildings along the block face.
- b. Access and location of off-street parking on proposed lots located on the block face shall be the same as the predominant character for existing development along the block face.
- c. Recessed entries or porches shall be incorporated to the extent that they present a predominant feature of existing dwellings along the block face.
- d. Proposed residences shall have no more stories than the average number of stories of existing buildings located along the block face. The number of stories shall be that which is visible from the street of the designated block face. When the average results in a fraction of less than .5, it shall be rounded down to the next story; a fraction of .5 or greater shall be rounded up to the next story.
- e. Roof pitch shall be within the same roof pitch category as the category within which the highest number of buildings along the block face falls, as follows: flat to slight (0:12 up to 3:12); moderate (greater than 3:12 up to 6:12); or steep (greater than 6:12). Where more than one category contains the highest number of buildings along the block face, the applicant may select from any roof pitch category up to and including the steepest category within which the highest number of buildings along the block face falls. For example, if there are eight homes on the block face and four have a flat to slight roof pitch and four have a moderate roof pitch, new homes may have a roof pitch from either category; however, a roof pitch in the steep category would not be allowed. (See also Figure 20.920.060-1, Categories of Roof Pitch Used to Determine Tier 2 Infill Predominant Character.)
- f. Roof overhangs shall be the same as the predominant character for existing development along the block face.

- 3. Waiver. Any of the above compatibility requirements may be waived if 75 percent or more of the residential property owners along both sides of the street of the subject block face agree to alternate design standards.
- 4. Neighborhood meeting (See VMC <u>20.920.050(B)</u>, Tier 2 Infill Standards). In the required neighborhood meeting, the applicant must also discuss and receive input on (but not limited to) the following topics:
- a. Connected roads and pathways;
- b. Buffering;
- c. Landscaping;
- d. Fencing:
- e. Facade features;
- f. Compatibility where there is no applicable existing development.
- H. *Expedited Development Review Process*. An applicant may request an expedited review process for infill projects. An expedited infill project shall be contingent upon city staffing and other resource availability. Community development department will endeavor to complete review of an infill project within a 60-day time period from fully complete (FC) to issuance of the land use decision for projects that do not require a hearing; and 80 days for projects that require a hearing.
- I. *Infill Development Transportation Standards*. Street standards may be reduced as part of an infill development. See VMC <u>11.80.060</u>. (Ord. M-4402 §§ 3(Z), 3(AA), 2023; Ord. M-3959 § 47, 2010; Ord. M-3840 § 42, 2007; Ord. M-3730 § 32, 2005; Ord. M-3663 § 24, 2004; Ord. M-3643, 2004)

## Attachment C - Amendments to allow smaller cottage cluster parent parcels, and make clearer that land divisions are allowed

# Chapter 20.950 COTTAGE CLUSTER HOUSING

#### Sections:

20.950.010	Purpose.
20.950.020	Applicability.
20.950.030	Site Development and Design Standards.
20.950.040	Approval Process.

#### 20.950.010 Purpose.

These standards are intended to allow groups of small-scale cottages around common areas in single or multifamily zoning districts in a manner promoting accessible housing and community interaction. The individual homes are smaller and shorter than what is allowed in the underlying zoning district, but they may be built at a higher density. (Ord. M-4377 § 2(d), 2022)

### 20.950.020 Applicability.

- A. *Permitted zones and required minimum project size.* Cottage cluster housing developments shall be allowed on properties 210,000 square feet or larger in size in the R-17, R-9, R-6, R-4 and R-2 zoning districts. Lot size minimums of the underlying zone are not applicable to cottage cluster developments.
- B. *Permitted Uses*. Cottage cluster development uses shall be limited to attached and detached single-family homes and associated outbuildings, public or private open space, and parking areas. Duplexes or attached single-family homes may constitute no more than 20 percent of the total number of units. Home occupations pursuant to Chapter 20.860 VMC shall be permitted only if there are no employees residing off site. Accessory dwelling units pursuant to Chapter 20.810 VMC shall be permitted only if located entirely within the single-family homes.
- C. The narrow lot development standards in Chapter 20.927 VMC and R-17 zoning district standards of Chapter 20.410 VMC shall not apply to cottage housing developments. Minimum lot frontage and minimum lot sizes are not applicable to cottage housing developments. (Ord. M-4438 § 4(L), 2023; Ord. M-4377 § 2(d), 2022)

