



CITY OF
Vancouver
WASHINGTON



Annual Comprehensive Financial Report

Fiscal year ended December 31, 2023

FINANCIAL & MANAGEMENT SERVICES

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Front Cover: Opened September 2023, the Fourth Plain Community Commons co-locates affordable housing (owned and operated by the Vancouver Housing Authority) with community-serving commercial spaces, including a shared office space, commissary kitchen, event space, outdoor plaza and play area.

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July 30, 2024

To the Honorable Anne McEnery-Ogle, Mayor
Members of the City Council
Mr. Eric Holmes, City Manager
Citizens of the City of Vancouver

I am pleased to submit to you the 2023 Annual Comprehensive Financial Report (ACFR) of the City of Vancouver, Washington.

The report consists of management's representations concerning the finances of the City of Vancouver (City). Consequently, management assumes full responsibility for the completeness and reliability of all the information presented within this report. To provide a reasonable basis for making these representations, management has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient and reliable information for the preparation of the City's financial statements in conformity with generally accepted accounting principles (GAAP). Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City's financial statements have been audited by the Office of the Washington State Auditor in accordance with generally accepted governmental auditing standards. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended December 31, 2023, are free of material misstatement. The independent audit involved examining on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the fiscal year ended December 31, 2023, are fairly presented in conformity with GAAP. The independent auditor's report is included in the financial section of this report.

The independent audit of the financial statements of the City was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. The City's Single Audit Report is issued separately and is available upon request.

The Washington State Auditor examines and reports on the City's compliance with applicable State laws and regulations and safeguarding of public resources as detailed in *Revised Code of Washington* (RCW) 43.09.260. This statute requires the State Auditor to inquire as to whether the City complied with the laws and the *Constitution of the State of Washington*, its own ordinances and orders, and the requirements of the State Auditor's Office. The City's Accountability report is also available separately upon request.

GAAP requires that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with that document. The City's MD&A can be found immediately following the report of the independent auditor.

Profile of the Government

The City was incorporated on January 23, 1857. The City sits on the north bank of the Columbia River directly across from Portland, Oregon. The Pacific coast is less than 90 miles to the west. The Cascade Mountain Range rises on the east. Mount St. Helens National Volcanic Monument and Mt. Hood are less than two hours away. The spectacular Columbia River Gorge National Scenic Area lies 30 minutes to the east. Vancouver combines the excitement of a major metropolitan area with small-town charm and abundant recreational opportunities. The City serves a population of over 199,500 and occupies a land area of 51.84 square miles.

The City has operated under the Council-Manager form of government and provides services per its charter adopted February 20, 1952, and last amended by a vote of the people, November 5, 2019. This system empowers the citizens of Vancouver and provides responsive, progressive leadership and a vision for the community. City Council is presided over by the Mayor, who is elected every four years. The six Council Members are elected for four-year terms via City-wide vote. Three Council members are elected during each biennial municipal election. Among its primary duties, the City Council makes laws, sets policies, adopts budgets and oversees a wide-ranging agenda for the community. The City Manager, who is appointed by City Council, heads the administrative branch of City government and directs all City operations, projects and programs.

The City of Vancouver provides a balanced array of services. The City builds and repairs roads, builds and maintains water, sewer and drainage infrastructure, provides fire and police protection services, administers land use policy and takes an active role in Vancouver's commercial and industrial development. The City also designs and maintains Vancouver's many parks and green spaces. The City coordinates recreation activities, fosters neighborhood livability and works to preserve the City's environmental quality and historic legacy. The City is also the fiscal agent for two development authorities, which are reported discretely in the City's financial report and for a Transportation Benefits District. Additional information on separate legal entities can be found in Note 1, Reporting Entity, in the notes to the financial statements.

Accounting and Budgeting Procedures under State Law

Cities and counties of the State of Washington must comply with the Budgeting, Accounting, and Reporting System (BARS) prescribed by the Office of the State Auditor as authorized under RCW 43.09.200 and RCW 43.09.230. State law also provides for annual independent audits by the Office of the State Auditor and requires timely submission of annual financial reports to the state for review. The biennial city budget is controlled at the fund level legally. In practice, the budget is also controlled at the fund-department level in the General Fund. The financial system of the City incorporates a system of financial and administrative controls that ensure the safeguarding of assets and the reliability of financial reports. Consequently, controls are designed to provide reasonable assurance that transactions are executed in accordance with management authorization and recorded in conformity with GAAP. In addition, these controls ensure that accountability over assets and obligations exists, and that sufficient reporting and review exist to provide adequate information for analysis and comparability of data. Internal control is an area of audit by the State Auditor as well, and City management receives and take action based on their recommendations.

The City prepares budgets in accordance with RCW 35.34. To provide directional guidance to the process, the City prepares a multi-year financial forecast of its revenues and expenditures. Biennial budgets (in which calendar year allocations lapse at year-end) are adopted by the City council for all city funds. All increases in total budgeted appropriations of funds are authorized by the City Council through the budget process. Changes in appropriations within a fund may be authorized by the City Manager. All budgets, for management purposes, are accounted for on a line-item basis with control at the spend category grouping. Estimated purchase order amounts are encumbered prior to the release of the order to the vendor. Such encumbrances also serve to provide budgetary control. Open encumbrances lapse at year-end and must be re-appropriated or absorbed in the next year's operating budget.

Information Useful in Assessing the Government's Economic Condition

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City operates.

Local economy

Vancouver is located within a metropolitan area that has a diverse economy with a broad base of manufacturing, high technology, retail, plus governmental and business services. Relatively low development costs and a strong labor force have attracted investments to the City. High technology companies, such as Hewlett-Packard, SEH America, and Kyocera have located in the City over the past twenty years. The role of manufacturing jobs in the economy has been decreasing over time. Recently, large employers in the healthcare business and software development have located within the City.

Many people and businesses are relocating to this region for its natural beauty and many recreational opportunities. Vancouver combines the excitement of a major metropolitan area with small-town charm and abundant recreational opportunities. During the pandemic, many people chose to move out of urban areas to suburban areas. Home prices in Vancouver jumped in 2021 by an estimated 22%, over 2020 home prices, and then by another 5.8% during 2022. 2023 continued to see home price increase by another 3.2%. The local economy has proven to be exceptionally resilient over the last four years.

Long-term financial planning

In the 2023-2024 Biennial Budget, the City Council continued to put its priority for funding on making progress towards climate action, public safety and social justice. High priority also has been placed on continued economic development in strategic redevelopment areas of Vancouver, facilitating creation of new family-wage jobs and laying the groundwork for revenue enhancement in years to come. Funding was set aside to fund a total of five Safe Stay communities and two Safe Park programmed areas for house-less residents.

City residents have indicated in the last Community Services Survey that they remain generally satisfied with the quality of life in the City. In 2022, City residents supported a property levy lid lift increase of \$0.50/\$1,000 to support increased Fire services. In 2023 residents supported an annual tax increase to support a \$10 million annual funding for the Affordable Housing program. To maintain this high level of satisfaction, City staff and City Council will continue to focus on service prioritization in light of community priorities. The City Manager, under the direction of City Council and pursuant to the City's Financial Policy, has maintained a consistent strategy of restraining on-going costs within existing on-going revenues.

Relevant Financial Policies

In addition to following all laws related to budgeting as outlined by RCW 35, the City has internal financial management policies that are adopted by City Council and reviewed every two years during the budget development process. The policies ensure that the City maintains a healthy financial foundation into the future. The goal of these policies is to promote:

- An extended financial planning horizon to increase awareness of future potential challenges and opportunities.
- Setting aside reserves for contingencies, replacement of capital equipment and facilities, and other similar needs.
- Maintaining the effective buying power of fees and charges and increasing cost recovery where directed to do so.
- Accountability for meeting standards for financial management and efficiency in providing services.
- Planning for the capital needs of the community.
- Maintaining manageable levels of debt while maintaining quality bond ratings.
- Communication to residents and customers on how the community goals are being addressed.

Major Initiatives

Over the last year, the City found itself continuing with investments in economic development, affordable housing, social equity, inclusion and public safety. The City worked extensively with the community to determine the highest priorities for allocation of the \$32 million ARPA federal grant. A large portion of the funding will be invested into the historically under-invested areas of the City and the reconstruction of Main Street. Several high priority initiatives in Economic Development, including the Heights, Waterfront Gateway, Section 30 and many others continued moving the city towards remaining a vibrant and attractive location for

future employers and a desirable place to live.

Awards and Acknowledgments

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Vancouver for its Annual Comprehensive Financial Report for the fiscal year ended December 31, 2022. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of a state and local government financial report. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized annual comprehensive financial report, whose contents conform to program standards. The ACFR must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. The City of Vancouver has received a Certificate of Achievement for the last 38 years. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to GFOA. The report includes, where applicable, the implementation of new GASB statements 94, 96, and 99.

The preparation of this report could not have been accomplished without the efficient and dedicated staff of the Financial & Management Services Team. I would also like to express my thanks to the administrators and employees of the City, and the citizens of Vancouver whose continued cooperation, support, and assistance have contributed greatly to the financial stability of the City of Vancouver.

Respectfully submitted,

DocuSigned by:

BCF6734E40E84AE
Natasha Ramras
Chief Financial Officer



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

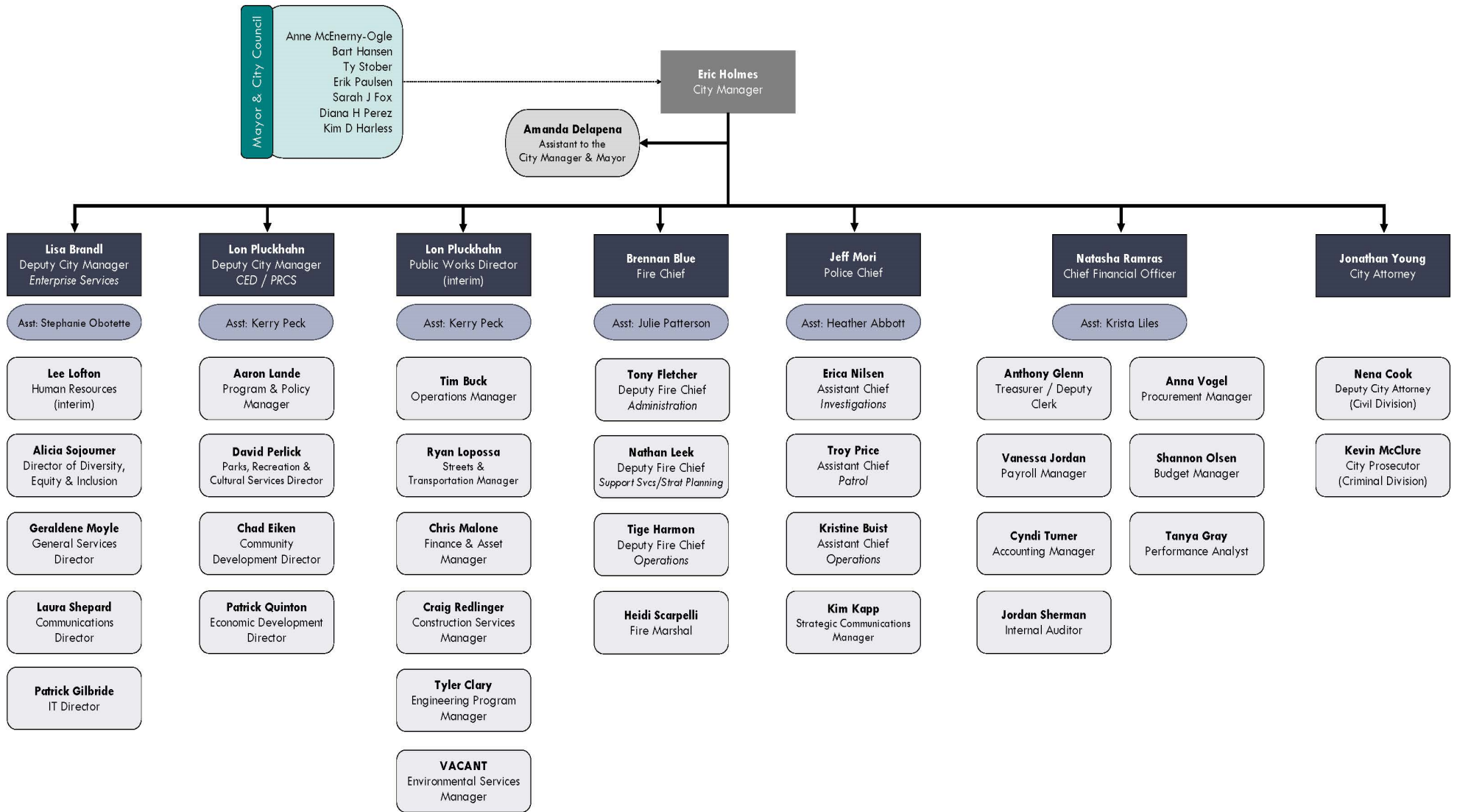
**City of Vancouver
Washington**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

December 31, 2022

Christopher P. Morill

Executive Director/CEO



City of Vancouver

October 2023

City Council Members



Anne McEnerly-Ogle
Mayor



Sarah J. Fox
Councilmember



Bart Hansen
Councilmember



Kim Harless
Councilmember



Erik Paulsen
Councilmember



Diana Perez
Councilmember



Ty Stober
Mayor Pro Tem



CITY OF VANCOUVER

Elected Officials

As of December 31, 2023

Section 2.01 of the Vancouver City Charter provides for a seven-member Council, including a Mayor, nominated and elected from the city at large. Commencing in the 1971 municipal election, three persons shall be elected to four-year terms as Councilmembers at each biennial municipal election and; provided further, commencing in the 2005 biennial municipal election, one person shall be elected to a four-year term as Mayor.

Elected Officials Serving During 2023

Councilmembers	First Elected	Expiration of Term
Anne McEnerny-Ogle, Mayor	2014	December 31, 2025
Bart Hansen	2010	December 31, 2027
Ty Stober, Mayor Pro Tem	2015	December 31, 2027
Erik Paulsen	2019	December 31, 2025
Sarah Fox	2020	December 31, 2027
Diana H. Perez	2022	December 31, 2025
Kim D. Harless	2022	December 31, 2025

City Management Team

(As of December 31, 2023)

Eric Holmes	City Manager
Lon Pluckhahn	Deputy City Manager
Lisa Brandl	Deputy City Manager
Jonathan Young	City Attorney
Jeff Mori	Police Chief
Brennan Blue	Fire Chief
Lon Pluckhahn	Interim Public Works Director
Chad Eiken	Community Development Director
David Perlick	Interim Parks, Recreation, and Cultural Director
Natasha Ramras	Chief Financial Officer
Lee Lofton	Interim Human Resources Director
Patrick Gilbride	IT Director
Aaron Lande	Program and Policy Manager
Laura Shepard	Communications Director
Geraldene Moyle	General Services Director
Alicia Sojourner	Director of Diversity, Equity and Inclusion
Patrick Quinton	Director of Economic Prosperity and Housing



**Office of the Washington State Auditor
Pat McCarthy**

**INDEPENDENT AUDITOR'S REPORT ON THE AUDIT OF THE
FINANCIAL STATEMENTS**

City Council
City of Vancouver
Vancouver, Washington

REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the City of Vancouver as of and for the year then ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the City of Vancouver, as of December 31, 2023, and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparison for the Consolidated General, Consolidated Fire, Consolidated Street and American Rescue Plan Act funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Vancouver Hotel and Convention Center Project (the Project), which is included in the City's financial statements as part of the Downtown Redevelopment Authority component unit and which represents 7 percent and 100 percent, respectively, of the assets and revenues of the aggregate discretely presented component units. Those statements were audited by other audits, whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the Project, is based solely on the reports of the other audits. The financial statements of the Project were not audited in accordance with *Government Auditing Standards*.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing*

Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor’s Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City’s ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor’s Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor’s report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

Performing an audit in accordance with GAAS and *Government Auditing Standards* includes the following responsibilities:

- Exercise professional judgment and maintain professional skepticism throughout the audit;
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements;
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an

opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed;

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements;
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time; and
- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining financial statements and schedules and Expenditures of Federal Awards section are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. This information has been subjected to auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

The other information comprises Introductory and Statistical Sections but does not include the basic financial statements and our auditor's report thereon. Management is responsible for the other information included in the financial statements. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or provide any assurance thereon.

In connection with the audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we will also issue our report dated July 30, 2024, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report will be issued under separate cover in the City's Single Audit Report. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Sincerely,

A handwritten signature in cursive script that reads "Pat McCarthy".

Pat McCarthy, State Auditor

Olympia, WA

July 30, 2024

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MANAGEMENT'S DISCUSSION AND ANALYSIS

This discussion and analysis is a narrative overview of the City of Vancouver's (the City's) financial activities for the fiscal year ended December 31, 2023. The information presented here should be read in conjunction with the financial statements, and the related notes to the financial statements. The net increase or decrease in activity since the prior year is shown as a positive or (negative) number respectively.

FINANCIAL HIGHLIGHTS

- City of Vancouver assets plus deferred outflows exceeded its liabilities plus deferred inflows at fiscal yearend (FYE) by over \$1.94 billion.
- Net investment in capital assets accounts for 63.1% of the total net position, with a value of \$1.23 billion.
- Of the remaining net position, \$523.2 million may be used to meet the government's ongoing obligations to citizens and creditors, without legal restrictions.
- The City's total net position showed a net change of \$181.4 million in current operations since the prior FYE.
- Total program revenues were \$369.8 million, a net change of \$75.4 million from the prior FYE. The change is comprised of a \$44.4 million change in Charges for Services, Fees, Fines and Forfeitures and a \$31.0 million change in Operating and Capital Grants and Contributions.
- Program expenses were \$442.0 million, a net change of \$30.5 million since the prior FYE.
- General revenues, special items, and transfers were \$256.1 million, a net change of \$40.4 million since the prior FYE.
- The City of Vancouver's governmental funds report a combined ending fund balance of \$435.4 million, which was a net change of \$67.6 million since the prior FYE. Of that, \$143.0 million is restricted by external parties, \$34.2 million is committed for specific purposes, such as transportation improvements, fire operations, downtown improvement initiatives, Fort Vancouver Historic Trust improvements and cemetery improvements. Assigned fund balance of \$183.4 million includes amounts for streets projects, capital projects, operations, revenue stabilization and emergency reserves. The remaining fund balance is comprised of non-spendable and unassigned balances of \$74.8 million for the General Fund.
- The City of Vancouver's total bonded debt was \$36.4 million.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis provides an introduction and overview to the City's basic financial statements. This information will assist users in interpreting the basic statements. We will also provide other financial discussion and analysis of certain plans, projects and trends necessary for understanding the full context of the financial condition of the City.

Basic Financial Statements

The basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The financial section of this report also contains required supplementary information, in addition to the basic financial statements.

Government-wide Financial Statements

Government-wide financial statements provide readers with a broad overview of the City of Vancouver's finances in a manner similar to a private-sector business. Functions of the City of Vancouver that are principally supported by taxes and intergovernmental revenues (referred to as "governmental activities") are distinguished from functions that are intended to recover all or a significant portion of their costs through user fees and charges (referred to as "business-type activities").

The governmental activities of the City of Vancouver provide a full range of local government services to the public. Programs include law enforcement and public safety; fire protection; road construction and maintenance; community economic development; parks and recreation; and the issuance of permits and licenses. In addition, other general government activities include neighborhood support, a senior newsletter, and the revitalization of the downtown core area to name a few. The business-type

activities of the City of Vancouver include water, sewer, storm water management and control, downtown parking, an airport, solid waste, building inspection, and a tennis center.

The Statement of Net Position presents information on all City of Vancouver's assets, deferred outflows, liabilities and deferred inflows, with the difference being reported as net position. This statement serves a purpose similar to that of the balance sheet of a private-sector business. Over time, increases or decreases in net position may serve as one indicator of whether the financial position of the City is improving or deteriorating. Some other indicators include the condition of the City's infrastructure systems (roads, drainage systems, bridges, etc.), changes in property tax base, and general economic conditions within the City.

The Statement of Activities presents information showing how the government's revenues and expenses impacted net position during 2023. This statement separates program revenue (revenue generated by specific programs through charges for services, grants, and contributions) from general revenue (revenue provided by taxes and other sources not tied to a particular program). This shows the extent to which each program relies on general revenue for funding. All changes in net position are reported using the accrual basis of accounting which requires that revenues are reported when they are earned, and expenses are reported as soon as liabilities are incurred. The City has identified five entities as component units in the government-wide financial statements. Two of these entities will be shown in the government-wide financial statements as discretely presented component unit funds, Vancouver Downtown Redevelopment Authority (DRA) and Vancouver Public Facilities District (PFD). One, Vancouver Transportation Benefit District (TBD) is treated as a blended component unit presented as a special revenue fund. The City Center Redevelopment Authority (CCRA) and the Culture, Arts and Heritage Commission are component units of the City; however they have no activity and are not shown on the statements. The City has a joint venture, Clark Regional Emergency Services Agency (CRESA), and a jointly governed organization, the Council for the Homeless. See Note 12 for additional information on these organizations.

Fund Financial Statements

A fund is a self-balancing grouping of related accounts that is used to maintain control over resources that are segregated for specific activities or objectives. The City of Vancouver, like other state and local governments, uses fund accounting for compliance with finance-related legal requirements. All of the funds of the City of Vancouver fall into one of three categories: governmental funds, proprietary funds, or fiduciary funds. Governmental funds account for most, if not all, of a government's tax-supported activities. Proprietary funds account for a government's business-type activities where all or part of the costs of activities are supported by fees and charges paid directly by those who benefit from the activities. Fiduciary funds account for resources held by the government as a trustee or agent for parties outside of the government. The resources of fiduciary funds cannot be used to support the government's own programs.

Governmental Funds

The Governmental Funds Balance Sheet and the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances present separate columns of financial data for the General Fund, Consolidated Street Fund, Consolidated Fire Fund, Capital Improvement Fund and the American Rescue Plan Act Fund. These are considered major funds. Data from the remaining governmental funds are combined into a single, aggregated presentation.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. Governmental funds financial statements focus on near-term inflows and outflows of spendable resources and on balances of spendable resources available at the end of the fiscal year. Such information is useful in evaluating a government's near-term financing requirements in comparison to near-term resources available.

To get a longer term perspective of financial balances and results of operations, the City presents full accrual information in the government wide financial statements. This gives readers a better understanding of the long-term impact of the government's near-term financing decisions. The Governmental Reconciliation of the Balance Sheet to the Government wide Statement of Net Position and the Governmental Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance to the Government wide State of Activities provide reconciliations to facilitate the comparison between governmental funds and governmental activities.

The City maintains budgetary controls over all city funds at the fund level and in the General Fund, by fund-department level. Budgetary controls ensure compliance with legal provisions embodied in the biennial appropriated budget. Governmental fund budgets are established in accordance with state law, and most are adopted on a fund level. The General Fund budget is adopted on a fund level. Personnel services are budgeted by full-time positions. Budgetary variances are discussed later in this section.

Proprietary Funds

The City has two types of proprietary funds: enterprise funds and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water/sewer/solid waste/drainage utility, airport, building inspection, parking, and tennis center operations. Internal

service funds accumulate and allocate costs among the City's various functions. The City uses internal service funds to account for its facilities replacement, grounds and maintenance activities, rolling stock repair and replacement, computer repair and replacement, self-insurance, administrative services, benefits, health insurance benefits and mail room services.

Those revenues and expenses of internal service funds that are duplicated in other funds are eliminated in the government-wide statements. The remaining balances are allocated and included in the governmental type activities columns. Proprietary fund statements provide the same type of information as the government-wide financial statements, only in more detail, since both apply the accrual basis of accounting.

In comparing the Proprietary Fund Statement of Net Position to the business-type column on the government-wide Statement of Net Position, the total net position amounts agree, needing no reconciliation. In comparing the total assets and total liabilities between the same two statements, you will notice slightly different amounts. This is because the "Internal balances" line on the government-wide statement combines the "Due from other funds" (assets) and the "Due to other funds" (liabilities) from the proprietary fund statement in a single line in the asset section of the government-wide statement.

The proprietary fund financial statements provide separate information for the Water/Sewer and Parking Services Funds as these are considered major funds. All other enterprise funds are aggregated into a single presentation. Internal Service Funds are also aggregated into a single presentation but are not included in the totals.

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City of Vancouver's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided and are an integral part of the government-wide and fund financial statements.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City of Vancouver's progress in funding its obligations to the citizenry and its employees. Required supplementary information is located immediately following the notes to the financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Analysis of Net Position

As noted earlier, changes in net position may serve as a useful indicator of a government's financial position. The City of Vancouver's net position totals \$1,944,104,033 at December 31, 2023. The following is a condensed and comparative version of the Government-wide Statement of Net Position.

	Governmental Activities		Business-type Activities		Total Activities	
	2022	2023	2022	2023	2022	2023
Current and other assets	\$ 546,491,857	\$ 619,856,525	\$ 192,872,300	\$ 205,303,529	\$ 739,364,157	\$ 825,160,054
Capital assets (net of accumulated depreciation)	731,355,924	760,740,998	490,200,153	525,150,521	1,221,556,077	1,285,891,519
TOTAL ASSETS	1,277,847,781	1,380,597,523	683,072,453	730,454,050	1,960,920,234	2,111,051,573
DEFERRED OUTFLOWS OF RESOURCES	33,139,053	36,099,437	7,183,427	6,238,444	40,322,480	42,337,881
Long-term Liabilities	98,058,932	98,634,882	9,140,910	8,278,875	107,199,842	106,913,757
Other Liabilities	76,166,385	68,801,374	13,446,126	5,444,732	89,612,511	74,246,106
TOTAL LIABILITIES	174,225,317	167,436,256	22,587,036	13,723,607	196,812,353	181,159,863
DEFERRED INFLOWS OF RESOURCES	35,244,478	24,349,512	6,434,526	3,776,046	41,679,004	28,125,558
NET POSITION						
Net investment in capital assets	685,013,938	711,651,559	486,496,567	515,966,153	1,171,510,505	1,227,617,712
Restricted	165,127,904	168,307,535	21,174,446	24,934,532	186,302,350	193,242,067
Unrestricted	251,375,197	344,952,098	153,563,305	178,292,156	404,938,502	523,244,254
TOTAL NET POSITION	\$ 1,101,517,039	\$ 1,224,911,192	\$ 661,234,318	\$ 719,192,841	\$ 1,762,751,357	\$ 1,944,104,033

During 2023, the City's total assets changed by \$150.1 million and deferred outflows of resources changed by \$2.0 million, while total liabilities changed by \$(15.7) million and deferred inflows of resources changed by \$(13.6) million, primarily related to the recording of GASB 68 pension activity. The net result is a change in total net position of \$181.4 million, or 10.3%.

Of the City's total assets, cash changed by \$66.6 million and restricted cash changed by \$2.9 million; receivables changed by \$18.5 million, capital assets changed by \$64.3 million, and other assets changed by \$(2.3) million from 2022.

The largest portion of the City's net position, 63.1%, reflects its investment in capital, less any related debt still outstanding that was used to acquire those assets. The City's capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Net position representing resources that are subject to external restrictions on how they may be used is 9.9% of the total, and net position that is unrestricted represents the remaining 26.9%.

At December 31, 2023, the City of Vancouver reports positive balances in all three categories of net position, for the government as a whole.

Analysis of Changes in Net Position

Total change in net position from prior year was \$181.4 million, inclusive of the impact of prior period adjustments. This is split between governmental change of \$123.4 million and business-type activities change of \$58.0 million. The Statement of Activities depicts the relationship of revenues and expenses for the City's governmental activities and proprietary funds. A condensed and comparative version of the Statement of Activities is shown below.

Revenues	Governmental Activities		Business-Type Activities		Total Primary Government	
	2022	2023	2022	2023	2022	2023
Program revenues:						
Charges for Services, Fees, Fines & Forfeitures	\$ 92,320,438	\$ 131,745,278	\$ 148,139,114	\$ 153,139,883	\$ 240,459,552	\$ 284,885,161
Operating Grants & Contributions	16,134,161	45,242,197	2,051,532	-	18,185,693	45,242,197
Capital Grants & Contributions	15,377,585	7,213,229	20,355,225	32,446,345	35,732,810	39,659,574
General Revenues						
Property Taxes Levied for General Purposes	59,754,257	73,797,591	-	-	59,754,257	73,797,591
Property Taxes Levied for Special Purposes	-	5,969,396	-	-	-	5,969,396
Sales & Use Taxes	74,607,339	85,896,901	-	-	74,607,339	85,896,901
B & O Taxes	61,083,672	65,067,716	-	-	61,083,672	65,067,716
Excise, Lodging & Other Taxes	19,994,675	13,238,104	-	-	19,994,675	13,238,104
Unrestricted Investment Earnings	-	3,471,078	-	8,610,016	-	12,081,094
Miscellaneous	-	-	243,439	-	243,439	-
Total Revenues	339,272,127	431,641,490	170,789,310	194,196,244	510,061,437	625,837,734
Program Expenses						
Governmental Activities:						
General Government	99,952,056	75,575,380	-	-	99,952,056	75,575,380
Security/Persons & Property	117,918,193	143,277,270	-	-	117,918,193	143,277,270
Physical Environment	159,774	52,248	-	-	159,774	52,248
Transportation	34,024,011	46,865,487	-	-	34,024,011	46,865,487
Social Services	2,456,118	3,962,554	-	-	2,456,118	3,962,554
Economic Environment	22,016,160	19,981,427	-	-	22,016,160	19,981,427
Intergovernmental Facilities	5,360,121	4,982,639	-	-	5,360,121	4,982,639
Culture & Recreation	8,987,989	10,682,287	-	-	8,987,989	10,682,287
Interest on Long-Term Debt	(9,257,934)	1,121,298	-	-	(9,257,934)	1,121,298
Business-Type Activities:						
Water Sewer	-	-	115,694,123	122,212,090	115,694,123	122,212,090
Parking	-	-	3,303,239	3,005,755	3,303,239	3,005,755
Airport	-	-	930,316	911,979	930,316	911,979
Building Inspection	-	-	6,428,835	7,013,742	6,428,835	7,013,742
Solid Waste	-	-	2,068,385	2,375,609	2,068,385	2,375,609
Tennis Center	-	-	1,499,565	15,714	1,499,565	15,714
Total Expenses	281,616,488	306,500,590	129,924,463	135,534,889	411,540,951	442,035,479
Excess (deficiency) of revenues over expenses	57,655,639	125,140,900	40,864,847	58,661,355	98,520,486	183,802,255
Transfers - Governmental	1,215,105	702,832	-	-	1,215,105	702,832
Transfers - Business-Type	-	-	(1,215,105)	(702,832)	(1,215,105)	(702,832)
Income (loss) before special & extra	58,870,744	125,843,732	39,649,742	57,958,523	98,520,486	183,802,255
Change in Net Position	58,870,744	125,843,732	39,649,742	57,958,523	98,520,486	183,802,255
Net Position - Beginning	1,042,646,295	1,101,517,039	621,386,830	661,234,318	1,664,033,125	1,762,751,357
Prior year adjustments	-	(2,449,579)	197,746	-	197,746	(2,449,579)
Net Position - Ending	\$ 1,101,517,039	\$ 1,224,911,192	\$ 661,234,318	\$ 719,192,841	\$ 1,762,751,357	\$ 1,944,104,033

Governmental Activity Analysis

Governmental net position changed by \$123.4 million in 2023 from operations.

Revenues from Charges for Services, Fees, and Fines and Forfeitures saw a change from the prior year of \$39.4 million, or 42.7%; while revenues from Property Taxes changed by \$20.0 million, or 23.5% primarily due to new construction in the City as well as from a fire levy lid lift passed in 2022 that increased taxes collected in 2023 by \$0.50 per \$1,000 of assessed property value. The Washington State Constitution limits the total regular property taxes to a 1% increase in assessed valuation plus new constructions. Total governmental activities revenues changed by \$92.4 million, or 27.23%, including a change of \$11.3 million, or 15.1%, in revenues associated with Sales and Use taxes received by the City in 2023, compared to 2022.

Governmental activities expenses in total changed by \$24.9 million, or 8.8%. The increase is primarily a result of changes in interest on long-term debt and pension activity for state sponsored pension plans PERS and LEOFF, more information on these plans and the changes in activity can be found in the notes.

Business-Type Activities Analysis

Business-type net position changed by \$58.0 million in 2023 from operations.

The Business-Type Activity revenue and expenses experienced a change of \$23.4 million and \$5.6 million, respectively. As depicted in the table below, the Water/Sewer activity is the largest business-type activity in the City. As a result, the financial position of the City's business-type activities is strongly influenced by the Water/Sewer activity. This year, Water/Sewer had a change from prior year of \$17.9 million in total revenue and a \$6.5 million change in total expenses. Revenue increased primarily from a planned inflationary increase in water and sewer rates of 4.5% for water, 6% for sewer, and 8% for drainage.

Other business-type activities had changes in expenses, including the Building Inspection fund at \$585 thousand, and the Solid Waste fund at \$307 thousand compared to last year due to increase in city-wide cost allocation and professional services.

<u>Share of Business-Type Program Expenses & Revenues by Function</u>							
<u>Total Business-Type Program Expenses</u>		\$	135,534,889	<u>Total Business-Type Program Revenues</u>		\$	185,586,228
<u>Program Expense by Function</u>	<u>Portion of Total</u>			<u>Program Revenue by Function</u>	<u>Portion of Total</u>		
Water/Sewer	90.2%			Water/Sewer	91.7%		
Parking	2.2%			Parking	2.8%		
Airport	0.7%			Airport	0.4%		
Building Inspection	5.2%			Building Inspection	3.8%		
Solid Waste	1.8%			Solid Waste	1.3%		
Tennis Center	0.0%			Tennis Center	0.0%		
	<u>100.0%</u>				<u>100.0%</u>		

FINANCIAL ANALYSIS OF THE CITY'S FUNDS

Governmental Funds Analysis

The City's governmental funds are categorized into four types consisting of Consolidated General, Special Revenue, Debt Service, and Capital Project funds. Each fund type has a unique purpose. Consolidated General Fund, Consolidated Fire Fund, Consolidated Street Fund, Consolidated Capital Improvement Fund and the American Rescue Plan Act Fund are classified as major funds for the purposes of this report, based on criteria set forth by the Government Accounting Standards Board (GASB).

The Consolidated General Fund is the primary governmental fund. Consolidated General Fund revenues experienced a net change of 20.0% over the prior year. The single largest contribution to the increase in sales tax revenue was an increase resulting from the voted county sales tax rate increase. A proportion of the increase was shared with the City of Vancouver. The construction activity in the City was still robust, but the trend is indicating a slowdown by the year end. Business & Occupation taxes (utility tax on City owned water, drainage, sewer and solid waste utilities) also increased in 2023 by approximately \$9.0 million which was driven by the underlying rate increases on utility customers. Charges for Services increased by approximately \$0.9 million during the year, primarily due to an increase in the Business License and surcharge fees beginning in 2023. Fee increases will provide additional programming to Parks, Transportation, and Economic Development in the City.

Consolidated General Fund expenditures accounted for 47.2% of total governmental funds' expenditures for the year. Ending fund balance of the Consolidated General Fund changed by \$16.8 million. Its fund balance includes a number of non-cash activities. The ending cash balance of the fund increased by \$25.6 million, primarily due to tax revenue increases and positive investment earnings.

The Consolidated Fire Fund is a special revenue fund that encompasses both the operations and the equipment for the City's fire departments and Clark County Fire Protection District No. 5. Services provided by this fund include firefighting, emergency medical services and rescue. As reported in the Statement of Revenues, Expenditures and Changes in Fund Balances, major funding for the Consolidated Fire Fund is provided by Clark County Fire District No. 5, as a payment for services the City provides to its service district and transfers from the City's General Fund. The Consolidated Fire Fund in 2023 accounted for 22.9% of the governmental fund's expenditures. In 2022 voters approved a new property tax levy increase to fund additional fire services and fund a robust capital program replacing/renewing City's fire station's. The levy generated approximately \$17 Million in 2023. 2023 expenditures increased by \$9.8 million over the prior year, primarily due to an increase in personnel costs and supplies. The fund balance changed by \$8.1 million as revenues and transfers in exceeded expenditures. The increase in the fund balance was solely due to the planned accumulation of funds from the levy for the future replacement of Fire Stations 3 and 6.

The Consolidated Street Fund is a special revenue fund comprised of the two City funds that provide for street maintenance and pavement management. Revenues have historically been derived from tax contributions distributed from the Consolidated General Fund, state shared gasoline tax, an excise tax of ¼ of 1% of property value of transferred property and rents and royalties. A total of 11.4% of governmental fund expenditures was attributable to the Street fund in 2023. Capital outlay increased by \$1.4 million and was the largest increase over prior year expenditures. Fund balance changed by approximately \$(2.7) million, primarily due to the increase in capital spending.

The Consolidated Capital Improvement Fund, established in 1977 to fund major capital projects in the City, accounted for 4.7% of total governmental fund expenditures, a change of \$0.9 million compared to 2022. Fund balance changed by \$26.8 million. Several major capital projects are underway, including the replacement of the operations center, major remodel of the 521 Chkalov facility, and a number of other high priority projects.

The American Rescue Plan Act (ARPA) Fund was established in 2021 to report and track the receipt of grant dollars awarded by the US Department of Treasury. These funds are specifically targeted to aid in the recovery from the Coronavirus pandemic. The City utilized an extensive public outreach process to discover public priorities for the use of these funds. By mid 2023 the spending plan was formulated and consisted of a large contribution towards the replacement of Main St. to revitalize the downtown businesses and with the balance largely spent on a variety of improvements in the Fourth Plain corridor. The City reported expenditures of \$23.5 million and revenue of \$24.3 million in 2023. ARPA ending fund balance is reported at \$0.4 million, a change of \$0.9 million.

All other non-major governmental operating, debt service and capital construction funds comprise the remaining governmental expenditures.

Business-Type Funds Analysis

Proprietary, or business-type, funds are those funds that account for government operations where the intent is for the costs to be primarily paid by user charges. Enterprise funds are those funds that provide services primarily to external users, and the internal service funds provide their services primarily within the City. The City has twelve business-type funds: six enterprise funds, and six internal service funds.

The Consolidated Water Sewer Fund is the largest business-type fund in the City, accounting for 93.38% of net position for the enterprise funds at \$671.6 million. This fund encompasses three legally consolidated utilities: water, sewer, and drainage operations. The Water Sewer Fund's net position changed by \$53.8 million in 2023. This fund also reported income of \$15.1 million in 2023; a change of \$(1.9) million from the prior year. Of that, operating revenue changed \$9.8 million or 7.4% from the prior year due to an increase in utility rates, and operating expenses also changed \$11.7 million or 10.1%, related to an increase in taxes and professional services for maintenance. Additionally, Water Sewer Fund net capital assets were \$508.6 million.

The Parking Services Fund reported a change in net position of \$2.7 million. Operating income totaled \$2.3 million. The City has been bringing parking rates in line with market rates over several years. With the development of the downtown area, and a robust development of multi-family housing in the downtown core, the demand for parking has increased as well. The expenses did not increase commensurately, however there are plans for adding enforcement personnel and expanding the areas subject to parking enforcement and expanding the hours of enforcement.

The non-major business-type funds present a total operating income of \$0.4 million. The Building Inspection Fund had \$0.8 million in operating income, which was a change of \$(2.4) million from the prior year. The reduction was primarily due to the reduction in construction activity in the City. There were also some one-time costs related to staffing which contributed to an increase in wages and benefits in 2023. Solid Waste had \$(0.3) million in operating losses, which was a change of \$(0.7) million from the prior year. The Airport fund reported minimal changes in 2023 and reports an ending Net Position of \$7.1 million. The Tennis Center is a self-supporting fund, with USTA picking up net losses, if applicable.

Internal Service Funds operate similar to enterprise funds but perform services primarily for other funds within the City. Because of the nature of these funds, they are charged with operating as close as possible to a break-even point. They bill other funds based on estimated costs which are reconciled to actual activity annually or biennially depending on the fund. City Internal Service funds, as reported in 2023, realized a net position change of \$13.3 million, reflective of the change to move some plans from a biennial reconciliation of rates to an annual one. In total, Internal Service funds reported an operating income of \$6.6 million. The Internal Service Funds proportionate share of the Pension Liability is \$2.3 million at the end of 2023.

GENERAL FUND BUDGETARY HIGHLIGHTS

The City has been enjoying several years of revenues in the General Fund coming in above forecasts mostly due to elevated levels of Sales Tax, Utility Tax and Property Tax revenues. In 2023, revenues came as forecasted, with less than 1% above the forecast for the year. On an on-going basis, the budget anticipates an ongoing structural deficit each biennium that is a result of growth in on-going expenditures outpacing growth in on-going revenues. Contributing factors to this deficit include the following:

- Significantly greater City reliance on revenues that fluctuate with the economy.
- Inflationary factors reflected in expenditures outpacing increases on the revenue side.
- The City has been addressing Council priorities, by funding new positions, including creating an 8 FTE unit that addresses the homelessness problem;. This includes the funding of two Safe Stay communities and five Safe Park locations. The City has also created a three-person Diversity, Equity, and Inclusion department and also added resources for environmental sustainability research.
- There was a faster overall growth in FTEs at the City in the last two years, compared to historical trends.

The City has had relative financial stability since 2011, with the only exception of budget reductions in 2020, in direct services, which were significantly impacted by the pandemic. The City has a strong set of Financial Policies for the General Fund and other funds and has sufficient reserves to support operations during potential fluctuations of the economy. The City reviews and re-balances the budget in the context of a six-year forecast, as appropriate, as to not create financial challenges in the future. City polices are reviewed every two years during the budget development process and affirmed by City Council. These policies ensure that the City maintains a healthy financial foundation into the future. These policies address such items as debt, future capital needs, and adequate reserves to build a stable and sustainable future and guide creation of City budgets.

CITYWIDE BUDGETARY HIGHLIGHTS

The final 2023-2024 biennial budget totals \$2 billion in operating and capital expenditures, including 1,339 full time equivalent positions.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

The City of Vancouver's investment in capital assets, including construction in progress, for its governmental and business type activities as of December 31, 2023, amounts to \$1.23 billion (net of accumulated depreciation).

The table that follows is a comparison of the summary information for year-end 2022 and 2023 capital assets.

Capital Assets, Net of Depreciation

	Governmental Activities		Business-type Activities		Total Activities	
	2022	2023	2022	2023	2022	2023
Land, Easements and land improvements	\$ 145,077,707	\$ 172,041,404	\$ 40,193,431	\$ 73,112,145	\$ 185,271,138	\$ 245,153,549
Capital artwork	326,960	326,960	-	-	326,960	326,960
Buildings and systems	101,478,262	107,332,709	16,619,531	16,050,721	118,097,793	123,383,430
Machinery and equipment	29,199,801	32,574,389	1,823,117	2,060,733	31,022,918	34,635,122
Infrastructure	416,025,328	408,265,978	358,095,910	411,138,321	774,121,238	819,404,299
Intangible assets	8,275,775	14,576,627	1,587,079	2,662,812	9,862,854	17,239,439
Construction in progress	30,972,091	25,622,931	47,829,308	20,125,789	78,801,399	45,748,720
Total	<u>\$ 731,355,924</u>	<u>\$ 760,740,998</u>	<u>\$ 466,148,376</u>	<u>\$ 525,150,521</u>	<u>\$ 1,197,504,300</u>	<u>\$ 1,285,891,519</u>

Total net capital assets changed 7.4% from prior year. Land assets changed \$59.9 million, or 32.3%, Intangible assets \$7.4 million, or 74.8%, and infrastructure changed \$45.3 million or 5.8%. Some of the major capital projects and acquisitions that took place during the year include, land acquisitions for future City parks and construction projects, completion of the Fourth Plain Commons building, purchase of fleet vehicles, and numerous infrastructure additions related to the City's utility funds. Additional information on City of Vancouver's capital assets can be found in Note 5 of this report. As of fiscal year end, the City had \$45.7 million of capital projects in various stages of completion. Of this amount, 56.0% are related to Governmental Activities with the remaining 44.0% benefiting Business-type Activities.

Long-Term Debt

At December 31, 2023, the City of Vancouver had total bonded debt outstanding of \$36.4 million. Of this amount, \$35.5 million is General Obligation debt, which is backed by the full faith and credit of the government. The remainder of the City's debt of \$0.9 million represents issuance premiums and discounts. The table below is a comparison of the summary information for year-end 2022 and 2023 bonded debt. The City of Vancouver's total bonded debt changed by \$(6.3) million, the result of scheduled principal payments made throughout 2023. Additional information on City of Vancouver's debt can be found in Note 8 and Note 9 of this report.