### 20.950.030 Site Development and Design Standards.

- A. General Standards.
- 1. Cottage housing developments may be allowed at up to two times the maximum density of the underlying zone, including any accessory dwelling units.
- 2. Cottage housing developments shall contain a minimum of four and a maximum of 12 units in a cluster; provided, that a cottage development may contain up to two clusters.
- 3. Each single-family cottage shall not exceed 1,600 square feet in total floor area, and each duplex cottage 3,000 square feet. Floor areas of attached or detached garages and outbuildings shall count towards these size limits, with the exception of the first 200 square feet of garage or outbuilding per single-family cottage, or 400 square feet per duplex. Existing single-family homes may remain on site but will be counted toward the total density.
- 4. Building heights may not exceed 25 feet within 50 feet of the project site perimeter, and 30 feet elsewhere in the site. Roofs higher than 18 feet shall be pitched at a ratio of at least 6:12.
- 5. Covered porches shall be at least 60 square feet, with no dimension less than five feet.
- 6. Buildings shall be set back at least 10 feet from the nearest public or private road, and at least five feet from other buildings. Building setbacks to exterior property lines shall be that of the underlying zoning district.
- B. *Cottage Orientation*. Cottages must be clustered around a common courtyard and must meet the following standards:
- 1. At least 75 percent of the cottage units shall be located within 25 feet of a common courtyard, and shall have covered porches and main entries which face the common courtyard or an adjacent public street.
- 2. The planning official may at their discretion grant exceptions as needed to allow cottages abutting a public street at the site perimeter to face the street, and as needed in cases of very narrow or unusually configured project parcels may reduce the required percentage of lots located within 25 feet of the common courtyard to 50 percent.
- C. Common Courtyard Design Standards. Each cottage cluster must share a common courtyard in order to provide a sense of openness and community of residents. Common courtyards must meet the following standards:

- 1. The common courtyard must contain a minimum of 200 square feet of usable open or congregating space per cottage unit within the associated cluster.
- 2. The common courtyard must be generally square or round, and no narrower than 15 feet wide at its narrowest dimension.
- 3. The common courtyard shall be developed with a mix of landscaping, lawn area, pedestrian paths, and/or paved courtyard area, and may also include recreational amenities. Impervious elements of the common courtyard shall not exceed 50 percent of the total common courtyard area.
- 4. Pedestrian paths must be included in a common courtyard. Parking areas, required setbacks, and driveways do not qualify as part of a common courtyard.
- D. Required Parking and Parking Design.
- 1. *Required spaces*. Each dwelling unit shall include at least one parking space within the project area. Onstreet parking spaces abutting the project area may be counted towards this requirement.
- 2. *Common Parking Areas*. Parking may be located adjacent to an individual unit or in a common parking area. Common parking areas are subject to the following standards:
- a. Cottage cluster projects with fewer than 12 cottages are permitted parking clusters of not more than five contiguous spaces.
- b. Cottage cluster projects with 12 cottages or more are permitted parking clusters of not more than eight contiguous spaces.
- c. Parking clusters must be separated from other spaces by at least four feet of landscaping.
- d. Clustered parking areas may be covered.
- 3. Parking location, access and screening.
- a. Off-street parking areas with five or more spaces shall not be located within 20 feet from any property line that abuts a street other than an alley.
- b. No off-street parking space or vehicle maneuvering area is permitted between a property line that abuts a street (other than an alley) and the front façade of cottages located closest to that property line.
- c. No off-street parking space is permitted within 10 feet of any other property line external to the cottage cluster, except property lines abutting an alley. Driveways and drive aisles are permitted within 10 feet of other external property lines.