City of Vancouver Outstanding Bonded Debt
(in thousands)

	Governmental Activities		Business-Type Activities		Total Activities	
	2022	2023	2022	2023	2022	2023
General obligation bonds	\$ 39,077	\$ 33,838	\$ 2,465	\$ 1,665	\$ 41,542	\$ 35,503
Net Amounts for:						
Issuance premiums						
(discounts)	1,156	857	-	-	1,156	857
Total	\$ 40,233	\$ 34,694	\$ 2,465	\$ 1,665	\$ 42,698	\$ 36,359

The City of Vancouver maintains an "Aa2"/"AA+" issuer rating from Moody's/Standard and Poor's (S & P) rating services, respectively.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

At the end of 2023, revenue projections for 2024 indicate that revenues are anticipated to continue increasing over the six-year projected time period, but the rate of growth is moderating significantly. The rate of increase in the revenues is lower than that of the expenditures, which have increased significantly due to growth of staffing and inflationary pressures on expenditures in all categories. The City has enjoyed decades of stability and was able to set aside funding for several high priority capital projects, such as the replacement Operations Center, remodel of the new 521 Chkalov building, major maintenance of the City's buildings, including roof replacements and future Tower Mall redevelopment. The structural challenge from the revenues and expenditures growing at different paces will be addressed through the upcoming 2025-2026 budget process.

City management continues its commitment to seeking out and implementing new cost containment and service delivery options to ensure the most efficient and effective way of service delivery and savings over the long run. The City agencies have continued on a process of developing their business plans and priorities at the same time as City Council is developing the vision and strategic plan for the City of Vancouver over the long term.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of City of Vancouver's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report, or requests for additional financial information, should be addressed to Financial and Management Services, City of Vancouver, P.O. Box 1995, Vancouver, WA, 98668-1995.

Government-Wide Financial Statements

**CITY OF VANCOUVER
STATEMENT OF NET POSITION
DECEMBER 31, 2023**

	Primary Government				
	Governmental Activities	Business-type Activities	Total Primary Government	Vancouver Downtown Redevelopment Authority	Vancouver Public Facilities District
ASSETS					
Cash and cash equivalents	\$ 498,930,515	\$ 150,751,383	\$ 649,681,898	\$ 94,633	\$ 216,045
Cash with fiscal/escrow agents	-	-	-	8,984,900	-
Restricted assets					
Restricted Cash	-	18,040,012	18,040,012	-	-
Accrued interest receivable	-	80,101	80,101	-	-
Cash with fiscal/escrow agent	-	-	-	7,007,151	-
Receivables (net of allowance for uncollectible accounts)	62,257,462	24,512,269	86,769,731	2,968,137	406,493
Inventories	738,566	867,309	1,605,875	49,290	-
Prepaid items	229,153	-	229,153	324,727	-
Due from other governmental agencies	2,851,849	2,066,570	4,918,419	-	510,430
Noncurrent capital assets held for resale	2,583,130	2,455,839	5,038,969	-	-
Net pension asset	52,265,850	6,530,046	58,795,896	-	-
Capital assets (net of accumulated depreciation)					
Land, Easements & land improvements	172,041,404	73,112,145	245,153,549	-	3,603,691
Capital artwork	326,960	-	326,960	-	-
Buildings	107,332,709	16,050,721	123,383,430	29,547,472	-
Machinery and equipment	32,574,389	2,060,733	34,635,122	939,364	-
Infrastructure	408,265,978	411,138,321	819,404,299	-	-
Intangible assets	14,576,627	2,662,812	17,239,439	-	-
Construction work in progress	25,622,931	20,125,789	45,748,720	-	-
Total assets	<u>1,380,597,523</u>	<u>730,454,050</u>	<u>2,111,051,573</u>	<u>49,915,674</u>	<u>4,736,659</u>
DEFERRED OUTFLOWS OF RESOURCES					
Related to unamortized loss on refunding	415,889	-	415,889	695,423	-
Related to pensions	35,640,531	5,277,157	40,917,688	-	-
Related to asset retirement obligations	43,017	961,287	1,004,304	-	-
Total deferred outflows of resources	<u>36,099,437</u>	<u>6,238,444</u>	<u>42,337,881</u>	<u>695,423</u>	<u>-</u>
LIABILITIES					
Accounts payable and other current liabilities	20,760,870	8,023,406	28,784,276	1,930,176	2,241
Internal Balances	7,446,312	(7,446,312)	-	-	-
Due to other governmental units	570,398	-	570,398	-	-
Accrued interest payable	175,052	15,315	190,367	1,001,731	-
Unearned revenue	9,445,503	207,044	9,652,547	1,098,155	-
Noncurrent liabilities					
Total Pension liability due in one year	542,589	-	542,589	-	-
Total Pension Liability due in more than one year	5,015,142	-	5,015,142	-	-
Net Pension Liability	5,335,087	2,819,577	8,154,664	-	-
Total OPEB liabilities due in one year	1,681,597	-	1,681,597	-	-
Total OPEB liabilities due in more than one year	20,837,885	-	20,837,885	-	-
Asset retirement obligations due in more than one year	450,000	2,443,200	2,893,200	-	-
Due within one year	28,179,053	4,645,279	32,824,332	2,554,304	-
Due in more than one year	66,996,768	3,016,098	70,012,866	46,226,699	1,111,885
Total liabilities	<u>167,436,256</u>	<u>13,723,607</u>	<u>181,159,863</u>	<u>52,811,065</u>	<u>1,114,126</u>
DEFERRED INFLOWS OF RESOURCES					
Related to pensions	19,156,496	3,654,279	22,810,775	-	-
Related to leases	5,193,016	121,767	5,314,783	-	-
Total deferred inflows of resources	<u>24,349,512</u>	<u>3,776,046</u>	<u>28,125,558</u>	<u>-</u>	<u>-</u>
NET POSITION					
Net investment in capital assets	711,651,559	515,966,153	1,227,617,712	(16,359,799)	3,603,691
Restricted for					
Capital purposes	53,477,238	18,404,486	71,881,724	-	-
Culture & recreation	16,565,312	-	16,565,312	-	-
Debt service	30,714	-	30,714	7,007,151	-
Economic environment	39,606,154	-	39,606,154	-	-
Grants	512,579	-	512,579	-	-
Pension	52,265,850	6,530,046	58,795,896	-	-
Security of persons & property	5,849,688	-	5,849,688	-	-
Unrestricted	344,952,098	178,292,156	523,244,254	7,152,680	18,842
Total net position	<u>\$ 1,224,911,192</u>	<u>\$ 719,192,841</u>	<u>\$ 1,944,104,033</u>	<u>\$ (2,199,968)</u>	<u>\$ 3,622,533</u>

The notes to the financial statements are an integral part of this statement

**CITY OF VANCOUVER
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2023**

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position				
	Expenses	Charges for Services, Fees, Fines and Forfeitures	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			Component Units	
					Governmental Activities	Business-type Activities	Total	Vancouver Downtown Redevelopment Authority	Vancouver Public Facilities District
PRIMARY GOVERNMENT									
Governmental Activities:									
General government	\$ 75,575,380	\$ 74,015,948	\$ 28,763,817	\$ 2,059,880	\$ 29,264,265	\$ -	\$ 29,264,265	\$ -	\$ -
Security/persons & property	143,277,270	25,517,450	6,109,256	80,000	(111,570,564)	-	(111,570,564)	-	-
Physical environment	52,248	51,454	-	-	(794)	-	(794)	-	-
Transportation	46,865,487	10,304,610	5,562,178	5,073,349	(25,925,350)	-	(25,925,350)	-	-
Social Services	3,962,554	11	297,002	-	(3,665,541)	-	(3,665,541)	-	-
Economic environment	19,981,427	6,771,062	3,976,770	-	(9,233,595)	-	(9,233,595)	-	-
Intergovernmental facilities	4,982,639	4,983,881	-	-	1,242	-	1,242	-	-
Culture and recreation	10,682,287	10,100,862	533,174	-	(48,251)	-	(48,251)	-	-
Interest/fiscal charges	1,121,298	-	-	-	(1,121,298)	-	(1,121,298)	-	-
Total governmental activities	306,500,590	131,745,278	45,242,197	7,213,229	(122,299,886)	-	(122,299,886)	-	-
Business-type Activities:									
Water/Sewer	122,212,090	137,819,193	-	32,355,651	-	47,962,754	47,962,754	-	-
Parking	3,005,755	5,261,112	-	-	-	2,255,357	2,255,357	-	-
Airport	911,979	705,484	-	88,555	-	(117,940)	(117,940)	-	-
Building Inspection	7,013,742	7,005,511	-	2,139	-	(6,092)	(6,092)	-	-
Solid Waste	2,375,609	2,332,869	-	-	-	(42,740)	(42,740)	-	-
Tennis Center	15,714	15,714	-	-	-	0	0	-	-
Total business-type activities	135,534,889	153,139,883	-	32,446,345	-	50,051,339	50,051,339	-	-
Total Primary Government	\$ 442,035,479	\$ 284,885,161	\$ 45,242,197	\$ 39,659,574	(122,299,886)	50,051,339	(72,248,547)	-	-
COMPONENT UNITS									
Downtown Redevelopment Authority	19,766,828	18,837,672	-	-	-	-	-	(929,156)	-
Public Facilities District	2,364,611	4,000	11,500	-	-	-	-	-	(2,349,111)
Total Component Units	\$ 22,131,439	\$ 18,841,672	\$ 11,500	\$ -	\$ -	\$ -	\$ -	(929,156)	(2,349,111)
General Revenues:									
Taxes:									
Property Taxes Levied for General Purposes					73,797,591	-	73,797,591	-	-
Property Taxes Levied for Special Purposes					5,969,396	-	5,969,396	-	-
Sales and Use Taxes					85,896,901	-	85,896,901	4,223,802	2,355,743
B&O Taxes					65,067,716	-	65,067,716	-	-
Excise, Lodging and Other Taxes					13,238,104	-	13,238,104	-	-
Unrestricted Investment Earnings (loss)					3,471,078	8,610,016	12,081,094	650,547	5,861
Gain on extinguishment of debt					-	-	-	53,906	-
Transfers					702,832	(702,832)	-	-	-
Total General Revenues, Special Items, and Transfers					248,143,618	7,907,184	256,050,802	4,928,255	2,361,604
Change in Net Position					125,843,732	57,958,523	183,802,255	3,999,099	12,493
Net Position - Beginning					1,101,517,039	661,234,318	1,762,751,357	(6,199,067)	3,610,040
Prior period adjustment					(2,449,579)	-	(2,449,579)	-	-
Net Position - Ending					\$ 1,224,911,192	\$ 719,192,841	\$ 1,944,104,033	\$ (2,199,968)	\$ 3,622,533

The notes to the basic financial statements are an integral part of this statement

Fund Financial Statements

Consolidated General Fund

This fund was previously reported as "General Fund." The name has changed but the composition of the fund remains the same. In the City of Vancouver, this fund accounts for all receipt and disbursement transactions that are not specifically accounted for in other funds and which are generally considered to represent the ordinary operations of a municipality. This fund is both tax and general revenue supported. Expenditures are budgeted biennially on the modified accrual basis and its appropriations lapse at year-end.

The primary sources of revenues for the General Fund are: property tax, sales tax, utility taxes, licenses and permits, the state shared liquor and vehicle excise tax, court fines, and reimbursements from other funds of the City for pro-rating the costs of management and overhead.

Consolidated Fire Fund

This fund was established as a result of an agreement between the City of Vancouver and Fire District 5 to provide fire services. Two fire departments were consolidated and are now under the direction of the City. The fund will account for money received and expenditures made in providing fire services to the combined City and Fire District 5 service area.

Consolidated Street Fund

This fund was previously reported as "Street Fund." The name has changed but the composition of the fund remains the same. This is a general government service fund established in accordance with State RCW 35A.37.010 for the administration of street-oriented maintenance and construction. Revenues are derived from tax contributions distributed from the Consolidated General Fund, state shared gasoline tax, fines and fees.

Consolidated Capital Improvement Fund

This fund was previously reported as "Capital Improvement Fund." The name has changed but the composition of the fund remains the same. This fund was created in 1977 to fund major capital improvement projects. Funding came primarily from Revenue Sharing monies until 1987. Current revenues are interest earning, grants, proceeds from the sale of relevant assets and contributions from the general and the asset management funds.

American Rescue Plan Act Fund

This fund accounts for Federal American Rescue Plan Act grant dollars awarded by the US Department of Treasury to aid in the recovery from the Coronavirus pandemic.

Consolidated Water Sewer Fund

This fund was previously reported as "Water/Sewer Fund." The name has changed but the composition of the fund remains the same. It receives its revenue from service charges and from the sales of materials and supplies. Expenditures are for maintenance and extensions of drainage, water and sewer service facilities, operating a water supply system, maintaining sewer treatment plants, and operating a water drainage system. This fund also reflects the operation of revenue bonds outstanding, the funds available for redemption bonds, accumulative reserve, and construction funds.

Parking Services Fund

The Parking Services Fund was created in October 1981. It receives revenues from operations of City owned or operated public parking lots. Its expenses are directly related to the operation and maintenance of those facilities.

CITY OF VANCOUVER
BALANCE SHEET
GOVERNMENTAL FUNDS
DECEMBER 31, 2023

	Major Funds				
	Consolidated General Fund	Consolidated Fire Fund	Consolidated Street Fund	Consolidated Capital Improvement Fund	American Rescue Plan Act
ASSETS					
Cash and cash equivalents	\$ 147,170,788	\$ 16,790,715	\$ 18,860,890	\$ 102,227,108	\$ 9,006,045
Receivables (net)					
Taxes/assessments	17,488,528	-	791,300	-	-
Accounts	7,467,490	8,357,913	54,568	-	-
Leases	4,165,675	-	-	-	-
Interest	658,109	75,271	84,906	452,778	43,499
Due from other funds	2,256,481	75,409	1,819,094	-	-
Due from other governmental agencies	410,292	279,232	1,223,727	171,386	-
Interfund Receivables	690,116	-	-	-	-
Prepaid items	129,050	-	-	-	-
Inventory	774	-	-	-	-
Total assets	<u>180,437,303</u>	<u>25,578,540</u>	<u>22,834,485</u>	<u>102,851,272</u>	<u>9,049,544</u>
DEFERRED OUTFLOWS OF RESOURCES					
Total deferred outflows of resources	-	-	-	-	-
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	<u>\$ 180,437,303</u>	<u>\$ 25,578,540</u>	<u>\$ 22,834,485</u>	<u>\$ 102,851,272</u>	<u>\$ 9,049,544</u>
LIABILITIES					
Accounts payable	\$ 4,246,868	\$ 444,473	\$ 2,181,113	\$ 1,513,282	\$ -
Due to other funds	853,298	163,443	87,071	165	-
Due to other governmental agencies	168,822	14,527	-	-	-
Interfund Loan Payable	7,649,629	-	-	-	-
Accrued interest payable	-	-	-	-	-
Accrued liabilities	6,141,054	1,040,826	154,735	-	-
Unearned revenue	665,465	79,254	3	43,930	8,612,997
Total liabilities	<u>19,725,136</u>	<u>1,742,523</u>	<u>2,422,922</u>	<u>1,557,377</u>	<u>8,612,997</u>
DEFERRED INFLOWS OF RESOURCES					
Unavailable revenue-property taxes	795,350	-	-	-	-
Unavailable revenue-grants and other	6,854,322	164,254	1,252,983	73,806	-
Lease revenue	4,145,626	-	-	-	-
Total deferred inflows of resources	<u>11,795,298</u>	<u>164,254</u>	<u>1,252,983</u>	<u>73,806</u>	<u>-</u>
FUND BALANCES					
Nonspendable	649,940	-	-	-	-
Restricted	20,867,644	-	-	-	-
Committed	855,550	22,384,160	3,261,806	4,280,867	-
Assigned	52,417,301	1,287,603	15,896,774	96,939,222	436,547
Unassigned	74,126,434	-	-	-	-
Total fund balances	<u>148,916,869</u>	<u>23,671,763</u>	<u>19,158,580</u>	<u>101,220,089</u>	<u>436,547</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	<u>\$ 180,437,303</u>	<u>\$ 25,578,540</u>	<u>\$ 22,834,485</u>	<u>\$ 102,851,272</u>	<u>\$ 9,049,544</u>

The notes to the financial statements are an integral part of this statement

CITY OF VANCOUVER
BALANCE SHEET
GOVERNMENTAL FUNDS
DECEMBER 31, 2023

	Non-Major Governmental Funds	Total Governmental Funds
ASSETS		
Cash and cash equivalents	\$ 126,552,041	\$ 420,607,587
Receivables (net)		
Taxes/assessments	4,340,940	22,620,768
Accounts	15,323,818	31,203,789
Leases	1,082,893	5,248,568
Interest	565,355	1,879,918
Due from other funds	970,536	5,121,520
Due from other governmental agencies	767,212	2,851,849
Interfund Receivables	-	690,116
Prepaid items	-	129,050
Inventory	-	774
Total assets	<u>149,602,795</u>	<u>490,353,939</u>
DEFERRED OUTFLOWS OF RESOURCES		
Total deferred outflows of resources	<u>-</u>	<u>-</u>
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	\$ 149,602,795	\$ 490,353,939
LIABILITIES		
Accounts payable	\$ 2,162,686	\$ 10,548,422
Due to other funds	3,034,452	4,138,429
Due to other governmental agencies	387,049	570,398
Interfund Loan Payable	690,116	8,339,745
Accrued interest payable	804	804
Accrued liabilities	144,843	7,481,458
Unearned revenue	15,472	9,417,121
Total liabilities	<u>6,435,422</u>	<u>40,496,377</u>
DEFERRED INFLOWS OF RESOURCES		
Unavailable revenue-property taxes	69,826	865,176
Unavailable revenue-grants and other	44,306	8,389,671
Lease revenue	1,047,390	5,193,016
Total deferred inflows of resources	<u>1,161,522</u>	<u>14,447,863</u>
FUND BALANCES		
Nonspendable	-	649,940
Restricted	122,108,145	142,975,789
Committed	3,448,231	34,230,614
Assigned	16,453,602	183,431,049
Unassigned	(4,127)	74,122,307
Total fund balances	<u>142,005,851</u>	<u>435,409,699</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	\$ 149,602,795	\$ 490,353,939

The notes to the financial statements are an integral part of this statement

CITY OF VANCOUVER

**RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE
GOVERNMENT WIDE STATEMENT OF NET POSITION
DECEMBER 31, 2023**

Fund Balance - Total Governmental Funds	\$ 435,409,699
Fund Balance - Total Internal Service Funds	91,327,010

Amounts reported for governmental activities in the statement of net position are different because the following activities are not current financial resources or uses. These balances are added to the statements, removed or adjusted as noted below.

Amounts for Assets reported, changed due to:

The addition of long-lived capital assets, net of accumulated depreciation.	\$ 729,784,275
The addition of net pension assets which represent the fair value of pension assets is greater than the present value of pension benefits to be paid. Local governments report a net pension liability or asset, deferred outflows and deferred inflows for their share of the Washington State pension plans amounts, measured as of June 30.	
Multi-employer plans	46,873,440

Amounts for Deferred Outflows reported, changed due to:

The addition of the unamortized loss on debt refunding which will be amortized as an interest expense. Noncurrent liability amounts, such as long-lived debt are excluded from the current resources measurement.	415,889
The addition of net pension deferred outflows. Local governments report a net pension liability or asset, deferred outflows and deferred inflows for their share of the Washington State pension plans amounts, measured as of June 30.	
Additionally, deferred outflows represent the City's contributions subsequent to the pension plan measurement date and up to the end of the City's reporting period, December 31.	31,282,733

Amounts for Liabilities reported, changed due to:

The addition of long-lived liabilities (payables), including the portion due within one year after yearend.	
GO Bonds	(33,837,500)
Issuance Premium/discount	(856,744)
Governmental loans	(3,713,003)
Impact Fee Credit	(19,103,295)
Lease Payable	(2,279,899)
Subscription-based Information Technology Agreements	(179,541)
Accrued Interest Payable	(101,690)
The addition of net pension liabilities which represent the fair value of pension assets that are less than the present value of pension benefits to be paid. Local governments report a net pension liability or asset, deferred outflows and deferred inflows for their share of the Washington State pension plans amounts, measured as of June 30.	(8,564,455)
The addition of OPEB liabilities which represent the fair value of OPEB assets that are less than the present value of OPEB benefits to be paid. These liabilities are related to the single employer plans.	(22,519,484)
The addition of compensated absence liabilities which represent the future potential cost of paying employees' accrued leave hours.	(12,142,240)

Amounts for Deferred Inflows reported, changed due to:

The removal of unavailable revenue. Under the current resources approach, accounts receivable that will be received more than 60 days beyond yearend are considered earned but not available as a liquid resource. Therefore the receivable recorded is offset with a deferred inflow for unavailable revenue. For full accrual reporting the unavailable revenue is converted to revenue.	9,254,846
The addition of net pension deferred inflows. Local governments report a net pension liability or asset, deferred outflows and deferred inflows for their share of the Washington State pension plans amounts, measured as of June 30.	(16,138,849)

Eliminations:

When reported separately, City funds can have payables and receivables to other City funds. When those funds are rolled together to be presented as governmental activities the activity between them must be removed. This will not result in a net change to the fund balance.

Remove due to other funds between governmental and internal service funds	5,059,164
Remove due from other funds between governmental and internal service funds	(5,059,164)

Net position of governmental activities	\$ <u>1,224,911,192</u>
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CITY OF VANCOUVER
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2023

	Major Funds				
	Consolidated General Fund	Consolidated Fire Fund	Consolidated Street Fund	Consolidated Capital Improvement Fund	American Rescue Plan Act
REVENUES					
Property taxes	\$ 73,557,255	\$ -	\$ -	\$ -	\$ -
Sales and use taxes	69,104,381	-	-	-	-
Business & Occupation Taxes	65,067,716	-	-	-	-
Excise Taxes	668,060	-	3,678,721	-	-
License and permits	4,747,329	1,332,297	646,285	-	-
Intergovernmental	6,961,716	472,254	3,916,600	2,092,860	23,459,032
Charges for services	8,422,329	20,323,781	1,191,677	177,655	-
Fines and penalties	681,225	42,900	-	-	-
Investment earnings	7,004,307	1,084,657	1,125,152	4,332,133	855,558
Rents and royalties	2,006,746	-	284,947	173,668	-
Contributions/donations	271,078	3,532	-	-	-
Miscellaneous	222,614	143,050	-	-	-
Total revenues	238,714,756	23,402,471	10,843,382	6,776,316	24,314,590
EXPENDITURES					
Current					
General government	7,197,451	-	-	5,448,029	-
Security of persons & property	83,251,837	65,880,888	-	925,062	-
Physical environment	-	-	-	-	-
Transportation	-	-	20,642,870	-	-
Economic environment	12,218,736	-	-	-	-
Social services	3,890,185	-	-	-	-
Culture and recreation	18,524,664	-	-	-	-
Intergovernmental facilities	-	-	-	-	-
Capital outlay	13,270,613	1,368,412	12,871,337	7,481,135	-
Debt service					
Principal retirement	503,676	-	-	-	-
Interest/fiscal charges	-	-	-	-	-
Total expenditures	138,857,162	67,249,300	33,514,207	13,854,226	-
Excess (deficiency) of revenues over (under) expenditures	99,857,594	(43,846,829)	(22,670,825)	(7,077,910)	24,314,590
OTHER FINANCING SOURCES (USES)					
Sale of capital assets	13,656	-	-	-	-
Initiation of a Lease	-	-	-	-	-
Initiation of a SBITA	446,215	-	-	-	-
Transfers in	30,821,577	56,497,794	25,335,418	33,925,552	-
Transfers out	(114,316,489)	(4,540,875)	(5,348,390)	-	(23,459,031)
Total other financing sources (uses)	(83,035,041)	51,956,919	19,987,028	33,925,552	(23,459,031)
Net change in fund balances	16,822,553	8,110,090	(2,683,797)	26,847,642	855,559
FUND BALANCES - BEGINNING	132,094,316	15,561,673	21,842,377	74,372,447	(419,012)
Prior Period Adjustment	-	-	-	-	-
FUND BALANCES - ENDING	\$ 148,916,869	\$ 23,671,763	\$ 19,158,580	\$ 101,220,089	\$ 436,547

The notes to the financial statements are an integral part of this statement

CITY OF VANCOUVER
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2023

	Non-Major Governmental Funds	Total Governmental Funds
REVENUES		
Property taxes	\$ 5,969,396	\$ 79,526,651
Sales and use taxes	16,792,520	85,896,901
Business & Occupation Taxes	-	65,067,716
Excise Taxes	8,891,323	13,238,104
License and permits	3,558,993	10,284,904
Intergovernmental	8,153,992	45,056,454
Charges for services	10,449,577	40,565,019
Fines and penalties	2,879	727,004
Investment earnings	5,967,252	20,369,059
Rents and royalties	415,211	2,880,572
Contributions/donations	611,615	886,225
Miscellaneous	623,661	989,325
Total revenues	<u>61,436,419</u>	<u>365,487,934</u>
EXPENDITURES		
Current		
General government	1,213,224	13,858,704
Security of persons & property	110,132	150,167,919
Physical environment	49,901	49,901
Transportation	6,832,038	27,474,908
Economic environment	9,531,588	21,750,324
Social services	-	3,890,185
Culture and recreation	1,335,201	19,859,865
Intergovernmental facilities	4,982,639	4,982,639
Capital outlay	9,672,366	44,663,863
Debt service		
Principal retirement	5,771,311	6,274,987
Interest/fiscal charges	1,253,151	1,253,151
Total expenditures	<u>40,751,551</u>	<u>294,226,446</u>
Excess (deficiency) of revenues over (under) expenditures	20,684,868	71,261,488
OTHER FINANCING SOURCES (USES)		
Sale of capital assets	-	13,656
Initiation of a Lease	57,434	57,434
Initiation of a SBITA	-	446,215
Transfers in	29,544,364	176,124,705
Transfers out	<u>(30,196,429)</u>	<u>(177,861,214)</u>
Total other financing sources (uses)	<u>(594,631)</u>	<u>(1,219,204)</u>
Net change in fund balances	20,090,237	70,042,284
FUND BALANCES - BEGINNING	124,365,193	367,816,994
Prior Period Adjustment	<u>(2,449,579)</u>	<u>(2,449,579)</u>
FUND BALANCES - ENDING	<u>\$ 142,005,851</u>	<u>\$ 435,409,699</u>

The notes to the financial statements are an integral part of this statement

CITY OF VANCOUVER

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE GOVERNMENT WIDE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2023

Net Change in Fund Balance - Total Governmental Funds	\$ 67,592,704
Net Change in Fund Balance - Total Internal Service Funds	13,280,157

Amounts reported for governmental activities in the statement of activities are different because the following activities are not current financial resources or uses. These balances are added to the statements, removed or adjusted as noted below.

Amounts for Revenues reported, changed due to:

Related to changes in Assets:

Long-lived capital assets, are presented on the government-wide statements. The addition of capital assets that are donated to the City from outside sources represent a non-cash revenue.	\$ 5,092,881
Long-lived pension assets are presented on the government-wide statement. Contributions to the asset are reported as revenue.	1,976,447
The long-lived impact fee credit liabilities are added to the government-wide statements. The changes in the liability balance represent changes in revenue as the credit is granted to and used by participants in the program.	(1,660,179)

Related to changes in Deferred Inflows:

The removal of unavailable revenue. Under the current resources approach, accounts receivable that will be received more than 60 days beyond yearend are considered earned but not available as a liquid resource. Therefore the receivable recorded is offset with a deferred inflow for unavailable revenue. For full accrual reporting the unavailable revenue is converted to revenue.	7,660,718
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Amounts for Expenditures reported, changed due to:

Related to changes in Assets:

Current expenditures related to the construction or acquisition of long-lived capital assets are converted to increases in capital assets.	40,074,402
Long-lived capital assets, net of accumulated depreciation, are presented on the government-wide statements. The change in the accumulated depreciation balance is added to the statements as depreciation expense.	(23,617,425)

Related to changes in Deferred Outflows:

Premiums related to long-lived liabilities are amortized and reduce amortization expense	298,826
Discounts related to long-lived liabilities are decreased through amortization expense	(148,446)

Related to changes in Liabilities:

Debt payments convert to decreases of long-lived liabilities.	6,244,456
The long-lived compensated absence liabilities are added to the government-wide statements. The changes in the liability balance represent changes in expenditures.	(911,447)
The long-lived OPEB liabilities are added to the government-wide statements. The changes in the liability balance represent changes in expenditures.	286,973
The long-lived pension liabilities, deferred inflows and outflows are added to the government-wide statements. The changes in the those balances represent changes in expenditures.	7,667,990
The addition of interest payables related to long-lived liabilities also represent an expense.	12,004
Payments of other long-lived payables converted to decreases of those liabilities	(455,906)

Eliminations:

Various City funds provide internal services to other funds. When reported separately, they show revenues and expenditures related to these services. Additionally, City funds transfer cash to other funds. When those funds are rolled together to be presented as governmental activities, the activity between them must be removed. This will not result in a net change to the Change in Fund Balance.

Remove internal service revenue for funds rolled together for governmental activities	(50,671,434)
Remove internal service expenditures for funds rolled together for governmental activities	50,671,434
Remove transfer in balances for funds rolled together for governmental activities	(178,569,376)
Remove transfer out balances for funds rolled together for governmental activities	178,569,376

Change in net position of governmental activities	\$ <u>123,394,153</u>
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CITY OF VANCOUVER
CONSOLIDATED GENERAL FUND
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
COMPARED TO BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
Property taxes	\$ 145,539,640	\$ 145,539,640	\$ 73,557,255	\$ (71,982,385)
Sales and use taxes	136,578,807	136,578,807	69,104,381	(67,474,426)
Business & Occupation Taxes	127,677,690	127,677,690	65,067,716	(62,609,974)
Excise Taxes	1,527,600	1,527,600	668,060	(859,540)
License and permits	8,880,892	9,067,892	4,747,329	(4,320,563)
Intergovernmental	13,987,334	16,822,261	6,961,716	(9,860,545)
Charges for services	18,618,605	18,932,005	8,422,329	(10,509,676)
Fines and penalties	1,757,980	1,757,980	681,225	(1,076,755)
Investment earnings	697,805	930,703	7,004,307	6,073,604
Rents and royalties	7,366,085	7,003,714	2,006,746	(4,996,968)
Contributions/donations	-	1,178,140	271,078	(907,062)
Miscellaneous	5,000,000	5,282,078	222,614	(5,059,464)
Total revenues	<u>467,632,438</u>	<u>472,298,510</u>	<u>238,714,756</u>	<u>(233,583,754)</u>
EXPENDITURES				
Current:				
General government	29,100,365	29,907,210	7,197,451	22,709,759
Security of persons & property	167,282,096	175,250,164	83,251,837	91,998,327
Economic environment	33,236,509	32,481,046	12,218,736	20,262,310
Social services	14,246,106	15,409,877	3,890,185	11,519,692
Culture and recreation	40,538,388	40,705,450	18,524,664	22,180,786
Capital outlay	560,000	27,290,750	13,270,613	14,020,137
Principal retirement	-	2,074,804	503,676	1,571,128
Total expenditures	<u>284,963,464</u>	<u>323,119,301</u>	<u>138,857,162</u>	<u>184,262,139</u>
Excess (deficiency) of revenues over expenditures	182,668,974	149,179,209	99,857,594	(49,321,615)
OTHER FINANCING SOURCES (USES)				
Sale of capital assets	-	-	13,656	13,656
Initiation of a SBITA	-	-	446,215	446,215
Transfers in	12,034,696	96,890,302	30,821,577	(66,068,725)
Transfers out	(201,614,471)	(279,253,510)	(114,316,489)	164,937,021
Total other financing sources (uses)	<u>(189,579,775)</u>	<u>(182,363,208)</u>	<u>(83,035,041)</u>	<u>99,328,167</u>
Net change in fund balance	(6,910,801)	(33,183,999)	16,822,553	50,006,552
FUND BALANCES - BEGINNING	<u>132,094,316</u>	<u>132,094,316</u>	<u>132,094,316</u>	<u>-</u>
FUND BALANCES - ENDING	<u>\$ 125,183,515</u>	<u>\$ 98,910,317</u>	<u>\$ 148,916,869</u>	<u>\$ 50,006,552</u>

The notes to the financial statements are an integral part of this statement

CITY OF VANCOUVER
CONSOLIDATED FIRE FUND
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
COMPARED TO BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
License and permits	\$ 2,791,273	\$ 2,864,723	\$ 1,332,297	\$ (1,532,426)
Intergovernmental	1,150,004	3,063,970	472,254	(2,591,716)
Charges for services	43,113,827	41,908,032	20,323,781	(21,584,251)
Fines and penalties	-	-	42,900	42,900
Investment earnings	40,600	40,600	1,084,657	1,044,057
Rents and royalties	4,432,010	4,457,724	-	(4,457,724)
Contributions/donations	71,050	74,582	3,532	(71,050)
Miscellaneous	100,000	130,000	143,050	13,050
Total revenues	<u>51,698,764</u>	<u>52,539,631</u>	<u>23,402,471</u>	<u>(29,137,160)</u>
EXPENDITURES				
Security of persons & property	142,945,244	148,030,238	65,880,888	82,149,350
Capital outlay	6,208,315	12,403,764	1,368,412	11,035,352
Total expenditures	<u>149,153,559</u>	<u>160,434,002</u>	<u>67,249,300</u>	<u>93,184,702</u>
Excess (deficiency) of revenues over expenditures	(97,454,795)	(107,894,371)	(43,846,829)	64,047,542
OTHER FINANCING SOURCES (USES)				
Sale of capital assets	38,570	38,570	-	(38,570)
Transfers in	116,876,628	117,402,950	56,497,794	(60,905,156)
Transfers out	(12,982,567)	(12,475,094)	(4,540,875)	7,934,219
Total other financing sources (uses)	<u>103,932,631</u>	<u>104,966,426</u>	<u>51,956,919</u>	<u>(53,009,507)</u>
Net change in fund balance	6,477,836	(2,927,945)	8,110,090	11,038,035
FUND BALANCES - BEGINNING	<u>15,561,673</u>	<u>15,561,673</u>	<u>15,561,673</u>	<u>-</u>
FUND BALANCES - ENDING	<u>\$ 22,039,509</u>	<u>\$ 12,633,728</u>	<u>\$ 23,671,763</u>	<u>\$ 11,038,035</u>

The notes to the financial statements are an integral part of this statement

CITY OF VANCOUVER
CONSOLIDATED STREET FUND
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
COMPARED TO BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
Excise Taxes	\$ 10,000,000	\$ 10,000,000	\$ 3,678,721	\$ (6,321,279)
License and permits	2,740,500	2,808,500	646,285	(2,162,215)
Intergovernmental	8,420,000	11,272,000	3,916,600	(7,355,400)
Charges for services	1,393,640	1,393,640	1,191,677	(201,963)
Investment earnings	162,400	162,400	1,125,152	962,752
Rents and royalties	659,750	659,750	284,947	(374,803)
Total revenues	<u>23,376,290</u>	<u>26,296,290</u>	<u>10,843,382</u>	<u>(15,452,908)</u>
EXPENDITURES				
Transportation	47,134,958	47,991,424	20,642,870	27,348,554
Capital outlay	20,623,493	27,085,493	12,871,337	14,214,156
Total expenditures	<u>67,758,451</u>	<u>75,076,917</u>	<u>33,514,207</u>	<u>41,562,710</u>
Excess (deficiency) of revenues over expenditures	(44,382,161)	(48,780,627)	(22,670,825)	26,109,802
OTHER FINANCING SOURCES (USES)				
Transfers in	50,119,024	50,424,681	25,335,418	(25,089,263)
Transfers out	(7,176,513)	(18,394,737)	(5,348,390)	13,046,347
Total other financing sources (uses)	<u>42,942,511</u>	<u>32,029,944</u>	<u>19,987,028</u>	<u>(12,042,916)</u>
Net change in fund balance	(1,439,650)	(16,750,683)	(2,683,797)	14,066,886
FUND BALANCES - BEGINNING	<u>21,842,377</u>	<u>21,842,377</u>	<u>21,842,377</u>	<u>-</u>
FUND BALANCES - ENDING	<u>\$ 20,402,727</u>	<u>\$ 5,091,694</u>	<u>\$ 19,158,580</u>	<u>\$ 14,066,886</u>

The notes to the financial statements are an integral part of this statement

CITY OF VANCOUVER
AMERICAN RESCUE PLAN ACT
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
COMPARED TO BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
Intergovernmental	\$ -	\$ -	\$ 23,459,032	\$ 23,459,032
Investment earnings	-	827,911	855,558	27,647
Total revenues	-	827,911	24,314,590	23,486,679
OTHER FINANCING SOURCES (USES)				
Transfers out	(26,847,099)	(33,499,905)	(23,459,031)	10,040,874
Total other financing sources (uses)	(26,847,099)	(33,499,905)	(23,459,031)	10,040,874
Net change in fund balance	(26,847,099)	(32,671,994)	855,559	33,527,553
FUND BALANCES - BEGINNING	(419,012)	(419,012)	(419,012)	-
FUND BALANCES - ENDING	<u>\$ (27,266,111)</u>	<u>\$ (33,091,006)</u>	<u>\$ 436,547</u>	<u>\$ 33,527,553</u>

The notes to the financial statements are an integral part of this statement

CITY OF VANCOUVER
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
DECEMBER 31, 2023

	Consolidated Water Sewer Fund	Parking Services	Non-Major Enterprise Funds	Total	(Governmental Activities) Internal Service Funds
ASSETS					
Current assets					
Cash and cash equivalents	\$ 121,288,828	\$ 6,643,819	\$ 22,818,736	\$ 150,751,383	\$ 78,322,928
Restricted cash, cash equivalents and investments:					
Cash and cash equivalents	18,040,012	-	-	18,040,012	-
Accrued interest receivable	80,101	-	-	80,101	-
Receivables (net)					
Accounts	18,217,627	1,592,121	237,551	20,047,299	956,132
Leases	-	-	123,192	123,192	-
Interest	541,263	29,923	102,177	673,363	348,287
Due from other funds	14,143	578	20,839	35,560	129,352
Due from other governmental agencies	2,066,570	-	-	2,066,570	-
Interfund Loan Receivable	4,000,000	3,649,629	-	7,649,629	-
Inventory	867,309	-	-	867,309	737,792
Prepaid expenses	-	-	-	-	100,103
Net Pension Asset	5,284,428	175,398	1,070,220	6,530,046	5,392,410
Total current assets	<u>170,400,281</u>	<u>12,091,468</u>	<u>24,372,715</u>	<u>206,864,464</u>	<u>85,987,004</u>
Noncurrent assets					
Contracts receivable	3,668,415	-	-	3,668,415	-
Noncurrent capital assets held for resale	2,455,839	-	-	2,455,839	-
Capital assets					
Land, easements and land improvements	72,150,165	498,429	484,202	73,132,796	-
Infrastructure and other improvements	734,185,208	-	3,581,800	737,767,008	-
Buildings	10,323,304	13,497,441	9,388,690	33,209,435	-
Intangible assets	6,816,035	117,231	697,930	7,631,196	7,744,371
Intangible Assets - RTU	652,216	563,165	1,638,394	2,853,775	7,516,082
Machinery and equipment	4,248,246	1,309,263	268,785	5,826,294	49,211,687
Accumulated depreciation	(339,774,414)	(8,420,743)	(7,200,615)	(355,395,772)	(33,446,067)
Construction in progress	19,973,369	-	152,420	20,125,789	2,522,153
Capital assets (net)	<u>508,574,129</u>	<u>7,564,786</u>	<u>9,011,606</u>	<u>525,150,521</u>	<u>33,548,226</u>
Total noncurrent assets	<u>514,698,383</u>	<u>7,564,786</u>	<u>9,011,606</u>	<u>531,274,775</u>	<u>33,548,226</u>
Total assets	<u>685,098,664</u>	<u>19,656,254</u>	<u>33,384,321</u>	<u>738,139,239</u>	<u>119,535,230</u>
DEFERRED OUTFLOWS OF RESOURCES					
Amounts Related to Asset Retirement Obligations	961,287	-	-	961,287	43,017
Amounts related to pension	4,270,534	141,746	864,877	5,277,157	4,357,798
Total deferred outflows of resources	<u>5,231,821</u>	<u>141,746</u>	<u>864,877</u>	<u>6,238,444</u>	<u>4,400,815</u>

The notes to the financial statement are an integral part of this statement

CITY OF VANCOUVER
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
DECEMBER 31, 2023

	Consolidated Water Sewer Fund	Parking Services	Non-Major Enterprise Funds	Total	(Governmental Activities) Internal Service Funds
LIABILITIES					
Current liabilities					
Accounts payable	6,851,750	88,298	297,671	7,237,719	2,202,339
Claims and judgments payable	-	-	-	-	4,075,028
Due to other funds	181,564	12,091	45,223	238,878	917,503
Accrued interest payable	4,286	5,102	5,927	15,315	72,558
Accrued liabilities	586,550	26,628	172,508	785,686	528,644
Unearned revenues	-	207,044	-	207,044	28,382
Accrued Employee Benefits - Due in one year	2,809,796	36,564	484,266	3,330,626	2,346,350
Bonds, notes and loans payable - Due in one year	-	820,000	-	820,000	-
Leases payable - Due in one year	-	-	96,547	96,547	-
SBITA payable - Due in one year	152,440	173,593	72,073	398,106	669,802
Total current liabilities	<u>10,586,386</u>	<u>1,369,320</u>	<u>1,174,215</u>	<u>13,129,921</u>	<u>10,840,606</u>
Noncurrent liabilities					
Bonds, notes and loans payable - Due in more than one year	-	845,000	-	845,000	-
Leases payable - Due in more than one year	-	-	1,204,328	1,204,328	-
Claims and judgments	-	-	-	-	9,602,648
Net pension liability	2,281,738	75,734	462,105	2,819,577	2,328,363
Asset Retirement Obligations	2,293,200	-	150,000	2,443,200	450,000
Accrued employee benefits - Due in more than one year	312,200	4,063	53,806	370,069	260,705
SBITA payable - Due in more than one year	317,507	201,567	77,627	596,701	6,109,066
Total noncurrent liabilities	<u>5,204,645</u>	<u>1,126,364</u>	<u>1,947,866</u>	<u>8,278,875</u>	<u>18,750,782</u>
Total liabilities	<u>15,791,031</u>	<u>2,495,684</u>	<u>3,122,081</u>	<u>21,408,796</u>	<u>29,591,388</u>
DEFERRED INFLOWS OF RESOURCES					
Amounts related to pension	2,957,219	98,155	598,905	3,654,279	3,017,647
Lease revenue	-	-	121,767	121,767	-
Total deferred inflows of resources	<u>2,957,219</u>	<u>98,155</u>	<u>720,672</u>	<u>3,776,046</u>	<u>3,017,647</u>
NET POSITION					
Net investment in capital assets	502,880,496	5,524,627	7,561,030	515,966,153	26,769,357
Restricted for capital purposes	18,404,486	-	-	18,404,486	450,000
Restricted for Pension	5,284,428	175,398	1,070,220	6,530,046	5,392,410
Unrestricted	145,012,825	11,504,136	21,775,195	178,292,156	58,715,243
Total net position	<u>\$ 671,582,235</u>	<u>\$ 17,204,161</u>	<u>\$ 30,406,445</u>	<u>\$ 719,192,841</u>	<u>\$ 91,327,010</u>

The notes to the financial statement are an integral part of this statement

CITY OF VANCOUVER
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2023

	Consolidated Water Sewer Fund	Parking Services	Non-Major Enterprise Funds	Total	(Governmental Activities) Internal Service Funds
OPERATING REVENUES					
Charges for services	\$ 140,091,854	\$ 331,381	\$ 10,069,258	\$ 150,492,493	\$ 91,909,740
Fines and penalties	897,425	517,411	1,000	1,415,836	-
Rents and royalties	856,708	4,423,181	838,353	6,118,242	7,025,855
Miscellaneous	1,151,676	4,979	-	1,156,655	17,891
Total operating revenues	<u>142,997,663</u>	<u>5,276,952</u>	<u>10,908,611</u>	<u>159,183,226</u>	<u>98,953,486</u>
OPERATING EXPENSES					
Personnel services	23,362,630	853,403	4,986,856	29,202,889	25,654,006
Supplies and contractual services	27,422,081	805,032	2,489,650	30,716,763	54,325,043
Interfund services	18,160,672	570,839	2,593,944	21,325,455	7,305,948
Intergovernmental payments	43,193,079	80,089	5,730	43,278,898	142,615
Depreciation & Amortization	15,787,210	626,223	437,374	16,850,807	4,969,392
Total operating expenses	<u>127,925,672</u>	<u>2,935,586</u>	<u>10,513,554</u>	<u>141,374,812</u>	<u>92,397,004</u>
Operating income (loss)	15,071,991	2,341,366	395,057	17,808,414	6,556,482
NONOPERATING REVENUES (EXPENSES)					
Investment earnings	7,032,886	462,377	1,114,753	8,610,016	3,692,374
Interest and fiscal charges	(124,715)	(71,609)	(27,199)	(223,523)	(221,296)
Gain (Loss) on disposal of capital assets	(1,280)	-	-	(1,280)	745,841
Miscellaneous revenue (expense)	21,384	-	-	21,384	2,815
Total nonoperating revenues (expenses)	<u>6,928,275</u>	<u>390,768</u>	<u>1,087,554</u>	<u>8,406,597</u>	<u>4,219,734</u>
Income (loss) before contributions and transfers	22,000,266	2,732,134	1,482,611	26,215,011	10,776,216
Capital contributions	32,355,651	-	90,694	32,446,345	64,600
Transfers in	354,588	-	50,000	404,588	4,234,035
Transfers out	(940,811)	-	(166,609)	(1,107,420)	(1,794,694)
Change in net position	53,769,694	2,732,134	1,456,696	57,958,524	13,280,157
TOTAL NET POSITION - BEGINNING	<u>617,812,541</u>	<u>14,472,027</u>	<u>28,949,749</u>	<u>661,234,317</u>	<u>78,046,853</u>
TOTAL NET POSITION - ENDING	<u>\$ 671,582,235</u>	<u>\$ 17,204,161</u>	<u>\$ 30,406,445</u>	<u>\$ 719,192,841</u>	<u>\$ 91,327,010</u>

The notes to the financial statements are an integral part of this statement

CITY OF VANCOUVER
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2023

	Business-Type Activities - Enterprise Funds				(Governmental Activities)
	Major Fund		Non-Major Enterprise Funds	Total	Internal Service Funds
	Consolidated Water Sewer	Parking Services			
CASH FLOWS FROM OPERATING ACTIVITIES					
Cash received from customers	\$ 144,702,943	\$ 4,701,443	\$ 10,744,096	\$ 160,148,482	\$ 98,625,342
Cash received from other operating activities	1,151,676	522,390	6,787	1,680,853	17,891
Cash payments for goods and services	(71,168,025)	(517,182)	(2,250,516)	(73,935,723)	(53,309,821)
Internal activity - payments from other funds	159,733	19,535	115	179,383	5,508,512
Internal activity - payments to other funds	(24,873,827)	(4,297,845)	(2,774,299)	(31,945,971)	(7,915,691)
Cash payments to employees	(25,457,388)	(920,007)	(5,418,415)	(31,795,810)	(21,094,554)
Net cash provided by operating activities	<u>\$ 24,515,112</u>	<u>\$ (491,666)</u>	<u>\$ 307,768</u>	<u>\$ 24,331,214</u>	<u>\$ 21,831,679</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES					
Unrestricted funds received	\$ 21,384	\$ -	\$ -	\$ 21,384	\$ -
Non-capital insurance recoveries	-	-	-	-	2,815
Contracts issued to customers	(225,369)	-	-	(225,369)	-
Transfers from other funds	354,588	-	50,000	404,588	4,234,035
Transfers to other funds	(940,811)	-	(166,609)	(1,107,420)	(1,794,694)
Net cash provided by noncapital financing activities	<u>\$ (790,208)</u>	<u>\$ -</u>	<u>\$ (116,609)</u>	<u>\$ (906,817)</u>	<u>\$ 2,442,156</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Receipt of grant funds	\$ -	\$ -	\$ 90,549	\$ 90,549	\$ -
Principal paid on capital debt	-	(820,000)	-	(820,000)	-
Interest paid on capital debt	-	(585)	(22,501)	(23,086)	-
Purchase of capital assets	(33,120,545)	(563,163)	(450,225)	(34,133,933)	(14,995,723)
Payments to dispose of capital assets	(1,280)	-	-	(1,280)	-
Gain on sale of capital assets	-	-	-	-	745,841
Capital contributions	14,063,269	-	90,694	14,153,963	64,600
Net cash used by capital and related financing activities	<u>\$ (19,058,556)</u>	<u>\$ (1,383,748)</u>	<u>\$ (291,483)</u>	<u>\$ (20,733,787)</u>	<u>\$ (14,185,282)</u>
CASH FLOWS FROM INVESTING ACTIVITIES					
Investment earnings (losses)	\$ 6,440,033	\$ 370,580	\$ 1,035,112	\$ 7,845,725	\$ 3,200,516
Net cash provided by investing activities	<u>\$ 6,440,033</u>	<u>\$ 370,580</u>	<u>\$ 1,035,112</u>	<u>\$ 7,845,725</u>	<u>\$ 3,200,516</u>
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	\$ 11,106,381	\$ (1,504,834)	\$ 934,788	\$ 10,536,335	\$ 13,289,069
CASH AND CASH EQUIVALENTS - BEGINNING	\$ 128,222,459	\$ 8,148,653	\$ 21,883,948	\$ 158,255,060	\$ 65,033,859
CASH AND CASH EQUIVALENTS - ENDING	\$ 139,328,840	\$ 6,643,819	\$ 22,818,736	\$ 168,791,395	\$ 78,322,928
Cash and cash equivalents	\$ 121,288,828	\$ 6,643,819	\$ 22,818,736	\$ 150,751,383	\$ 78,322,928
Restricted cash and cash equivalents	18,040,012	-	-	18,040,012	-
Cash and cash equivalents - ending	<u>\$ 139,328,840</u>	<u>\$ 6,643,819</u>	<u>\$ 22,818,736</u>	<u>\$ 168,791,395</u>	<u>\$ 78,322,928</u>

The notes to the financial statements are an integral part of this statement.

CITY OF VANCOUVER
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2023

	Business-Type Activities - Enterprise Funds				(Governmental Activities)
	Major Fund			Total	Internal Service Funds
	Water/Sewer	Parking Services	Non-Major Enterprise Funds		
Reconciliation of operating income (loss) to net cash used by operating activities:					
Net operating income (loss)	\$ 15,071,991	\$ 2,341,366	\$ 395,057	\$ 17,808,414	\$ 6,556,482
Adjustments to reconcile net operating income (loss) to net cash provided by operations:					
Depreciation and amortization expense	15,748,458	626,223	434,113	16,808,794	4,955,053
Decrease (increase) in receivables	3,580,933	(23,171)	241,828	3,799,590	(170,095)
Decrease (increase) in inventories	124,288	-	-	124,288	(140,646)
Increase (decrease) in current payables	(1,211,870)	(45,083)	49,762	(1,207,191)	(1,303,730)
Increase (decrease) in accrued liabilities	(1,774,883)	(50,477)	(593,098)	(2,418,458)	(944,385)
Decrease (increase) in receivable from other funds	159,733	(3,630,094)	(17,153)	(3,487,514)	4,659,379
Decrease (increase) in receivable from other government	(5,677,685)	-	6,787	(5,670,898)	260,006
Increase (decrease) in payables due to other funds	(1,035,470)	(77,377)	(163,087)	(1,275,934)	(201,436)
Increase (decrease) in claims and judgments payable	-	-	-	-	2,576,724
Increase (decrease) in SBITA liability	469,947	395,160	149,700	1,014,807	6,778,868
Increase (decrease) in pension liability	(940,330)	(28,213)	(196,141)	(1,164,684)	(1,194,541)
Total adjustments	9,443,121	(2,833,032)	(87,289)	6,522,800	15,275,197
Net cash provided by operating activities	\$ 24,515,112	\$ (491,666)	\$ 307,768	\$ 24,331,214	\$ 21,831,679
Noncash, investing, financing and capital activities					
Capital assets donated	\$ 17,554,563	\$ -	\$ -	\$ 17,554,563	\$ -
Leased RTU Capital Assets	-	-	1,374,630	1,374,630	-
Net change in fair value of investments	(1,187,965)	(120,971)	(209,537)	(1,518,473)	(414,216)
Capital assets financed with accounts payable	5,223,681	-	-	5,223,681	-

The notes to the financial statements are an integral part of this statement.

CITY OF VANCOUVER
STATEMENT OF FIDUCIARY NET POSITION
DECEMBER 31, 2023

	Custodial Fund
ASSETS	
Cash and cash equivalents	\$ 1,297,171
Receivables:	
Taxes	130,566
Interest	5,784
Total assets	<u>1,433,521</u>
LIABILITIES	
Accounts and accrued employee payables	94,860
Due to other governmental units	38,794
Total liabilities	<u>133,654</u>
NET POSITION	
Restricted for:	
Restricted for intergovernmental contracts	<u>1,299,867</u>
Total net position	<u>\$ 1,299,867</u>

The notes to the financial statements are an integral part of this statement

CITY OF VANCOUVER
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FOR THE YEAR ENDED DECEMBER 31, 2023

	<u>Custodial Fund</u>
ADDITIONS	
Licenses & Permits	\$ 552,455
Investment Interest	<u>64,554</u>
Total additions	<u>617,009</u>
DEDUCTIONS	
Intergovernmental services	<u>589,339</u>
Total deductions	<u>589,339</u>
Change in net position	27,670
Net position - beginning	<u>1,272,197</u>
Net position - ending	<u>\$ 1,299,867</u>

The notes to the financial statements are an integral part of this statement.

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Vancouver (the City) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The significant accounting policies are described below.

A. REPORTING ENTITY

The City was incorporated January 23, 1857 and operates under a Council-Manager form of government. Services are provided per its charter adopted February 10, 1952, as last amended November, 2019.

As required by the generally accepted accounting principles (GAAP) the financial statements present the City, the primary government, and its component units. The component units discussed below are included with the City because of the significance of their operational or financial relationships with the City.

Discretely Presented Component Units

The *Vancouver Public Facilities District* (PFD) is a special purpose government established to participate in the development of the Hotel/Convention Center in downtown Vancouver. The PFD board is comprised of five (5) members appointed by the City Council of Vancouver. The City is able to impose its will on the district; however, PFD's services do not exclusively or almost exclusively benefit the City of Vancouver. Therefore, financial statements are discretely presented in the City's annual financial report on the government-wide statements.

The *Downtown Redevelopment Authority* (DRA) is a special purpose government established in 1997 to plan, design, finance, acquire, construct, equip, own, maintain, operate, repair, remodel, expand, and promote the Vancouver Convention Center and Hotel Project. The DRA Board is composed of seven (7) members who are appointed by the City Council of Vancouver to four-year terms. The City is able to impose its will on the authority; however, the DRA's services do not exclusively or almost exclusively benefit the City of Vancouver. Therefore, financial statements are discretely presented in the City's annual financial report on the government-wide statements.

The *City Center Redevelopment Authority* (CCRA) is an independent legal entity. On February 27, 2006, the Vancouver City Council passed Ordinance M-3739 creating the CCRA. The CCRA board is responsible for overseeing downtown redevelopment consistent with the Vancouver City Center Vision (VCCV) plan. The board advises the mayor and city council on public-private partnerships, public assistance to private developments, and the business aspects of redevelopment projects and agreements in downtown Vancouver. However, since it has no employees and only provides advisory services, it does not have any reportable assets or operational transactions and therefore is not shown in the financial statement portion of this report.

Blended Component Unit

The *Vancouver Transportation Benefit District* (TBD) is presented as a blended component unit of the City and reported as a special revenue fund. On November 2, 2015, the Vancouver City Council passed Ordinance M-4139 creating the TBD. Boundaries for TBD are identical to the City limits. TBD is a separate legal entity, but has the same governance as the City of Vancouver. Through an Interlocal agreement, funds generated from a vehicle registration fee will be passed to the City and used for transportation improvements that construct, reconstruct, preserve, maintain and operate the existing transportation infrastructure of the City of Vancouver consistent with the Revised Code of Washington (RCW) 36.73.

The Culture, Arts and Heritage Commission was created in September 2019. Its purpose is to undertake and facilitate the development and promotion of cultural, arts and heritage environment in the City of Vancouver through programs, community partnerships and advisory services to the City. It is managed by a nine member board appointed by the City Council. During 2023, the commission did not have any reportable assets, operational transaction or a separate fund.

Unless noted otherwise in this report, the accounting policies of the component units are consistent with those described for the primary government. PFD, DRA and TBD issue separate financial statements which can be obtained from the City of Vancouver, Financial and Management Services, PO Box 1995, Vancouver, WA 98668-1995.

B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Government-wide financial statements (Statement of Net Position and the Statement of Activities) report information on all of the non-fiduciary activities of the primary government and its component units. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate component units for which the primary government is financially accountable.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Our policy is to allocate indirect costs to specific functions. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

CITY OF VANCOUVER NOTES TO THE BASIC FINANCIAL STATEMENTS

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the government's water and sewer function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Separate fund financial statements are provided for governmental funds, enterprise funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental funds:

The *Consolidated General Fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Consolidated Fire Fund* accounts for money received and the expenditures made in providing fire services to the combined City fire departments and Clark County Fire Protection District No. 5 service area. The significant resources accounted for in this fund are intergovernmental revenue from Fire District No. 5, charges for services, licenses and permits and an operating transfer from the City's General Fund.

The *Consolidated Street Fund* is a general government service fund established in accordance pursuant to Revised Code of Washington (RCW) 35A.37.010 for the administration of street-oriented maintenance and construction. Revenues are derived from tax contributions distributed from the General Fund, state shared gasoline tax, fines and fees.

The *Consolidated Capital Improvement Fund* is to fund major capital improvement projects. Funding is currently derived from interest income, grants and contributions from the General Fund.

The *American Rescue Plan Act Fund* was established in 2021 to account for a Department of Treasury grant utilized for Coronavirus recovery activities.

The City reports the following major proprietary funds:

The *Consolidated Water Sewer Fund* accounts for the City's utility activities. Revenues are received from water and sewer services provided. Expenses are comprised of maintenance and extensions of drainage, water and sewer service facilities, operating a water supply system, maintaining sewer treatment plants and operating a water drainage system. This fund also encompasses the accounting for revenue bonds outstanding, the funds available for redemption of bonds, cumulative reserve and construction funds.

The *Parking Services Fund* accounts for revenues received from operations of City owned or operated public parking spaces. Expenses are directly related to the operations and maintenance of those facilities.

Additionally, the City reports the following fund types:

Special revenue funds account for the proceeds of specific revenue sources (other than for major capital projects) that are legally restricted to expenditures for specified purposes.

Debt service funds account for the accumulation of resources for and payments of general long-term debt principal and interest, except those required to be accounted for in another fund.

Capital project funds account for the acquisition or development of capital facilities for governmental activities. Their major sources of revenues are from proceeds from general obligation bonds, grants from other agencies and contributions from other funds.

Internal service funds account for services provided to other departments or agencies of the government, or to other governments on a cost reimbursement basis. The internal service funds account for the activities of health insurance for employees, fleet, facilities replacement, mail distribution, liability insurance, workers' compensation insurance, and technology services.

A single *Fiduciary fund* represents assets held in a custodial capacity for others, and uses the economic resources measurement focus. The City acts as the collection and disbursing agent for the PEG Capital Support Fund.

C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING

Government-wide and Governmental Funds

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met.

Governmental fund financial statements report the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. The City considers property taxes available if they are collected within 60 days after year end. Expenditures generally are recorded

CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS

when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

Proprietary Funds

The proprietary statements are reported using the economic resources measurement focus and full-accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when liability is incurred regardless of the timing of the cash flows.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Water/Sewer and non-major enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

D. BUDGETARY INFORMATION

1. Scope of Budget

Biennially appropriated budgets are adopted for all funds on the accrual basis of accounting. Budgets for debt service and capital project funds are adopted at the level of the individual debt issue or project and for fiscal periods that correspond to the lives of debt issues or projects.

Other budgets are adopted at the level of the fund, except in the general (current expense) fund, where expenditures may not exceed appropriations at the department level and the budgets constitute the legal authority for expenditures at that level.

Appropriations for general and special revenue funds lapse at year-end (except for appropriations for capital outlays, which are carried forward from year to year until fully expended or the purpose of the appropriation has been accomplished or abandoned).

Encumbrances accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as reservation of fund balances and do not constitute expenditures or liabilities because the commitments will be re-appropriated and honored during the subsequent year.

2. Amending the Budget

The City Manager or his designee is authorized to transfer budgeted amounts between departments within any fund; however, any revisions that increase the total expenditures of a fund, or that affect the number of authorized employee positions, salary ranges, or other conditions of employment must be approved by the City Council.

When the City Council determines that it is in the best interest of the City to increase or decrease the appropriation for a particular fund or department, it may do so by ordinance approved by one more than the majority after holding public hearings.

The budget amounts shown in the financial statements are the final authorized amounts as revised during the year.

The financial statements contain the original and final budget information. The original budget is the first complete appropriated budget. The final budget is the original budget adjusted by all reserves, transfers, allocations, supplemental appropriations, and other legally authorized changes applicable for the fiscal year.

3. Deficit Funds Net Position

At December 31, 2023, the City is reporting excess of expenditures over appropriations in the Self-Insured Worker's Comp and Liability Fund of \$5,338,280 due to higher claims in 2022 & 2023 than anticipated. This fund recoups costs with a cost recovery plan, which charges other funds a proportionate share of claim costs. The City has a three-year plan to increase cost recovery; enabling the fund to recoup previous year losses, as well as increase on-going cost sharing in anticipation of future claim increases.

Finally, a nonmajor capital projects fund, the School Impact Fee Fund, is reporting a deficit fund balance of \$(4,127) due to a negative beginning fund balance of \$(5,369), revenues of \$4,983,881, expenditures of \$4,982,639 which reduced the negative fund balance by \$1,242 in 2023. Deficit fund balance is the result of investment losses over the past three years. The City expects to recover from the deficit fund balance in 2024 as positive investment earnings are realized.

Vancouver Downtown Redevelopment Authority (DRA), a component unit of the City, had a deficit in the fund net position of \$(2.2) million. The DRA activities involve the operation of a hotel and convention center in the City's central downtown area. This is a cash flow based project and the negative net position balance is primarily attributed to accumulated depreciation, a non-cash item. Additionally, during the recession the economic environment had a negative impact on the convention and lodging business which is also reflected in the net position change. Deep cost-cutting measures have been put in place now for many years. The Board and the management of the DRA as well as the project monitor activities monthly. A series of revenue generating guidelines and on-going expense reductions have been implemented.

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

E. ASSETS, LIABILITIES, AND NET POSITION

1. Cash and Cash Equivalents

It is the City's policy to invest all temporary cash surpluses. At December 31, 2023, the treasurer was holding \$685.3 million for the primary government and component units in short-term residual investments of surplus cash. This amount is classified on the balance sheet as cash, restricted cash, cash with fiscal/escrow agents, and cash equivalents in various funds. The interest on these investments is prorated to the various funds and component units.

For purposes of the statement of cash flows, the City considers all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased to be cash equivalents.

2. Investments

See Note 3, *Deposits and Investments*

3. Receivables

Taxes receivable consists of property taxes and related interest and penalties (See Note 15, *Property Tax*). Accrued interest receivable consists of amounts earned on investments, notes, and contracts at the end of the year.

Special assessments are recorded when levied. Special assessments receivable consists of current and delinquent assessments and related interest and penalties. As of December 31, 2023, \$1,766 of special assessments receivable were delinquent.

Customer accounts receivable consist of amounts owed from private individuals or organizations for goods and services including amounts owed for which billings have not been prepared. Notes and contracts receivable consist of amounts owed on open account from private individuals or organizations for goods and services rendered. Unbilled utility service receivables and special assessments that are liens against property are recorded at year end.

Leases receivable consists of three new leases, under GASB 87, where the City has contractual agreements for future lease revenue. (Note 7, *Leases*).

Interest receivable primarily consists of accrued interest related to investment instruments, and \$123,192 of interest receivable related to leases.

4. Amounts Due to and from Other funds and Government's, Interfund Loans and Advances Receivable

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either interfund loans receivable/payable or advances to/from other funds. All other outstanding balances between funds are reported as due to/from other funds. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as internal balances. A separate schedule of interfund loans receivable and payable is furnished in Note 6, *Interfund Balances and Transfers*.

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

5. Inventories and prepaid items

Inventories in governmental funds consist of expendable supplies held for consumption. The cost is recorded as an inventory asset at the time an individual inventory item is purchased. Inventory is depleted using the first-in/first out (FIFO) method as items are consumed. Inventory balances are considered non-spendable fund balance for governmental accounting. A comparison to market value is not considered necessary. Inventories in proprietary funds are valued by the weighted average method (which approximates the market value).

Certain payments to suppliers reflect costs applicable to a future accounting period and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

6. Restricted Assets and Liabilities

Reported in *Restricted cash, cash equivalents and investments and Restricted accrued interest receivable*, these accounts contain resources for construction and debt service, including current and delinquent special assessments receivable. The specific debt service reserve requirements, restricting the assets, are described in Note 8, *Long-Term Debt*.

As of the financial statement presentation date, the proprietary funds' restricted assets consist of \$18.0 million in restricted cash and equivalents, and \$80,101 in restricted interest receivable.

CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS

7. Capital Assets

Capital assets include property, plant, equipment (PP&E) and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than \$10,000 for PP&E, \$100,000 for infrastructure and \$5,000 for federally funded assets that have an estimated useful life in excess of one (1) year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

Costs for additions or improvements to capital assets are capitalized when they increase the effectiveness or efficiency of the asset. However, buildings are not componentized.

The costs for normal maintenance and repairs are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

PP&E of the primary government, as well as the component units, is depreciated using the straight-line method over the following estimated useful lives:

Asset Category	Useful Life (in years)
Land Improvements	10-40
Buildings	20-80
Infrastructure	15-40
Structures	20-40
Utility Improvements	5-60
Other Improvements	5-60
Rolling Stock	5-15
Information Tech Equipment	4-10
Equipment	5-15
Software (Intangibles)	5-15

For additional detail, see Note 5, *Capital Assets*.

8. Deferred Outflows/Inflows of Resources

The purpose of deferred items is shown on the face of the financial statements.

9. Compensated absences

Compensated absences are absences for which employees will be paid upon resignation and/or retirement or death, such as vacation leave. All compensated absences are accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements.

Depending on the bargaining unit or exempt status and years of service, City employees can accumulate certain amounts of earned but unused absence time. The payoff amount for PTO and vacation at separation is limited by schedule based on longevity of the incumbent. The City also reports a liability for certain types of sick leave accrual equal to 50% of the accrued balance. Sick leave that is payable is limited to 50% of their accrual or 25% depending on their standing when they leave the City. (See Note 9, *Changes in Long Term Liabilities*).

10. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of all state sponsored pension plans and additions to/deductions from those plans' fiduciary net position have been determined on the same basis as they are reported by the Washington State Department of Retirement Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. Amounts reported as restricted for pensions are consistent with amounts reported as net pension assets.

11. Other Accrued Liabilities

These accounts consist of accrued wages, and employee related benefits and liabilities.

12. Long-term Debt

See Note 9, *Changes in Long Term Liabilities*.

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

13. Unearned revenues

This includes amounts recognized as receivables but not revenues in governmental funds because the revenue recognition criteria have not been met.

14. Miscellaneous revenues

Reported on several statements, miscellaneous revenues represent operating and nonoperating immaterial revenues that have not been separately identified on the face of the statements. For the City, these mostly represent employer trust contributions, contracted contributions towards debt service from external parties, sale of non-capital surplus, confiscated and forfeited property, small judgments and settlements, unclaimed money and property, nonsufficient funds (NSF) fees, and cashier over/short adjustments

15. Fund Balance Classification and Net Position

Governmental funds report fund equity as fund balance, where proprietary funds and government-wide statements report fund equity as net position.

Proprietary Funds - Fund Balance Classifications:

Net investment in capital assets represents total capital assets plus deferred outflows of unamortized amounts on refunding less accumulated depreciation less debt directly related to capital assets less unspent bond proceeds.

Restricted net position represents resources whose use is *not* subject solely to the government's own discretion. Restrictions may be placed on net position by an external third party that provided the resources, by laws or regulations of other governments, by enabling legislation, by endowment agreements, or by the nature of the asset.

Unrestricted net position represents amounts not included in other net position categories and is shown as either surplus or a deficit.

Governmental Funds - Fund Balance Classifications:

Nonspendable fund balance represents resources that are either in a nonspendable form or are legally or contractually required to be maintained intact, such as inventories and prepaid items.

Restricted fund balance represents resources that are either: (a) externally imposed by creditors (such as debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Committed fund balance represents resources that can be used only for specific purposes with constraints imposed by resolutions approved by the highest level of decision-making authority, the City Council.

Assigned fund balance represents amounts not included in other fund balance categories for all funds except the General Fund. For the General Fund, assigned fund balance represents surplus remaining that is intended for a specific use but has not been committed as described above. Per the City's fund balance administrative policy, the City Manager, Assistant City Manager and the Finance Director have the authority to assign amounts.

Unassigned fund balance represents the deficient balance resulting from overspending for specific purposes for all funds except the General Fund. For the General Fund, assigned fund balance represents amounts not included in other fund balance categories and is shown as a surplus or deficit.

When expenditures are incurred for purposes for which both restricted and unrestricted net position are available, restricted monies are applied to the cost first in the calculation of net position. When expenditures are incurred for purposes for which restricted, committed, assigned and/or unassigned fund balance are available, monies are applied to the cost in that order for the calculation of ending fund balance.

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

16. Fund Balance Details

The specific purpose of the nonspendable, restricted, committed and assigned governmental fund balances is presented below:

Fund Balance Classifications	Consolidated General Fund	Consolidated Fire Fund	Consolidated Street Fund	Consolidated Capital Improvement Fund	American Rescue Plan Act Fund	Non-major Governmental Funds	Total Governmental Funds
Nonspendable							
Inventory	\$ 774	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 774
Long-term Receivables	520,116	-	-	-	-	-	520,116
Prepaids	129,050	-	-	-	-	-	129,050
	<u>649,940</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>649,940</u>
Restricted							
Federal grants	91,745	-	-	-	-	7,538,857	7,630,602
Capital purposes	-	-	-	-	-	69,226,920	69,226,920
Economic Development	-	-	-	-	-	39,461,966	39,461,966
Pension and OPEB	20,355,065	-	-	-	-	-	20,355,065
Security/safety services	420,834	-	-	-	-	5,849,688	6,270,522
Debt service	-	-	-	-	-	30,714	30,714
Culture and recreation	-	-	-	-	-	-	-
	<u>20,867,644</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>122,108,145</u>	<u>142,975,789</u>
Committed							
Working capital	855,550	22,384,160	-	-	-	-	23,239,710
Economic Programs	-	-	-	-	-	3,025,804	3,025,804
Cemetery	-	-	-	-	-	422,427	422,427
Street-oriented Maintenance and construction	-	-	3,261,806	4,280,867	-	-	7,542,673
	<u>855,550</u>	<u>22,384,160</u>	<u>3,261,806</u>	<u>4,280,867</u>	<u>-</u>	<u>3,448,231</u>	<u>34,230,614</u>
Assigned							
Capital purposes	28,812,187	-	-	96,939,222	-	8,988,946	134,740,355
Debt service	-	-	-	-	-	2,696	2,696
Emergency reserves	16,484,925	-	-	-	-	-	16,484,925
Revenue stabilization	5,191,722	-	-	-	-	-	5,191,722
Economic development	-	-	-	-	-	3,182,242	3,182,242
Cemetery	-	-	-	-	-	62,947	62,947
Security/safety services	1,004,639	1,287,603	-	-	-	458,535	2,750,777
Street-oriented Maintenance and construction	-	-	15,896,774	-	436,547	2,438,016	18,771,337
Culture and recreation	923,827	-	-	-	-	1,320,220	2,244,047
	<u>52,417,300</u>	<u>1,287,603</u>	<u>15,896,774</u>	<u>96,939,222</u>	<u>436,547</u>	<u>16,453,602</u>	<u>183,431,048</u>
Unassigned	74,126,435	-	-	-	-	(4,127)	74,122,308
Total	<u>\$ 148,916,869</u>	<u>\$ 23,671,763</u>	<u>\$ 19,158,580</u>	<u>\$ 101,220,089</u>	<u>\$ 436,547</u>	<u>\$ 142,005,851</u>	<u>\$ 435,409,699</u>

*Minor differences may exist due to rounding.

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

Additionally, the reported General Fund is composed of the general fund from the ledger and several smaller funds. The following table shows the breakout of the general fund from the other funds of the reported fund on the statements:

<u>Fund Balance</u>	<u>General fund from ledger</u>	<u>Other funds included in roll-up</u>	<u>Total</u>
Nonspendable	\$ 549,940	\$ 100,000	\$ 649,940
Restricted	91,745	20,775,899	20,867,644
Committed	-	855,550	855,550
Assigned	22,600,474	29,816,827	52,417,301
Unassigned	74,126,435	-	74,126,435
	<u>\$ 97,368,594</u>	<u>\$ 51,548,276</u>	<u>\$ 148,916,870</u>

*Minor differences may exist due to rounding.

17. Minimum Fund Balance

The City has a minimum target policy for operating funds, equal to 60-90 days of the cost of operations.

18. Stabilization Arrangements

The city reports two stabilization arrangements in the Consolidated General Fund. One arrangement is an emergency reserve and the second is a revenue stabilization reserve. Both arrangements were established by Council Resolution M-3909. Both stabilization arrangements are reported as Assigned Fund Balance, per the City's Financial Policies. The City's Financial Policies are reviewed with City Council every two years during the budget adoption process, and are re-affirmed at budget adoption. The City completes an annual review of all reserve balances, ensuring each reserve is maintained at the approved levels. More information about each arrangement can be found in the following paragraphs.

The Consolidated General Fund emergency reserve will be maintained equal to 7% of actual external revenues in the preceding fiscal year in the General, Street and Fire funds. The Emergency reserve is for unexpected, large-scale events where damage in excess of \$1 million is incurred, and/or immediate, remedial action must be taken to protect the health and safety of residents (e.g., major flood, earthquake, terrorist attack, cyber-attack, life-safety, etc.). The City must officially declare an emergency to access the emergency reserve funds. In the event these emergency reserve funds are utilized, the City shall restore the reserve to the full 7% level within a reasonable amount of time as necessitated by the scale of the emergency. A clear plan will be developed to refill the reserve and the first significant deposit will occur the following fiscal year after the event.

The City also maintains Revenue Stabilization reserve funds in the Consolidated General Fund. The City has a goal of maintaining 2.5% of the current year's budget in reserve funds. The reserve may be used to provide funding to temporarily offset unanticipated fluctuation in on-going revenues or unanticipated events, such as unexpected external mandates, reductions in state shared revenues, etc. The reserve funds will provide time for the City to restructure its operations in a deliberate manner to ensure continuance of critical city activities. If the reserve is spent down, it shall be restored within the following two years. This reserve could be utilized if there is an identified 3-6 month trend of reduced revenues.

19. Use of Estimates

These financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America. Generally accepted accounting principles (GAAP), requires management to make estimates and assumptions that affect the amounts reported in the financial statements. Actual results could differ from those estimates and assumptions.

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

NOTE 2. ACCOUNTING AND REPORTING CHANGES

For the fiscal year ended December 31, 2023, the City implemented the following GASB Pronouncements:

- **GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*.**

The City implemented GASB Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements, on January 1, 2023. This GASB is designed to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs).

Current year activity is summarized in Note 23. Public-Private and Public-Public Partnerships and Availability Payment Arrangements.

- **GASB Statement No. 96, *Subscription-based Information Technology Arrangements***

The City implemented GASB Statement No. 96, Subscription-based Information Technology Arrangements, on January 1, 2023. This GASB requires the reporting for right-to-use subscription assets, as intangible assets with corresponding subscription liabilities.

Current year Subscription-based Information Technology Arrangements activity is summarized in Note 7. Subscription-based Information Technology Arrangements

- **GASB Statement No. 99, *Omnibus 2022***

This GASB provides guidance on amendments or superseding of previous GASB statements. This GASB has a phased in approach.

The requirements related to leases, SBITAs, and PPPs effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. Impacts of implementation are reflected in Notes 7 and 23 respectively.

The following GASB pronouncements have been issued, but are not yet effective as of December 31, 2023, some as a result of GASB 95 postponement of certain effective dates:

- **GASB Statement No. 100, *Accounting changes and error corrections – Amendment of GASB Statement No. 62***

This Statement defines accounting changes as changes in accounting principles, changes in accounting estimates, and changes to or within the financial reporting entity and describes the transactions or other events that constitute those changes. This Statement also prescribes the accounting and financial reporting for (1) each type of accounting change and (2) error corrections in previously issued financial statements.

The requirements of this Statement are effective for accounting changes and error corrections made in fiscal years beginning after June 15, 2023, and all reporting periods thereafter.

- **GASB Statement No. 101, *Compensated Absences***

This GASB requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. This Statement also establishes guidance for measuring a liability for leave that has not been used, generally using an employee's pay rate as of the date of the financial statements.

The requirements of this Statement are effective for fiscal years beginning after December 15, 2023, and all reporting periods thereafter.

- **GASB Statement No. 102, *Certain Risk Disclosures***

The City of Vancouver will implement the new GASB pronouncements in the fiscal year no later than the required effective date. The City has not yet determined if the above listed new GASB pronouncements will have a significant financial impact to the City or in issuing its financial statements.

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

NOTE 3. DEPOSITS AND INVESTMENTS

A. Deposits

The carrying amount of the City's deposits, including certificates of deposit, was \$2,862,502 and the bank balance was \$4,243,334.

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of a failure of a depository financial institution, the City would not be able to recover deposits or will not be able to recover collateral securities that are in possession of an outside party. The City's deposits are covered by federal depository insurance (FDIC) and by the Washington Public Deposit Protection Commission (PDPC). The City has a policy for deposit custodial credit risk. All of the City's funds as of fiscal year end are held within insured bank accounts.

B. Investments

The City maintains an Internal Investment Pool. The Pool has an average maturity of approximately ten months. Some funds are invested for the benefit of the respective fund. Remaining monies are aggregated in a residual account and invested in the pool for the benefit of all funds. As required by state law, all investments of the City funds are obligations of the U.S. Government, U.S. agency issues, the State Treasurer's Investment Pool. Regulatory oversight is performed by the CFO, the Treasurer, and the Principal Treasury Analyst. At the times when City funds are invested in the State Treasurer's Investment Pool, the only limitation on withdrawal is a 24-hour notice for withdrawal of amounts. For the State Treasurer's Investment Pool the notice is required for amounts in excess of \$10 million. Because we are a government, at this point, we do not need any other type of regulatory oversight.

As of December 31, 2023, the fair value of the City's investment portfolio was \$666,371,236 of which \$4,999,185 was invested on behalf of the Firemen's Pension Fund, and \$661,372,051 was invested in the City's Internal Investment Pool for the benefit of all funds. Investments of pension funds are not subject to the preceding limitations under state law. The fair value of the investment portfolio is obtained through the City's third-party safekeeping custodian, US Bank Corporate Trust Services, who obtains pricing on Federal Agencies and Corporate Bonds through ICE Intercontinental Exchange Quotes, and uses Standard & Poor's for pricing Municipal Bonds.

Investments are subject to the following risks:

Interest Rate Risk: Interest rate risk is the risk the City may face should interest rate variances affect the fair value of investments. In accordance with its investment policy, the City manages its exposure to declines in fair values by keeping the average maturity of its investment portfolio to less than two years.

Investment Type	Fair Value	Investment Maturities (in Years)	
		Less Than 1	1 to 5
amounts in thousands			
Debt Securities			
U.S. Agencies	\$ 485,888	\$ 246,470	\$ 239,418
Municipals	25,423	7,761	17,662
Total Debt Securities	\$ 511,311	\$ 254,231	\$ 257,080
Other Securities			
Local Government Investment Pool	\$ 155,058	\$ 155,058	\$ -
Total Investments	\$ 666,369	\$ 409,289	\$ 257,080

Credit Risk: Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. To limit risk, Washington State law and the City of Vancouver's investment policy limits the amount of the portfolio invested in commercial paper, banker's acceptances, and corporate bonds. It is the City's policy to limit its credit risk by only investing in commercial paper or banker's acceptances with a credit rating of A1 or P1, and investing in corporate bonds for the pension fund, with a credit rating of "A" or better (or equivalent) by nationally recognized statistical rating organizations.

At December 31, 2023, the City's investments (in thousands) had the following credit quality distribution for securities with credit exposure:

Investment Type	Fair Value	Not Rated	AAA	Aa1	Aa2
U.S. Government Agencies	\$ 491,041	\$ -	\$ 491,041	\$ -	\$ -
Municipal Bonds	20,271	\$ 12,648	7,623	-	-
State Pool	155,058	155,058	-	-	-
Total	\$ 666,370	\$ 167,706	\$ 498,664	\$ -	\$ -

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

Concentration of Credit Risk: Concentration of credit risk is the risk of loss attributable to the magnitude of an investment in a single issuer. The City places limits on the amount it may invest in any one issuer depending on the security type of the investment. At the end of 2023, the City's portfolio had the following concentration of securities in it:

- 11.2% of Federal National Mortgage Association
- 14.4% of Federal Farm Credit Bank
- 20.9% of Federal Home Loan Bank
- 16.3% of Federal Home Loan Mortgage Corporation
- 23.3% of Washington State LGIP
- 3.8% in various Municipal Bonds
- 8.7% of US Treasury's
- 1.4% of Supranational's

The City has several investments in government-sponsored enterprises which are not explicitly backed by the federal government. However, the federal government has provided significant support by increasing its investments in Federal National Mortgage Association and Federal Home Loan Mortgage Corporation and stated they would not allow these enterprises to fail.

Investments in Local Government Investment Pool (LGIP)

The City is a participant in the Local Government Investment Pool, as authorized by Chapter 294, Laws of 1986, and is managed and operated by the Washington State Treasurer. The State Finance Committee is the administrator of the statute that created the pool and adopts rules. The State Treasurer is responsible for establishing the investment policy for the pool and reviews the policy annually and proposed changes are reviewed by the LGIP advisory Committee.

Investments in the LGIP, a qualified external investment pool, are reported at amortized cost which approximates fair value. The LGIP is an unrated external investment pool. The pool portfolio is invested in a manner that meets the maturity, quality, diversification, and liquidity requirements set forth by GASB 79 for external investments pools that elect to measure, for financial reporting purposes, investments at amortized cost. The LGIP does not have any legally binding guarantees of share values. The LGIP does not impose fees on participant withdrawals.

The Office of the State Treasurer prepares a stand-alone LGIP financial report. A copy of the report is available from the Office of the State Treasurer, PO Box 40200, Olympia, Washington 98504-0200, online at <http://www.tre.wa.gov>.

Investments Measured at Fair Value

The Washington State Investment Pool operates within the parameters outlined in GASB 79, and qualifies to report investments at amortized cost. The City measures and records its other investments at fair value using the valuation input hierarchy established by generally accepted accounting principles, as follows:

- Level 1: Quoted prices in active markets for identical assets or liabilities. No assets reported at this level.
- Level 2: These are quoted market prices for similar assets or liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active, or other than quoted prices that are not observable. The values are provided by US Bank, the City's trust bank.
- Level 3: Unobservable inputs for an asset or liability. Securities are valued using the rates and values provided by the State of Washington LGIP. No assets reported at this level.

At December 31, 2023, the City had the following recurring fair value and amortized cost measurement investments (in thousands):

<u>Investment Type</u>	<u>Level 2</u>	<u>Amortized Cost</u>	<u>Total Value</u>
State Pool	\$ -	\$ 155,058	\$ 155,058
Federal Agency Coupon Securities	485,889	-	485,889
Municipal Bonds	25,424	-	25,424
Total Fair Value	\$ 511,313	\$ 155,058	\$ 666,371

* Fair value of pooled investments does not include adjustments made for accrued interest distributed to pooled participants. Dollars in thousands.

<u>Investment Type</u>	<u>Fair Value</u>	<u>Amortized Cost</u>	<u>Total Value</u>	<u>Weighted Average Maturity (Years)</u>	<u>Percent of Portfolio</u>
State Pool	\$ -	\$ 155,058	\$ 155,058	0.0063	23.3%
Federal Agency Coupon Securities	485,889	-	485,889	0.7925	72.9%
Municipal Bonds	25,424	-	25,424	0.0493	3.8%
Total Fair Value	\$ 511,313	\$ 155,058	\$ 666,371		100.0%

* Fair value of pooled investments does not include adjustments made for accrued interest distributed to pooled participants

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

C. Summary of Deposits and Investment Balances

The City's deposit and investment statement balances of the fiscal year end reconcile to the balances on the financial statements as follows. For financial reporting, investments in the State and Clark County Investment Pool are classified as cash equivalents.