- d. Sight-obscuring landscaping, fencing, or walls at least three feet in height shall separate clustered parking areas and parking structures from common courtyards and property lines external to the cottage cluster.
- E. Pedestrian Access.
- 1. A pedestrian path must be provided that connects the main entrance of each cottage to the following:
- a. The common courtyard;
- b. Shared parking or solid waste storage areas;
- c. Community buildings; and
- d. Sidewalks in public rights-of-way abutting the site or rights-of-way if there are no sidewalks.
- 2. The pedestrian path must be hard-surfaced and a minimum of three feet wide.
- F. Community Buildings. Cottage cluster projects may include community buildings for the shared use of residents that provide space for accessory uses such as community meeting rooms, guest housing, exercise rooms, day care, community eating areas, community gardens, or picnic shelters. Community buildings must meet the following standards:
- 1. Each cottage cluster is permitted one community building.
- 2. The community building shall have a maximum floor area of 1,200 square feet.
- G. *Maintenance of Common Areas*. The development application shall include a plan for ongoing maintenance of shared or common areas, including a mechanism for ensuring that the maintenance plan will be implemented.
- H. Solid Waste and Recycling Access and Collection.
- 1. An access plan for solid waste and recycling collection service to all dwellings in the development shall be submitted with the application.
- 2. The access and collection plan shall show either a designated collection point for each lot or a common solid waste storage area for use by all lots and the ability of collection vehicles to maneuver safely to all points of collection. All circulation and turnaround designs must meet the requirements of VMC 11.80.070 and the Transportation Standard Details and be feasible using city-provided solid waste truck turning modeling templates and truck specifications. Collection vehicles shall be able to circulate the development and service receptacles with minimal backing required.

- 3. Collection points and common solid waste storage areas shall be accessible to collection vehicles without requiring backing out of a driveway onto a public street. If only a single access is available to the storage area, adequate turning radius shall be provided to allow collection vehicles to safely exit the site in a forward motion.
- 4. Where collection is not feasible on each lot, one or more designated common solid waste storage areas, located no further than 150 feet from any dwelling it serves, shall be provided.
- a. Common outdoor solid waste storage areas must have a smaller gate, door or open walkway entrance for residents in addition to and separate from the service gate(s).
- b. The dimensions of the common solid waste storage area shall accommodate receptacles consistent with current methods of local collection and allow for pedestrian (driver and residents) access between receptacles. Plans shall show footprints of all intended receptacles using dimensions from city-provided solid waste receptacle standards.
- c. Outdoor common solid waste storage areas shall be enclosed by a screen comprised of a sightobscuring wall, fence and/or vegetation. Service gate(s) shall allow access to haulers; they shall be capable of being secured in fully closed and open positions.
- d. Solid waste storage receptacles shall be clearly labeled to indicate the type of materials accepted.
- e. Common outdoor solid waste storage areas shall not be located in a side or rear yard setback that abuts property that is not within the same development; i.e., impacts of the location on neighboring properties is an important consideration. Every effort should be made to locate outdoor garbage and recycling areas so as to minimize their impacts on existing neighboring residential properties.
- 5. Designated collection points shall be located adjacent to alleys or streets but shall not obstruct sidewalks, bike lanes, or vision clearance triangles.
- 6. Maintenance of any private streets or alleys used for solid waste collection service shall be the responsibility of the property owners, and a maintenance agreement shall be recorded with the plat.
- 7. Each lot must have adequate storage space for carts when not set out for collection day. If lots do not have garages, driveways, or other suitable features for storing carts, individual or shared enclosure areas must be provided and shown on plans. Receptacles and common storage areas must be screened from view and not located in the right-of-way or adjacent to existing neighboring properties. (Ord. M-4438 § 4(L), 2023; Ord. M-4402 § 3(CC), 2023; Ord. M-4377 § 2(d), 2022)

## 20.950.040 Approval Process.

Cottage cluster housing projects shall be reviewed under Chapter 20.320 VMC, Subdivisions, where individual lots are proposed to be owned separately, or as a Type II review subject to Chapter 20.270 VMC, Site Plan Review, where common ownership of lots is proposed. (Ord. M-4377 § 2(d), 2022)