Bank Statement Balances	
Account	Balance as of FYE
Investments	\$ 666,371,236
JPM Chase	2,862,503
Key Bank	14,341
DRA Operating Account	45,968
DRA Petty cash	20,000
Change funds	21,675
Utility postage	40,000
USB DRA	15,946,083
Total	\$ 685,321,806

Government-wide Financial Statement Balances						
Account	Governmental	Business-Type	Vancouver Downtown Redevelopment Authority	Vancouver Public Facilities District	Fiduciary	Balance as of FYE ¹
Cash and equivalents	\$ 498,930,515	\$ 150,751,383	\$ 94,633	\$ 216,045	\$ 1,297,171	\$ 651,289,747
Cash and Cash Equivalents - Restricted	-	18,040,012	-	-	-	18,040,012
Cash with Fiscal /Escrow agents	-	-	8,984,900	-	-	8,984,900
Cash with Fiscal /Escrow agents - Restricted	-	-	7,007,151	-	-	7,007,151
Total	\$ 498,930,515	\$ 168,791,395	\$ 16,086,684	\$ 216,045	\$ 1,297,171	\$ 685,321,807

¹ Minor differences due to rounding

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

NOTE 4. Receivables

General Receivables

Receivable breakdown, as of December 31, 2023, for the City's major funds, non-major funds, and internal service funds are show in the table below:

Governmental Activities	Taxes/Special Assessments Receivable	Accounts Receivable	Leases Receivable ¹	Contracts Receivable	Interest	Total
General Fund	\$ 17,488,528	\$ 7,467,490	\$ 4,165,675	\$ -	\$ 658,109	\$ 29,779,802
Other Major Governmental	791,300	8,412,481	-	-	656,454	9,860,235
Non-Major Governmental	4,340,940	15,323,818	1,082,893	-	565,355	21,313,006
Internal Service Funds	-	956,132	\$ -	-	348,287	1,304,419
Total Governmental Activities	\$ 22,620,768	\$ 32,159,921	\$ 5,248,568	\$ -	\$ 2,228,205	\$ 62,257,462

Business-Type Activities						
Major Proprietary	\$ -	\$ 19,809,748	\$ -	\$ 3,668,415	\$ 571,186	\$ 24,049,349
Non-Major Proprietary	-	237,551	123,192	-	102,177	462,920
Total Business-Type Activities	\$ -	\$ 20,047,299	\$ 123,192	\$ 3,668,415	\$ 673,363	\$ 24,512,269
Total All Receivables	\$ 22,620,768	\$ 52,207,220	\$ 5,371,760	\$ 3,668,415	\$ 2,901,568	\$ 86,769,731

¹ See Note 7 - Leases for more details

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

NOTE 5. CAPITAL ASSETS

A. Capital Assets – Governmental Activities

Capital asset activity for the year ended December 31, 2023, is as follows:

	Beginning Balance 01/01/2023	Additions	Adjustments ³	Disposals	Ending Balance 12/31/2023
Governmental activities:					
Capital assets, not being depreciated					
Land, land improvements & Easements	\$ 144,720,851	22,305,517	(14,461,380)	-	\$ 152,564,989
Construction in progress	30,972,091	52,642,930	(55,288,010)	(2,704,079)	25,622,931
Artwork	326,960	-	-	-	326,960
Total capital assets, not being depreciated	<u>176,019,902</u>	<u>74,948,447</u>	<u>(69,749,390)</u>	<u>(2,704,079)</u>	<u>178,514,880</u>
Capital assets, being depreciated/depleted:					
Cemetery land & Land Improvements	46,927,237	684,950	(19,088,359)	(57,334)	28,466,494
Buildings	156,410,886	7,679,396	104,186	(474,727)	163,719,742
Machinery and equipment	76,536,839	6,818,510	3,314,614	(4,544,682)	82,125,281
Computer and IT equipment	4,612,571	287,987	(1,344,241)	-	3,556,317
Intangible - Software	12,037,238	-	1,971,721	(4,355,966)	9,652,993
Intangible - Other	1,974,976	-	(1,974,976)	-	-
Intangible - Right-to-use Assets - Building and Land ¹	2,686,530	57,434	-	-	2,743,964
Intangible - SBITAs ²	7,807,140	168,608	-	-	7,975,748
Infrastructure	717,359,792	21,987,774	28,393,851	(25,921,901)	741,819,516
Total capital assets, being depreciated/depleted	<u>1,026,353,210</u>	<u>37,684,660</u>	<u>11,376,796</u>	<u>(35,354,610)</u>	<u>1,040,060,056</u>
Less accumulated depreciation for:					
Cemetery land & Land Improvements	21,770,920	856,051	(13,579,559)	(57,333)	8,990,079
Buildings	54,932,624	1,661,972	49,926	(257,489)	56,387,033
Machinery and equipment	48,127,349	5,189,889	1,463,882	(4,418,540)	50,362,580
Computer and IT equipment	3,822,260	328,012	(1,405,642)	-	2,744,629
Intangible - Software	6,201,178	561,722	1,974,976	(4,355,967)	4,381,909
Intangible - Other	1,974,976	-	(1,974,976)	-	-
Intangible - Right-to-use Assets - Building and Land ¹	246,814	252,782	-	-	499,596
Intangible - SBITAs ²	-	914,573	-	-	914,573
Infrastructure	326,133,923	19,263,384	13,579,561	(25,423,331)	333,553,537
Total accumulated depreciation	<u>463,210,044</u>	<u>29,028,383</u>	<u>108,168</u>	<u>(34,512,660)</u>	<u>457,833,935</u>
Total capital assets, being depreciated, net	<u>563,143,166</u>	<u>8,656,277</u>	<u>11,268,628</u>	<u>(841,950)</u>	<u>582,226,121</u>
Governmental activities capital assets, net	<u>\$ 739,163,065</u>	<u>\$ 83,604,724</u>	<u>\$ (58,480,762)</u>	<u>\$ (3,546,029)</u>	<u>\$ 760,740,998</u>

¹ GASB 87 - Right-to-use Assets (Leases)

² GASB 96 - Subscription-Based IT Arrangements (SBITA)

³ Adjustments due to restructuring of general ledger accounts

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

B. Capital Assets – Business-Type Activities

	Beginning Balance 01/01/23	Additions	Adjustments ³	Disposals	Ending Balance 12/31/23
Business-type activities:					
Capital assets, not being depreciated:					
Land, easements and land improvements	\$ 64,245,208	\$ 12,350,321	\$ (3,889,324)	\$ -	\$ 72,706,205
Construction in progress	47,829,304	34,339,433	(78,401)	(61,964,550)	20,125,786
Total capital assets, not being depreciated	<u>112,074,512</u>	<u>46,689,754</u>	<u>(3,967,725)</u>	<u>(61,964,550)</u>	<u>92,831,991</u>
Capital assets, being depreciated:					
Land Improvements	2,547,058	-	(2,120,467)	-	426,591
Buildings and system	33,243,836	-	641,396	(675,797)	33,209,435
Machinery and equipment	26,714,785	611,003	459,170	(21,992,415)	5,792,543
Computer and IT equipment	492,921	-	(459,170)	-	33,751
Intangible - software	11,255,386	-	-	(3,624,190)	7,631,196
Intangible - other	641,396	-	(641,396)	-	-
Intangible - Right-to-use Asset - Air Park ¹	1,274,093	100,537	-	-	1,374,630
Intangible - SBITAs ²	915,980	563,165	-	-	1,479,145
Infrastructure	681,095,602	64,844,551	6,088,192	(14,261,335)	737,767,010
Total capital assets, being depreciated	<u>758,181,059</u>	<u>66,119,256</u>	<u>3,967,726</u>	<u>(40,553,737)</u>	<u>787,714,302</u>
Less accumulated depreciation for:					
Land Improvements	2,262,211	11,707	(2,253,268)	-	20,650
Buildings and system	16,624,306	545,753	664,452	(675,797)	17,158,714
Machinery and equipment	24,902,944	373,247	448,433	(21,992,415)	3,732,209
Computer and IT equipment	481,646	139	(448,433)	-	33,352
Intangible - software	10,898,842	89,213	-	(3,624,191)	7,363,864
Intangible - other	641,396	-	(641,396)	-	-
Intangible - Right-to-use Asset - Air Park ¹	43,559	46,251	-	-	89,810
Intangible - SBITAs ²	-	368,484	-	-	368,484
Infrastructure	323,284,535	15,373,996	2,230,212	(14,260,054)	326,628,689
Total accumulated depreciation	<u>379,139,439</u>	<u>16,808,790</u>	<u>-</u>	<u>(40,552,457)</u>	<u>355,395,772</u>
Total capital assets, being depreciated, net	<u>379,041,620</u>	<u>49,310,465</u>	<u>3,967,726</u>	<u>(1,280)</u>	<u>432,318,530</u>
Business-type activities capital assets, net	<u>\$ 491,116,132</u>	<u>\$ 96,000,219</u>	<u>\$ -</u>	<u>\$ (61,965,830)</u>	<u>\$ 525,150,521</u>

¹ GASB 87 - Lease Right-to-use Assets

² GASB 96 - SBITAs

³ Adjustments due to restructuring of general ledger accounts

C. Noncurrent Capital Assets Held for Resale

Retired capital assets that have been surplus by the City Council are recorded separately on the statements. The reclassification to this category will cause decreases on the capital asset tables. As of December 31, 2023 these amounts totaled:

	Amount
Governmental activities	\$ 2,583,129
Business-type activities	2,455,839
TOTAL	\$ 5,038,968

Assets classified as "Held for Resale" for governmental activities are comprised five land parcels. The majority of these parcels were originally acquired in conjunction with transportation related capital projects. Management has since determined these parcels are no longer needed and will dispose of them in a future period.

Assets classified as "Held for Resale" for business-type activities are comprised of land parcels acquired during 2006, in anticipation of constructing a new operations center in east Vancouver. In 2019, the City canceled its planned construction of the east-side Operations Center in favor of a larger, more centrally located Operations Center. Consequently, the land parcels were designated as surplus.

All assets classified as "Held for Resale" were reported at the net book value at the time of retirement.

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D. Depreciation and Amortization by Function

Depreciation and amortization was charged to functions/programs of the primary government as follows:

	Depreciation	Amortization	Total Depreciation and Amortization
Governmental Activities:			
General government	\$ 551,820	\$ 2,211	\$ 554,031
Security of persons & property	1,955,652	311,970	2,267,622
Transportation, including depreciation of general infrastructure	18,730,136	5,968	18,736,104
Physical Environment	168,448	-	168,448
Economic Environment	271,103	139,513	410,616
Social Services	12,438	-	12,438
Culture and recreation	1,921,859	2,211	1,924,070
Capital assets held by the government's internal service funds are charged to various functions based on their usage of the assets	4,249,572	705,481	4,955,053
Total depreciation expense - Governmental Activities	\$ 27,861,028	\$ 1,167,354	\$ 29,028,382
Business-type Activities:			
Water/Sewer	\$ 15,574,722	\$ 173,733	\$ 15,748,455
Airport	233,970	46,252	280,222
Building Inspection	64,038	52,698	116,736
Solid Waste	1,984	35,171	37,155
Parking	519,342	106,882	626,224
Total depreciation expense - Business-type Activities	\$ 16,394,056	\$ 414,736	\$ 16,808,792

E. Discretely Presented Component Units

A summary of capital asset activity for component units for the year ended December 31, 2023, is as follows:

	Beginning Balance 01/1/2023	Increases	Decreases	Ending Balance 12/31/2023
Vancouver Downtown Redevelopment Authority				
Business-type activities:				
Capital assets, not being depreciated:				
Construction in progress	\$ 575,177	\$ -	\$ 575,177	\$ -
Capital assets, being depreciated:				
Buildings and system	51,362,898	2,894,058	1,776,571	52,480,385
Machinery and equipment	7,825,996	41,383	4,119	7,863,260
Total capital assets, being depreciated	\$ 59,188,894	\$ 2,935,441	\$ 1,780,690	\$ 60,343,645
Less accumulated depreciation for:				
Buildings and system	\$ 22,568,959	\$ 1,123,725	\$ 759,770	\$ 22,932,914
Machinery and equipment	6,528,372	399,642	4,119	6,923,895
Total accumulated depreciation	29,097,331	1,523,367	763,889	29,856,809
Total capital assets, being, depreciated, net	30,091,563	1,412,074	1,016,801	30,486,836
Business-type activities capital assets, net	\$ 30,666,740	\$ 1,412,074	\$ 1,591,978	\$ 30,486,836

The Vancouver Downtown Redevelopment Authority (DRA) for the year ending December 31, 2023 had depreciation expense of \$1,523,368.

	Beginning Balance 01/01/23	Increases	Decreases	Ending Balance 12/31/23
Vancouver Public Facilities District				
Business-type activities:				
Capital assets, not being depreciated:				
Land and improvements	\$ 3,603,691	\$ -	\$ -	\$ 3,603,691

The Vancouver Public Facilities District (PFD) does not have any depreciable assets.

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NOTE 6. INTERFUND BALANCES AND TRANSFERS

A. Interfund Balances

Interfund transactions represent activity other than transfers and loans that happen between funds after the cash function in the general ledger is frozen at year-end. These can be for any types of internal service transactions, adjustments, or other activity where a due-to or due-from are recorded instead of moving cash. The due-to/from balances will be cleared immediately the following year. Interfund balances at December 31, 2023 were as follows:

		Due to other Funds				
		Consolidated General	Consolidated Fire	Consolidated Street	Consolidated Capital Improvement	Other Governmental
Due from other Funds	Consolidated General	\$ -	\$ 157,624	\$ 57,667	\$ 165	\$ 1,171,032
	Consolidated Fire	17,009	-	18,841	-	-
	Consolidated Street	45,309	-	-	-	1,600,000
	Other Governmental	779,623	-	-	-	190,914
	Water/Sewer	121	-	9,028	-	-
	Parking	407	171	-	-	-
	Other Nonmajor Proprietary	-	-	-	-	-
	Internal Service	10,830	5,648	1,534	-	72,507
Total Due to other Funds		\$ 853,299	\$ 163,443	\$ 87,070	\$ 165	\$ 3,034,453

		Due to other Funds				Total Due from other Funds
		Consolidated Water/Sewer	Parking Services	Other Nonmajor Proprietary	Internal Service	
Due from other Funds	Consolidated General	\$ 134,220	\$ 9,405	\$ 21,835	\$ 704,534	\$ 2,256,482
	Consolidated Fire	18,841	-	20,719	-	75,410
	Consolidated Street	8,186	-	-	165,599	1,819,094
	Other Governmental	8,375	-	-	-	970,537
	Water/Sewer	-	-	-	4,995	14,144
	Parking	-	-	-	-	578
	Other Nonmajor Proprietary	-	-	-	20,839	20,839
	Internal Service	11,941	2,687	2,669	21,536	129,352
Total Due to other Funds		\$ 181,563	\$ 12,092	\$ 45,223	\$ 917,503	\$ 5,286,436

*Minor differences may exist due to rounding.

B. Interfund Transfers

Interfund transfers at December 31, 2023 were as follows:

		Transfers In								Total Transfers Out
		Consolidated General Fund	Consolidated Fire	Consolidated Street	Consolidated Capital Improvement	Nonmajor Governmental	Water/Sewer	Nonmajor Enterprise	Internal Service	
Transfers Out	Consolidated General	\$ -	\$ 56,439,393	\$ 23,620,795	\$ 24,767,658	\$ 8,172,014	\$ -	\$ 50,000	\$ 1,266,629	\$ 114,316,489
	Consolidated Fire	1,132	-	-	4,205,193	334,550	-	-	-	4,540,875
	Consolidated Street	4,070,164	18,841	-	-	454,790	354,588	-	450,007	5,348,390
	American Rescue Plan Act	18,479,936	-	-	3,496,268	1,482,827	-	-	-	23,459,031
	Nonmajor Governmental	8,154,201	-	1,600,000	1,269,970	19,100,183	-	-	72,075	30,196,429
	Water/Sewer	10,000	18,841	-	182,272	-	-	-	729,699	940,812
	Nonmajor Enterprise	1,132	20,719	114,623	-	-	-	-	30,135	166,609
	Internal Service	105,012	-	-	4,191	-	-	-	1,685,491	1,794,694
Total Transfers In		\$ 30,821,577	\$ 56,497,794	\$ 25,335,418	\$ 33,925,552	\$ 29,544,364	\$ 354,588	\$ 50,000	\$ 4,234,036	\$ 180,763,329

*Minor differences may exist due to rounding.

Details on interfund transfers are below:

- **Consolidated General Fund:** General Fund supports multiple services across the City. These services are administered through other funds and transfers are in support of those services and funds.
 - **Consolidated Fire:** The Fire fund is used to track transaction pertaining to the services of the Vancouver Fire department. Those services include but are not limited to fire and life safety prevention, fire suppression, emergency medical services, hazardous materials, trench and confined space rescue, swift water and marine rescue, and high angle rescue. These

CITY OF VANCOUVER
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services are provided from eleven fire stations strategically located throughout the service area. General fund transferred \$56.4 Million to support the fire fund in 2023.

- **Consolidated Streets:** The Streets and Transportation department Division of Public Works manages use of the City's transportation assets by different modes of transportation to provide for the safe, efficient, and cost-effective movement of people and goods. This is accomplished within multiple work groups including transportation engineering, pavement management, sidewalk management, street operations, transportation development review and traffic engineering/operations. General fund transferred \$23.6 million to support the street funds.
- **Consolidated Capital Improvements:** The Consolidated General fund owns multiple buildings and properties that the city must maintain and/or develop. In 2023 the General Fund transferred:
 - ◆ \$3.3 million to the Facilities asset management & replacement reserve to support general maintenance, new electric vehicle charging stations, the Cultural Arts building, and reconfiguration of various structures at Esther Short Park.
 - ◆ \$4.0 million for support of the new operations center.
 - ◆ \$15.0 million for support the remodel of the building at 521 Chkalov.
 - ◆ \$1.5 million to support the Police headquarter relocation at Chkalov project.
 - ◆ \$1.0 million to support maintenance and remodeling of the Bell Tower at Esther Short Park
- **Nonmajor Governmental Funds:** The Consolidated General Fund supports other nonmajor funds in the City, including:
 - ◆ Support of the Community Economic Development Grant Fund in the amount of \$56,000
 - ◆ Support of the City/County Cable TV fund in the amount of \$676,184.
 - ◆ Support of the Parks Construction Fund in the amount of \$755,062 for multiple park projects and property acquisitions.
 - ◆ Support of numerous transportation projects across the City the Street funding initiative fund in the amount of \$4.4 million.
 - ◆ Support for debt service obligations in the debt service fund in the amount of \$2.3 million.
- **Internal Services Fund:** The Consolidated General Fund transferred \$1.27 million to Internal Service funds in support of activities including but not limited to positions, vehicles, homelessness services, and general services.
- **Nonmajor Enterprise Funds:** The Consolidated General Fund transferred \$50,000 to the Solid Waste Fund in support of Abandoned Vehicle Cleanup activities.
- **Consolidated Fire fund –** Fire fund transferred to various funds to fund their operations. These are some of the transfers.
 - **Consolidated General Fund:** General funds provided a service for hazardous clean up, and some of those services are provided at the fire stations. \$1,132 was transferred to cover those cost.
 - **Consolidated Capital Improvements:** Fire funds transferred \$330,000 to support maintenance and repair of Fire Facilities as well \$3.9 million for acquisition of property and construction of new Fire Stations.
 - **Nonmajor Governmental Funds:** \$334,550 were transferred to the debt services funds to cover the debt services that were issued to build fire stations.
- **Consolidated Street Funds –** Street fund transferred to various funds to fund their operations. These are some of the transfers.
 - **Consolidated General Fund:** \$4.1 million was transferred to the General Fund for REET revenues collected in excess of budgeted amounts.
 - **Consolidated Fire:** The Fire Marshal office provides fire protection plan reviews to developers. Those developers pay for those services through a combined permit fee. \$18,841 was transferred to support the fire fund for those efforts.

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- **Nonmajor Governmental Funds:**
 - ◆ \$315,000 was transferred to cover projects in the Street Funding Initiative funds.
 - ◆ \$139,790 was transferred to the debt services funds to cover debt service expenses related to Public Work Trust Fund Loans.
- **Water, Sewer, and Storm Water Funds:** \$354,588 was transferred to support the Street Fund's share of a construction project on Fruit Valley Road.
- **Internal Services Funds:** Street fund transferred \$450,007 to cover vehicle purchases in the fleet funds.
- **ARPA Funds:** American Rescue Plan Act (ARPA) funds made transfers to the following funds:
 - **Consolidated General Fund:**
 - ◆ \$75,758 for Small Business Outreach and staff time for other misc. ARPA related projects.
 - ◆ \$18.4 million for Replacement of Revenues lost during the COVID-19 pandemic.
 - **Consolidated Capital Improvement Fund:**
 - ◆ \$382,951 for supporting design work on the Main Street, 5th to 15th Street Project..
 - ◆ \$1.9 million for supporting construction work of the Fourth Plain Commons Project.
 - **Nonmajor Governmental Funds:**
 - ◆ \$1.5 million to the Street Funding Initiative Funds for supporting the design to construction work for the Main Street, 5th to 15th Street Project.
- **Nonmajor Government funds transfers to support:**
 - **Consolidated General Fund:** These transfers support economic development, affordable housing, criminal and drug enforcement activities.
 - ◆ **Economic Development Funds:** \$93,112 was transferred to support the Waterfront Gateway maintenance professional services.
 - ◆ **Affordable Housing Sales Tax Fund:** \$3.6 million was transferred to support on-going costs for the supported campsite operation which are part of the City's homelessness initiatives.
 - ◆ **Criminal Justice Fund:** \$260,566 was transferred to support positions in the Vancouver Police Department, specifically assigned to do that criminal justice duties.
 - ◆ **REET Funds:** \$4.0 million was transferred to support the Riverwest Acquisition.
 - ◆ **Drug Enforcement Fund:** \$152,186 was transferred to support positions in the Vancouver Police Department, specifically assigned to do that drug enforcement duties.
 - **Consolidated Street Fund:** \$1.6 million was transferred from the Transportation Benefit District (TBD) to support the pavement management program in the Consolidated Street Fund.
 - **Consolidated Capital Improvement Funds:**
 - ◆ **Investigative and Drug Enforcement Funds:** \$69,970 to support capital improvements at the Vancouver Police Headquarters building.
 - ◆ **Community Economic Development Fund:** \$1.2 million to support the acquisition of Fourth Plain Commons.
 - **Other Nonmajor Governmental Funds**
 - ◆ **Vancouver National Historic Reserve Properties Fund:**
 - ◆ \$375,126 was transferred to support payment of General Obligation Debt service liabilities.

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- ◆ **Transportation Impact Fee Funds:**
 - ◆ \$1.7 million transferred to support transportation activities in the Transportation Capital Fund.
 - ◆ \$94,730 transferred to support activities in the Street Funding Initiatives Fund.
- ◆ **Parks Impact Fee Funds:**
 - ◆ \$1.4 million transferred to the Parks Construction Fund in support park acquisition and construction within the City.
- ◆ **Transportation Capital Fund:**
 - ◆ \$296,418 transferred to support payment of General Obligation Debt service liabilities.
- ◆ **Transportation Special Revenue Fund:**
 - ◆ \$1.8 million to support payment of General Obligation Debt service liabilities.
 - ◆ \$54,752 transferred to the Street Funding Initiative funds in support of the Non-Programmed Safety project.
- ◆ **Real Estate Excise Tax Fund (REET):**
 - ◆ \$1.7 million to support payment of General Obligation Debt service liabilities.
 - ◆ \$871,395 to support various construction projects in the Parks Construction Fund.
- ◆ **Criminal Justice Fund:**
 - ◆ \$72,075 to support the acquisition of a new Police vehicle in the Internal Service Funds
- ◆ **Transportation Benefit District Fund:**
 - ◆ \$3.0 million to support capital projects in the Transportation Capital Fund.
 - ◆ \$7.6 million to This transfer capital projects in the Street Funding Initiatives Fund.
- **Water/Sewer**
 - **General Fund:** \$10,000 transferred to support Utility Covenant Review work.
 - **Fire Fund:** The Fire Marshal office provides fire protection plan reviews to developers. Those developers pay for services through a combined permit fee. \$18,841 was transferred to support the fire fund for these efforts.
 - **Consolidated Capital Funds:**
 - \$80,000 for support of Fire Station 11 construction.
 - \$102,272 for support of an HVAC replacement at the existing Operations Center.
 - **Internal Services Funds:**
 - \$729,699 transferred for acquisition costs of new vehicle purchases in the fleet funds.
- **Other Nonmajor Enterprise**
 - **Consolidated General Fund:** The Consolidated General Fund provided a service for hazardous clean up, and some of those services are provided on behalf of the Solid Waste Fund. \$1,132 transferred to cover these costs.
 - **Fire Fund:** The Fire Marshal office provides fire protection plan reviews to developers. Developers pay for those services through a combined permit fee. \$20,719 transferred from the Building Inspection Fund to support the fire fund for these efforts.
 - **Consolidated Street Funds:** \$114,623 transferred to cover expenses associated with right of way maintenance on behalf of the Solid Waste Fund.
 - **Internal Services Funds:** \$30,135 for acquisition costs of new vehicle purchases in the fleet funds on behalf of the Building Inspection and Solid Waste Funds.

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■ **Internal Services funds:**

- \$105,012 transferred to the Consolidated General Fund to support maintenance expenses at Waterfront Park.
- \$437,100 transferred to support acquisition costs, which exceeded replacement reserves, for new vehicle purchases in the fleet fund, on behalf the Grounds Service and Facilities Maintenance Funds.
- \$1.2 million of budgeted transfers from the Grounds Services Fund to the Facilities Maintenance Fund.
- \$4,191 transferred to the Consolidated Capital Fund to help cover expenses associated with new security cameras at the Police Headquarters.

C. Interfund Loans Payable/Receivable

Interfund loans payable/receivable at December 31, 2023 were as follows:

		Interfund Loans Payable		
		General Fund	Nonmajor Govt'l Funds	Total Receivable
Interfund Loans Receivable	General	\$ -	\$ 690,116	\$ 690,116
	Consolidated Water/Sewer	4,000,000		4,000,000
	Parking Services	3,649,629		3,649,629
	Total Payable	\$ 7,649,629	\$ 690,116	\$ 8,339,745

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NOTE 7. LEASES AND SUBSCRIPTION-BASED IT ARRANGEMENTS

Leases

The primary objective of this statement is to enhance the relevance and consistency of information about governments' leasing activities. This statement establishes a single model for lease accounting based on the principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. For additional information, refer to the disclosures below.

The City's capitalization threshold for reportable leases is \$20,000, and the lease must be longer than one year, including possible extension(s). The threshold is measured as the present value (PV) of the lease payments using the individual implicit interest rate applicable. GASB 87 was implemented on 1/1/2022.

A. The City as a Lessee - Leases Payable

The City is committed under various leases for land, buildings and equipment (copiers). As of 12/31/2023, the City had five lessee financing lease agreements. Under the GASB 87 lease standard, an implicit interest rate is calculated for each individual lease using the internal rate of return method. That method measures cash flow as well as actual beginning and projected ending FMV of the underlying asset. The present value of the leases are aggregated on a fund basis. Proprietary funds record lessee leases on the fund level Statement of Net Position and are rolled into the government-wide one. Governmental funds show lessee leases in the government-wide Statement of Net Position governmental activities only.

On 07/01/2004, the City entered into a lease as Lessee for the use of Residential & Retail Facility (Esther Short Commons). On 01/01/2022 the remaining value of this lease, a 150 month lease, was recorded with an initial lease liability of \$1,469,051. As of 12/31/2023, the value of the lease liability is \$1,282,224. The City is required to make monthly fixed payments of \$8,935. The lease has an interest rate of 1.2720%. The value of the right to use asset as of 12/31/2023 of \$1,469,051 with accumulated amortization of \$235,048 is included with Buildings on the Lease Class activities table found below.

On 04/01/2011, the City entered into a lease as Lessee for the use of Pearson Air Park. On 01/01/2022, the remaining value of this lease, a 351 month lease, was recorded with an initial lease liability in the amount of \$1,274,093. As of 12/31/2023, the value of the lease liability is \$1,300,875. The City is required to make monthly variable principal and interest payments of \$4,998 with annual increases based on CPI. The lease has an interest rate of 1.7390. The Land's estimated useful life was 1,200 months as of the contract commencement. The value of the right to use asset as of 12/31/2023 of \$1,374,630 with accumulated amortization of \$89,810 is included with Land on the Lease Class activities table found below.

On 06/01/2021, the City entered into a lease as Lessee for the use of Domestic Violence Prosecution Center (Brown & Wilson). On 01/01/2022, the remaining value of this lease, a 113 month lease, was recorded with an initial lease liability in the amount of \$1,217,480. As of 12/31/2023, the value of the lease liability is \$997,676. The City is required to make monthly fixed principal and interest payments of \$9,863. The lease has an interest rate of 1.1610%. The value of the right to use asset as of 12/31/2023 of \$1,217,480 with accumulated amortization of \$258,580 is included with Buildings on the Lease Class activities table found below.

On 04/20/2023, the City entered into a 60 month lease as Lessee for the use of land pertaining to a temporary construction easement (Terry Taylor). An initial lease liability was recorded in the amount of \$28,233. The City made a single, lump sum \$28,233 at the commencement of the lease. As of 12/31/2023, the value of the lease liability is \$0. The value of the right to use asset as of 12/31/2023 of \$28,233 with accumulated amortization of \$3,937 is included with Land on the Lease Class activities table found below.

On 10/19/2023, the City entered into a 35 month lease as Lessee for the use of land pertaining to a temporary construction easement. An initial lease liability was recorded in the amount of \$29,201. The City made a single, lump-sum payment of \$29,201 at the commencement of the lease. As of 12/31/2023, the value of the lease liability is \$0. The value of the right to use asset as of 12/31/2023 of \$29,201 with accumulated amortization of \$2,031 is included with Land on the Lease Class activities table found below.

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GOVERNMENTAL ACTIVITIES:	Balance as of January 1, 2023	Additions	Reductions	Balance as of December 31, 2023
Lease Liability				
Buildings				
Brown & Wilson - Domestic Violence Prosecution Center	1,109,429	-	111,753	997,676
Esther Short Commons - Retail Space	1,376,942	-	94,718	1,282,224
Total Building Lease Liability	2,486,371	-	206,471	2,279,900
Land				
Kurt M. Schile_TCE	-	29,201	29,201	-
Terry Taylor_TCE	-	28,233	28,233	-
Total Land Lease Liability	-	57,434	57,434	-
Total Governmental Activities Lease Liability	2,486,371	57,434	263,905	2,279,900

BUSINESS-TYPE ACTIVITIES:	Balance as of January 1, 2023	Additions	Reductions	Balance as of December 31, 2023
Lease Liability				
Land				
Pearson Air Park	1,238,584	100,536	38,245	1,300,875
Total Land Lease Liability	1,238,584	100,536	38,245	1,300,875
Total Business-Type Activities Lease Liability	1,238,584	100,536	38,245	1,300,875
Total Government Wide Lease Liability	3,724,955	157,970	302,150	3,580,775

The City's schedule of future minimum payments for these financing lease liabilities is as follows:

Principal and Interest Requirements to Maturity

Fiscal Year	Governmental Activities		
	Principal Payments	Interest Payments	Total Payments
2024	215,818	26,707	242,525
2025	225,476	24,038	249,514
2026	235,454	21,251	256,705
2027	245,763	18,340	264,103
2028	256,412	15,303	271,715
2029 - 2033	1,027,011	32,313	1,059,324
2034 - 2038	73,966	275	74,241
Total Governmental Activities	2,279,900	138,227	2,418,127

Fiscal Year	Business-Type Activities		
	Principal Payments	Interest Payments	Total Payments
2024	37,651	22,323	59,974
2025	38,311	21,663	59,974
2026	38,982	20,992	59,974
2027	39,665	20,308	59,974
2028	40,361	19,613	59,974
2029 - 2033	212,667	87,201	299,868
2034 - 2038	231,972	67,896	299,868
2039 - 2043	253,029	46,839	299,868
2044 - 2048	275,997	23,871	299,868
2049 - 2051	132,241	2,700	134,941
Total Business-type Activities	1,300,876	333,406	1,634,283
Total all Activities	3,580,776	471,633	4,052,410

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

B. The City as a Lessor - Leases Receivable

At 12/31/2023, the City has 16 lease receivables in which it is acting as lessor. Under GASB 87, an implicit interest rate is calculated for each individual lease using the internal rate of return method. The present value of leases are aggregated on a fund basis. All funds record lessee receivables on the fund level Statement of Net Position (Balance Sheet for the Governmental Funds), and are rolled into the government-wide Statement of Net Position.

On 11/01/1996, the City entered into a lease as Lessor with the tenant Christensen BH (Boat Basin, 4400 SE Columbia Way). On 01/01/2022, the remaining receivable value of this lease, a 418 month lease, was recorded in the amount of \$615,923. As of 12/31/2023, the value of the lease receivable is \$438,125. The lessee is required to make annual fixed payments of \$20,311. The lease has an interest rate of 1.7510%. The value of the deferred inflow of resources as of 12/31/2023 was \$427,864, and City of Vancouver, WA recognized lease revenue of \$13,031 during the fiscal year.

On 01/01/2002, the City entered into a lease as Lessor with the tenant Paul Lawson (Pearson Field). On 01/01/2022, the remaining receivable value of this lease, a 185 month lease, was recorded in the amount of \$55,513. As of 12/31/2023, the value of the lease receivable is \$53,020. The lessee is required to make fixed monthly payments of \$361. The lease has an interest rate of 1.3690%. The value of the deferred inflow of resources as of 12/31/2023 was \$52,465, and City of Vancouver, WA recognized lease revenue of \$3,910 during the fiscal year.

On 01/01/2007, the City entered into a lease as Lessor with the tenant John McKibben (Pearson Field). On 01/01/2022, the remaining receivable value of this lease, a 300 month lease, was recorded in the amount of \$69,358. As of 12/31/2023, the value of the lease receivable is \$70,173. The lessee is required to make fixed monthly payments of \$371. The lease has an interest rate of 1.6990%. The value of the deferred inflow of resources as of 12/31/2023 was \$69,302, and City of Vancouver, WA recognized lease revenue of \$3,013 during the fiscal year.

On 08/01/2018, the City entered into a lease as Lessor with the tenant Kafiex (Esther Short Commons, 505 W 8th St.). On 01/01/2022, the remaining receivable value of this lease, a 140 month lease, was recorded in the amount of \$451,734. As of 12/31/2023, the value of the lease receivable is \$394,939. The lessee is required to make monthly fixed payments of \$3,310. The lease has an interest rate of 1.2720%. The value of the deferred inflow of resources as of 12/31/2023 was \$374,294, and City of Vancouver, WA recognized lease revenue of \$43,411 during the fiscal year.

On 01/01/2019, the City entered into a lease as Lessor with the tenant Anytime Fitness (Esther Short Commons). On 01/01/2022, the remaining receivable value of this lease, an 84 month lease, was recorded in the amount of \$884,988. As of 12/31/2023, the value of the lease receivable is \$650,515. The lessee is required to make monthly fixed payments of \$11,586. The lease has an interest rate of 0.9780%. The value of the deferred inflow of resources as of 12/31/2023 was \$632,134, and City of Vancouver, WA recognized lease revenue of \$126,427 during the fiscal year.

On 01/01/2019, the City entered into a lease as Lessor with the tenant The Historic Trust. On 01/01/2022, the remaining receivable value of this lease, a 24 month lease, was recorded in the amount of \$436,975. As of 12/31/2023, the value of the lease receivable is \$0. The lease has an interest rate of 0.3300%. The value of the deferred inflow of resources as of 12/31/2023 was \$0, and City of Vancouver, WA recognized lease revenue of \$218,487 during the fiscal year.

On 05/01/2019, the City entered into a lease as Lessor with the tenant Verizon (POR Fir Garden). On 05/01/2022, the remaining receivable value of this lease, an 85 month lease, was recorded in the amount of \$260,551. As of 12/31/2023, the value of the lease receivable is \$201,117. The lessee is required to make annual fixed payments of \$34,800. The lease has an interest rate of 0.9780%. The value of the deferred inflow of resources as of 12/31/2023 was \$199,245, and City of Vancouver, WA recognized lease revenue of \$36,784 during the fiscal year.

On 07/01/2019, the City entered into a lease as Lessor with the tenant WPC Vancouver LLC (Christensen BH - DNR Aquatic Lands, Tract 1). On 01/01/2022, the remaining receivable value of this lease, a 418 month lease, was recorded in the amount of \$86,873. As of 12/31/2023, the value of the lease receivable is \$82,486. The lessee is required to make annual fixed payments of \$3,312. The lease has an interest rate of 1.7510%. The value of the deferred inflow of resources as of 12/31/2023 was \$81,885, and City of Vancouver, WA recognized lease revenue of \$2,494 during the fiscal year.

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On 06/01/2020, the City entered into a lease as Lessor with the tenant Edward Jones (Esther Short Commons, Suite C). On 01/01/2022, the remaining receivable value of this lease, a 41 month lease, was recorded in the amount of \$87,476. As of 12/31/2023, the value of the lease receivable is \$37,440. The lessee is required to make monthly fixed payments of \$2,301. The lease has an interest rate of 0.4260%. The value of the deferred inflow of resources as of 12/31/2023 was \$36,271, and City of Vancouver, WA recognized lease revenue of \$25,603 during the fiscal year.

On 12/01/2020, the City entered into a lease as Lessor with the tenant Apple Inc. (City Hall, 5th floor) On 01/01/2022, the remaining receivable value of this lease, a 23 month lease, was recorded in the amount of \$677,155. As of 12/31/2023, the value of this lease receivable is \$0. The lessee is required to make monthly fixed payments of \$33,142. The lease has an interest rate of 0.3300%. The value of the deferred inflow of resources as of 12/31/2023 was \$0, and City of Vancouver, WA recognized lease revenue of \$323,857 during the fiscal year.

On 12/01/2023, City entered into a new 72 month lease as Lessor with the tenant Apple Inc. (City Hall, 5th floor). An initial lease receivable was recorded in the amount of \$3,006,269. As of 12/31/2023, the value of the lease receivable is \$2,965,948. The lessee is required to make monthly fixed payments of \$40,322. The lease has an interest rate of 0.3300%. The value of the deferred inflow of resources as of 12/31/2023 was \$2,964,516, and City of Vancouver, WA recognized lease revenue of \$41,754 during the fiscal year. The lessee has one extension option for 36 months.

On 01/01/2022, City entered into a 51 month lease as Lessor with the tenant Bank of America (5411 Mill Plain Blvd). An initial lease receivable was recorded in the amount of \$62,421. As of 12/31/2023, the value of the lease receivable is \$33,213. The lessee is required to make monthly fixed payments of \$1,397. The lease has an interest rate of 0.5520%. The value of the deferred inflow of resources as of 12/31/2023 was \$33,046, and City of Vancouver, WA recognized lease revenue of \$14,687 during the fiscal year.

On 01/01/2022, City entered into a 108 month lease as Lessor with the tenant Firestone Pacific Foods (Fruit Valley Road Farmland). An initial lease receivable was recorded in the amount of \$136,768. As of 12/31/2023, the value of the lease receivable is \$106,356. The lessee is required to make annual variable principal and interest payments of \$17,950. The lease has an interest rate of 1.1610%. The value of the deferred inflow of resources as of 12/31/2023 was \$106,375, and City of Vancouver, WA recognized lease revenue of \$15,196 during the fiscal year.

On 01/01/2022, City entered into a 19 month lease as Lessor with the tenant of Louis LaPierre (4900 NW Franklin St). An initial lease receivable was recorded in the amount of \$27,652. As of 12/31/2023, the value of the lease receivable is \$0. The lessee is required to make monthly fixed payments of \$1,632. The lease has an interest rate of 0.3300%. The value of the deferred inflow of resources as of 12/31/2023 was \$0, and City of Vancouver, WA recognized lease revenue of \$10,188 during the fiscal year. The lessee had a termination period of 1 month as of the lease commencement.

On 08/01/2023, City entered into a new 24 month lease as Lessor with the tenant Louis LaPierre (4900 NW Franklin St). An initial lease receivable was recorded in the amount of \$38,730. As of 12/31/2023, the value of the lease receivable is \$30,797. The lessee is required to make monthly fixed payments of \$1,595. The lease has an interest rate of 0.3300%. The value of the deferred inflow of resources as of 12/31/2023 was \$30,661, and City of Vancouver, WA recognized lease revenue of \$8,069 during the fiscal year. The lessee has one extension option for 12 months. The lessee had a termination period of 1 month as of the lease commencement.

On 01/01/2022, the City entered into a lease as Lessor with the tenant Verizon (POR Truman). On 01/01/2022, the remaining receivable value of this lease, a 120 month lease, was recorded in the amount of \$313,664. As of 12/31/2023, the value of the lease receivable is \$255,392. The lessee is required to make annual fixed payments of \$34,800. The lease has an interest rate of 1.2050%. The value of the deferred inflow of resources as of 12/31/2023 was \$250,931, and City of Vancouver, WA recognized lease revenue of \$31,366 during the fiscal year.

On 09/01/2022, City entered into a 60 month lease as Lessor with the tenant Koepke (East Biddle Lake Park). An initial lease receivable was recorded in the amount of \$69,684. As of 12/31/2023, the value of the lease receivable is \$52,241. The lessee is required to make monthly fixed payments of \$1,372. The lease has an interest rate of 2.3660%. The value of the deferred inflow of resources as of 12/31/2023 was \$51,102, and City of Vancouver, WA recognized lease revenue of \$13,937 during the fiscal year.

**CITY OF VANCOUVER
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The lessee has 3 extension options, each for 12 months. The lessee had a termination period of 1 month as of the lease commencement.

The City's schedule of future minimum payments for these financing lease receivables is as follows:

Principal and Interest Expected to Maturity

Fiscal Year	Governmental Activities		
	Principal Payments	Interest Payments	Total Payments
2024	794,144	36,461	830,605
2025	793,523	31,655	825,179
2026	782,113	26,824	808,938
2027	786,773	21,982	808,754
2028	785,534	17,251	802,786
2029 - 2033	917,906	48,374	966,280
2034 - 2038	75,126	31,435	106,561
2039 - 2043	81,938	24,623	106,561
2044 - 2048	89,367	17,194	106,561
2049 - 2053	97,470	9,091	106,561
2054 - 2056	44,674	1,262	45,936
Total Governmental Activities	5,248,568	266,152	5,514,722

Fiscal Year	Business-Type Activities		
	Principal Payments	Interest Payments	Total Payments
2024	6,140	1,876	8,016
2025	6,233	1,783	8,016
2026	6,328	1,688	8,016
2027	6,423	1,593	8,016
2028	6,521	1,495	8,016
2029 - 2033	34,117	5,963	40,080
2034 - 2038	29,862	3,366	33,227
2039 - 2043	16,789	1,651	18,440
2044 - 2048	10,779	285	11,064
Total Business-type Activities	123,192	19,700	142,891
Total all Activities	5,371,760	285,852	5,657,613

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

Lessor - lease receivable (Rollforward Schedule):

GOVERNMENTAL ACTIVITIES:	Balance as of			Balance as of
	January 1, 2023	Additions	Reductions	December 31, 2023
Lease Receivable				
Buildings				
Anytime Fitness - Esther Short Commons	769,194	-	118,679	650,515
Apple Inc	326,787	3,006,269	367,109	2,965,948
Bank of America - 5411 Mill Plain Blvd	-	47,843	14,630	33,213
Esther Short Commons - Sublease	1,376,942	-	1,376,942	-
Kaflex - Esther Short Commons, 505 W 8th St	426,378	-	31,439	394,939
The Historic Trust - through 2023	218,788	-	218,788	-
Total Building Lease Receivable	3,118,089	3,054,112	2,127,587	4,044,615
Land				
Christensen BH - Boat Basin, 4400 SE Columbia Way	606,910	-	168,785	438,125
Edward Jones - Esther Short Commons, Suite C	62,869	-	25,430	37,440
Firestone Pacific Foods	-	120,860	14,504	106,356
Koepke - East Biddle Lake Park	-	65,364	13,123	52,241
Louis LaPierre	-	48,985	18,188	30,797
Verizon - POR Fir Garden	229,711	-	28,534	201,177
Verizon - POR Truman	282,824	-	27,432	255,392
WPC Vancouver LLC - DNR Aquatic Lands, Tract 1	84,322	-	1,836	82,486
Total Land Lease Receivable	1,266,636	235,209	297,892	1,203,954
Total Governmental Lease Receivable	4,384,725	3,289,321	2,425,479	5,248,569

BUSINESS-TYPE ACTIVITIES:	Balance as of			Balance as of
	January 1, 2023	Additions	Reductions	December 31, 2023
Lease Receivable				
Land				
John McKibben	67,017	5,731	2,576	70,173
Paul Lawson	52,197	4,463	3,640	53,020
Total Land Lease Receivable	119,214	10,194	6,216	123,193
Total Business-Type Activities Lease Receivable	119,214	10,194	6,216	123,193
Total all Activities Lease Receivable	4,503,939	3,299,515	2,431,695	5,371,762

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

Lessor - Deferred Inflow of Resources (Rollforward schedule)

GOVERNMENTAL ACTIVITIES:	Balance as of			Balance as of
	January 1, 2023	Additions	Reductions	December 31, 2023
Deferred Inflow of Resources				
Buildings				
Anytime Fitness - Esther Short Commons	758,561	-	126,427	632,134
Apple Inc	323,857	3,006,269	365,611	2,964,516
Bank of America - 5411 Mill Plain Blvd	-	47,733	14,687	33,046
Esther Short Commons - Sublease	1,351,527	-	1,351,527	-
Kaflex - Esther Short Commons, 505 W 8th St	417,705	-	38,720	378,985
The Historic Trust - through 2023	218,487	-	218,487	-
Total Building Deferred Inflow of Resources	3,070,137	3,054,002	2,115,459	4,008,681
Land				
Christensen BH - Boat Basin, 4400 SE Columbia Way	598,241	-	170,377	427,864
Edward Jones - Esther Short Commons, Suite C	61,874	-	25,603	36,271
Firestone Pacific Foods	-	121,572	15,196	106,375
Koepke - East Biddle Lake Park	-	65,038	13,937	51,102
Louis LaPierre	-	48,918	18,257	30,661
Verizon - POR Fir Garden	236,029	-	36,784	199,245
Verizon - POR Truman	282,298	-	31,366	250,931
WPC Vancouver LLC - DNR Aquatic Lands, Tract 1	84,379	-	2,494	81,885
Total Land Deferred Inflow of Resources	1,262,821	235,528	314,014	1,184,334
Total Deferred Inflow of Resources - Governmental	4,332,958	3,289,530	2,429,473	5,193,015
BUSINESS-TYPE ACTIVITIES:				
	Balance as of			Balance as of
	January 1, 2023	Additions	Reductions	December 31, 2023
Deferred Inflow of Resources				
Land				
John McKibben	66,584	5,731	3,013	69,302
Paul Lawson	51,912	4,463	3,910	52,465
Total Land Deferred Inflow of Resources	118,496	10,194	6,923	121,767
Total Deferred Inflow of Resources - Business-Type	118,496	10,194	6,923	121,767
Total Deferred Inflow of Resources - All Activities	4,451,454	3,299,724	2,436,396	5,314,782

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

Subscription-Based IT Arrangements (SBITAs)

For the year ended 12/31/2023, the financial statements include the adoption of GASB Statement No. 96, Subscription-Based Information Technology Arrangements. The primary objective of this statement is to enhance the relevance and consistency of information about governments' subscription activities. This statement establishes a single model for subscription accounting based on the principle that subscriptions are financing of the right to use an underlying asset. Under this Statement, an organization is required to recognize a subscription liability and an intangible right-to-use subscription asset. For additional information, refer to the disclosures below.

As of 01/01/2023, the City had 139 months remaining of a subscription for the use of Workday - Cloud Application Subscription - Original. An initial subscription liability was recorded in the amount of \$7,118,685. As of 12/31/2023, the value of the subscription liability is \$6,496,461. The City is required to make annual fixed payments of \$764,463. The subscription has an interest rate of 3.0740%. The value of the right to use asset as of 12/31/2023 of \$7,118,685.21 with accumulated amortization of \$611,046 is included with Software on the Subscription Class activities table found below.

As of 01/01/2023, the City had 139 months remaining of a subscription for the use of Workday - Cloud Application Subscription - Additional Capacity. An initial subscription liability was recorded in the amount of \$149,383. As of 12/31/2023, the value of the subscription liability is \$136,326. The City is required to make annual fixed payments of \$16,042. The subscription has an interest rate of 3.0740%. The value of the right to use asset as of 12/31/2023 of \$149,383 with accumulated amortization of \$12,823 is included with Software on the Subscription Class activities table found below.

On 09/14/2023, the City entered into a 15 month subscription for the use of Absolute Platform. An initial subscription liability was recorded in the amount of \$56,028. As of 12/31/2023, the value of the subscription liability is \$0.00. The City is required to make annual fixed payments of \$56,028. The subscription has an interest rate of 3.1023%. The value of the right to use asset as of 12/31/2023 of \$58,745 with accumulated amortization of \$13,968 is included with Software on the Subscription Class activities table found below. The Vendor had a termination period of 1 month as of the subscription commencement.

As of 01/01/2023, the City had 24 months remaining of a subscription for the use of The Reporting Solution (TRS) Software. An initial subscription liability was recorded in the amount of \$7,712. As of 12/31/2023, the value of the subscription liability is \$3,895. The City is required to make annual fixed payments of \$4,000. The subscription has an interest rate of 2.7070%. The value of the right to use asset as of 12/31/2023 of \$7,712 with accumulated amortization of \$3,856 is included with Software on the Subscription Class activities table found below.

As of 01/01/2023, the City had 17 months remaining of a subscription for the use of Records Management System Application. An initial subscription liability was recorded in the amount of \$189,642. As of 12/31/2023, the value of the subscription liability is \$0.00. The City is required to make annual fixed payments of \$211,366. The subscription has an interest rate of 2.8943%. The value of the right to use asset as of 12/31/2023 of \$189,642 with accumulated amortization of \$133,865 is included with Software on the Subscription Class activities table found below.

As of 01/01/2023, the City had 139 months remaining of a subscription for the use of Workday - On Demand Learning Subscription. An initial subscription liability was recorded in the amount of \$41,711. As of 12/31/2023, the value of the subscription liability is \$38,446. The City is required to make annual fixed payments of \$4,525. The subscription has an interest rate of 3.0740%. The value of the right to use asset as of 12/31/2023 of \$41,711 with accumulated amortization of \$3,580 is included with Software on the Subscription Class activities table found below.

As of 01/01/2023, the City had 58 months remaining of a subscription for the use of GrayKey License - Essential. An initial subscription liability was recorded in the amount of \$74,491. As of 12/31/2023, the value of the subscription liability is \$56,478. The City is required to make annual fixed payments of \$19,845. The subscription has an interest rate of 2.6820%. The value of the right to use asset as of 12/31/2023 of \$74,491 with accumulated amortization of \$15,412 is included with Software on the Subscription Class activities table found below. The City had a termination period of 1 month as of the subscription commencement.

As of 01/01/2023, the City had 48 months remaining of a subscription for the use of Axon Pro and Basic License Bundle. An initial subscription liability was recorded in the amount of \$21,262. As of 12/31/2023, the value of the subscription liability is \$17,016. The City is required to make annual fixed payments of \$4,484. The subscription has an interest rate of 2.6820%. The value of the right to use asset as of 12/31/2023 of \$21,262 with accumulated amortization of \$5,316 is included with Software on the Subscription Class activities table found below.

CITY OF VANCOUVER
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As of 01/01/2023, the City had 46 months remaining of a subscription for the use of TreePlotter Canopy Software. An initial subscription liability was recorded in the amount of \$28,350. As of 12/31/2023, the value of the subscription liability is \$0.00. The City is required to make annual fixed payments of \$29,000. The subscription has an interest rate of 2.7070%. The value of the right to use asset as of 12/31/2023 of \$28,350 with accumulated amortization of \$7,369 is included with Software on the Subscription Class activities table found below.

As of 01/01/2023, the City had 45 months remaining of a subscription for the use of IVR and Web - Relay Utility. An initial subscription liability was recorded in the amount of \$623,866. As of 12/31/2023, the value of the subscription liability is \$469,947. The City is required to make annual fixed payments of \$165,298. The subscription has an interest rate of 2.7360%. The value of the right to use asset as of 12/31/2023 of \$623,866 with accumulated amortization of \$166,364 is included with Software on the Subscription Class activities table found below.

As of 01/01/2023, the City had 44 months remaining of a subscription for the use of IVR and Web - Renewal permits. An initial subscription liability was recorded in the amount of \$203,828. As of 12/31/2023, the value of the subscription liability is \$153,196. The City is required to make annual fixed payments of \$53,885. The subscription has an interest rate of 2.7360%. The value of the right to use asset as of 12/31/2023 of \$257,634 with accumulated amortization of \$70,264 is included with Software on the Subscription Class activities table found below.

As of 01/01/2023, the City had 41 months remaining of a subscription for the use of Bonfire Strategic Sourcing Platform. An initial subscription liability was recorded in the amount of \$52,795. As of 12/31/2023, the value of the subscription liability is \$35,118. The City is required to make annual fixed payments of \$18,262. The subscription has an interest rate of 2.6560%. The value of the right to use asset as of 12/31/2023 of \$52,795 with accumulated amortization of \$15,452 is included with Software on the Subscription Class activities table found below. The City had a termination period of 1 month as of the subscription commencement.

As of 01/01/2023, the City had 24 months remaining of a subscription for the use of Origami - Software License. An initial subscription liability was recorded in the amount of \$77,701. As of 12/31/2023, the value of the subscription liability is \$68,623. The City is required to make annual fixed payments of \$7,337. The subscription has an interest rate of 2.7070%. The value of the right to use asset as of 12/31/2023 of \$77,700.77 with accumulated amortization of \$38,850 is included with Software on the Subscription Class activities table found below.

As of 01/01/2023, the City had 24 months remaining of a subscription for the use of Recollect - Website. An initial subscription liability was recorded in the amount of \$70,538. As of 12/31/2023, the value of the subscription liability is \$34,803. The City is required to make annual fixed payments of \$35,746. The subscription has an interest rate of 2.7070%. The value of the right to use asset as of 12/31/2023 of \$70,538 with accumulated amortization of \$35,171 is included with Software on the Subscription Class activities table found below.

As of 01/01/2023, the City had 19 months remaining of a subscription for the use of Internal Connect Lite - Poppulo. An initial subscription liability was recorded in the amount of \$9,349.17. As of 12/31/2023, the value of the subscription liability is \$0.00. The City is required to make annual fixed payments of \$9,497. The subscription has an interest rate of 2.7070%. The value of the right to use asset as of 12/31/2023 of \$9,349 with accumulated amortization of \$5,905 is included with Software on the Subscription Class activities table found below.

On 02/24/2023, the City entered into a 24 month subscription for the use of Parkfolio - Flowbird Software. An initial subscription liability was recorded in the amount of \$224,198. As of 12/31/2023, the value of the subscription liability is \$122,480. The City is required to make monthly fixed payments of \$9,914. The subscription has an interest rate of 2.7070%. The value of the right to use asset as of 12/31/2023 of \$224,198 with accumulated amortization of \$95,596 is included with Software on the Subscription Class activities table found below.

On 03/01/2023, the City entered into a 36 month subscription for the use of LeadsOnline PowerPlus Investigation System. An initial subscription liability was recorded in the amount of \$48,049. As of 12/31/2023, the value of the subscription liability is \$31,611. The City is required to make annual fixed payments of \$16,438. The subscription has an interest rate of 2.6560%. The value of the right to use asset as of 12/31/2023 of \$48,049 with accumulated amortization of \$13,347 is included with Software on the Subscription Class activities table found below.

CITY OF VANCOUVER
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On 03/18/2023, the City entered into a 24 month subscription for the use of Grant Lifecycle Manager Process. An initial subscription liability was recorded in the amount of \$22,505. As of 12/31/2023, the value of the subscription liability is \$11,102. The City is required to make annual fixed payments of \$11,403. The subscription has an interest rate of 2.7070%. The value of the right to use asset as of 12/31/2023 of \$22,505 with accumulated amortization of \$8,846 is included with Software on the Subscription Class activities table found below.

On 04/01/2023, the City entered into a 24 month subscription for the use of LexisNexis Subscription. An initial subscription liability was recorded in the amount of \$39,308. As of 12/31/2023, the value of the subscription liability is \$25,035. The City is required to make monthly fixed payments of \$1,645. The subscription has an interest rate of 2.4700%. The value of the right to use asset as of 12/31/2023 of \$39,308 with accumulated amortization of \$14,740, is included with Software on the Subscription Class activities table found below.

On 11/01/2023, the City entered into a 60 month subscription for the use of Flex Software - Flex Professional Edition. An initial subscription liability was recorded in the amount of \$280,830. As of 12/31/2023, the value of the subscription liability is \$221,658. The City is required to make annual fixed payments of \$59,215. The subscription has an interest rate of 2.7070%. The value of the right to use asset as of 12/31/2023 of \$287,108, with accumulated amortization of \$9,560, is included with Software on the Subscription Class activities table found below. The City has 5 extension options, each for 12 months. The City had a termination period of 2 months as of the subscription commencement.

On 11/01/2023, the City entered into a 60 month subscription for the use of Flex Software - Mobile Subscription. An initial subscription liability was recorded in the amount of \$19,738. As of 12/31/2023, the value of the subscription liability is \$15,579. The City is required to make annual fixed payments of \$4,162. The subscription has an interest rate of 2.7070%. The value of the right to use asset as of 12/31/2023 of \$26,016 with accumulated amortization of \$866 is included with Software on the Subscription Class activities table found below. The City has 5 extension options, each for 12 months. The City had a termination period of 2 months as of the subscription commencement.

On 11/01/2023, the City entered into a 60 month subscription for the use of Flex Software - Test Database. An initial subscription liability was recorded in the amount of \$19,566. As of 12/31/2023, the value of the subscription liability is \$15,443. The City is required to make annual fixed payments of \$4,126. The subscription has an interest rate of 2.7070%. The value of the right to use asset as of 12/31/2023 of \$25,843.48 with accumulated amortization of \$860 is included with Software on the Subscription Class activities table found below. The City has 5 extension options, each for 12 months. The City had a termination period of 2 months as of the subscription commencement.

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

GOVERNMENTAL ACTIVITIES:	Balance as of January 1, 2023	Additions	Reductions	Balance as of December 31, 2023
Subscription Liability				
Software				
Absolute Platform	-	56,028	56,028	-
Axon Pro and Basic License Bundle	21,262	-	4,247	17,016
Bonfire Strategic Sourcing Platform	52,795	-	17,677	35,118
CAFRonline Software	7,712	-	3,818	3,895
Grant Lifecycle Manager Process	-	22,505	11,403	11,102
GrayKey License - Essential	74,491	-	18,013	56,478
Internal Connect Lite - Poppulo	9,349	-	9,349	-
IVR and Web - Renewal permits	50,957	-	12,658	38,299
LeadsOnline PowerPlus Investigation System	-	48,049	16,438	31,611
LexisNexis Subscription	-	39,308	14,272	25,035
Origami - Software License	77,701	-	9,078	68,623
Records Management System Application	189,642	-	189,642	-
Workday - Cloud Application Subscription - Additional C	149,383	-	13,057	136,326
Workday - Cloud Application Subscription - Original	7,118,685	-	622,225	6,496,461
Workday - On Demand Learning Subscription	41,711	-	3,264	38,446
Total Governmental Subscription Liability	7,793,689	165,890	1,001,170	6,958,409

BUSINESS-TYPE ACTIVITIES:	Balance as of January 1, 2023	Additions	Reductions	Balance as of December 31, 2023
Subscription Liability				
Software				
Flex Software - Flex Professional Edition	-	280,830	59,172	221,658
Flex Software - Mobile Subscription	-	19,738	4,159	15,579
Flex Software - Test Database	-	19,566	4,123	15,443
IVR and Web - Relay Utility	623,866	-	153,919	469,947
IVR and Web - Renewal permits	152,871	-	37,974	114,897
Parkfolio - Flowbird Software	-	224,198	101,718	122,480
Recollect - Website	70,538	-	35,735	34,803
TreePlotter Canopy Software	28,350	-	28,350	-
Total Business-Type Subscription Liability	875,624	544,333	425,149	994,808
Total Government-Wide Liability	8,669,313	710,223	1,426,319	7,953,217

The City's schedule of future minimum payments for these financing subscription liabilities is as follows:

Principal and Interest Requirements to Maturity

Fiscal Year	Governmental Activities		
	Principal Payments	Interest Payments	Total Payments
2024	752,705	211,286	963,991
2025	673,949	190,204	864,153
2026	654,419	169,903	824,323
2027	635,099	149,929	785,028
2028	654,622	130,406	785,028
2029 - 2033	3,587,615	337,525	3,925,140
Total for Governmental Activities	6,958,409	1,189,254	8,147,663

Fiscal Year	Business-Type Activities		
	Principal Payments	Interest Payments	Total Payments
2024	398,106	25,705	423,811
2025	266,754	16,030	282,785
2026	264,224	8,990	273,214
2027	65,723	1,779	67,502
Total for Business-Type Activities	994,808	52,504	1,047,312
Total for Government Wide	7,953,217	1,241,758	9,194,975

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

NOTE 8. LONG-TERM DEBT

A. Long-Term Debt

The City issues general obligation and revenue bonds to finance the acquisition or construction of major capital projects. Bonded indebtedness has also been entered into (currently and in prior years) to advance refund several general obligation and revenue bonds. General obligation bonds have been issued for both general government and business-type activities and are being repaid from the applicable resources. In 2020, the final outstanding revenue bond was repaid in full by proprietary fund revenues.

General obligation bonds currently outstanding (in thousands) are as follows:

Name of Issuance	Purpose	Original	Issuance	Maturity	Interest	Govt'l Debt	Business Debt
		Debt	Date	Date	Rate	Outstanding	Outstanding
2012B&C LTGO Bond	Business Type Activities Refunding	\$ 9,515	12/12/2012	12/1/2025	2.36%		\$ 1,665
2015A LTGO Bond	Governmental Activities	1,297	6/15/2015	12/1/2028	4.33%	\$ 873	
2015B LTGO Bond	Governmental Activities & Refunding	23,100	6/15/2015	12/1/2034	2.72%	8,945	
2016 LTGO Bond	Governmental Activities Refunding	7,810	6/22/2016	12/1/2028	1.89%	4,150	
2020 LTGO Bond	Governmental Activities Refunding	7,045	9/10/2020	12/1/2035	1.56%	5,785	
2021A LTGO Bond	Governmental Activities Refunding	7,495	9/7/2021	12/1/2035	1.67%	6,415	
2021B LTGO Bond	Governmental Activities Refunding	10,040	9/7/2021	12/1/2029	1.41%	7,670	
Total General Obligation Bonds		\$ 66,302				\$ 33,838	\$ 1,665

The annual debt service requirements (in thousands) to maturity for general obligation bonds are as follows:

	Governmental Activities			Business Type Activities		
	Principal	Interest	Total	Principal	Interest	Total
			Requirements			Requirements
2024	\$ 5,368	\$ 1,051	\$ 6,419	\$ 820	\$ 47	\$ 867
2025	5,525	892	6,417	845	24	869
2026	4,520	715	5,235	-	-	-
2027	4,220	588	4,808	-	-	-
2028	3,365	492	3,857	-	-	-
2029-2033	8,220	949	9,169	-	-	-
2034-2035	2,620	95	2,715	-	-	-
	\$ 33,838	\$ 4,782	\$ 38,620	\$ 1,665	\$ 71	\$ 1,736

At December 31, 2023, the City had \$0 available in debt service funds to service the general bonded debt. Several other funds are responsible for payment of the GO bonded debt. Through the budget appropriation process, arrangements are made for transfers from those funds to the debt service funds prior to payment of the debt.

B. Governmental Loans

The City is also liable for notes that were entered into for the construction of capital projects. These notes are considered obligations of the general government and are being repaid with general governmental revenue sources. Governmental loans outstanding (in thousands) at year-end are as follows:

Name of Issuance	Purpose	Original Debt	Issuance Date	Maturity Date	Interest Rate	Debt Outstanding
2006 PWTF	Governmental Activities	\$ 2,200	11/30/2006	7/1/2026	.50%	\$ 349
Section 108 HUD Loan	Governmental Activities	5,419	7/7/2010	8/1/2029	3.70%	1,595
2018 PWTF	Governmental Activities	2,855	5/22/2018	6/1/2038	1.16%	1,769
		\$ 10,474				\$ 3,713

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

Governmental loan debt service requirements to maturity (in thousands) are as follows:

	Governmental Activities		
	Principal	Interest	Total
2024	\$ 484	\$ 72	\$ 556
2025	489	63	552
2026	494	53	547
2027	388	43	431
2028	393	34	427
2029-2033	875	64	939
2034-2038	590	21	611
Total	\$ 3,713	\$ 350	\$ 4,063

C. Special Assessments

The City also issues special assessment debt to provide funds for the construction of street safety improvements in connection with a train noise quiet zone. Special assessment bonds are created by ordinance, adopted by the City Council, and financed by assessments on property owners within the special assessment area. Special assessment bonds are serial bonds and are called yearly based on assessments received. The last assessment was called and paid in full in 2021. The amount of delinquent receivables at December 31, 2023, was \$1,766.

The LID Service Fund had an ending cash balance of \$29,542 as of December 31, 2023.

D. Impact Fee Credits

In 1995, the City of Vancouver adopted an impact fee ordinance to ensure that adequate facilities are available to serve new growth and development. An impact fee is charged at the issuance of a building permit. In addition, the developer may be entitled to a non-refundable "credit" against the applicable impact fee component for the fair market value of appropriate dedications of land, improvements or new construction of system improvements provided by the developer. In the event that the amount of the "credit" is calculated to be greater than the amount of the impact fee due, the developer may apply the excess "credit" toward future impact assessment on other developments within the same service district.

As of December 31, 2023, the amount of credits that may be applied against future impact fees is \$19,103,295. This is recorded as a governmental activity in the government-wide financial statements.

E. Debt Of Discretely Presented Component Units

Revenue Bonds

In 2003, the DRA issued bonds in which it pledged income derived from the acquired or constructed assets to pay debt service. The revenue bonds were authorized by resolution adopted by the DRA Board, and financed from operating revenues. The revenue bonds were issued to finance construction of the Conference Center and Hotel capital project. In June 2013, the remaining outstanding balance of \$63,105,000 of the 2003 DRA Revenue bonds were refunded by issuing two series of revenue refunding bonds.

DRA Revenue Refunding bonds outstanding at year-end are as follows:

Name of Issuance	Original Debt	Issuance Date	Maturity Date	Interest Rate	Debt Outstanding
2013 DRA Conference Center Project Refunding Revenue Bonds	\$ 41,185,000	6/27/2013	1/1/2044	4.38%	\$ 35,830,000
2013 DRA Conference Center Project Sales & Lodging Tax Refunding Revenue Bonds	18,045,000	6/27/2013	1/1/2034	4.05%	9,980,000
Total Revenue Bonds	\$ 59,230,000				\$ 45,810,000

In order to make the 2013 refunding economically viable, ACA contributed \$4,000,000 to the Authority, \$1,430,555 of which is in consideration of the execution of a Note issued by the Authority to ACA, and the balance of which is in consideration for the elimination of any exposure ACA may have in respect to the Series 2003A Bonds. This Note is subordinate to the Project Revenue and Tax Revenue Bonds. There is a note associated with this contribution. Depending on the cash flows of the project, payments may start on 1/1/2033.

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

DRA 2013 Project Revenue Bonds and the DRA 2013 Tax Revenue Bonds debt service requirements to maturity are as follows:

	2013 Project Revenue Refunding Bonds			2013 Tax Revenue Refunding Bonds		
	Principal	Interest	Total Requirements	Principal	Interest	Total Requirements
2024	\$ 1,070,000	\$ 1,551,863	\$ 2,621,863	\$ 1,455,000	\$ 395,750	\$ 1,850,750
2025	1,120,000	1,497,113	2,617,113	1,565,000	335,350	1,900,350
2026	1,175,000	1,439,738	2,614,738	1,675,000	270,550	1,945,550
2027	1,235,000	1,379,488	2,614,488	1,260,000	211,850	1,471,850
2028	1,300,000	1,322,613	2,622,613	960,000	167,450	1,127,450
2029-2033	7,315,000	5,770,725	13,085,725	2,500,000	438,700	2,938,700
2034-2038	8,960,000	4,078,131	13,038,131	565,000	13,675	578,675
2039-2043	11,120,000	1,865,700	12,985,700	-	-	-
2044	2,535,000	57,038	2,592,038	-	-	-
Total	\$ 35,830,000	\$ 18,962,406	\$ 54,792,406	\$ 9,980,000	\$ 1,833,325	\$ 11,813,325

The subordinate note to ACA, as described above, debt service requirements to maturity are estimated as follows:

	Other Long-Term Direct Borrowing Notes		
	Principal	Interest	Total Requirements
2024	\$ -	\$ -	\$ -
2025	-	-	-
2026	-	-	-
2027	-	-	-
2028	-	-	-
2029-2033	21,055	18,158	39,213
2034-2038	370,772	372,135	742,907
2039-2043	812,798	997,628	1,810,426
2044	225,929	304,686	530,615
Total	\$ 1,430,555	\$ 1,692,606	\$ 3,123,161

F. City Debt Guarantee of the DRA

The City is contractually obligated to guarantee the bond debt of the DRA if the DRA is unable to make payments. As of the end of 2023, the City does not foresee the obligation to pay any portion of their debt in 2024. The DRA's reserves are expected to be sufficient to make those payments.

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

G. Lease Liability

The City implemented, GASB 87, Leases, on January 1, 2022. Full details of GASB 87 financial impacts can be found in Note 7, Leases and Subscription-Based IT Arrangements.

Following is a recap of lease liability, based on these reporting requirements.

GOVERNMENTAL ACTIVITIES:	Balance as of January 1, 2023	Additions	Reductions	Balance as of December 31, 2023
Lease Liability				
Buildings				
Brown & Wilson - Domestic Violence Prosecution Center	1,109,429	-	111,753	997,676
Esther Short Commons - Retail Space	1,376,942	-	94,718	1,282,224
Total Building Lease Liability	2,486,371	-	206,471	2,279,900
Land				
Kurt M. Schile_TCE	-	29,201	29,201	-
Terry Taylor_TCE	-	28,233	28,233	-
Total Land Lease Liability	-	57,434	57,434	-
Total Governmental Activities Lease Liability	2,486,371	57,434	263,905	2,279,900

BUSINESS-TYPE ACTIVITIES:	Balance as of January 1, 2023	Additions	Reductions	Balance as of December 31, 2023
Lease Liability				
Land				
Pearson Air Park	1,238,584	100,536	38,245	1,300,875
Total Land Lease Liability	1,238,584	100,536	38,245	1,300,875
Total Business-Type Activities Lease Liability	1,238,584	100,536	38,245	1,300,875
Total Government Wide Lease Liability	3,724,955	157,970	302,150	3,580,775

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

H. Subscription-Based IT Arrangements (SBITAs)

The City implemented a new reporting standard, GASB 96, Subscription-Based IT Arrangements, on January 1, 2023. Full details of GASB 96 financial impacts can be found in Note 7. Leases and Subscription Based IT Arrangements.

Following is a recap of SBITA liability, based on these reporting requirements.

GOVERNMENTAL ACTIVITIES:	Balance as of January 1, 2023	Additions	Reductions	Balance as of December 31, 2023
Subscription Liability				
Software				
Absolute Platform	-	56,028	56,028	-
Axon Pro and Basic License Bundle	21,262	-	4,247	17,016
Bonfire Strategic Sourcing Platform	52,795	-	17,677	35,118
CAFRonline Software	7,712	-	3,818	3,895
Grant Lifecycle Manager Process	-	22,505	11,403	11,102
GrayKey License - Essential	74,491	-	18,013	56,478
Internal Connect Lite - Poppulo	9,349	-	9,349	-
IVR and Web - Renewal permits	50,957	-	12,658	38,299
LeadsOnline PowerPlus Investigation System	-	48,049	16,438	31,611
LexisNexis Subscription	-	39,308	14,272	25,035
Origami - Software License	77,701	-	9,078	68,623
Records Management System Application	189,642	-	189,642	-
Workday - Cloud Application Subscription - Additional Capa	149,383	-	13,057	136,326
Workday - Cloud Application Subscription - Original	7,118,685	-	622,225	6,496,461
Workday - On Demand Learning Subscription	41,711	-	3,264	38,446
Total Governmental Subscription Liability	7,793,689	165,890	1,001,170	6,958,409
BUSINESS-TYPE ACTIVITIES:	Balance as of January 1, 2023	Additions	Reductions	Balance as of December 31, 2023
Subscription Liability				
Software				
Flex Software - Flex Professional Edition	-	280,830	59,172	221,658
Flex Software - Mobile Subscription	-	19,738	4,159	15,579
Flex Software - Test Database	-	19,566	4,123	15,443
IVR and Web - Relay Utility	623,866	-	153,919	469,947
IVR and Web - Renewal permits	152,871	-	37,974	114,897
Parkfolio - Flowbird Software	-	224,198	101,718	122,480
Recollect - Website	70,538	-	35,735	34,803
TreePlotter Canopy Software	28,350	-	28,350	-
Total Business-Type Subscription Liability	875,624	544,333	425,149	994,808
Total Government-Wide Liability	8,669,313	710,223	1,426,319	7,953,217

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

NOTE 9. CHANGES IN LONG TERM LIABILITIES

A. During the year ended December 31, 2023, the following changes occurred in long-term liabilities:

	Balance 1/1/23	Additions	Reductions	Balance 12/31/23	Due Within One Year
Governmental activities					
Bonds payable:					
General obligation bonds	\$ 39,077,000	\$ -	\$ 5,239,500	\$ 33,837,500	\$ 5,367,500
Issuance premiums	1,155,570	-	298,826	856,744	228,967
Total GO bonds payable	40,232,570	-	5,538,326	34,694,244	5,596,467
Governmental loans	4,187,380	-	474,377	3,713,003	484,377
Claims and judgements	10,534,502	2,395,904	-	12,930,406	3,327,758
Employee Healthcare	566,450	747,270	566,450	747,270	747,270
Total OPEB Liability	22,806,455	-	286,973	22,519,482	1,681,597
Total Pension Liability	5,790,563	-	232,832	5,557,731	542,589
Net Pension Liability	6,292,993	-	957,906	5,335,087	-
Compensated absences	13,355,156	2,001,104	606,963	14,749,297	13,274,368
Asset Retirement Obligations	450,000	-	-	450,000	-
Lease Payable	2,486,371	57,434	263,905	2,279,900	215,818
Software Payable	7,793,689	165,890	1,001,169	6,958,410	752,705
Impact Fee Credit	17,443,116	1,660,179	-	19,103,295	3,780,292
Governmental activity long-term liabilities	<u>\$ 131,939,245</u>	<u>\$ 7,027,781</u>	<u>\$ 9,928,901</u>	<u>\$ 129,038,125</u>	<u>\$ 30,403,241</u>
Business-type activities					
Bonds payable:					
General obligation bonds	\$ 2,465,000	\$ -	\$ 800,000	\$ 1,665,000	\$ 820,000
Total bonds payable	2,465,000	-	800,000	1,665,000	820,000
Net Pension Liability	3,488,433	-	668,855	2,819,578	-
Compensated absences	3,399,525	417,239	116,070	3,700,694	3,330,625
Lease Payable	1,238,584	100,536	38,245	1,300,875	96,547
Software Payable	875,624	544,332	425,150	994,806	398,106
Asset Retirement Obligations	2,443,200	-	-	2,443,200	-
Business-type activity long-term liabilities	<u>\$ 13,910,366</u>	<u>\$ 1,062,107</u>	<u>\$ 2,048,320</u>	<u>\$ 12,924,153</u>	<u>\$ 4,645,278</u>

Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for them are included as part of the above totals for governmental activities. For the governmental activities, claims and judgments and compensated absences are generally liquidated by operating funds, such as the General Fund, Consolidated Fire and the Street funds. The General Fund provides funding for the payment of benefits related to OPEB.

B. Compensated Absences

Accumulated amounts of vacation leave are accrued as expenses when incurred in the government-wide and enterprise fund financial statements. At year end, the compensated absences liability was \$14,749,297 in governmental activities (which includes the internal service funds) and \$3,700,694 in business-type activities. For the governmental activities, compensated absences are generally liquidated by operating funds, such as the Consolidated General Fund and Consolidated Fire funds. See additional details about compensated absences in Note 1.

C. Discretely Presented Component Units

The following is a summary of long-term debt changes of DRA for the year:

	Beginning Balance 1/1/2023	Additions	Reductions	Ending Balance 12/31/2023	Due Within One Year
Bonds payable:					
Revenue bonds	\$ 48,165,000	\$ -	\$ 2,355,000	\$ 45,810,000	\$ 2,525,000
Premiums (discounts)	330,807	-	29,305	301,502	29,304
Total bonds payable	48,495,807	-	2,384,305	46,111,502	2,554,304
Due to other governments	3,484,419	2,631,372	4,876,845	1,238,946	-
Other long-term loans and notes	1,430,555	-	-	1,430,555	-
Subordinate management fee	53,906	-	53,906	-	-
Component units long term liabilities	<u>\$ 53,464,687</u>	<u>\$ 2,631,372</u>	<u>\$ 7,315,056</u>	<u>\$ 48,781,003</u>	<u>\$ 2,554,304</u>

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

NOTE 10. CONTINGENCIES AND LITIGATIONS

The City has recorded in its financial statements all material liabilities, including an estimate for situations which are not yet resolved but where, based on available information, management believes it is probable that the City will have to make payment. In the opinion of management, the City's insurance policies and/or self-insurance reserves are adequate to pay all known or pending claims.

The City is contingently liable in pending litigation claims which are not yet resolved but where, based on available information, management believes it is reasonably possible that a liability has been incurred but cannot be estimated and so are not reflected in the financial statements.

The City participates in a number of federal- and state-assisted programs. These grants are subject to audit by the grantors or their representatives. Such audits could result in requests for reimbursement to grantor agencies for expenditures disallowed under the terms of the grants. City management believes that such disallowances, if any, will be immaterial.

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

NOTE 11. CONSTRUCTION AND OTHER SIGNIFICANT COMMITMENTS

Related Party Commitments

1. Commitment to Downtown Redevelopment Authority (DRA), with respect to the Vancouver Conference Center

The City signed an agreement on December 1, 2003, to participate in the construction and operation of the Vancouver Conference Center, using tourism funds. In June 2013 DRA refinanced the debt associated with the Center with a guarantee from the City.

If the DRA has insufficient funds in their debt service and reserve accounts to cover a principal and interest payment, the City has guaranteed to cover the insufficient amount, if prior notice is provided. Any coverage the City provides shall be construed as an interest-bearing loan to the DRA.

During 2023, the City made no payments under its contingent payment obligation. The City has no current expectation of having to make any such payments, as it expects project revenues and tax revenues to be sufficient for such purposes, unless the pandemic related business shutdowns continue to impact project revenues for a period longer than 12 months.

2. Commitment to Clark County, with respect to the Exhibition Hall

Per a 2004 interlocal agreement, the City supports the Clark County Exhibition Hall, a tourism-related facility. The agreement will be terminated once the bonds that financed the building are redeemed or defeased - no later than 2027.

If the County has insufficient funds from its dedicated revenue stream to cover its semi-annual debt service obligation, the City has pledged to cover the insufficient amount, if prior notice is provided. The contract has various maximum limits on City contributions depending on the year. Since 2017 through termination, the maximum is \$150,000. Under the terms of the interlocal agreement, the City's pledge is reduced by the amount of any rental reduction the County grants to the amphitheater lessee. Since July 2008, the County reduced the rental rates for the amphitheater to such an extent that this commitment has been reduced to zero.

To date, the City has made no payments under its contingent payment obligation. The City has no current expectation of having to make any such payments, as it expects project revenues and tax revenues to be sufficient to cover the project needs.

3. Commitment to Hilton Hotel, with respect to the Subordinate and Super-subordinate Management Fees

Since 2003, DRA, the City's component unit, operates the Vancouver Conference Center, using a contracted manager, Hilton Hotels. Between 2009 and 2013 DRA was obligated to pay Hilton Hotels a subordinate management fee for its services, as funds were available in the Subordinate Management Fee Fund, but was unable to pay the fee since funds were not available.

In June 2013, DRA and Hilton Hotels revised their agreement, allowing for the forgiveness of the 2009-2013 subordinate fees. The amount was to be forgiven gradually over a ten year period. DRA reports the forgiveness as a Special Item, Gain on Extinguishment of Debt, calculated on a straight-line basis.

During 2023, the remaining \$53,906 was recorded as forgiven. The terms of the agreement have been fully satisfied with no further outstanding obligation reported on the Statement of Net Position.

Contract Commitments

A. Construction Commitments

The City has active construction projects as of December 31, 2023. The projects include:

Project Name	Contract Amount	Spent to Date	Remaining Commitment
ITB 21-28: Water Station 5 Reservoirs & Pump Station (SR #161-21)	\$ 25,601,352	\$ 22,716,403	\$ 2,884,949
ITB 21-20 SE 1st Street – 164th Avenue to 177th Avenue (SR 122A-21)	10,711,909	10,627,548	84,361
RFP 32-22 Job Order Contracting for General Construction	6,846,740	2,545,295	4,301,444
ITB 23-23: 2023 Resurfacing Project	6,278,403	6,205,058	73,345
RFP 32-22 Job Order Contracting Services for General Construction	6,114,413	2,191,214	3,923,199
ITB #22-29: Fourth Plain Commons	5,234,367	5,139,206	95,160
ITB 22-25: 2022 Resurfacing Project	3,443,646	3,178,369	265,277
ITB 23-29: W Fourth Plain Water & Sewer Improvements – Re-Bid	3,397,933	968,592	2,429,341

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

ITB 21-36: Broadway Corridor Improvements – Phase 2	2,233,445	2,057,404	176,041
ITB 23-03 East Orchards Fourth Plain Stormwater Retrofit	2,084,194	1,629,766	454,428
ITB 22-04: NE 49th St. Water Main Replacement – NE 15th Ave. to NE St. Johns Rd	1,778,313	1,736,615	41,698
ITB 23-18: 2023 West Curb Ramps	1,731,987	1,560,353	171,634
ITB #23-16: Fourth Plain Blvd - Main Street to Fort Vancouver Way NHS Resurfacing	1,482,481	1,062,295	420,186
ITB 21-01: 2021 Broadway Corridor Improvements	1,470,270	1,125,019	345,251
ITB 22-32: Devine Road Bicycle and Pedestrian Safety Improvements	1,346,340	1,263,463	82,877
ITB 22-37 Ellsworth WTP Sodium Hypochlorite Generation System	1,301,720	1,254,223	47,498
ITB 22-31: Main Industrial Pump Station Rehabilitation – Re-Bid	1,286,649	1,175,411	111,237
ITB 23-08: NE Ross Street LID Retrofits	1,267,851	1,248,313	19,537
ITB 23-09: 2023 Fourth Plain Blvd Curb Ramps	861,565	812,106	49,459
ITB 23-30: W Fourth Plain at Franklin St Intersection Improvements	788,232	42,857	745,375
ITB 22-11: Water Station 7 Sodium Hypochlorite and Fluoridation Systems - Re-bid	785,242	697,582	87,660
ITB 23-21: 2023 Pavement Repairs	769,816	755,058	14,758
ITB 22-06: Columbia Street Safety & Mobility Project - Columbia Way to Northwest 45th St	756,729	667,254	89,475
ITB 23-04: Water Station 4 Well House 4B Replacement	505,348	-	505,348
ITB 22-35: Vista Robles Sewer Improvements	478,455	351,986	126,469
ITB 23-50: NE 192nd Ave at NE 13th St Intersection Improvements	313,528	-	313,528
ITB 22-13: Pinebrook Force Main Re-Route	311,234	246,106	65,128
Piggyback, KCDA AEPA #017-F - Roofing - WTI/Tremco Only	300,000	-	300,000
2023 Quotation No. 11: Parking and Related Services	300,000	15,130	284,870
ITB 23-35: Esther Short Park Restroom Project	261,360	173,409	87,952
2023 Quote 21 NE 39th St and 44th Ave Water Main Replacement	260,726	208,719	52,007
2023 Quotation No. 17: 2022 NTSA Traffic Calming Project	166,999	137,227	29,773
2023 Quote 26: Columbia Lancaster Playground Replacement	129,930	85,570	44,360
ITB 23-34: Brookside EV Electrical Installation	126,527	65,764	60,763
2023 Quotation No. 16: Police Evidence HVAC RTU Replacement	68,427	32,591	35,835
2024 Quote 1 Officers Row Sidewalk Repairs	44,200	-	44,200
	\$ 90,840,329	\$ 71,975,906	\$ 18,864,423

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

B. Other Non-Construction Commitments

The City has other non-construction related contract commitments as of 12/31/23. This includes contracts for upgrades to security systems and cameras, a master park planning contract, contracts for new vehicles and equipment, as well as contracts for waste water treatment operations and maintenance. The City is reporting contracts that meet or exceed \$5.0 million, over the contract life.

Fund	Contract Amount	Spent to date	Remaining Commitment
Consolidated General Fund	\$ 25,479,803	\$ 3,845,677	\$ 21,634,126
Consolidated Fire Fund	29,942,236	4,080,248	25,861,988
Parks Construction Fund	5,071,469	3,421,993	1,649,476
Consolidated Water/Sewer Fund	88,916,235	66,210,184	22,706,051
Internal Service Funds	393,901,479	41,931,500	351,969,980
Grand Total	\$ 543,311,222	\$ 119,489,602	\$ 423,821,621

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

NOTE 12. JOINT VENTURES & JOINTLY GOVERNED ORGANIZATIONS

Joint Ventures

Clark Regional Emergency Services Agency (CRESA)

The City is involved in a joint venture with ongoing financial responsibilities with other governmental entities in the establishment and operation of the CRESA. CRESA was created under the Interlocal Cooperation Act (RCW 39.4) by agreement between the City and other governmental units and political districts. Its purpose is to provide a consolidated public safety communications service to participating cities, political districts, and Clark County. Participating governmental entities have representation on the CRESA board. Clark County maintains the accounting records for CRESA. Detailed financial statements for this entity can be obtained from Clark Regional Emergency Services Agency at 710 W 13th St, Vancouver, WA 98660-2810.

In October 2017, Clark County passed Ordinance 2017-10-08 which created Clark Regional Emergency Services Agency Public Authority (CRESA-PA) under RCW35.21.730-759. That agreement is not currently valid, and the City and CRESA continue to operate under their interlocal agreement.

Conversations continue about the ownership structure of CRESA. CRESA could move from operating under the interlocal agreement to operating as a public development authority. This ownership change is required to be approved by the agencies who are served by CRESA. This change would make the City of Vancouver a customer of CRESA, versus a partial owner of CRESA.

Jointly Governed Organizations

Council for the Homeless

The City, Clark County, and the Vancouver Housing Authority entered into an Intergovernmental Cooperation Act (RCW 39.4) on December 20, 1989, for the establishment of the Council for the Homeless (Council) as a collaborative effort to address issues of homelessness. Each jurisdiction appoints one board member. The remaining 12 members of the Council are selected by the Council's bylaws. Clark County and Vancouver Housing Authority provides annual fiscal support for operations. The City only provides funding to the Council as a grant subrecipient, if applicable. For the year ending December 31, 2023, the City made subrecipient grant payments to the Council totaling \$159,622. The relationship between the City and the Council does not create an ongoing financial interest or financial responsibility.

Related Organizations

Vancouver Housing Authority

Vancouver Housing Authority is a municipal corporation created under Washington State Chapter 35.82 RCW in 1942 by the City of Vancouver and governed by a six-member Board appointed by the Mayor of the City of Vancouver.

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

NOTE 13. RELATED PARTY TRANSACTIONS

DRA, a component unit of the City of Vancouver, constructed the Vancouver Conference Center and a hotel in downtown Vancouver. The project was funded by proceeds from the sale of tax exempt bonds issued by the DRA. The bonds were secured by project revenues, together with a credit from the State of Washington equal to 0.033% of 1% of the sales and use tax collected within the City and Clark County, and a dedication of 50% of the lodging taxes collected within the City.

During 2023, the City recognized \$1,868,059 in expenditures associated with lodging tax revenues dedicated to the project.

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

NOTE 14. RISK MANAGEMENT

The City self-insures for general liability, property, certain employees' healthcare coverage, workers' compensation, and unemployment coverage as a qualified self-insurer. The City maintains self-insurance internal service funds to account for and finance its insured and uninsured risks of loss. The City does not include non-incremental claims adjustment expenses in the reported accrued claims liabilities. Settlements did not exceed insurance coverage in any of the prior three fiscal years.

The cost of excess loss coverage has been increasing over time. For the biennium, the cost of annual excess coverage for the City exceeded \$2 million. The total combined cost of insurance coverage for the City is \$3.8 million per year.

A. General Liability and Property

The fund pays the majority of claims involving general liability but has other liability coverage through specific policies. Currently, specific policies include the airport liability. Coverage totals \$10,000,000 for liability and \$10,000,000 for hangar keepers legal. In addition, the City purchases excess liability insurance for all City operations including auto, for a total limit of \$20,000,000. The excess policy provides \$1,000,000 for self-insured retention, this is unchanged from 2022. The City also purchases liability on specific vehicles up to \$1,000,000 and inland marine coverage for the equipment fleet. The deductible for fleet physical damage is 5% subject to \$10,000 minimum. In 2023 the City paid out \$842,796 in General Liability claims.

Property claim costs in 2023 were \$0, compared to \$273,866.03 in 2022, which included new first party property and vehicle claims reported in 2022. The City carries fire damage insurance (buildings and business personal property), earth movement, equipment breakdown, valuable papers, computer virus, accounts receivable and flood insurance coverage. Policy coverage for property damage is up to \$550 million with adjustable deductibles based on specific event types. This represents replacement cost for City buildings and contents.

B. Workers' Compensation

The cost for claims and claims administration was \$4,330,962 in 2023, compared with \$3,166,030 in Workers Compensation claims reported in 2022. In addition to self-insurance, the City also maintains an excess coverage policy with a \$2,000,000 deductible.

C. Self-Insured Workers' Compensation and Liability Fund

Both workers' compensation and liability self-insurance are reported in the same fund. The City contributions to the fund are determined using information from the contributing funds past claims experience and loss exposures. The claims liability reported in the fund totaled \$12,930,406 at December 31, 2023. The current portion is \$3,327,758. The non-current portion is \$9,602,648.

The claims liability, as reported in the fund, is based on the requirements of GASB Statement 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues*, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and that the amount of the loss can be reasonably estimated. The following was prepared based on an actuarial analysis by Bickmore. These are actuarial estimated amount reflecting expected losses - actual losses may vary. Changes in the fund's liabilities from claims in 2023, 2022, and 2021, are as follows:

Year	Beginning of Fiscal Year Liability	Current Year Claims	Change in Estimates for Claims of Prior Periods	Claim Payments	Balance at Fiscal Year End
2023	\$ 10,534,502	\$ 3,327,758	\$ -	\$ (931,854)	\$ 12,930,406
2022 ¹	9,309,379	1,525,715	-	(300,592)	10,534,502
2021	8,977,777	3,397,000	(179,113)	(2,886,285)	9,309,379

¹ 2022 Balances updated to exclude Health Insurance claims included in error.

D. Employee Healthcare

Beginning January 2015, the City established an internal service fund for the purpose of self-insuring employee medical costs. The City pays claims and expenses for employees choosing this plan and contracts with a third-party administrator to process claims. The plan carries reinsurance coverage with a \$275,000 individual stop loss, and an aggregate stop loss of 125% of claims, with one named covered person with a \$375,000 deductible and one name person at a \$655,000 deductible.

The City is obligated to establish and has maintained a 16 week contingency reserve for the internal service fund. As of December 31, 2023, net position for the self-insured health insurance fund is \$9,950,613. Based on an average of claim payments made for the last three years, which is \$1,668,907, this contingency reserve appears to be sufficient. Contingency reserves for 2023, 2022 and 2021 are as follows:

Year	Ending Net Position	Claim Payments	3-Year Average
2023	\$ 9,950,613	\$ 566,450	\$ 1,668,907
2022	6,877,453	1,553,985	2,071,205
2021	6,820,703	2,886,285	2,654,029

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

NOTE 15. PROPERTY TAX

The Clark County Treasurer acts as an agent to collect property taxes levied in the county for all taxing authorities.

Property Tax Calendar

January 1	Taxes are levied and become an enforceable lien against properties.
February 14	Tax bills are mailed.
April 30	First of two equal installment payments is due.
May 31	Assessed value of property established for next year's levy at 100 percent of market value.
October 31	Second installment is due.

Property tax is recorded as a receivable and revenue when levied. Property tax collected in advance of the fiscal year to which it applies is recorded as a deferred inflow and recognized as revenue of the period to which it applies. The balance of taxes receivable includes related interest and penalties. No allowance for uncollectible tax is established because delinquent taxes are considered fully collectible. Prior year tax levies were recorded using the same principal, and delinquent taxes are evaluated annually.

The City may levy up to \$3.10 and \$0.225 per \$1,000 of assessed valuation for general governmental services and local Fire Pension Funds respectively for a maximum levy rate of \$3.325/\$1,000.

For 2023, the City's regular tax levy was \$2.172 per \$1,000 on a total taxable assessed valuation of \$34.2 billion for a total regular levy of \$73,497,676. In 2022, registered voters who reside within the City of Vancouver approved Proposition No.2, which funds improvements to fire and emergency services, equipment, and facilities. Qualifying seniors, veterans and others are exempt from this increase in property taxes. For 2023, the City's regular tax levy for citizens that qualified for exemption from Proposition No. 2 was \$1.624 per \$1,000 for a total regular levy of \$603,308.

Special levies approved by the voters are not subject to the limitations above. In 2023, the City levied an additional \$0.1754 per \$1,000 for the Affordable Housing Levy for a total additional levy of \$6,000,000.

Washington State Constitution and Washington State law, RCW [84.55.010](#), limit the rate.

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

NOTE 16. TAX ABATEMENT

Multifamily Tax Exemption Program

Washington State RCW 84.14 and Vancouver Municipal Code Chapter 3.22 allow for multiple-family residential building property tax exemptions. The program's purpose is to increase residential opportunities, including affordable housing, in designated urban centers. The City may grant abatements up to eight or 12 years for newly constructed or rehabbed residential units, depending on eligibility and City Council approval.

Program eligibility includes:

- An eight year exemption is available for market-rate projects with an approved development agreement.
- Two tax exemption options are available for housing projects with an affordability component:
 - Eight-year exemption for projects with 20% of units affordable to households earning up to 100% of area median income (AMI).
 - 12-year exemption for projects with 20% of units affordable to households earning up to 60% AMI.
- Additionally, households in income-restricted units must pay no more than 30% of their income for rent and utilities.

Property owners have three years from the agreement date to obtain an occupancy permit and a Certificate of Tax Exemption. Exemptions begin January 1 of the year following the issuance of the Final Certificate of Tax Exemption. The new residential improvements are not added to the tax rolls until the exemption expires. Land and other non-residential improvements remain subject to property taxes.

The City completes annual or more frequent compliance reviews of all approved tax exemption projects. Non-compliance may result in the cancellation of the exemption.

As of December 31, 2023, there are 29 approved, ongoing agreements under this program. 27 of the projects have completed construction and are currently renting. 29 projects were in the abatement period for which the City abated approximately \$1,313,127.28 in property taxes, an increase of 35.7% due to an increase in assessed value for these properties in 2022 for 2023 taxes.

High Unemployment County Sales & Use Tax Deferral for Manufacturing Facilities

The state administers this tax deferral program under Washington State RCW 82.60. The purpose of the program is to promote economic stimulation, create new employment opportunities in distressed areas, and reduce poverty in certain distressed counties in the state.

Multi-unit Urban Housing Exemption

The state administers this tax deferral program under Washington State RCW 84.14.020. During the year ended December 31, 2023 the state issued tax deferrals which reduced the City's revenue of \$973,551 under this program.

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

NOTE 17 . PENSION PLANS

The following table represents the aggregate pension amounts for all plans for the year 2023:

Aggregate Pension Amounts - All Plans	
Pension Liabilities	\$ 13,712,395
Pension Assets	58,795,896
Deferred outflows of resources	40,917,688
Deferred inflows of resources	22,810,775
Pension expense/expenditures	3,237,135

A. State Sponsored Pension Plans

Substantially all City full-time and qualifying part-time employees participate in one of the following statewide retirement systems administered by the Washington State Department of Retirement Systems, under cost-sharing, multiple-employer public employee defined benefit and defined contribution retirement plans. The state Legislature establishes, and amends, laws pertaining to the creation and administration of all public retirement systems.

The Department of Retirement Systems (DRS), a department within the primary government of the State of Washington, issues a publicly available annual comprehensive financial report (ACFR) that includes financial statements and required supplementary information for each plan.

The DRS ACFR may be downloaded from the DRS website at www.drs.wa.gov.

B. Public Employees' Retirement System (PERS)

PERS members include elected officials; state employees; employees of the Supreme, Appeals and Superior Courts; employees of the legislature; employees of district and municipal courts; employees of local governments; and higher education employees not participating in higher education retirement programs. PERS is comprised of three separate pension plans for membership purposes. PERS plans 1 and 2 are defined benefit plans, and PERS plan 3 is a defined benefit plan with a defined contribution component.

PERS Plan 1 provides retirement, disability and death benefits. Retirement benefits are determined as two percent of the member's average final compensation (AFC) times the member's years of service. The AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least five years of service. Members retiring from active status prior to the age of 65 may receive actuarially reduced benefits. Retirement benefits are actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, an optional cost-of-living adjustment (COLA), and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries. PERS 1 members were vested after the completion of five years of eligible service. The plan was closed to new entrants on September 30, 1977.

C. Contributions

The **PERS Plan 1** member contribution rate is established by State statute at 6%. The employer contribution rate is developed by the Office of the State Actuary, adopted by the Pension Funding Council and is subject to change by the legislature. The PERS Plan 1 required contribution rates (expressed as a percentage of covered payroll) for 2023 were as follows:

PERS Plan 1		
Actual Contribution Rates:	Employer	Employee
<u>January - June</u>		
PERS Plan 1	6.36%	6.00%
PERS Plan 1 UAAL	3.85%	
Administrative Fee	0.18%	
Total	10.39%	6.00%
<u>July - August</u>		
PERS Plan 1	6.36%	6.00%
PERS Plan 1 UAAL	2.85%	
Administrative Fee	0.18%	
Total	9.39%	6.00%
<u>September - December</u>		
PERS Plan 1	6.36%	6.00%
PERS Plan 1 UAAL	2.97%	
Administrative Fee	0.20%	
Total	9.53%	6.00%

**CITY OF VANCOUVER
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PERS Plan 2/3 provides retirement, disability and death benefits. Retirement benefits are determined as 2% of the member's AFC times the member's years of service for Plan 2 and 1% of AFC for Plan 3. The AFC is the average of the member's 60 highest-paid consecutive service months. Members are eligible for retirement with a full benefit at 65 with at least five years of service credit. Retirement before age 65 is considered an early retirement. PERS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a benefit that is reduced by a factor that varies according to age for each year before age 65. PERS Plan 2/3 retirement benefits are actuarially reduced if a survivor benefit is chosen. Other PERS Plan 2/3 benefits include a COLA based on the CPI, capped at 3% annually. PERS 2 members are vested after completing five years of eligible service. Plan 3 members are vested in the defined benefit portion of their plan after ten years of service; or after five years of service if 12 months of that service are earned after age 44.

PERS Plan 3 defined contribution benefits are totally dependent on employee contributions and investment earnings on those contributions. Members are eligible to withdraw their defined contributions upon separation. Members have multiple withdrawal options, including purchase of an annuity. PERS Plan 3 members are immediately vested in the defined contribution portion of their plan.

Contributions

The **PERS Plan 2/3** employer and employee contribution rates are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. The rates are adopted by the Pension Funding Council, and are subject to change by the Legislature. The employer rate includes a component to address the PERS Plan 1 Unfunded Actuarial Accrued Liability (UAAL). As established by Chapter 41.34 RCW, Plan 3 defined contribution rates are set at a minimum of 5% and a maximum of 15%.

PERS Plan 3 members choose their contribution rate from six options when joining membership and can change rates only when changing employers. Employers do not contribute to the defined contribution benefits.

The PERS Plan 2/3 defined benefit required contribution rates (expressed as a percentage of covered payroll) for 2023 were as follows:

PERS Plan 2/3			
Actual Contribution Rates	Employer 2/3	Employee 2	Employee 3
<u>January - June</u>			
PERS Plan 2/3	6.36%	6.36%	Varies
PERS Plan 1 UAAL	3.85%		
Administrative Fee	0.18%		
Total	10.39%	6.36%	
<u>July - August</u>			
PERS Plan 2/3	6.36%	6.36%	Varies
PERS Plan 1 UAAL	2.85%		
Administrative Fee	0.18%		
Total	9.39%	6.36%	
<u>September - December</u>			
PERS Plan 2/3	6.36%	6.36%	Varies
PERS Plan 1 UAAL	2.97%		
Administrative Fee	0.20%		
Employee PERS Plan 3			Varies
Total	9.53%	6.36%	

The City's actual PERS plan contributions were \$2.30 million to PERS Plan 1 and \$4.33 million to PERS Plan 2/3 for the year ended December 31, 2023.

C. Law Enforcement Officers' and Fire Fighters' Retirement System (LEOFF)

LEOFF was established in 1970, and its retirement benefit provisions are contained in Chapter 41.26 RCW. LEOFF membership includes all of the state's full-time, fully compensated, local law enforcement commissioned officers, fire fighters and, as of July 24, 2005, emergency medical technicians.

LEOFF Plan 1 provides retirement, disability and death benefits. Retirement benefits are determined per year of service calculated as a percent of final average salary (FAS) as follows:

- 20+ years of service – 2.0% of FAS
- 10-19 years of service – 1.5% of FAS
- 5-9 years of service – 1% of FAS

**CITY OF VANCOUVER
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The FAS is the basic monthly salary received at the time of retirement, provided a member has held the same position or rank for 12 months preceding the date of retirement. Otherwise, it is the average of the highest-paid consecutive 24 months' within the last ten years of service. Members are eligible for retirement with five years of service at the age of 50. Other benefits include a COLA. LEOFF 1 members were vested after the completion of five years of eligible service. The plan was closed to new entrants on September 30, 1977.

Contributions

Starting on July 1, 2000, **LEOFF Plan 1** employers and employees contribute 0%, as long as the plan remains fully funded. The LEOFF Plan 1 had no required employer or employee contributions for fiscal year 2023. Employers paid only the administrative expense of 0.20% of covered payroll.

LEOFF Plan 2 provides retirement, disability and death benefits. Retirement benefits are determined as 2% of the FAS per year of service (the FAS is based on the highest-paid consecutive 60 months). Members are eligible for retirement with a full benefit at 53 with at least five years of service credit. Members who retire prior to the age of 53 receive reduced benefits. If the member has at least 20 years of service and is age 50 – 52, the reduction is 3% for each year prior to age 53. Otherwise, the benefits are actuarially reduced for each year prior to age 53. LEOFF 2 retirement benefits are also actuarially reduced to reflect the choice of a survivor benefit. Other benefits include a COLA (based on the CPI), capped at 3% annually. LEOFF 2 members are vested after the completion of five years of eligible service.

Contributions

The **LEOFF Plan 2** employer and employee contribution rates are developed by the Office of the State Actuary to fully fund Plan 2. The rates are adopted by the LEOFF Plan 2 Retirement Board and are subject to change by the Legislature.

Effective July 1, 2017, when a LEOFF employer charges a fee or recovers costs for services rendered by a LEOFF 2 member to a non-LEOFF employer, the LEOFF employer must cover both the employer and state contributions on the LEOFF 2 basic salary earned for those services. The state contribution rate (expressed as a percentage of covered payroll) was 3.41% in 2023.

The LEOFF Plan 2 required contribution rates (expressed as a percentage of covered payroll) for 2023 were as follows:

LEOFF Plan 2		
Actual Contribution Rates	Employer	Employee
<u>January - August</u>		
State and local governments	5.12%	8.53%
Administrative fee	0.18%	
Total	5.30%	8.53%
Ports and Universities	8.53%	8.53%
Administrative Fee	0.18%	
Total	8.71%	8.53%
<u>September - December</u>		
State and local governments	5.12%	8.53%
Administrative fee	0.20%	
Total	5.32%	8.53%
Ports and Universities	8.53%	8.53%
Administrative Fee	0.20%	
Total	8.73%	8.53%

The City's actual contributions to the plan were \$3.50 million for the year ended December 31, 2023.

The Legislature, by means of a special funding arrangement, appropriates money from the state General Fund to supplement the current service liability and fund the prior service costs of Plan 2 in accordance with the recommendations of the Office of the State Actuary and the LEOFF Plan 2 Retirement Board. This special funding situation is not mandated by the state constitution and could be changed by statute. For the state fiscal year ending June 30, 2023, the state contributed \$87.97 million to LEOFF Plan 2. The amount recognized by the City as its proportionate share of this amount is \$1.98 million.

D. Actuarial Assumptions

The total pension liability (TPL) for each of the DRS plans was determined using the most recent actuarial valuation completed in 2023 with a valuation date of June 30, 2022. The actuarial assumptions used in the valuation were based on the results of the Office of the State Actuary's (OSA) 2013-2018 Demographic Experience Study and the 2021 Economic Experience Study.

Additional assumptions for subsequent events and law changes are current as of the 2022 actuarial valuation report. The TPL was calculated as of the valuation date and rolled forward to the measurement date of June 30, 2023. Plan liabilities were rolled forward from June 30, 2022, to June 30, 2023, reflecting each plan's normal cost (using the entry-age cost method), assumed interest and actual benefit payments.

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

- **Inflation:** 2.75% total economic inflation; 3.25% salary inflation
- **Salary increases:** In addition to the base 3.25% salary inflation assumption, salaries are also expected to grow by service-based salary increase.
- **Investment rate of return:** 7.00%

Mortality rates were developed using the Society of Actuaries' Pub. H-2010 mortality rates, which vary by member status (e.g. active, retiree, or survivor), as the base table. OSA applied age offsets for each system, as appropriate, to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale, also developed by the Society of Actuaries, to project mortality rates for every year after the 2010 base table. Mortality rates are applied on a generational basis; meaning, each member is assumed to receive additional mortality improvements in each future year throughout their lifetime.

Methods did not change from the prior contribution rate setting June 30, 2021 Actuarial Valuation Report (AVR). OSA did make an assumption change to adjust TRS Plan 1 assets, LEOFF Plan 1/2 assets, and LEOFF participant data to reflect certain material changes occurring after the June 30, 2022 measurement date.

E. Discount Rate

The discount rate used to measure the total pension liability for all DRS plans was 7.0%.

To determine that rate, an asset sufficiency test was completed to test whether each pension plan's fiduciary net position was sufficient to make all projected future benefit payments for current plan members. Based on OSA's assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return of 7.0% was used to determine the total liability.

Long-Term Expected Rate of Return

The long-term expected rate of return on the DRS pension plan investments of 7.0% was determined using a building-block-method. In selecting this assumption, OSA reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered Capital Market Assumptions (CMAs) and simulated expected investment returns provided by the Washington State Investment Board (WSIB). The WSIB uses the CMA's and their target asset allocation to simulate future investment returns at various future times.

Estimated Rates of Return by Asset Class

The table below summarizes the best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2021. The inflation component used to create the table is 2.2% and represents the WSIB's most recent long-term estimate of broad economic inflation.

<u>Asset Class</u>	<u>Target Allocation</u>	<u>% Long-Term Expected Real Rate of Return Arithmetic</u>
Fixed Income	20%	1.5%
Tangible Assets	7%	4.7%
Real Estate	18%	5.4%
Global Equity	32%	5.9%
Private Equity	23%	8.9%
	100%	

Sensitivity of Net Pension Liability

The table below presents the City's proportionate share of the net pension liability calculated using the discount rate of 7 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6 percent) or 1-percentage point higher (8 percent) than the current rate.

	<u>1% Decrease 6.0%</u>	<u>Current Rate 7.0%</u>	<u>1% Increase 8.0%</u>
PERS 1	\$ 11,392,725	\$ 8,154,695	\$ 5,328,656
PERS 2/3	20,540,781	(18,885,994)	(51,277,581)
LEOFF 1	(6,225,067)	(7,020,445)	(7,710,161)
LEOFF 2	5,445,605	(32,889,456)	(64,263,412)

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

Pension Plan Fiduciary Net Position

Detailed information about the State's pension plans' fiduciary net position is available in the separately issued DRS financial report.

Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2023, the City reported a total pension liability of \$8.15 million for its proportionate share of the net pension liabilities and \$58.80 million for its proportionate share of net pension assets as follows:

Plan		
PERS 1		\$ 8,154,695
	Total liabilities	\$ 8,154,695
PERS 2/3		\$ 18,885,994
LEOFF 1		7,020,445
LEOFF 2		32,889,456
	Total Assets	\$ 58,795,895

The amount of the asset reported above for LEOFF Plans 1 and 2 reflects a reduction for State pension support provided to the City. The amount recognized by the City as its proportionate share of the net pension asset, the related State support, and the total portion of the net pension asset that was associated with the City were as follows:

	<u>LEOFF 1 Asset</u>	<u>LEOFF 2 Asset</u>
LEOFF - Employer's proportionate share	\$ (7,020,445)	\$ (32,889,456)
LEOFF - State's proportionate share of the net pension associated with the employer	(47,486,117)	(21,002,868)
TOTAL \$	(54,506,562)	(53,892,324)

At June 30, the City's proportionate share of the collective net pension liabilities was as follows:

	<u>Proportionate Share 6/30/22</u>	<u>Proportionate Share 6/30/23</u>	<u>Change in Proportionate</u>
PERS 1	0.35130%	0.35723%	0.00594%
PERS 2/3	0.45818%	0.46078%	0.00260%
LEOFF 1	0.23532%	0.23654%	0.00121%
LEOFF 2	1.41200%	1.37120%	(0.04080)%

Employer contribution transmittals received and processed by the DRS for the fiscal year ended June 30, 2023 are used as the basis for determining each employer's proportionate share of the collective pension amounts reported by the DRS in the *Schedules of Employer and Nonemployer Allocations* for all plans except LEOFF 1.

LEOFF Plan 1 allocation percentages are based on the total historical employer contributions to LEOFF 1 from 1971 through 2000 and the retirement benefit payments in fiscal year 2023. Historical data was obtained from a 2011 study by the Office of the State Actuary (OSA). The state of Washington contributed 87.12% percent of LEOFF 1 employer contributions and all other employers contributed the remaining 12.88% percent of employer contributions. LEOFF 1 is fully funded and no further employer contributions have been required since June 2000. If the plan becomes underfunded, funding of the remaining liability will require new legislation. The allocation method the plan chose reflects the projected long-term contribution effort based on historical data.

In fiscal year 2023, the state of Washington contributed 39% of LEOFF 2 employer contributions pursuant to RCW 41.26.725 and all other employers contributed the remaining 61% of employer contributions.

Pension Expense

For the year ended December 31, 2023, the City recognized pension expense as follows:

	<u>Pension Expense</u>
PERS 1	\$ 123,629
PERS 2/3	(2,081,683)
LEOFF 1	(647,313)
LEOFF 2	(225,334)
Total \$	(2,830,701)

Deferred Outflows of Resources and Deferred Inflows of Resources

At December 31, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following:

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

	Deferred Outflows of Resources	Deferred Inflows of Resources
<u>PERS 1</u>		
Net difference between projected and actual investment earnings on pension plan investments	\$ -	\$ (919,885)
Contributions subsequent to the measurement date	1,026,419	-
TOTAL \$	1,026,419 \$	(919,885)
<u>PERS 2/3</u>		
Differences between expected and actual experience	\$ 3,847,055	\$ (211,015)
Net difference between projected and actual investment earnings on pension plan investments	-	(7,117,384)
Changes of assumptions	7,928,993	(1,728,208)
Changes in proportion and differences between contributions and proportionate share of contributions	232,509	(592,301)
Contributions subsequent to the measurement date	2,227,465	-
TOTAL \$	14,236,022 \$	(9,648,908)
<u>LEOFF 1</u>		
Net difference between projected and actual investment earnings on pension plan investments	\$ -	\$ (465,520)
TOTAL \$	- \$	(465,520)
<u>LEOFF 2</u>		
Difference between expected and actual experience	\$ 13,434,410	\$ (270,589)
Net difference between projected and actual investment earnings on pension plan investments	-	(6,959,337)
Changes of assumptions	8,401,491	(2,701,609)
Changes in proportion and differences between contributions and proportionate share of contributions	1,944,250	(1,844,927)
Contributions subsequent to the measurement date	1,875,101	-
TOTAL \$	25,655,252 \$	(11,776,462)
<u>TOTAL ALL PLANS</u>		
Differences between expected and actual experience	\$ 17,281,465	\$ (481,604)
Net difference between projected and actual investment earnings on pension plan investments	-	(15,462,126)
Changes of assumptions	16,330,484	(4,429,817)
Changes in proportion and differences between contributions and proportionate share of contributions	2,176,759	(2,437,228)
Contributions subsequent to the measurement date	5,128,985	-
TOTAL \$	40,917,693 \$	(22,810,775)

Deferred outflows of resources related to pensions resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2024. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended December 31:	PERS 1	PERS 2/3	LEOFF 1	LEOFF 2
2024	\$ (625,851)	\$ (3,323,291)	\$ (319,177)	\$ (2,740,128)
2025	(787,082)	(4,232,092)	(400,525)	(3,863,970)
2026	485,302	5,753,450	248,460	6,039,086
2027	7,745	2,041,117	5,722	2,199,021
2028	-	2,047,182	-	2,440,758
Thereafter	-	73,284	-	7,928,922
Total \$	(919,886) \$	2,359,650 \$	(465,520) \$	12,003,689

Police Officers Pension Plan

Plan Description The City administers a single-employer defined-benefit post-employment pension plan for police officers hired prior to 1970, the Police Pension Fund (PPF). Benefits continue to surviving spouses or eligible children. The plan is funded on a pay-as-you-go basis and there are no assets accumulated in a qualifying trust.

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

Benefits Provided All benefit terms are in statutes RCW 41.16, 41.18, and 41.26. PPF provides retirement, disability, and death benefits. Each police officer in service on March 1, 1970 receives the greater of the benefit payable under the Washington Law Enforcement Officers' and police officers' Retirement System and the benefits available under the provisions of prior law. Where benefits under the old law exceed those under the new law for any police officer, the excess benefits are paid from the PPF of the city employing the member on March 1, 1970.

Membership: Employees Covered by Benefit Terms At December 31, 2022 (the census date), the benefit terms covered 13 inactive members currently receiving benefit payments and no active employees or inactive members not yet receiving benefits.

Contributions: The City pays benefits as they come due. During the current reporting period the contributions were \$178,848

Financial Report: The City does not issue a stand-alone financial report that is available to the public.

Net Pension Liability: The City's total pension liability was valued as of December 31, 2022, and was used to calculate the total pension liability measured as of December 31, 2023.

Actuarial Assumptions:

<u>Measurement Date</u>	<u>12/31/2022</u>	<u>12/31/2023</u>
Discount rate	4.05%	3.77%
Long-term expected rate of return, net of investment expense	n/a	n/a
Inflation	2.27%	2.27%
Salary increases including inflation	3.25%	3.25%
Actuarial cost method	Based on SOA Tables	

- Experience studies come from the State of Washington 2018 study
- There were no ad hoc postemployment benefit changes (including ad hoc COLAs) to the plan

Discount Rate: The discount rate used to measure the total pension liability is 3.77%. The City's pension plan is an unfunded plan, therefore the discount rate was set to the rate of tax-exempt, high-quality 20-year municipal bonds, as of the valuation date.

Expected Average Remaining Service Lives (EARSL): The effects on the total pension liability of (1) changes of economic and demographic assumptions or of other inputs and (2) differences between expected and actual experience are required to be included in the pension expense in a systematic and rational manner over a closed period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension plan (active employees and inactive employees), beginning in the current period. The expected average remaining service lives (EARSL) for the current period follows. This plan has no active employees, however, so the EARSL is zero. For calculation purposes, however, we use 1 year

Changes in net pension liability for the Police plan are as follows:

POLICE PENSION TRUST FUND	
	Increase (Decrease) Total Pension Liability
Changes in Net Pension Liability (Asset)	
Balances as of December 31, 2022:	\$ 1,544,926
Changes for the year:	
Prior period adjustment	-
Service cost	-
Interest on total pension liability	58,948
Effect of plan changes	-
Effect of economic/demographic gains or losses	13,114
Effect of assumptions, changes or inputs	25,369
Benefit payments	(178,848)
Employer contributions	-
Police auction income	-
Net investment income	-
Administrative expenses	-
Balance as of December 31, 2023:	\$ 1,463,509

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

Sensitivity of the pension liability to changes in the discount rate. Sensitivity of the total pension liability to changes in the discount rate. The total pension liability of the City, as well as what the City's total pension liability would be if they were calculated using a discount rate that is one percentage point lower (2.77%) or one percentage point higher (4.77%) follows:

	Total pension liability (asset)		
	1% Decrease 2.77%	Current Rate 3.77%	1% Increase 4.77%
Police	\$ 1,561,017	\$ 1,463,509	\$ 1,376,416

Pension Expense: For the report year ended December 31, 2023, the City recognized a pension expense of \$97,431. The City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Deferred Inflows and Outflows of Resources: The City does not report deferred outflows or inflows on fiduciary fund statements. The following information is provided in accordance with GASB 67/68 criteria. At December 31, 2023, the City had no deferred inflows or outflows related to this plan.

Fire Pension Plan

Plan Description The District administers a single-employer defined-benefit post-employment pension plan for firefighters hired prior to 1970, the Firefighter's Pension Fund (FPF). Benefits continue to surviving spouses or eligible children. The plan is funded on a pay-as-you-go basis and there are no assets accumulated in a qualifying trust.

Benefits Provided All benefit terms are in statutes RCW 41.16, 41.18, and 41.26. The FPF provides retirement, disability, and death benefits. Each firefighter in service on March 1, 1970 receives the greater of the benefit payable under the Washington Law Enforcement Officers' and Firefighters' Retirement System and the benefits available under the provisions of prior law. Where benefits under the old law exceed those under the new law for any firefighter, the excess benefits are paid from the FPF of the city employing the member on March 1, 1970.

Membership: Employees Covered by Benefit Terms At December 31, 2022 (the census date), the benefit terms covered 27 inactive members currently receiving benefit payments and no active employees or inactive members not yet receiving benefits.

Contributions: The City pays benefits as they come due. During the current reporting period the contributions were \$460,448

Financial Report: The City does not issue a stand-alone financial report that is available to the public.

Total Pension Liability: The City's total pension liability was valued as of December 31, 2022, and was used to calculate the net pension liability measured as of December 31, 2023.

Actuarial Assumptions:

<u>Measurement Date</u>	<u>12/31/2022</u>	<u>12/31/2023</u>
Discount rate	4.05%	3.77%
Long-term expected rate of return, net of investment expense	n/a	n/a
Inflation	2.27%	2.27%
Salary increases including inflation	3.25%	3.25%
Actuarial cost method	Based on SOA Tables	

- Experience studies come from the State of Washington 2018 study
- There were no ad hoc postemployment benefit changes (including ad hoc COLAs) to the plan

Discount Rate: The discount rate used to measure the total pension liability is 3.77%. The City's pension plan is an unfunded plan, therefore the discount rate was set to the rate of tax-exempt, high-quality 20-year municipal bonds, as of the valuation date.

Expected Average Remaining Service Lives (EARSL): The effects on the total pension liability of (1) changes of economic and demographic assumptions or of other inputs and (2) differences between expected and actual experience are required to be included in the pension expense in a systematic and rational manner over a closed period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension plan (active employees and inactive employees), beginning in the current period. The expected average remaining service lives (EARSL) for the current period follows. This plan has no active employees, however, so the EARSL is zero. For calculation purposes, however, we use 1 year

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

Changes in net pension liability for the Fire plan are as follows:

FIRE PENSION TRUST FUND	
Changes in Net Pension Liability (Asset)	Increase (Decrease) Total Pension Liability
Balances as of December 31, 2022:	\$ 4,245,637
Changes for the year:	
Prior period adjustment	-
Interest on total pension liability	162,624
Effect of economic/demographic gains or losses	69,601
Effect of assumptions, changes or inputs	76,778
Benefit payments	(460,448)
Medical payments from fund	-
Employer contributions	-
Net investment income	-
Administrative expenses	-
Balance as of December 31, 2023:	\$ 4,094,192

Sensitivity of the pension liability to changes in the discount rate. Sensitivity of the total pension liability to changes in the discount rate. The total pension liability of the City, as well as what the City's total pension liability would be if they were calculated using a discount rate that is one percentage point lower (2.77%) or one percentage point higher (4.77%) follows:

	Total pension liability (asset)		
	1% Decrease	Current Rate	1% Increase
	2.77%	3.77%	4.77%
Fire	\$ 4,390,214	\$ 4,094,192	\$ 3,831,075

Defined Contributions to 457 Plans

The City makes up to a 1% match contributions towards third-party administered 457 plans for non-union, Fire Command, Fire Suppression, Police Guild, and Police Command Guild employees. The City also contributes an additional \$35 per month towards the 457 plans for Police Guild and Police Command Guild employees. These plans are administered through third party agencies without further obligation from the City as such these do not qualify as pension plans requiring inclusion in our statements beyond the expense and liability related to the City's contributions.

During 2023 the City expenses arising from our contribution requirement to these plans was \$657,609, with an unpaid liability as of 12/31/2023 of \$35,879.75.

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

NOTE 18. OTHER POSTEMPLOYMENT BENEFIT (OPEB) PLANS – NO QUALIFYING TRUST

Fire and Police OPEB Plans

The City administers the Fire and Police Pension Funds single-employer defined benefit pension plans that are reported together with an OPEB component within the General Fund. These plans are funded on a pay-as-you-go basis and there are no assets accumulated in a qualifying trust.

The following table represents the aggregate OPEB amounts the Fire and Police plans for the year 2023:

Aggregate OPEB Amounts - All Plans	
OPEB liabilities	\$ 22,519,482
OPEB assets	\$ -
Deferred outflows of resources	\$ -
Deferred inflows of resources	\$ -
OPEB expenditures	\$ 1,291,009

OPEB Plan Description

In addition to the pension benefits described above, the City administers two single employer defined benefit plans covering post-retirement healthcare and long term care in accordance with state statute to retired police and fire employees who are eligible under the Police Relief and Pension Fund and Firefighter’s Pension Fund through Law Enforcement Officers & Fire Fighters Plan 1(LEOFF-1). The activity of the plan is reported in the City’s Police and Fire Pension Trust Funds. LEOFF retirement benefit provisions are established in state statute and may be amended only by the State Legislature. A separate audited GAAP-basis Post-employment benefit plan report is not available.

Funding Policy

The City reimburses 100 percent of the amount of validated claims for medical and hospitalization costs incurred by eligible retirees. The City pays for the retiree’s monthly insurance premium and also picks up the balance owing after insurance and Medicare payments are made. The pension board performs an annual survey to determine the limit of optical and chiropractic care to be covered. The City also reimburses a monthly fixed amount equal to the Medicare premium for each retiree eligible for Medicare. The methods used to determine the contribution rates are established under state statute in accordance with chapters 41.26 and 41.45 of the RCW.

Under RCW law, medical, hospital, and nursing care are covered as long as a disability exists for any active fire fighter or police hired prior to March 1, 1970.

Membership

Membership in this program includes Plan 1 participants of LEOFF who joined the system by September 30, 1977. This is considered a closed group. There were no active employees, and no retired employees not yet receiving a benefit, as of December 31, 2022.

Employees covered by benefit terms: At December 31, 2022, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	
Fire	55
Police	36
Total	91

The plan is funded on a pay-as-you-go basis and there are no assets accumulated in a qualifying trust. Total expenditures for post-retirement health in 2023 were \$1,578,342.

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

Assumptions and Other Inputs

The actuarial assumptions used in the December 31, 2022, OPEB actuarial valuations include techniques that are designed to estimate the future experience of the members, reduce short term volatility in actuarial accrued liabilities, consistent with the long term perspective of the calculations. In the December 31, 2022 actuarial valuation, the entry age normal cost method was used. The assumptions included a 3.77% discount rate, 2.75% inflation rate, and 4.17% Medicare cost increases.

Actuarial valuations of an ongoing plan involve estimates of the value of the reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, service retirement, disability, mortality and healthcare cost trends. Amounts determined regarding the OPEB liability are subject to continual revision, as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Changes in Total OPEB Liability and Related Ratios, presented as required supplementary information following the notes to the financial statements presents the results of OPEB valuations as of December 31, 2023 and looking forward, the schedule will eventually provide multiyear trend information about the actuarial values of OPEB liability. Calculations are based on the OPEB benefits provided under the terms of the substantive plan in effect at the time of each valuation and on the pattern of sharing of costs between the employer and the plan members to that point.

The following presents the total OPEB liability of the City for each plan calculated using the current healthcare cost trend rate, as well as what the OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate.

	Fire OPEB		
	Current Trend		
	1% Decrease	Rates	1% Increase
Total OPEB Liability	\$ 12,769,318	\$ 13,924,615	\$ 15,226,922

	Police OPEB		
	Current Trend		
	1% Decrease	Rates	1% Increase
Total OPEB Liability	\$ 7,943,013	\$ 8,594,867	\$ 9,320,749

The following presents the total OPEB liability of the City for each plan calculated using the discount rate of 3.77%, as well as what the OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower (2.775%) or 1-percentage point higher (4.77%) than the current rate.

	Fire OPEB		
	Current		
	1% Decrease	Discount Rate	1% Increase
	2.77%	3.77%	4.77%
Total OPEB Liability	\$ 15,173,900	\$ 13,924,615	\$ 12,835,572

	Police OPEB		
	Current		
	1% Decrease	Discount Rate	1% Increase
	2.77%	3.77%	4.77%
Total OPEB Liability	\$ 9,287,139	\$ 8,594,867	\$ 7,983,922

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

Changes in the Total OPEB Liability:

The following presents a schedule of changes for each plan's total OPEB Liability during 2023.

Fire OPEB		
Total OPEB Liability at 01/01/2023	\$	14,055,049
Service cost		-
Interest		553,581
Changes of benefit terms		-
Economic/demographic gains and losses		(231,187)
Changes of assumptions		319,893
Benefit Payments		(772,721)
Other Changes		-
Total OPEB Liability at 12/31/2023	\$	13,924,615
Police OPEB		
Total OPEB Liability at 01/01/2023	\$	8,751,406
Service cost		-
Interest		338,125
Changes of benefit terms		-
Economic/demographic gains and losses		131,889
Changes of assumptions		178,708
Benefit Payments		(805,261)
Other Changes		-
Total OPEB Liability at 12/31/2023	\$	8,594,867

The Valuation Date, or the date as of which the actuarial evaluation was performed, was December 31, 2022. The Measurement Date, or date as of which the total OPEB liability and schedule of changes to the total OPEB liability under GASB 75 was determined, was December 31, 2023.

Since the prior measurement date, the discount rate and investment rate of return decreased to 3.77%. Additionally, the inflation rate increased to 2.75% and healthcare cost trend rates decreased to 4.17%. No changes of benefits that affected the measurement of the total OPEB liability occurred since the prior measurement date.

Total OPEB expenditures for the City were a \$1,291,009 adjustment for 2023, largely due to the recognition of assumption changes or inputs noted previously.

At December 31, 2023, the City did not have any reportable deferred outflows of resources or deferred inflows of resources related to OPEB. Therefore, there are no outflows of resources resulting from payments subsequent to the measurement date to recognized as a reduction of the total OPEB liability and in future years.

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

NOTE 19. PRIOR PERIOD ADJUSTMENTS/ RESTATEMENTS AND CHANGES IN ACCOUNTING

PRINCIPLES

The City reported the following prior period adjustment:

Purpose of Adjustment	Effect on Prior Year Change in Net Position	Reported Fund	Net Increase or (Decrease) to PY Net Position¹
The City provides Rehab and CDBG loans through a Community and Economic Development grant fund. The fund failed to report program income losses from 2019-2022, resulting in an overstatement of revenue from 2019-2022.	This adjustment reduces beginning Net Position	Nonmajor Governmental - CED Grants Fund	\$ (61,075)
The City provides Affordable Housing and CDBG loans through an Affordable Housing Fund. The fund reported loan proceeds as earned revenue in 2019 in error. A full reconciliation of loan balances found revenue had been overstated from 2019 - 2022. This entry corrects these overstatements. A full reconciliation is now completed on an annual basis to avoid these types of errors in the future.	This adjustment reduces beginning Net Position	Nonmajor Governmental Affordable Housing Fund	(2,388,504)
			\$ (2,449,579)

¹Minor differences from the statements due to rounding may exist.

CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS

NOTE 20. SUBSEQUENT EVENTS

Receipt of American Rescue Plan Act Funding for Rental Assistance

In early 2024 the City was notified of an award of \$2.5 million in HOME - American Rescue Plan Act funding for rental assistance.

Receipt of the 2022 Drinking Water Revolving Fund Loan

In February of 2023 the City was notified of being awarded a \$12.7 million low interest revolving fund loan from the State of Washington. The loan carries a 1.75% interest rate, the term lasts 24 years. The loan does not require any local match. The funding is dedicated to treatment of PFAS chemicals in the City's drinking water. The loan agreement was signed in 2024.

New Staff in Key Management Positions

The City's Public Works Director and the Parks and Recreation Director are new. The City is currently recruiting for the HR Director and the City Manager.

4th Plain Commons

The City approved Ordinance No. M-4352, approving and authorizing loan guarantee contracts under Section 108 to provide funds for the 4th Plain Commons Community Center. The Ordinance was approved on November 8, 2021 with a maximum amount of \$4,199,000. Bond proceeds are anticipated to be received in the 3rd quarter of 2024.

Permit Center and Remodeled 521 Chkalov Building

The City approved Ordinance No. M-4432 on December 18, 2023, approving the sale and ownership transfer of the first floor space located at 415 W 6th Street from the Building Fund to the General Fund for \$3.0 million. The same Ordinance approved the sale and transfer of ownership for 50% of the building located at 521 Chkalov Drive from the General Fund to the Building fund for \$12.2 million. These transfers occurred on March 30th, 2024.

Downtown Redevelopment Authority

On February 21, 2024 American Queen Voyages declared bankruptcy. In 2023, total revenues recognized from American Queen Voyages equaled \$279,786, from guestrooms, restaurant receipts and portorage. Management expects that revenues in 2024 will be backfilled from transient customers. In January and February 2024, bad debt reserves were recorded for 2023 outstanding invoices totaling \$44,281. In April 2024, receivables totaling \$95,639 for 2024 revenue and associated taxes were reclassified as deferred income, pending resolution of claim as submitted to bankruptcy court.

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

NOTE 21. FUND UPDATES AND UNIQUE AND UNUSUAL TRANSACTIONS

New and Closed Funds

- ARPA 2 Fund: This fund was created as a managerial fund to track the local match to the ARPA funded projects. It is reported with the Consolidated General Fund.
- National Opioid Settlements: This fund was created as a managerial fund to track the receipt and spending of the restricted opioid settlement funds. It is reported with the Consolidated General Fund.

Unique and Unusual Transactions

- Parks Impact Fees - Expiration extension into 2024

The City extended expiring District 4 PIF revenues by timely encumbering these for creation of a public park located near SE 192nd Ave and SE 25th in Vancouver. Pursuant to a Development Agreement dated September 15, 2021, between the City and a mixed-use developer requiring the parties to negotiate the construction and acquisition of a public park located within PIF District 4 as part of the larger development project.

On December 28, 2021, the parties entered into an agreement specific to the City's purchase of the park which obligates payment by the City of \$1,000,000 from PIF toward the total project costs. The City has obtained a real estate appraisal and is currently negotiating a purchase and sale agreement for the park property. At least \$1,000,000 of PIF continues to be encumbered by the project as the City remains contractually obligated to the property owner to expend the allocated PIF on the park acquisition. The Amended and Restated Development Agreement was approved by City Council and will be recorded on the property in the third quarter of 2024. The Amendment confirmed the manner by which the property will be transferred to the City. The funds will be fully expended before the end of 2024.

CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS

NOTE 22. ASSET RETIREMENT OBLIGATIONS

The City started reporting asset retirement obligations per the implementation of GASB 83. The City does not share the liability with any other entities and has not restricted funds for the payment of the liabilities. The reported items included:

- 15 Underground Fuel Storage Tanks: Held by the Airport, Water/Sewer and Internal Service funds, the fuel storage tanks require decommissioning by WAC 173-360A-0810. The assets are scheduled to be replaced, depending on the asset, from 2023 up to 2041. The liabilities reported were based upon a quote from an external supplier and evaluation by City staff as of April 2020 and reaffirmed in 2023.
- 44 Wells: There are 44 wells considered to be capital assets, 40 active and four unused but not yet decommissioned wells. These asset retirement obligations were added as of January 1, 2020. Decommissioning requirements are required per the state WAC 173-160. While some of the wells are scheduled to be replaced in the current capital project plan, the remaining assets will be replaced after about 100 years of life. The assets are scheduled to be replaced, depending on the asset, from 2024 up to 2097. The value of the ARO liability is based on the overseeing engineer's professional judgment establishing this methodology:
 - A flat rate for mobilization of equipment
 - + \$100 per unit of volume of the well
 - + \$8,000 per 100 square foot of depth of the well

**CITY OF VANCOUVER
NOTES TO THE BASIC FINANCIAL STATEMENTS**

NOTE 23. AVAILABILITY PAYMENT ARRANGEMENTS (APA) - GASB 94

Availability Payment Arrangements (APA)

The City has six Availability Payment Arrangements, as defined by GASB 94, for the operation of the following non-financial assets of the City:

- Safe Stay 1
- Safe Stay 2
- Safe Stay 3
- Safe Stay 4
- Safe Park 1
- 4th Plain Commons

For each of these partnerships the City and respective operator have entered into written agreements wherein the operator is granted the right to operate a City owned non-financial asset in exchange for a service fee for providing public services. The City retains demand risk for each of these. Fee collection, where applicable, is the responsibility of the operator however all revenues collected are wholly remitted to earned by the City for reporting purposes and operators have no residual claims to any City owned non-financial asset.

Required Supplementary Information

CITY OF VANCOUVER

Required Supplementary Information

Fire OPEB

For the year ended December 31, 2023

Schedule of Changes in Total OPEB Liability and Related RatiosLast Fiscal Year¹

(in thousands)

	2018	2019	2020	2021	2022	2023
Total OPEB liability						
Interest on total OPEB liability	\$ 995	\$ 1,062	\$ 736	\$ 591	\$ 566	\$ 554
Effect on economic/demographic gains or (losses)	-	(1,297)	-	74	(10,457)	(231)
Effect of assumption changes or inputs	(1,952)	1,325	2,957	(1,101)	(3,972)	320
Expected benefit payments	(979)	(828)	(912)	(899)	(760)	(773)
Net change in total OPEB liability	(1,936)	262	2,781	(1,335)	(14,623)	(130)
Total OPEB liability, beginning	28,905	26,969	27,231	30,012	28,677	14,055
Total OPEB liability - ending (a)	\$ 26,969	\$ 27,231	\$ 30,012	\$ 28,677	\$ 14,055	\$ 13,925
Covered-employee payroll ²	-	-	-	-	-	-
Total OPEB liability as a % of covered employee payroll	N/A	N/A	N/A	N/A	N/A	N/A

* ¹The City implemented GASB 75 for the year ended December 31, 2018, therefore there is no data available for years prior to 2018. Until a full 10-year trend is compiled, only information for those years available is presented.

* ²There are no active employees participating in the City-sponsored plans, therefore, there is no covered payroll.

* The actuarial updates on this information are done on a biennial basis.

* No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB 75.

CITY OF VANCOUVER

Required Supplementary Information

Police OPEB

For the year ended December 31, 2023

Schedule of Changes in Total OPEB Liability and Related RatiosLast Fiscal Year¹

(in thousands)

	2018	2019	2020	2021	2022	2023
Total OPEB liability						
Interest on total OPEB liability	\$ 661	\$ 707	\$ 464	\$ 366	\$ 349	\$ 338
Effect on economic/demographic gains or (losses)	-	(1,072)	-	329	(6,389)	132
Effect of assumption changes or inputs	(1,188)	253	1,689	(714)	(2,249)	179
Expected benefit payments	(726)	(664)	(688)	(794)	(829)	(805)
Net change in total OPEB liability	(1,253)	(776)	1,465	(813)	(9,118)	(156)
Total OPEB liability, beginning	19,248	17,994	17,217	18,682	17,869	8,751
Total OPEB liability - ending (a)	\$ 17,994	\$ 17,218	\$ 18,682	\$ 17,869	\$ 8,751	\$ 8,595
Covered-employee payroll ²	-	-	-	-	-	-
Total OPEB liability as a % of covered employee payroll	N/A	N/A	N/A	N/A	N/A	N/A

* ¹The City implemented GASB 75 for the year ended December 31, 2018, therefore there is no data available for years prior to 2018. Until a full 10-year trend is compiled, only information for those years are available is presented.

* ²There are no active employees participating in the City-sponsored plans, therefore, there is no covered payroll.

* The actuarial updates on this information are done on a biennial basis.

* No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB 75.

CITY OF VANCOUVER

Required Supplementary Information

State Sponsored PERS Plan

As of June 30, 2023

Schedule of Proportionate Share of the Net Pension Liability

Last Ten Fiscal Years

Year Ended June 30,	Employer's proportion of the net pension liability (asset)	Employer's proportionate share of the net pension liability (asset)	Covered payroll	Employer's proportionate share of the net pension liability as a percentage of covered employee payroll	Plan net position as a percentage of the total pension liability
PERS Plan 1					
2023	0.357234%	\$ 8,154,695	\$ 63,697,552	12.80%	81.16%
2022	0.351298%	9,781,426	57,301,413	17.07%	76.56%
2021	0.342359%	4,181,005	52,596,774	7.95%	88.74%
2020	0.350891%	12,388,347	53,114,551	23.32%	68.64%
2019	0.362411%	13,935,990	51,020,090	27.31%	67.12%
2018	0.371448%	16,588,994	47,541,579	34.89%	63.22%
2017	0.347124%	16,471,305	43,908,733	37.51%	61.24%
2016	0.336733%	18,084,148	40,455,469	44.70%	57.03%
2015	0.325010%	17,001,046	36,931,559	46.03%	59.10%
2014	0.321349%	16,188,107	35,499,566	45.60%	61.19%
PERS Plan 2/3					
2023	0.460782%	\$ (18,885,994)	\$ 63,697,552	-29.65%	107.02%
2022	0.458180%	(16,992,893)	57,301,413	-29.66%	106.73%
2021	0.439760%	(43,807,172)	52,596,774	-83.29%	120.29%
2020	0.454888%	5,817,758	53,028,802	10.97%	97.22%
2019	0.466150%	4,527,901	50,934,387	8.89%	97.77%
2018	0.471332%	8,047,574	47,410,326	16.97%	95.77%
2017	0.442055%	15,359,298	43,718,782	35.13%	90.97%
2016	0.424266%	21,361,458	40,195,751	53.14%	85.82%
2015	0.413288%	14,767,016	36,685,226	40.25%	89.20%
2014	0.406638%	8,219,622	35,219,137	23.34%	93.29%

CITY OF VANCOUVER

Required Supplementary Information

State Sponsored LEOFF Plans

As of June 30, 2023

Schedule of Proportionate Share of the Net Pension Liability

Last Ten Fiscal Years

Year Ended June 30,	Employer's proportion of the net pension liability (asset)	Employer's proportionate share of the net pension liability (asset)	State's proportionate share of the net pension liability (asset) associated with the employer	TOTAL	Covered payroll	Employer's proportionate share of the net pension liability (asset) as a percentage of covered employee payroll	Plan net position as a percentage of the total pension liability
LEOFF 1							
2023	0.236536%	\$ (7,020,445)	\$ (47,486,117)	\$ (54,506,562)	NA	NA	175.99%
2022	0.235323%	(6,750,506)	(45,660,256)	(52,410,762)	NA	NA	169.62%
2021	0.238037%	(8,154,105)	(55,154,164)	(63,308,269)	NA	NA	187.45%
2020	0.236710%	(4,470,290)	(30,236,928)	(34,707,218)	NA	NA	146.88%
2019	0.235144%	(4,647,882)	(31,438,160)	(36,086,042)	NA	NA	148.78%
2018	0.237386%	(4,309,748)	(29,151,026)	(33,460,774)	NA	NA	144.42%
2017	0.239277%	(3,630,358)	(24,555,655)	(28,186,013)	NA	NA	135.96%
2016	0.243781%	(2,511,642)	(16,988,681)	(19,500,323)	NA	NA	123.74%
2015	0.246609%	(2,972,183)	(20,103,772)	(23,075,955)	NA	NA	127.36%
2014	0.248167%	(3,009,747)	(20,357,854)	(23,367,601)	NA	NA	126.91%
LEOFF 2							
2023	1.371195%	\$ (32,889,456)	\$ (21,002,868)	\$ (53,892,324)	\$ 60,448,423	-54.41%	113.17%
2022	1.411996%	(38,373,787)	(24,857,703)	(63,231,490)	57,080,133	-67.23%	116.09%
2021	1.368047%	(79,461,833)	(51,261,557)	(130,723,390)	52,952,847	-150.06%	142.00%
2020	1.346585%	(27,468,368)	(17,563,940)	(45,032,308)	46,843,003	-58.64%	115.83%
2019	1.376774%	(31,895,627)	(20,887,362)	(52,782,989)	48,482,225	-65.79%	119.43%
2018	1.452364%	(29,486,155)	(19,091,729)	(48,577,884)	46,357,460	-63.61%	118.50%
2017	1.358889%	(18,856,977)	(12,232,168)	(31,089,145)	42,714,489	-44.15%	113.36%
2016	1.339828%	(7,792,842)	(5,080,366)	(12,873,208)	40,833,703	-19.08%	106.04%
2015	1.297652%	(13,337,267)	(8,818,610)	(22,155,877)	37,663,087	-35.41%	111.67%
2014	128.166200%	(17,008,206)	(11,112,842)	(28,121,048)	35,655,019	-47.70%	116.75%

CITY OF VANCOUVER

Required Supplementary Information
 State Sponsored PERS Plan
 For the year ended December 31, 2023

Schedule of Employer Contributions
 Last Ten Fiscal Years

Year Ended December 31,	Statorily or contractually required contributions	Contributions in relation to the statorily or contractually required contributions	Contribution deficiency (excess)	Covered payroll	Contributions as a percentage of covered employee payroll
PERS Plan 1					
2023	\$ 2,301,922	\$ (2,301,922)	-	\$ 64,793,720	3.55%
2022	2,270,415	(2,270,415)	-	57,301,413	3.96%
2021	2,368,900	(2,368,900)	-	52,596,774	4.50%
2020	2,485,888	(2,485,888)	-	51,766,813	4.80%
2019	2,604,750	(2,604,750)	-	52,526,841	4.96%
2018	2,504,897	(2,504,897)	-	49,529,583	5.06%
2017	2,266,259	(2,266,259)	-	45,983,171	4.93%
2016	2,002,066	(2,002,066)	-	41,693,085	4.80%
2015	1,745,867	(1,745,867)	-	39,026,260	4.47%
2014	1,548,817	(1,548,817)	-	37,320,879	4.15%
PERS Plan 2/3					
2023	\$ 4,334,573	\$ (4,334,573)	-	\$ 64,793,720	6.69%
2022	3,843,056	(3,843,056)	-	57,301,413	6.71%
2021	3,943,804	(3,943,804)	-	52,596,774	7.50%
2020	4,097,303	(4,097,303)	-	51,732,598	7.92%
2019	4,051,757	(4,051,757)	-	52,437,339	7.73%
2018	3,695,812	(3,695,812)	-	49,440,314	7.48%
2017	3,145,115	(3,145,115)	-	45,800,870	6.87%
2016	2,583,884	(2,583,884)	-	41,477,314	6.23%
2015	2,202,444	(2,202,444)	-	38,756,185	5.68%
2014	1,888,244	(1,888,244)	-	37,065,498	5.09%

CITY OF VANCOUVER

Required Supplementary Information
State Sponsored LEOFF Plans
For the year ended December 31, 2023

Schedule of Employer Contributions
Last Ten Fiscal Years

<u>Year Ended December 31,</u>	<u>Statutorily or contractually required contributions</u>	<u>Contributions in relation to the statutorily or contractually required contributions</u>	<u>Contribution deficiency (excess)</u>	<u>Covered payroll</u>	<u>Contributions as a percentage of covered employee payroll</u>
LEOFF 2					
2023	\$ 3,498,778	\$ (3,498,778)	-	\$ 64,745,799	5.40%
2022	2,950,610	(2,950,610)	-	57,080,133	5.17%
2021	2,837,167	(2,837,167)	-	52,952,847	5.36%
2020	2,697,399	(2,697,399)	-	52,374,908	5.15%
2019	2,586,044	(2,586,044)	-	49,735,616	5.20%
2018	2,472,686	(2,472,686)	-	47,103,109	5.25%
2017	2,303,750	(2,303,750)	-	44,722,208	5.15%
2016	2,134,670	(2,134,670)	-	42,270,438	5.05%
2015	2,042,874	(2,042,874)	-	39,060,712	5.23%
2014	2,007,877	(2,007,877)	-	38,390,731	5.23%

CITY OF VANCOUVER

Notes to Required Supplemental Information - Pension
All Multi Employer State Sponsored Plans
For the year ended December 31, 2023

Note 1: Information Provided

The City implemented GASB 68 for the year ended December 31, 2015, therefore there is no data available for years prior to 2014.

Note 2: Significant Factors

There were no changes of benefit terms and no significant changes in the employees covered under the benefit terms. However, actuarial results that OSA provided within this publication reflect the following changes in assumptions and methods. They updated the Joint-and-Survivor Factors and Early Retirement Factors in their model. Additionally the investment return assumption was lowered from 7.50% (7.40% for LEOFF 2) to 7.00% and the salary growth assumption was lowered from 3.50% to 3.25%.

Note 3: Change in contribution rate

The employer contribution rates for both PERS 1 and PERS 2/3 were increased from 10.25% to 10.39% starting September 2022.

Note 4: Employer Contributions

For LEOFF 1, there is a net pension asset for the City; however, there are no active employees participating in the plan, and no required contributions because the plan is fully funded. Therefore, covered payroll and contributions are displayed as N/A. LEOFF 2 employer contribution rate was 5.30% from January to December of 2022.

Note 5: Covered Payroll

Covered payroll has been presented in accordance with GASB 82, *Pension Issues*. Covered payroll now includes all payroll on which a contribution is based.

CITY OF VANCOUVER

Required Supplementary Information - Single Employer

Fire Pension

For the year ended December 31, 2023

Schedule of Changes in Net Pension Liability and Related Ratios

Last Ten Fiscal Years

(in thousands)

	2023	2022	2021	2020	2019
Total pension liability					
Interest	\$ 162	\$ 127	\$ 138	\$ 186	\$ 231
Effect of economic/demographic (gains) or losses	69	(610)	(414)	-	598
Effect of assumptions, changes or inputs	76	(1,435)	208	432	684
Benefit payments, including refunds of contributions	(460)	(422)	(469)	(498)	(538)
Net change in total pension liability	(152)	(2,339)	(538)	120	975
Total pension liability - beginning	4,246	6,585	7,123	7,003	6,029
Total pension liability - ending (a)	4,094	4,246	6,585	7,123	7,004
Plan net position					
Contributions - employer	460	(14,390)	1,500	2,792	2,792
Contributions - state fire insurance premium tax			219	208	202
Net investment income	-	(276)	50	139	291
Prior period adjustment			-	-	17
Benefit payments, including refunds of contributions	(460)	(422)	(469)	(498)	(538)
Medical payments from fund			(706)	(652)	(583)
Administrative expense	-	(31)	(57)	(35)	(54)
Net change in plan net position	-	(15,118)	537	1,954	2,127
Plan net position - beginning	-	15,118	14,582	12,628	10,502
Plan net position - ending (b)	-	-	15,118	14,582	12,629
Total pension liability ending (a) - (b)	\$ 4,094	\$ 4,246	\$ (8,533)	\$ (7,459)	\$ (5,625)
Plan net position as a % of total pension liability (b)/(a)	0.00%	0.00%	229.58%	204.72%	180.31%
Covered-employee payroll	-	-	-	-	-
Total pension liability as a % of covered employee payroll	N/A	N/A	N/A	N/A	N/A

CITY OF VANCOUVER

Required Supplementary Information - Single Employer

Fire Pension

For the year ended December 31, 2023

	2018	2017	Restated 2016	2015	2014
Total pension liability					
Interest	\$ 224	\$ 248	\$ 255	\$ 265	\$ 272
Effect of economic/demographic (gains) or losses	-	-	(185)	-	-
Effect of assumptions, changes or inputs	(264)	145	(156)	-	-
Benefit payments, including refunds of contributions	(655)	(586)	(562)	(526)	(477)
Net change in total pension liability	(695)	(193)	(648)	(261)	(205)
Total pension liability - beginning	6,724	6,917	7,565	7,826	8,031
Total pension liability - ending (a)	6,029	6,724	6,917	7,565	7,826
Plan net position					
Contributions - employer	1,800	1,800	1,756	1,756	1,756
Contributions - state fire insurance premium tax	200	187	183	172	185
Net investment income	181	84	61	35	35
Prior period adjustment	-	(15)	-	-	17
Benefit payments, including refunds of contributions	(655)	(586)	(562)	(526)	(477)
Medical payments from fund	(720)	(689)	(815)	(836)	(924)
Administrative expense	(58)	(76)	(69)	(56)	(29)
Net change in plan net position	748	705	554	545	563
Plan net position - beginning	9,753	9,048	8,494	7,949	7,386
Plan net position - ending (b)	10,501	9,753	9,048	8,494	7,949
Total pension liability ending (a) - (b)	\$ (4,472)	\$ (3,029)	\$ (2,131)	\$ (929)	\$ (123)
Plan net position as a % of total pension liability (b)/(a)	174.17%	145.05%	130.81%	112.28%	101.57%
Covered-employee payroll	-	-	-	-	-
Total pension liability as a % of covered employee payroll	N/A	N/A	N/A	N/A	N/A

CITY OF VANCOUVER

Required Supplementary Information - Single Employer

Police Pension

For the year ended December 31, 2023

Schedule of Changes in Net Pension Liability and Related Ratios

Last Ten Fiscal Years

(in thousands)

	2023	2022	2021	2020	2019
Total pension liability					
Interest	\$ 59	\$ 43	\$ 33	\$ 49	\$ 83
Effect of economic/demographic (gains) or losses	13	(95)	621	-	(323)
Effect of assumptions, changes or inputs	25	(475)	41	99	161
Benefit payments, including refunds of contributions	(179)	(178)	(238)	(247)	(236)
Net change in total pension liability	(82)	(705)	458	(99)	(315)
Total pension liability - beginning	1,545	2,249	1,791	1,890	2,204
Total pension liability - ending (a)	1,464	1,545	2,249	1,791	1,889
Plan net position					
Contributions - employer	179	(4,629)	1,000	2,084	2,084
Police Auction Income	-	6	15	6	36
Net investment income	-	-	-	-	-
Prior period adjustment	-	-	(1)	-	12
Benefit payments, including refunds of contributions	(179)	(178)	(238)	(247)	(236)
Medical payments from fund	-	-	(830)	(654)	(681)
Administrative expense	-	(19)	(40)	(27)	(40)
Net change in plan net position	-	(4,820)	(94)	1,162	1,175
Plan net position - beginning	-	4,820	4,913	3,751	2,576
Plan net position - ending (b)	-	-	4,820	4,913	3,751
Total pension liability ending (a) - (b)	\$ 1,464	\$ 1,545	\$ (2,570)	\$ (3,122)	\$ (1,862)
Plan net position as a % of total pension liability (b)/(a)	0.00%	0.00%	214.32%	274.32%	198.57%
Covered-employee payroll	-	-	-	-	-
Total pension liability as a % of covered employee payroll	N/A	N/A	N/A	N/A	N/A

CITY OF VANCOUVER

Required Supplementary Information - Single Employer

Police Pension

For the year ended December 31, 2023

	2018	2017	2016	2015	2014
Total pension liability					
Interest	\$ 81	\$ 91	\$ 83	\$ 88	\$ 93
Effect of economic/demographic (gains) or losses	-	-	296	-	-
Effect of assumptions, changes or inputs	(80)	45	(49)	-	-
Benefit payments, including refunds of contributions	(230)	(250)	(285)	(217)	(301)
Net change in total pension liability	(229)	(114)	45	(129)	(208)
Total pension liability - beginning	2,434	2,548	2,503	2,632	2,841
Total pension liability - ending (a)	2,205	2,434	2,548	2,503	2,633
Plan net position					
Contributions - employer	1,100	1,100	1,080	1,080	1,080
Police Auction Income	15	9	10	8	2
Net investment income	-	-	1	-	-
Prior period adjustment	-	1	-	-	9
Benefit payments, including refunds of contributions	(230)	(250)	(285)	(218)	(301)
Medical payments from fund	(601)	(652)	(612)	(475)	(587)
Administrative expense	(41)	(49)	(47)	(48)	(36)
Net change in plan net position	243	159	147	347	167
Plan net position - beginning	2,334	2,175	2,029	1,682	1,515
Plan net position - ending (b)	2,577	2,334	2,176	2,029	1,682
Total pension liability ending (a) - (b)	\$ (372)	\$ 100	\$ 372	\$ 474	\$ 951
Plan net position as a % of total pension liability (b)/(a)	116.87%	95.89%	85.40%	81.06%	63.88%
Covered-employee payroll	-	-	-	-	-
Total pension liability as a % of covered employee payroll	N/A	N/A	N/A	N/A	N/A

CITY OF VANCOUVER

Notes to Required Supplementary Information

Police and Fire Pensions

For the year ended December 31, 2023

Note 1: Information Provided

The City implemented GASB 68 for the year ended December 31, 2015, therefore there is no data available for years prior to 2014.

Note 2: Significant Factors

There were no changes of benefit terms, significant changes in the employees covered under the benefit terms or in the use of different assumptions. Under the Police and Fire Pension funds requirement of State law, most adjustments are based on the change in salary for the rank of the members held at retirement or based on the Consumer Price Index. Adjustments are determined in accordance with RCW 41.18.150, RCW 41.20 and RCW 41.26.

Note 3: Covered Payroll

There are no active employees participating in the City-sponsored plans, therefore, there is no covered payroll.

Note 4: Significant Assumptions

Valuation date: December 31, 2022

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry Age Normal, Level Percentage of Salary
Asset valuation method	Fair Value
Inflation	2.75%
Salary increases	3.25%
Discount rate	3.77%
Mortality	Pub-2010 Safety Mortality Table (headcount-weighted)
Termination Rates	n/a
Disability Rates	n/a
Retirement age	n/a

Combining Nonmajor Governmental Funds

CITY OF VANCOUVER
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
DECEMBER 31, 2023

	Special Revenue Funds	Debt Service Funds	Capital Project Funds	Total Nonmajor Governmental Funds
ASSETS				
Cash and cash equivalents	\$ 54,951,341	\$ 2,319,551	\$ 69,281,149	\$ 126,552,041
Receivables (net)				
Taxes/assessments	4,050,286	-	290,654	4,340,940
Accounts	15,166,309	157,374	135	15,323,818
Leases	1,082,893	-	-	1,082,893
Interest	246,200	10,215	308,940	565,355
Due from other funds	524,443	990	445,103	970,536
Due from other governmental agencies	553,339	-	213,873	767,212
Total assets	<u>76,574,811</u>	<u>2,488,130</u>	<u>70,539,854</u>	<u>149,602,795</u>
DEFERRED OUTFLOWS OF RESOURCES				
Total deferred outflows of resources	-	-	-	-
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	<u>\$ 76,574,811</u>	<u>\$ 2,488,130</u>	<u>\$ 70,539,854</u>	<u>\$ 149,602,795</u>
LIABILITIES				
Accounts payable	\$ 937,393	\$ -	\$ 1,225,293	\$ 2,162,686
Due to other funds	2,823,305	-	211,147	3,034,452
Due to other governmental agencies	387,049	-	-	387,049
Interfund Loan Payable	410,000	-	280,116	690,116
Accrued interest payable	-	-	804	804
Accrued liabilities	144,815	-	28	144,843
Unearned revenue	-	15,472	-	15,472
Total liabilities	<u>4,702,562</u>	<u>15,472</u>	<u>1,717,388</u>	<u>6,435,422</u>
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenue-property taxes	69,826	-	-	69,826
Unavailable revenue-grants and other	604	1,232	42,470	44,306
Lease revenue	1,047,390	-	-	1,047,390
Total deferred inflows of resources	<u>1,117,820</u>	<u>1,232</u>	<u>42,470</u>	<u>1,161,522</u>
FUND BALANCES				
Restricted	61,687,435	30,714	60,389,996	122,108,145
Committed	3,448,231	-	-	3,448,231
Assigned	5,618,763	2,440,712	8,394,127	16,453,602
Unassigned	-	-	(4,127)	(4,127)
Total fund balance	<u>70,754,429</u>	<u>2,471,426</u>	<u>68,779,996</u>	<u>142,005,851</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	<u>\$ 76,574,811</u>	<u>\$ 2,488,130</u>	<u>\$ 70,539,854</u>	<u>\$ 149,602,795</u>

CITY OF VANCOUVER
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2023

	Special Revenue Funds	Debt Service Funds	Capital Project Funds	Total Nonmajor Governmental Funds
REVENUES				
Property taxes	\$ 5,969,396	\$ -	\$ -	\$ 5,969,396
Sales and use taxes	16,792,520	-	-	16,792,520
Excise Taxes	5,212,602	-	3,678,721	8,891,323
License and permits	989,931	2,569,062	-	3,558,993
Intergovernmental	6,436,884	-	1,717,108	8,153,992
Charges for services	77,184	-	10,372,393	10,449,577
Fines and penalties	2,680	199	-	2,879
Investment earnings	2,645,883	123,205	3,198,164	5,967,252
Rents and royalties	415,211	-	-	415,211
Contributions/donations	10,732	-	600,883	611,615
Miscellaneous	618,243	5,399	19	623,661
Total revenues	<u>39,171,266</u>	<u>2,697,865</u>	<u>19,567,288</u>	<u>61,436,419</u>
EXPENDITURES				
Current				
General government	1,213,224	-	-	1,213,224
Security of persons & property	110,132	-	-	110,132
Physical environment	42,116	-	7,785	49,901
Transportation	-	23,371	6,808,667	6,832,038
Economic environment	9,531,588	-	-	9,531,588
Culture and recreation	-	-	1,335,201	1,335,201
Intergovernmental facilities	-	-	4,982,639	4,982,639
Capital outlay	-	-	9,672,366	9,672,366
Debt service				
Principal retirement	-	5,713,877	57,434	5,771,311
Interest/fiscal charges	1	1,253,150	-	1,253,151
Total expenditures	<u>10,897,061</u>	<u>6,990,398</u>	<u>22,864,092</u>	<u>40,751,551</u>
Excess (deficiency) of revenues over (under) expenditures	28,274,205	(4,292,533)	(3,296,804)	20,684,868
OTHER FINANCING SOURCES (USES)				
Initiation of a Lease	-	-	57,434	57,434
Transfers in	732,275	6,967,027	21,845,062	29,544,364
Transfers out	<u>(18,076,372)</u>	<u>(2,096,270)</u>	<u>(10,023,787)</u>	<u>(30,196,429)</u>
Total other financing sources (uses)	<u>(17,344,097)</u>	<u>4,870,757</u>	<u>11,878,709</u>	<u>(594,631)</u>
Net change in fund balances	10,930,108	578,224	8,581,905	20,090,237
FUND BALANCES - BEGINNING				
Prior Period Adjustment	<u>(2,449,579)</u>	-	-	<u>(2,449,579)</u>
FUND BALANCES - ENDING	<u>\$ 70,754,429</u>	<u>\$ 2,471,426</u>	<u>\$ 68,779,996</u>	<u>\$ 142,005,851</u>

Special Revenue Funds

Special Revenue Funds are established to account for the earmarked proceeds of specific revenue sources (other than special assessments) to finance specific activities as required by law or administrative regulation. They are created by local ordinance and are often mandated by state statutes. Special revenue classified funds are reported under the modified accrual basis of accounting.

Investigative Fund

In 1983, the Investigative Fund was established pursuant to state statute RCW 10.105.010, to receive monies or property seized by city police when used in criminal activities. The funds are to be used by the police department for investigative purposes.

Drug Enforcement Fund

In 1983, the Drug Enforcement Fund was established to receive court-ordered “contribution” made by persons convicted of criminal drug offenses, and from monies or property seized by city police when used in criminal activities relating to controlled substances under state statute RCW 69.50.505. Monies paid into the funds are to be used by the police department for drug enforcement purposes.

CED Grants Fund

Revenues received from HUD federal grants are used for neighborhood improvements and housing. Improvements include construction of affordable housing, services to the underserved population, home rehabilitation, street paving, curbs and sidewalks, water and sewer lines, and park development.

Tourism Fund

Four percent of revenue derived from the Hotel-Motel tax is returned by the state to the city for the purpose of promoting tourism or building/leasing stadium/convention facilities, pursuant to state statute RCW 67.28.180. Half of the revenue is dedicated to supporting the tax bonds issued for construction of the hotel and convention center.

VNHR Properties Fund

Effective January 1, 2006 this fund was created to account for the revenues and expenses associated with the properties on the Vancouver National Historic Reserve.

Criminal Justice Fund

Established in 1991, RCW 82.14.333 provides funding from the state based on a formula by population and crime statistics. Funding is to be used exclusively for criminal justice purposes.

Multi-Family Tax Exemption Affordable Housing

Established in 2023 to track developer contributions towards the construction of affordable housing units in the City.

Affordable Housing Fund

Established 2017, under RCW 84.52.105, allows the city to impose property tax levies to help create larger number of affordable housing units for low-income households, and develop or preserve publicly or privately owned housing under RCW 35.21.685.

Affordable Housing Local Sales Tax Fund

The City was authorized in 2015 by RCW 82.14.530 to impose up to 0.1% sales tax support affordable housing and behavioral health facilities. The City implemented this sales tax in 2020.

Affordable Housing State Sales Tax Credit Fund

In 2019 the City imposed a sales tax for affordable housing, in accordance with SHB 1406. Funds in the fund will help fund additional housing units for very low-income residents.

Parkhill Cemetery Improvement Fund

This fund receives 25% from the sales of city-owned grave sites to improve and maintain the city cemetery.

Downtown Initiatives Fund

This fund was established in May of 1997 to account for money used to facilitate the redevelopment of under-utilized property in the City’s downtown core.

City/County Cable TV Fund

The City/County Cable TV is a separate entity jointly operated by the City and Clark County. The purpose of the fund is to provide staff support in matters relating to the administration of the joint city/county urban area cable television franchises.

Transportation Benefit District Fund

In 2015, The City established the Transportation Benefit District in accordance with RCW 36.73 to provide funding for transportation improvements that preserve, maintain, and construct or reconstruct the transportation infrastructure within the City limits.

CITY OF VANCOUVER
COMBINING BALANCE SHEET
NONMAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2023

	Investigative	Drug Enforcement	CED Grants	Tourism
ASSETS				
Cash and cash equivalents	\$ 246,521	\$ 268,721	\$ 159,719	\$ 9,176,149
Receivables (net)				
Taxes/assessments	-	207	-	465,816
Accounts	-	-	7,872,348	-
Leases	-	-	-	-
Interest	1,112	1,239	740	40,760
Due from other funds	-	-	-	-
Due from other governmental agencies	-	-	553,339	-
Total assets	<u>247,633</u>	<u>270,167</u>	<u>8,586,146</u>	<u>9,682,725</u>
DEFERRED OUTFLOWS OF RESOURCES				
Total deferred outflows of resources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	<u>\$ 247,633</u>	<u>\$ 270,167</u>	<u>\$ 8,586,146</u>	<u>\$ 9,682,725</u>
LIABILITIES				
Accounts payable	\$ 12,288	\$ 2,582	\$ 489,339	\$ 30,000
Due to other funds	1,875	-	602	-
Due to other governmental agencies	-	-	-	387,049
Interfund Loan Payable	-	-	170,000	-
Accrued liabilities	28	-	9,303	-
Total liabilities	<u>14,191</u>	<u>2,582</u>	<u>669,244</u>	<u>417,049</u>
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenue-property taxes	-	-	-	-
Unavailable revenue-grants and other	-	-	-	-
Lease revenue	-	-	-	-
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCES				
Restricted	193,157	191,945	7,538,857	8,617,853
Committed	-	-	-	-
Assigned	40,285	75,640	378,045	647,823
Total fund balances	<u>233,442</u>	<u>267,585</u>	<u>7,916,902</u>	<u>9,265,676</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	<u>\$ 247,633</u>	<u>\$ 270,167</u>	<u>\$ 8,586,146</u>	<u>\$ 9,682,725</u>

CITY OF VANCOUVER
COMBINING BALANCE SHEET
NONMAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2023

	VNHR Properties	Criminal Justice	Affordable Housing	Affordable Housing Local Sales Tax
ASSETS				
Cash and cash equivalents	\$ 826,271	\$ 5,302,979	\$ 9,477,818	\$ 11,719,026
Receivables (net)				
Taxes/assessments	-	552,900	81,721	1,217,265
Accounts	-	-	7,237,113	-
Leases	-	-	-	-
Interest	3,728	23,392	42,261	51,670
Due from other funds	-	-	-	524,443
Due from other governmental agencies	-	-	-	-
Total assets	<u>829,999</u>	<u>5,879,271</u>	<u>16,838,913</u>	<u>13,512,404</u>
DEFERRED OUTFLOWS OF RESOURCES				
Total deferred outflows of resources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES				
	<u>\$ 829,999</u>	<u>\$ 5,879,271</u>	<u>\$ 16,838,913</u>	<u>\$ 13,512,404</u>
LIABILITIES				
Accounts payable	\$ 5,573	\$ -	\$ 349,898	\$ -
Due to other funds	-	72,075	307	1,144,950
Due to other governmental agencies	-	-	-	-
Interfund Loan Payable	-	-	-	240,000
Accrued liabilities	-	-	2,019	-
Total liabilities	<u>5,573</u>	<u>72,075</u>	<u>352,224</u>	<u>1,384,950</u>
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenue-property taxes	-	-	69,826	-
Unavailable revenue-grants and other	-	-	-	-
Lease revenue	-	-	-	-
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>69,826</u>	<u>-</u>
FUND BALANCES				
Restricted	327,062	5,464,586	15,461,913	12,127,454
Committed	-	-	-	-
Assigned	497,364	342,610	954,950	-
Total fund balances	<u>824,426</u>	<u>5,807,196</u>	<u>16,416,863</u>	<u>12,127,454</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
	<u>\$ 829,999</u>	<u>\$ 5,879,271</u>	<u>\$ 16,838,913</u>	<u>\$ 13,512,404</u>

CITY OF VANCOUVER
COMBINING BALANCE SHEET
NONMAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2023

	Affordable Housing State Sales Tax Credit	Parkhill Cemetery	Downtown Initiatives
ASSETS			
Cash and cash equivalents	\$ 2,793,242	\$ 483,259	\$ 4,892,795
Receivables (net)			
Taxes/assessments	122,075	-	32,555
Accounts	-	-	12,892
Leases	-	-	1,082,893
Interest	12,367	2,164	23,760
Due from other funds	-	-	-
Due from other governmental agencies	-	-	-
Total assets	<u>2,927,684</u>	<u>485,423</u>	<u>6,044,895</u>
DEFERRED OUTFLOWS OF RESOURCES			
Total deferred outflows of resources	-	-	-
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	<u>\$ 2,927,684</u>	<u>\$ 485,423</u>	<u>\$ 6,044,895</u>
LIABILITIES			
Accounts payable	\$ -	\$ 49	\$ -
Due to other funds	-	-	326
Due to other governmental agencies	-	-	-
Interfund Loan Payable	-	-	-
Accrued liabilities	-	-	121,524
Total liabilities	<u>-</u>	<u>49</u>	<u>121,850</u>
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenue-property taxes	-	-	-
Unavailable revenue-grants and other	-	-	604
Lease revenue	-	-	1,047,390
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>1,047,994</u>
FUND BALANCES			
Restricted	2,927,684	-	-
Committed	-	422,427	3,025,804
Assigned	-	62,947	1,849,247
Total fund balances	<u>2,927,684</u>	<u>485,374</u>	<u>4,875,051</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	<u>\$ 2,927,684</u>	<u>\$ 485,423</u>	<u>\$ 6,044,895</u>

CITY OF VANCOUVER
COMBINING BALANCE SHEET
NONMAJOR SPECIAL REVENUE FUNDS
DECEMBER 31, 2023

	City/County Cable TV	Transportation Benefit District	Total Nonmajor Special Revenue Funds
ASSETS			
Cash and cash equivalents	\$ 785,210	\$ 8,819,631	\$ 54,951,341
Receivables (net)			
Taxes/assessments	-	1,577,747	4,050,286
Accounts	43,956	-	15,166,309
Leases	-	-	1,082,893
Interest	3,461	39,546	246,200
Due from other funds	-	-	524,443
Due from other governmental agencies	-	-	553,339
Total assets	<u>832,627</u>	<u>10,436,924</u>	<u>76,574,811</u>
DEFERRED OUTFLOWS OF RESOURCES			
Total deferred outflows of resources	<u>-</u>	<u>-</u>	<u>-</u>
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES			
	<u>\$ 832,627</u>	<u>\$ 10,436,924</u>	<u>\$ 76,574,811</u>
LIABILITIES			
Accounts payable	\$ 47,664	\$ -	\$ 937,393
Due to other funds	3,170	1,600,000	2,823,305
Due to other governmental agencies	-	-	387,049
Interfund Loan Payable	-	-	410,000
Accrued liabilities	11,941	-	144,815
Total liabilities	<u>62,775</u>	<u>1,600,000</u>	<u>4,702,562</u>
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenue-property taxes	-	-	69,826
Unavailable revenue-grants and other	-	-	604
Lease revenue	-	-	1,047,390
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>1,117,820</u>
FUND BALANCES			
Restricted	-	8,836,924	61,687,435
Committed	-	-	3,448,231
Assigned	769,852	-	5,618,763
Total fund balances	<u>769,852</u>	<u>8,836,924</u>	<u>70,754,429</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES			
	<u>\$ 832,627</u>	<u>\$ 10,436,924</u>	<u>\$ 76,574,811</u>

CITY OF VANCOUVER
COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES
NONMAJOR SPECIAL REVENUE FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2023

	Investigative	Drug Enforcement	CED Grants	Tourism
REVENUES				
Property taxes	\$ -	\$ -	\$ -	\$ -
Sales and use taxes	-	-	-	3,740,219
Excise Taxes	-	-	-	-
License and permits	-	-	-	-
Intergovernmental	-	-	3,723,302	-
Charges for services	-	-	-	-
Fines and penalties	-	2,680	-	-
Investment earnings	12,923	17,665	55,783	426,242
Rents and royalties	-	-	-	-
Contributions/donations	10,732	-	-	-
Miscellaneous	21,543	25,831	153,509	-
Total revenues	<u>45,198</u>	<u>46,176</u>	<u>3,932,594</u>	<u>4,166,461</u>
EXPENDITURES				
Current				
General government	-	-	-	-
Security of persons & property	42,040	37,708	-	-
Physical environment	-	-	-	-
Economic environment	-	-	2,629,456	3,108,181
Interest/fiscal charges	-	-	-	-
Total expenditures	<u>42,040</u>	<u>37,708</u>	<u>2,629,456</u>	<u>3,108,181</u>
Excess (deficiency) of revenues over expenditures	3,158	8,468	1,303,138	1,058,280
OTHER FINANCING SOURCES (USES)				
Transfers in	-	-	56,091	-
Transfers out	(45,629)	(176,527)	(1,200,000)	-
Total other financing sources (uses)	<u>(45,629)</u>	<u>(176,527)</u>	<u>(1,143,909)</u>	<u>-</u>
Net change in fund balances	(42,471)	(168,059)	159,229	1,058,280
FUND BALANCES - BEGINNING	275,913	435,644	7,818,748	8,207,396
Prior Period Adjustment	-	-	(61,075)	-
FUND BALANCES - ENDING	<u>\$ 233,442</u>	<u>\$ 267,585</u>	<u>\$ 7,916,902</u>	<u>\$ 9,265,676</u>

CITY OF VANCOUVER
COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES
NONMAJOR SPECIAL REVENUE FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2023

	VNHR Properties	Criminal Justice	Affordable Housing	Affordable Housing Local Sales Tax
REVENUES				
Property taxes	\$ -	\$ -	\$ 5,969,396	\$ -
Sales and use taxes	-	-	-	7,051,526
Excise Taxes	-	-	-	-
License and permits	-	-	-	-
Intergovernmental	-	2,201,735	-	-
Charges for services	-	-	-	-
Fines and penalties	-	-	-	-
Investment earnings	39,570	235,922	473,203	520,063
Rents and royalties	225,067	-	-	-
Contributions/donations	-	-	-	-
Miscellaneous	375,126	-	42,234	-
Total revenues	<u>639,763</u>	<u>2,437,657</u>	<u>6,484,833</u>	<u>7,571,589</u>
EXPENDITURES				
Current				
General government	-	-	-	-
Security of persons & property	-	30,384	-	-
Physical environment	-	-	-	-
Economic environment	155,814	-	3,612,411	-
Interest/fiscal charges	-	-	-	-
Total expenditures	<u>155,814</u>	<u>30,384</u>	<u>3,612,411</u>	<u>-</u>
Excess (deficiency) of revenues over expenditures	483,949	2,407,273	2,872,422	7,571,589
OTHER FINANCING SOURCES (USES)				
Transfers in	-	-	-	-
Transfers out	(375,126)	(332,641)	-	(3,648,337)
Total other financing sources (uses)	<u>(375,126)</u>	<u>(332,641)</u>	<u>-</u>	<u>(3,648,337)</u>
Net change in fund balances	108,823	2,074,632	2,872,422	3,923,252
FUND BALANCES - BEGINNING	715,603	3,732,564	15,932,945	8,204,202
Prior Period Adjustment	-	-	(2,388,504)	-
FUND BALANCES - ENDING	<u>\$ 824,426</u>	<u>\$ 5,807,196</u>	<u>\$ 16,416,863</u>	<u>\$ 12,127,454</u>

CITY OF VANCOUVER
COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES
NONMAJOR SPECIAL REVENUE FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2023

	Affordable Housing State Sales Tax Credit	Parkhill Cemetery	Downtown Initiatives
REVENUES			
Property taxes	\$ -	\$ -	\$ -
Sales and use taxes	658,931	-	-
Excise Taxes	-	-	-
License and permits	-	-	989,931
Intergovernmental	-	-	-
Charges for services	-	27,818	-
Fines and penalties	-	-	-
Investment earnings	123,267	23,636	233,367
Rents and royalties	-	-	190,144
Contributions/donations	-	-	-
Miscellaneous	-	-	-
Total revenues	<u>782,198</u>	<u>51,454</u>	<u>1,413,442</u>
EXPENDITURES			
Current			
General government	-	-	-
Security of persons & property	-	-	-
Physical environment	-	42,116	-
Economic environment	-	-	25,726
Interest/fiscal charges	-	-	1
Total expenditures	<u>-</u>	<u>42,116</u>	<u>25,727</u>
Excess (deficiency) of revenues over expenditures	782,198	9,338	1,387,715
OTHER FINANCING SOURCES (USES)			
Transfers in	-	-	-
Transfers out	-	-	(93,112)
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>(93,112)</u>
Net change in fund balances	782,198	9,338	1,294,603
FUND BALANCES - BEGINNING	2,145,486	476,036	3,580,448
Prior Period Adjustment	-	-	-
FUND BALANCES - ENDING	<u>\$ 2,927,684</u>	<u>\$ 485,374</u>	<u>\$ 4,875,051</u>

CITY OF VANCOUVER
COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES
NONMAJOR SPECIAL REVENUE FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2023

	City/County Cable TV	Transportation Benefit District	Total Nonmajor Special Revenue Funds
REVENUES			
Property taxes	\$ -	\$ -	\$ 5,969,396
Sales and use taxes	-	5,341,844	16,792,520
Excise Taxes	-	5,212,602	5,212,602
License and permits	-	-	989,931
Intergovernmental	511,847	-	6,436,884
Charges for services	49,366	-	77,184
Fines and penalties	-	-	2,680
Investment earnings	38,083	446,159	2,645,883
Rents and royalties	-	-	415,211
Contributions/donations	-	-	10,732
Miscellaneous	-	-	618,243
Total revenues	<u>599,296</u>	<u>11,000,605</u>	<u>39,171,266</u>
EXPENDITURES			
Current			
General government	1,213,224	-	1,213,224
Security of persons & property	-	-	110,132
Physical environment	-	-	42,116
Economic environment	-	-	9,531,588
Interest/fiscal charges	-	-	1
Total expenditures	<u>1,213,224</u>	<u>-</u>	<u>10,897,061</u>
Excess (deficiency) of revenues over expenditures	(613,928)	11,000,605	28,274,205
OTHER FINANCING SOURCES (USES)			
Transfers in	676,184	-	732,275
Transfers out	-	(12,205,000)	(18,076,372)
Total other financing sources (uses)	<u>676,184</u>	<u>(12,205,000)</u>	<u>(17,344,097)</u>
Net change in fund balances	62,256	(1,204,395)	10,930,108
FUND BALANCES - BEGINNING	707,596	10,041,319	62,273,900
Prior Period Adjustment	-	-	(2,449,579)
FUND BALANCES - ENDING	<u>\$ 769,852</u>	<u>\$ 8,836,924</u>	<u>\$ 70,754,429</u>

Debt Service Funds

Debt Service Funds are accounted for and budgeted annually on the modified accrual basis and all appropriations lapse at year-end.

Debt Service Funds in the City of Vancouver account for the principal and interest on the general obligation bonds of the city. General obligation bonds are those bonds for which the full faith and credit of the city are pledged for payment. They are generally payable from general property taxes and other general revenues. These funds exclude debt service payments for debt issued for the benefit of a governmental enterprise from those revenues it will be servicing.

G.O. Debt Service Fund

This fund was established to accumulate monies for the payment of general obligation debt to the City of Vancouver.

L.I.D. Fund

This fund was established in November of 1988 in accordance with GASB Statement 6 to accumulate monies for the payment of special assessment bonds and notes issued to pay construction costs in providing special benefits to a particular area of the city. Revenue is derived from special assessments levied against property receiving the benefit or improvements.

Transportation Debt Service Fund

This fund was created in 2006 to accommodate a new business license fee surcharge approved by Council effective January 1, 2007, dedicated to providing funds for debt services that are used for funding transportation capital projects.

CITY OF VANCOUVER
COMBINING BALANCE SHEET
NONMAJOR DEBT SERVICE FUNDS
DECEMBER 31, 2023

	GO Debt Service	L.I.D. Debt	Transportation Debt Service	Total Nonmajor Debt Service Funds
ASSETS				
Cash and cash equivalents	\$ -	\$ 29,959	\$ 2,289,592	\$ 2,319,551
Receivables (net)				
Taxes/assessments	-	-	-	-
Accounts	-	18,792	138,582	157,374
Interest	-	131	10,084	10,215
Due from other funds	-	-	990	990
Total assets	<u>-</u>	<u>48,882</u>	<u>2,439,248</u>	<u>2,488,130</u>
DEFERRED OUTFLOWS OF RESOURCES				
Total deferred outflows of resources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES				
	<u>\$ -</u>	<u>\$ 48,882</u>	<u>\$ 2,439,248</u>	<u>\$ 2,488,130</u>
LIABILITIES				
Unearned revenue	<u>-</u>	<u>15,472</u>	<u>-</u>	<u>15,472</u>
Total liabilities	<u>-</u>	<u>15,472</u>	<u>-</u>	<u>15,472</u>
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenue-grants and other	<u>-</u>	<u>-</u>	<u>1,232</u>	<u>1,232</u>
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>1,232</u>	<u>1,232</u>
FUND BALANCES				
Restricted	<u>-</u>	<u>30,714</u>	<u>-</u>	<u>30,714</u>
Assigned	<u>-</u>	<u>2,696</u>	<u>2,438,016</u>	<u>2,440,712</u>
Unassigned	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total fund balance	<u>-</u>	<u>33,410</u>	<u>2,438,016</u>	<u>2,471,426</u>
TOTAL LIABILITIES AND FUND BALANCES	<u>\$ -</u>	<u>\$ 48,882</u>	<u>\$ 2,439,248</u>	<u>\$ 2,488,130</u>

CITY OF VANCOUVER
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
NONMAJOR DEBT SERVICE FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2023

	G.O. Debt Service	L.I.D. Debt	Transportation Debt Service	Total Nonmajor Debt Service Funds
REVENUES				
License and permits	\$ -	\$ -	\$ 2,569,062	\$ 2,569,062
Fines and penalties	-	199	-	199
Investment earnings	-	2,553	120,652	123,205
Miscellaneous	-	5,399	-	5,399
Total revenues	<u>-</u>	<u>8,151</u>	<u>2,689,714</u>	<u>2,697,865</u>
EXPENDITURES				
Current				
Transportation	-	-	23,371	23,371
Debt service				
Principal retirement	5,713,877	-	-	5,713,877
Interest/fiscal charges	1,253,150	-	-	1,253,150
Total expenditures	<u>6,967,027</u>	<u>-</u>	<u>23,371</u>	<u>6,990,398</u>
Excess (deficiency) of revenues over (under) expenditures	(6,967,027)	8,151	2,666,343	(4,292,533)
OTHER FINANCING SOURCES (USES)				
Transfers in	6,967,027	-	-	6,967,027
Transfers out	-	-	(2,096,270)	(2,096,270)
Total other financing sources (uses)	<u>6,967,027</u>	<u>-</u>	<u>(2,096,270)</u>	<u>4,870,757</u>
Net change in fund balances	-	8,151	570,073	578,224
FUND BALANCES - BEGINNING	-	25,259	1,867,943	1,893,202
FUND BALANCES - ENDING	<u>\$ -</u>	<u>\$ 33,410</u>	<u>\$ 2,438,016</u>	<u>\$ 2,471,426</u>

Capital Projects Funds

Capital Project funds account for the acquisition or development of capital facilities by a government unit, except those financed by assessment and enterprise funds. Their major sources of revenue are from proceeds from general obligation bonds, grants from other agencies, and contributions from other funds.

The budgeting for capital project funds differs from that of the general and some of the special revenue funds. A capital budget is adopted which consists of a plan of proposed capital outlays and the means of financing them. The appropriations do not lapse at yearend but continue until the project is finalized. Bond funds receive appropriations equal to the proceeds received, and are increased for expenditures supported from only additional revenues received.

Though most of the capital project funds in the city represent individual projects, a number of them incorporate subsidiary project control for all projects related to the legal existence of the fund.

The city utilizes the modified accrual method of accounting for capital project funds. The expenditures incurred are capitalized upon completion of the project to general fixed assets unless proprietary fund related.

Consolidated Parks Impact

The parks impact fee funds were first established in 1995 to account for the accumulation and disposition of impact fees assessed against new development under the Growth Management Act of 1990.

Parks Construction Fund

This fund was created in January of 1981 to acquire or improve the public parks and recreation facilities of the city.

Consolidated Transportation Capital Fund

This fund was previously reported as "Transportation Capital Fund." The name has changed but the composition of the fund remains the same. This fund was created in 1998 to account for all capital projects in the Transportation Department. The funding for the projects is primarily from grants, bonds, and developer agreements as well as other public and private funding sources.

Consolidated Transportation Impact Fees Fund

This fund was previously reported as "Transportation Impact Fees Fund." The name has changed but the composition of the fund remains the same. The fund was established in 1995 to account for the accumulation and disposition of impact fees assessed against new development under the Growth Management Act of 1990. These fees are required to be used for public streets and roads in accordance with the approved Comprehensive Plan.

REET 1

This fund was previously reported as "REET 2002" in the Special Revenue fund group. The fund accounts for revenue generated by the .25% in Real Estate Excise Tax received from real estate sales transactions. The revenue is dedicated to funding, planning, acquisition, construction and repair of parks, recreations facilities, public infrastructure related to economic development and the traffic calming program at the City.

School Impact Fees Fund

The fund was established to account for the accumulation and disposition of impact fees assessed against new development growth Management Act of 1990. These fees are required to be used for capital school facilities. Using interlocal agreements, the City disburses funds to regional school districts to use in accordance with the approved Comprehensive Plan. Before 2019, the fund was reported as part of the General Fund.

CITY OF VANCOUVER
COMBINING BALANCE SHEET
NONMAJOR CAPITAL PROJECT FUNDS
DECEMBER 31, 2023

	Consolidated Parks Impact	Parks Construction	Consolidated Transportation Capital	Consolidated Transportation Impact Fees	REET I	School Impact Fees
ASSETS						
Cash and cash equivalents	\$ 16,779,047	\$ 1,155,368	\$ 21,102,049	\$ 16,314,646	\$ 13,881,100	\$ 48,939
Receivables (net)						
Taxes/assessments	-	-	23,611	-	267,043	-
Accounts	-	-	135	-	-	-
Interest	74,653	6,000	92,754	72,854	62,444	235
Due from other funds	-	268,342	-	-	176,761	-
Due from other governmental agencies	-	-	213,873	-	-	-
Total assets	<u>16,853,700</u>	<u>1,429,710</u>	<u>21,432,422</u>	<u>16,387,500</u>	<u>14,387,348</u>	<u>49,174</u>
DEFERRED OUTFLOWS OF RESOURCES						
Total deferred outflows of resources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	<u>\$ 16,853,700</u>	<u>\$ 1,429,710</u>	<u>\$ 21,432,422</u>	<u>\$ 16,387,500</u>	<u>\$ 14,387,348</u>	<u>\$ 49,174</u>
LIABILITIES						
Accounts payable	\$ -	\$ 351,873	\$ 820,923	\$ -	\$ -	\$ 52,497
Due to other funds	8,272	23,811	174,174	-	4,890	-
Interfund Loan Payable	280,116	-	-	-	-	-
Accrued interest payable	-	-	-	-	-	804
Accrued liabilities	-	28	-	-	-	-
Total liabilities	<u>288,388</u>	<u>375,712</u>	<u>995,097</u>	<u>-</u>	<u>4,890</u>	<u>53,301</u>
DEFERRED INFLOWS OF RESOURCES						
Unavailable revenue-grants and other	<u>-</u>	<u>-</u>	<u>42,470</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>42,470</u>	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCES						
Restricted	16,565,312	878,965	13,097,159	16,387,500	13,461,060	-
Assigned	-	175,033	7,297,696	-	921,398	-
Unassigned	-	-	-	-	-	(4,127)
Total fund balance	<u>16,565,312</u>	<u>1,053,998</u>	<u>20,394,855</u>	<u>16,387,500</u>	<u>14,382,458</u>	<u>(4,127)</u>
TOTAL LIABILITIES, DEFERRED INFLOW OF RESOURCES AND FUND BALANCES	<u>\$ 16,853,700</u>	<u>\$ 1,429,710</u>	<u>\$ 21,432,422</u>	<u>\$ 16,387,500</u>	<u>\$ 14,387,348</u>	<u>\$ 49,174</u>

CITY OF VANCOUVER
COMBINING BALANCE SHEET
NONMAJOR CAPITAL PROJECT FUNDS
DECEMBER 31, 2023

	Total Nonmajor Capital Projects Funds
ASSETS	
Cash and cash equivalents	\$ 69,281,149
Receivables (net)	
Taxes/assessments	290,654
Accounts	135
Interest	308,940
Due from other funds	445,103
Due from other governmental agencies	213,873
Total assets	<u>70,539,854</u>
DEFERRED OUTFLOWS OF RESOURCES	
Total deferred outflows of resources	<u>-</u>
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	
	<u>\$ 70,539,854</u>
LIABILITIES	
Accounts payable	\$ 1,225,293
Due to other funds	211,147
Interfund Loan Payable	280,116
Accrued interest payable	804
Accrued liabilities	28
Total liabilities	<u>1,717,388</u>
DEFERRED INFLOWS OF RESOURCES	
Unavailable revenue-grants and other	42,470
Total deferred inflows of resources	<u>42,470</u>
FUND BALANCES	
Restricted	60,389,996
Assigned	8,394,127
Unassigned	<u>(4,127)</u>
Total fund balance	<u>68,779,996</u>
TOTAL LIABILITIES, DEFERRED INFLOW OF RESOURCES AND FUND BALANCES	
	<u>\$ 70,539,854</u>

CITY OF VANCOUVER
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
NONMAJOR CAPITAL PROJECTS FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2023

	Consolidated Parks Impact	Parks Construction	Consolidated Transportation Capital	Consolidated Transportation Impact Fees	REET I	School Impact Fees
REVENUES						
Excise Taxes	\$ -	\$ -	\$ 198,916	\$ -	\$ 3,479,805	\$ -
Intergovernmental	-	-	1,717,108	-	-	-
Charges for services	3,653,531	-	449,217	1,297,763	-	4,971,882
Investment earnings	788,617	63,233	812,866	790,432	731,017	11,999
Contributions/donations	-	205,050	395,833	-	-	-
Miscellaneous	-	-	19	-	-	-
Total revenues	<u>4,442,148</u>	<u>268,283</u>	<u>3,573,959</u>	<u>2,088,195</u>	<u>4,210,822</u>	<u>4,983,881</u>
EXPENDITURES						
Current						
Physical environment	7,785	-	-	-	-	-
Transportation	-	-	6,808,667	-	-	-
Culture and recreation	-	1,268,615	-	-	66,586	-
Intergovernmental facilities	-	-	-	-	-	4,982,639
Capital outlay	-	2,630,021	7,042,345	-	-	-
Principal retirement	-	-	57,434	-	-	-
Total expenditures	<u>7,785</u>	<u>3,898,636</u>	<u>13,908,446</u>	<u>-</u>	<u>66,586</u>	<u>4,982,639</u>
Excess (deficiency) of revenues over (under) expenditures	4,434,363	(3,630,353)	(10,334,487)	2,088,195	4,144,236	1,242
OTHER FINANCING SOURCES (USES)						
Initiation of a Lease	-	-	57,434	-	-	-
Transfers in	-	2,998,817	18,846,245	-	-	-
Transfers out	(1,372,360)	-	(296,418)	(1,767,072)	(6,587,937)	-
Total other financing sources (uses)	<u>(1,372,360)</u>	<u>2,998,817</u>	<u>18,607,261</u>	<u>(1,767,072)</u>	<u>(6,587,937)</u>	<u>-</u>
Net change in fund balances	3,062,003	(631,536)	8,272,774	321,123	(2,443,701)	1,242
FUND BALANCE - BEGINNING	13,503,309	1,685,534	12,122,081	16,066,377	16,826,159	(5,369)
FUND BALANCES - ENDING	<u>\$ 16,565,312</u>	<u>\$ 1,053,998</u>	<u>\$ 20,394,855</u>	<u>\$ 16,387,500</u>	<u>\$ 14,382,458</u>	<u>\$ (4,127)</u>

CITY OF VANCOUVER
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
NONMAJOR CAPITAL PROJECTS FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2023

	Total Nonmajor Capital Projects Funds
REVENUES	
Excise Taxes	\$ 3,678,721
Intergovernmental	1,717,108
Charges for services	10,372,393
Investment earnings	3,198,164
Contributions/donations	600,883
Miscellaneous	<u>19</u>
Total revenues	<u>19,567,288</u>
EXPENDITURES	
Current	
Physical environment	7,785
Transportation	6,808,667
Culture and recreation	1,335,201
Intergovernmental facilities	4,982,639
Capital outlay	9,672,366
Principal retirement	<u>57,434</u>
Total expenditures	<u>22,864,092</u>
Excess (deficiency) of revenues over (under) expenditures	(3,296,804)
OTHER FINANCING SOURCES (USES)	
Initiation of a Lease	57,434
Transfers in	21,845,062
Transfers out	<u>(10,023,787)</u>
Total other financing sources (uses)	<u>11,878,709</u>
Net change in fund balances	8,581,905
FUND BALANCE - BEGINNING	<u>60,198,091</u>
FUND BALANCES - ENDING	<u>\$ 68,779,996</u>

Governmental Budget and Actual Schedules

CITY OF VANCOUVER
INVESTIGATIVE FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
Investment earnings	\$ -	\$ -	\$ 12,923	\$ 12,923
Contributions/donations	50,000	50,000	10,732	(39,268)
Miscellaneous	10,000	10,000	21,543	11,543
Total revenues	60,000	60,000	45,198	(14,802)
EXPENDITURES				
Current:				
Security of persons & property	64,600	83,400	42,040	41,360
Total expenditures	64,600	83,400	42,040	41,360
Excess (deficiency) of revenues over expenditures	(4,600)	(23,400)	3,158	26,558
OTHER FINANCING SOURCES (USES)				
Transfers out	-	(45,629)	(45,629)	-
Total other financing sources (uses)	-	(45,629)	(45,629)	-
Net change in fund balance	(4,600)	(69,029)	(42,471)	26,558
FUND BALANCES - BEGINNING	275,913	275,913	275,913	-
FUND BALANCES - ENDING	\$ 271,313	\$ 206,884	\$ 233,442	\$ 26,558

CITY OF VANCOUVER
DRUG ENFORCEMENT FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
Fines and penalties	\$ -	\$ -	\$ 2,680	\$ 2,680
Investment earnings	-	-	17,665	17,665
Miscellaneous	380,000	380,000	25,831	(354,169)
Total revenues	<u>380,000</u>	<u>380,000</u>	<u>46,176</u>	<u>(333,824)</u>
EXPENDITURES				
Current:				
Security of persons & property	193,102	200,302	37,708	162,594
Total expenditures	<u>193,102</u>	<u>200,302</u>	<u>37,708</u>	<u>162,594</u>
Excess (deficiency) of revenues over expenditures	186,898	179,698	8,468	(171,230)
OTHER FINANCING SOURCES (USES)				
Transfers out	(304,372)	(328,713)	(176,527)	152,186
Total other financing sources (uses)	<u>(304,372)</u>	<u>(328,713)</u>	<u>(176,527)</u>	<u>152,186</u>
Net change in fund balance	(117,474)	(149,015)	(168,059)	(19,044)
FUND BALANCES - BEGINNING	<u>435,644</u>	<u>435,644</u>	<u>435,644</u>	<u>-</u>
FUND BALANCES - ENDING	<u>\$ 318,170</u>	<u>\$ 286,629</u>	<u>\$ 267,585</u>	<u>\$ (19,044)</u>

CITY OF VANCOUVER
CED GRANTS FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
Intergovernmental	\$ 11,610,385	\$ 11,810,385	\$ 3,723,302	\$ (8,087,083)
Investment earnings	4,299,000	100,000	55,783	(44,217)
Miscellaneous	-	-	153,509	153,509
Total revenues	<u>15,909,385</u>	<u>11,910,385</u>	<u>3,932,594</u>	<u>(7,977,791)</u>
EXPENDITURES				
Current:				
Economic environment	9,957,639	10,123,584	2,629,456	7,494,128
Total expenditures	<u>9,957,639</u>	<u>10,123,584</u>	<u>2,629,456</u>	<u>7,494,128</u>
Excess (deficiency) of revenues over expenditures	5,951,746	1,786,801	1,303,138	(483,663)
OTHER FINANCING SOURCES (USES)				
Interfund Loan	-	4,199,000	-	(4,199,000)
Transfers in	-	69,385	56,091	(13,294)
Transfers out	(5,965,000)	(5,965,000)	(1,200,000)	4,765,000
Total other financing sources (uses)	<u>(5,965,000)</u>	<u>(1,696,615)</u>	<u>(1,143,909)</u>	<u>552,706</u>
Net change in fund balance	(13,254)	90,186	159,229	69,043
FUND BALANCES - BEGINNING	<u>7,818,748</u>	<u>7,818,748</u>	<u>7,818,748</u>	<u>-</u>
Prior Period Adjustment	-	-	(61,075)	(61,075)
FUND BALANCES - ENDING	<u>\$ 7,805,494</u>	<u>\$ 7,908,934</u>	<u>\$ 7,916,902</u>	<u>\$ 7,968</u>

CITY OF VANCOUVER
TOURISM FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
Sales and use taxes	\$ 6,090,000	\$ 7,290,000	\$ 3,740,219	\$ (3,549,781)
Investment earnings	111,650	111,650	426,242	314,592
Total revenues	<u>6,201,650</u>	<u>7,401,650</u>	<u>4,166,461</u>	<u>(3,235,189)</u>
EXPENDITURES				
Current:				
Economic environment	4,677,114	5,398,997	3,108,181	2,290,816
Total expenditures	<u>4,677,114</u>	<u>5,398,997</u>	<u>3,108,181</u>	<u>2,290,816</u>
Net change in fund balance	1,524,536	2,002,653	1,058,280	(944,373)
FUND BALANCES - BEGINNING	<u>8,207,396</u>	<u>8,207,396</u>	<u>8,207,396</u>	<u>-</u>
FUND BALANCES - ENDING	<u>\$ 9,731,932</u>	<u>\$ 10,210,049</u>	<u>\$ 9,265,676</u>	<u>\$ (944,373)</u>

CITY OF VANCOUVER
VNHR PROPERTIES FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
Investment earnings	\$ -	\$ -	\$ 39,570	\$ 39,570
Rents and royalties	446,600	446,600	225,067	(221,533)
Miscellaneous	760,000	760,000	375,126	(384,874)
Total revenues	1,206,600	1,206,600	639,763	(566,837)
EXPENDITURES				
Current:				
Economic environment	499,036	499,036	155,814	343,222
Total expenditures	499,036	499,036	155,814	343,222
Excess (deficiency) of revenues over expenditures	707,564	707,564	483,949	(223,615)
OTHER FINANCING SOURCES (USES)				
Transfers out	(753,514)	(753,514)	(375,126)	378,388
Total other financing sources (uses)	(753,514)	(753,514)	(375,126)	378,388
Net change in fund balance	(45,950)	(45,950)	108,823	154,773
FUND BALANCES - BEGINNING	715,603	715,603	715,603	-
FUND BALANCES - ENDING	\$ 669,653	\$ 669,653	\$ 824,426	\$ 154,773

CITY OF VANCOUVER
CRIMINAL JUSTICE FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
Intergovernmental	\$ 2,131,500	\$ 2,131,500	\$ 2,201,735	\$ 70,235
Investment earnings	-	-	235,922	235,922
Total revenues	<u>2,131,500</u>	<u>2,131,500</u>	<u>2,437,657</u>	<u>306,157</u>
EXPENDITURES				
Current:				
Security of persons & property	73,874	171,439	30,384	141,055
Capital outlay	48,000	48,000	-	48,000
Total expenditures	<u>121,874</u>	<u>219,439</u>	<u>30,384</u>	<u>189,055</u>
Excess (deficiency) of revenues over expenditures	2,009,626	1,912,061	2,407,273	495,212
OTHER FINANCING SOURCES (USES)				
Transfers out	(812,687)	(1,032,687)	(332,641)	700,046
Total other financing sources (uses)	<u>(812,687)</u>	<u>(1,032,687)</u>	<u>(332,641)</u>	<u>700,046</u>
Net change in fund balance	1,196,939	879,374	2,074,632	1,195,258
FUND BALANCES - BEGINNING	<u>3,732,564</u>	<u>3,732,564</u>	<u>3,732,564</u>	<u>-</u>
FUND BALANCES - ENDING	<u>\$ 4,929,503</u>	<u>\$ 4,611,938</u>	<u>\$ 5,807,196</u>	<u>\$ 1,195,258</u>

CITY OF VANCOUVER
MULTI-FAMILY TAX EXEMPTION AFFORDABLE HOUSING
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
Contributions/donations	\$ -	\$ 2,000,000	\$ -	\$ (2,000,000)
Total revenues	-	2,000,000	-	(2,000,000)
Net change in fund balance	-	2,000,000	-	(2,000,000)
FUND BALANCES - BEGINNING	-	-	-	-
FUND BALANCES - ENDING	\$ -	\$ 2,000,000	\$ -	\$ (2,000,000)

CITY OF VANCOUVER
AFFORDABLE HOUSING
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
Property taxes	\$ 6,000,000	\$ 16,000,000	\$ 5,969,396	\$ (10,030,604)
Investment earnings	50,000	50,000	473,203	423,203
Miscellaneous	-	-	42,234	42,234
Total revenues	<u>6,050,000</u>	<u>16,050,000</u>	<u>6,484,833</u>	<u>(9,565,167)</u>
EXPENDITURES				
Current:				
Economic environment	<u>22,247,155</u>	<u>22,286,535</u>	<u>3,612,411</u>	<u>18,674,124</u>
Total expenditures	<u>22,247,155</u>	<u>22,286,535</u>	<u>3,612,411</u>	<u>18,674,124</u>
Excess (deficiency) of revenues over expenditures	(16,197,155)	(6,236,535)	2,872,422	9,108,957
OTHER FINANCING SOURCES (USES)				
Transfers out	<u>(100,000)</u>	<u>(100,000)</u>	-	100,000
Total other financing sources (uses)	<u>(100,000)</u>	<u>(100,000)</u>	-	100,000
Net change in fund balance	(16,297,155)	(6,336,535)	2,872,422	9,208,957
FUND BALANCES - BEGINNING	<u>15,932,945</u>	<u>15,932,945</u>	<u>15,932,945</u>	-
Prior Period Adjustment	-	-	(2,388,504)	(2,388,504)
FUND BALANCES - ENDING	<u>\$ (364,210)</u>	<u>\$ 9,596,410</u>	<u>\$ 16,416,863</u>	<u>\$ 6,820,453</u>

CITY OF VANCOUVER
AFFORDABLE HOUSING LOCAL SALES TAX
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
Sales and use taxes	\$ 10,250,000	\$ 10,250,000	\$ 7,051,526	\$ (3,198,474)
Investment earnings	-	-	520,063	520,063
Total revenues	<u>10,250,000</u>	<u>10,250,000</u>	<u>7,571,589</u>	<u>(2,678,411)</u>
OTHER FINANCING SOURCES (USES)				
Transfers out	(8,026,588)	(8,026,588)	(3,648,337)	4,378,251
Total other financing sources (uses)	<u>(8,026,588)</u>	<u>(8,026,588)</u>	<u>(3,648,337)</u>	<u>4,378,251</u>
Net change in fund balance	2,223,412	2,223,412	3,923,252	1,699,840
FUND BALANCES - BEGINNING	<u>8,204,202</u>	<u>8,204,202</u>	<u>8,204,202</u>	<u>-</u>
FUND BALANCES - ENDING	<u>\$ 10,427,614</u>	<u>\$ 10,427,614</u>	<u>\$ 12,127,454</u>	<u>\$ 1,699,840</u>

CITY OF VANCOUVER
AFFORDABLE HOUSING STATE SALES TAX CREDIT
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
Sales and use taxes	\$ 1,500,000	\$ 1,500,000	\$ 658,931	\$ (841,069)
Investment earnings	-	-	123,267	123,267
Total revenues	<u>1,500,000</u>	<u>1,500,000</u>	<u>782,198</u>	<u>(717,802)</u>
EXPENDITURES				
Economic environment	13,691	13,691	-	13,691
Total expenditures	<u>13,691</u>	<u>13,691</u>	<u>-</u>	<u>13,691</u>
Net change in fund balance	1,486,309	1,486,309	782,198	(704,111)
FUND BALANCES - BEGINNING	<u>2,145,486</u>	<u>2,145,486</u>	<u>2,145,486</u>	<u>-</u>
FUND BALANCES - ENDING	<u>\$ 3,631,795</u>	<u>\$ 3,631,795</u>	<u>\$ 2,927,684</u>	<u>\$ (704,111)</u>

CITY OF VANCOUVER
PARKHILL CEMETARY FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
Charges for services	\$ 80,001	\$ 80,001	\$ 27,818	\$ (52,183)
Investment earnings	-	-	23,636	23,636
Total revenues	<u>80,001</u>	<u>80,001</u>	<u>51,454</u>	<u>(28,547)</u>
EXPENDITURES				
Current:				
Physical environment	11,748	91,587	42,116	49,471
Total expenditures	<u>11,748</u>	<u>91,587</u>	<u>42,116</u>	<u>49,471</u>
Net change in fund balance	68,253	(11,586)	9,338	20,924
FUND BALANCES - BEGINNING	<u>476,036</u>	<u>476,036</u>	<u>476,036</u>	<u>-</u>
FUND BALANCES - ENDING	<u>\$ 544,289</u>	<u>\$ 464,450</u>	<u>\$ 485,374</u>	<u>\$ 20,924</u>

CITY OF VANCOUVER
DOWNTOWN INITIATIVES FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
License and permits	\$ 2,170,694	\$ 2,170,694	\$ 989,931	\$ (1,180,763)
Investment earnings	-	-	233,367	233,367
Rents and royalties	380,000	380,000	190,144	(189,856)
Total revenues	<u>2,550,694</u>	<u>2,550,694</u>	<u>1,413,442</u>	<u>(1,137,252)</u>
EXPENDITURES				
Current:				
Economic environment	274,777	274,777	25,726	249,051
Interest/fiscal charges	-	-	1	(1)
Total expenditures	<u>274,777</u>	<u>274,777</u>	<u>25,727</u>	<u>249,050</u>
Excess (deficiency) of revenues over expenditures	2,275,917	2,275,917	1,387,715	(888,202)
OTHER FINANCING SOURCES (USES)				
Transfers in	2,000,000	2,000,000	-	(2,000,000)
Transfers out	(836,641)	(5,847,641)	(93,112)	5,754,529
Total other financing sources (uses)	<u>1,163,359</u>	<u>(3,847,641)</u>	<u>(93,112)</u>	<u>3,754,529</u>
Net change in fund balance	3,439,276	(1,571,724)	1,294,603	2,866,327
FUND BALANCES - BEGINNING	<u>3,580,448</u>	<u>3,580,448</u>	<u>3,580,448</u>	<u>-</u>
FUND BALANCES - ENDING	<u>\$ 7,019,724</u>	<u>\$ 2,008,724</u>	<u>\$ 4,875,051</u>	<u>\$ 2,866,327</u>

CITY OF VANCOUVER
CITY/COUNTY CABLE TV FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
Intergovernmental	\$ 1,332,202	\$ 1,332,202	\$ 511,847	\$ (820,355)
Charges for services	82,000	82,000	49,366	(32,634)
Investment earnings	-	-	38,083	38,083
Rents and royalties	-	229,438	-	(229,438)
Total revenues	<u>1,414,202</u>	<u>1,643,640</u>	<u>599,296</u>	<u>(1,044,344)</u>
EXPENDITURES				
Current:				
General government	2,627,637	3,198,771	1,213,224	1,985,547
Total expenditures	<u>2,627,637</u>	<u>3,198,771</u>	<u>1,213,224</u>	<u>1,985,547</u>
Excess (deficiency) of revenues over expenditures	(1,213,435)	(1,555,131)	(613,928)	941,203
OTHER FINANCING SOURCES (USES)				
Transfers in	1,320,339	1,509,563	676,184	(833,379)
Total other financing sources (uses)	<u>1,320,339</u>	<u>1,509,563</u>	<u>676,184</u>	<u>(833,379)</u>
Net change in fund balance	106,904	(45,568)	62,256	107,824
FUND BALANCES - BEGINNING	<u>707,596</u>	<u>707,596</u>	<u>707,596</u>	<u>-</u>
FUND BALANCES - ENDING	<u>\$ 814,500</u>	<u>\$ 662,028</u>	<u>\$ 769,852</u>	<u>\$ 107,824</u>

CITY OF VANCOUVER
TRANSPORTATION BENEFIT DISTRICT FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
Sales and use taxes	\$ -	\$ -	\$ 5,341,844	\$ 5,341,844
Excise Taxes	21,365,000	21,365,000	5,212,602	(16,152,398)
Investment earnings	-	-	446,159	446,159
Total revenues	<u>21,365,000</u>	<u>21,365,000</u>	<u>11,000,605</u>	<u>(10,364,395)</u>
OTHER FINANCING SOURCES (USES)				
Transfers out	(23,560,000)	(23,816,000)	(12,205,000)	11,611,000
Total other financing sources (uses)	<u>(23,560,000)</u>	<u>(23,816,000)</u>	<u>(12,205,000)</u>	<u>11,611,000</u>
Net change in fund balance	(2,195,000)	(2,451,000)	(1,204,395)	1,246,605
FUND BALANCES - BEGINNING	<u>10,041,319</u>	<u>10,041,319</u>	<u>10,041,319</u>	<u>-</u>
FUND BALANCES - ENDING	<u>\$ 7,846,319</u>	<u>\$ 7,590,319</u>	<u>\$ 8,836,924</u>	<u>\$ 1,246,605</u>

CITY OF VANCOUVER
G.O. DEBT SERVICE FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
EXPENDITURES				
Debt service:				
Principal retirement	\$ 11,883,756	\$ 11,726,756	\$ 5,713,877	\$ 6,012,879
Interest/fiscal charges	2,624,496	2,781,496	1,253,150	1,528,346
Total expenditures	<u>14,508,252</u>	<u>14,508,252</u>	<u>6,967,027</u>	<u>7,541,225</u>
Excess (deficiency) of revenues over expenditures	(14,508,252)	(14,508,252)	(6,967,027)	7,541,225
OTHER FINANCING SOURCES (USES)				
Transfers in	14,508,252	14,508,252	6,967,027	(7,541,225)
Total other financing sources (uses)	<u>14,508,252</u>	<u>14,508,252</u>	<u>6,967,027</u>	<u>(7,541,225)</u>
Net change in fund balance	-	-	-	-
FUND BALANCES - BEGINNING	-	-	-	-
FUND BALANCES - ENDING	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

CITY OF VANCOUVER
L.I.D. DEBT SERVICE FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
Fines and penalties	\$ -	\$ -	\$ 199	\$ 199
Investment earnings	260	260	2,553	2,293
Miscellaneous	-	-	5,399	5,399
Debt service:				
Total revenues	<u>260</u>	<u>260</u>	<u>8,151</u>	<u>7,891</u>
Net change in fund balance	260	260	8,151	7,891
FUND BALANCES - BEGINNING	<u>25,259</u>	<u>25,259</u>	<u>25,259</u>	<u>-</u>
FUND BALANCES - ENDING	<u>\$ 25,519</u>	<u>\$ 25,519</u>	<u>\$ 33,410</u>	<u>\$ 7,891</u>

CITY OF VANCOUVER
TRANSPORTATION DEBT SERVICE FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
License and permits	\$ 8,717,824	\$ 8,887,824	\$ 2,569,062	\$ (6,318,762)
Investment earnings	100,000	100,000	120,652	20,652
Total revenues	<u>8,817,824</u>	<u>8,987,824</u>	<u>2,689,714</u>	<u>(6,298,110)</u>
EXPENDITURES				
Current:				
Transportation	29,069	29,069	23,371	5,698
Total expenditures	<u>29,069</u>	<u>29,069</u>	<u>23,371</u>	<u>5,698</u>
Excess (deficiency) of revenues over expenditures	8,788,755	8,958,755	2,666,343	(6,292,412)
OTHER FINANCING SOURCES (USES)				
Transfers out	<u>(4,115,469)</u>	<u>(3,702,520)</u>	<u>(2,096,270)</u>	<u>1,606,250</u>
Total other financing sources (uses)	<u>(4,115,469)</u>	<u>(3,702,520)</u>	<u>(2,096,270)</u>	<u>1,606,250</u>
Net change in fund balance	4,673,286	5,256,235	570,073	(4,686,162)
FUND BALANCES - BEGINNING	<u>1,867,943</u>	<u>1,867,943</u>	<u>1,867,943</u>	<u>-</u>
FUND BALANCES - ENDING	<u>\$ 6,541,229</u>	<u>\$ 7,124,178</u>	<u>\$ 2,438,016</u>	<u>\$ (4,686,162)</u>

CITY OF VANCOUVER
CONSOLIDATED PARKS IMPACT
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
Charges for services	\$ 8,332,782	\$ 8,332,782	\$ 3,653,531	\$ (4,679,251)
Investment earnings	-	-	788,617	788,617
Total revenues	<u>8,332,782</u>	<u>8,332,782</u>	<u>4,442,148</u>	<u>(3,890,634)</u>
EXPENDITURES				
Physical environment	13,025	13,025	7,785	5,240
Principal retirement	274,975	274,975	-	274,975
Total expenditures	<u>288,000</u>	<u>288,000</u>	<u>7,785</u>	<u>280,215</u>
Excess (deficiency) of revenues over expenditures	8,044,782	8,044,782	4,434,363	(3,610,419)
OTHER FINANCING SOURCES (USES)				
Transfers out	(14,397,593)	(17,345,656)	(1,372,360)	15,973,296
Total other financing sources (uses)	<u>(14,397,593)</u>	<u>(17,345,656)</u>	<u>(1,372,360)</u>	<u>15,973,296</u>
Net change in fund balance	(6,352,811)	(9,300,874)	3,062,003	12,362,877
FUND BALANCES - BEGINNING	<u>13,503,309</u>	<u>13,503,309</u>	<u>13,503,309</u>	<u>-</u>
FUND BALANCES - ENDING	<u>\$ 7,150,498</u>	<u>\$ 4,202,435</u>	<u>\$ 16,565,312</u>	<u>\$ 12,362,877</u>

CITY OF VANCOUVER
PARKS CONSTRUCTION FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
Investment earnings	\$ -	\$ -	\$ 63,233	\$ 63,233
Contributions/donations	-	-	205,050	205,050
Total revenues	-	-	268,283	268,283
EXPENDITURES				
Current:				
Culture and recreation	425,504	425,504	1,268,615	(843,111)
Capital outlay	31,694,729	32,312,020	2,630,021	29,681,999
Total expenditures	32,120,233	32,737,524	3,898,636	28,838,888
Excess (deficiency) of revenues over expenditures	(32,120,233)	(32,737,524)	(3,630,353)	29,107,171
OTHER FINANCING SOURCES (USES)				
Transfers in	32,507,232	31,519,719	2,998,817	(28,520,902)
Total other financing sources (uses)	32,507,232	31,519,719	2,998,817	(28,520,902)
Net change in fund balance	386,999	(1,217,805)	(631,536)	586,269
FUND BALANCES - BEGINNING	1,685,534	1,685,534	1,685,534	-
FUND BALANCES - ENDING	<u>\$ 2,072,533</u>	<u>\$ 467,729</u>	<u>\$ 1,053,998</u>	<u>\$ 586,269</u>

CITY OF VANCOUVER
CONSOLIDATED TRANSPORTATION CAPITAL
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
Excise Taxes	\$ 700,000	\$ 700,000	\$ 198,916	\$ (501,084)
Intergovernmental	17,455,000	25,085,000	1,717,108	(23,367,892)
Charges for services	3,590,000	4,182,500	449,217	(3,733,283)
Investment earnings	120,000	120,000	812,866	692,866
Contributions/donations	-	-	395,833	395,833
Miscellaneous	-	-	19	19
Total revenues	<u>21,865,000</u>	<u>30,087,500</u>	<u>3,573,959</u>	<u>(26,513,541)</u>
EXPENDITURES				
Transportation	128,409	7,649,405	6,808,667	840,738
Capital outlay	63,331,125	85,762,434	7,042,345	78,720,089
Principal retirement	-	-	57,434	(57,434)
Total expenditures	<u>63,459,534</u>	<u>93,411,839</u>	<u>13,908,446</u>	<u>79,503,393</u>
Excess (deficiency) of revenues over expenditures	(41,594,534)	(63,324,339)	(10,334,487)	52,989,852
OTHER FINANCING SOURCES (USES)				
Initiation of a Lease	-	-	57,434	57,434
Transfers in	32,854,384	62,087,393	18,846,245	(43,241,148)
Transfers out	(1,296,116)	(1,379,316)	(296,418)	1,082,898
Total other financing sources (uses)	<u>31,558,268</u>	<u>60,708,077</u>	<u>18,607,261</u>	<u>(42,100,816)</u>
Net change in fund balance	(10,036,266)	(2,616,262)	8,272,774	10,889,036
FUND BALANCES - BEGINNING	<u>12,122,081</u>	<u>12,122,081</u>	<u>12,122,081</u>	<u>-</u>
FUND BALANCES - ENDING	<u>\$ 2,085,815</u>	<u>\$ 9,505,819</u>	<u>\$ 20,394,855</u>	<u>\$ 10,889,036</u>

CITY OF VANCOUVER
CONSOLIDATED TRANSPORTATION IMPACT FEES
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
Charges for services	\$ 5,800,000	\$ 5,800,000	\$ 1,297,763	\$ (4,502,237)
Investment earnings	-	-	790,432	790,432
Total revenues	<u>5,800,000</u>	<u>5,800,000</u>	<u>2,088,195</u>	<u>(3,711,805)</u>
OTHER FINANCING SOURCES (USES)				
Transfers out	(7,500,000)	(9,000,000)	(1,767,072)	7,232,928
Total other financing sources (uses)	<u>(7,500,000)</u>	<u>(9,000,000)</u>	<u>(1,767,072)</u>	<u>7,232,928</u>
Net change in fund balance	(1,700,000)	(3,200,000)	321,123	3,521,123
FUND BALANCES - BEGINNING	<u>16,066,377</u>	<u>16,066,377</u>	<u>16,066,377</u>	<u>-</u>
FUND BALANCES - ENDING	<u>\$ 14,366,377</u>	<u>\$ 12,866,377</u>	<u>\$ 16,387,500</u>	<u>\$ 3,521,123</u>

CITY OF VANCOUVER
REET I
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
Excise Taxes	\$ 11,000,000	\$ 11,000,000	\$ 3,479,805	\$ (7,520,195)
Investment earnings	100,000	100,000	731,017	631,017
Total revenues	<u>11,100,000</u>	<u>11,100,000</u>	<u>4,210,822</u>	<u>(6,889,178)</u>
EXPENDITURES				
Culture and recreation	139,055	139,055	66,586	72,469
Total expenditures	<u>139,055</u>	<u>139,055</u>	<u>66,586</u>	<u>72,469</u>
Excess (deficiency) of revenues over expenditures	10,960,945	10,960,945	4,144,236	(6,816,709)
OTHER FINANCING SOURCES (USES)				
Transfers out	(9,000,775)	(13,000,775)	(6,587,937)	6,412,838
Total other financing sources (uses)	<u>(9,000,775)</u>	<u>(13,000,775)</u>	<u>(6,587,937)</u>	<u>6,412,838</u>
Net change in fund balance	1,960,170	(2,039,830)	(2,443,701)	(403,871)
FUND BALANCES - BEGINNING	<u>16,826,159</u>	<u>16,826,159</u>	<u>16,826,159</u>	<u>-</u>
FUND BALANCES - ENDING	<u>\$ 18,786,329</u>	<u>\$ 14,786,329</u>	<u>\$ 14,382,458</u>	<u>\$ (403,871)</u>

CITY OF VANCOUVER
SCHOOL IMPACT FEES
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
Charges for services	\$ 20,500,000	\$ 20,500,000	\$ 4,971,882	\$ (15,528,118)
Investment earnings	-	-	11,999	11,999
Total revenues	<u>20,500,000</u>	<u>20,500,000</u>	<u>4,983,881</u>	<u>(15,516,119)</u>
EXPENDITURES				
Intergovernmental facilities	<u>20,499,999</u>	<u>20,499,999</u>	<u>4,982,639</u>	<u>15,517,360</u>
Total expenditures	<u>20,499,999</u>	<u>20,499,999</u>	<u>4,982,639</u>	<u>15,517,360</u>
Net change in fund balance	1	1	1,242	1,241
FUND BALANCES - BEGINNING	<u>(5,369)</u>	<u>(5,369)</u>	<u>(5,369)</u>	<u>-</u>
FUND BALANCES - ENDING	<u><u>\$ (5,368)</u></u>	<u><u>\$ (5,368)</u></u>	<u><u>\$ (4,127)</u></u>	<u><u>\$ 1,241</u></u>

CITY OF VANCOUVER
CONSOLIDATED CAPITAL IMPROVEMENT FUND
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
BUDGET (GAAP BASIS) AND ACTUAL
FOR THE YEAR ENDED DECEMBER 31, 2023

	Budget Amounts		Actual Biennium To-Date Thru 12/31/23	Variance Thru 12/31/23
	Original 2023-24 Biennium	Final 2023-24 Biennium		
REVENUES				
Intergovernmental	\$ 2,150,480	\$ 3,309,060	\$ 2,092,860	\$ (1,216,200)
Charges for services	-	-	177,655	177,655
Investment earnings	100,000	100,000	4,332,133	4,232,133
Rents and royalties	800,000	800,000	173,668	(626,332)
Total revenues	<u>3,050,480</u>	<u>4,209,060</u>	<u>6,776,316</u>	<u>2,567,256</u>
EXPENDITURES				
General government	3,757,527	5,472,502	5,448,029	24,473
Security of persons & property	221,596	265,247	925,062	(659,815)
Capital outlay	48,346,971	76,357,563	7,481,135	68,876,428
Total expenditures	<u>52,326,094</u>	<u>82,095,312</u>	<u>13,854,226</u>	<u>68,241,086</u>
Excess (deficiency) of revenues over expenditures	(49,275,614)	(77,886,252)	(7,077,910)	70,808,342
OTHER FINANCING SOURCES (USES)				
Transfers in	54,336,199	72,359,747	33,925,552	(38,434,195)
Transfers out	(4,100,000)	(9,815,910)	-	9,815,910
Total other financing sources (uses)	<u>50,236,199</u>	<u>62,543,837</u>	<u>33,925,552</u>	<u>(28,618,285)</u>
Net change in fund balance	960,585	(15,342,415)	26,847,642	42,190,057
FUND BALANCES - BEGINNING	<u>74,372,447</u>	<u>74,372,447</u>	<u>74,372,447</u>	<u>-</u>
FUND BALANCES - ENDING	<u>\$ 75,333,032</u>	<u>\$ 59,030,032</u>	<u>\$ 101,220,089</u>	<u>\$ 42,190,057</u>

Nonmajor Enterprise Funds

The accounting for Enterprise Funds generally follows the accounting principles and procedures used in commercial accounting very closely. Since operating results are a primary concern for enterprise funds, the accrual method of accounting must be used. In the City of Vancouver, all enterprise funds are budgeted annually as required by state law for the purpose of providing expense control.

The Enterprise Funds in the City of Vancouver are established to account for self-supporting services carried on by this governmental unit. Most services are provided to the general public whose user fees are used to support the activities of the specific enterprises.

Airport

The Airport Fund receives its revenue from hangar rental and from per gallon fees charged on all fuel sold at the airpark. Expenses are for the redemption of bonds sold to construct hangars, provide maintenance of the facility, and service to its customers.

Building Inspection Fund

The Building Inspection Fund was created in 1987. Its revenues come from fees paid for building inspections, permit fees, zoning changes, and building demolition. Expenses are costs to provide inspection services.

Solid Waste

The Solid Waste fund contracts for garbage and trash services, and receives a franchise fee from the contractor. Revenues are used for the payment of city expenses related to monitoring the contract, funding for recycling programs, and general fund administrative expenses.

Tennis Center Fund

The majority of revenues are received through court use fees and instruction fees. The facility operated by US Tennis Association. Expenses represent operating costs related to the facility and programs.

CITY OF VANCOUVER
COMBINING STATEMENT OF NET POSITION
NONMAJOR ENTERPRISE FUNDS
DECEMBER 31, 2023

	Airport	Building Inspection	Solid Waste	Tennis Center	Total Nonmajor Enterprise Funds
ASSETS					
Current assets					
Cash and cash equivalents	\$ 1,518,494	\$ 18,381,279	\$ 2,918,963	\$ -	\$ 22,818,736
Receivables (net)					
Accounts	13,374	1,207	222,970	-	237,551
Leases	123,074	118	-	-	123,192
Interest	7,087	82,063	13,027	-	102,177
Due from other funds	-	20,839	-	-	20,839
Net Pension Asset	42,121	931,091	97,008	-	1,070,220
Total current assets	<u>1,704,150</u>	<u>19,416,597</u>	<u>3,251,968</u>	<u>-</u>	<u>24,372,715</u>
Noncurrent assets					
Capital assets					
Land, easements and land improvements	484,202	-	-	-	484,202
Infrastructure and other improvements	3,581,800	-	-	-	3,581,800
Buildings	6,774,163	2,538,759	75,768	-	9,388,690
Intangible assets	-	697,930	-	-	697,930
Intangible Assets - RTU	1,374,630	193,226	70,538	-	1,638,394
Machinery and equipment	-	268,785	-	-	268,785
Accumulated depreciation	(5,311,468)	(1,786,331)	(102,816)	-	(7,200,615)
Construction in progress	152,420	-	-	-	152,420
Capital assets net of accumulated depreciation	<u>7,055,747</u>	<u>1,912,369</u>	<u>43,490</u>	<u>-</u>	<u>9,011,606</u>
Total noncurrent assets	<u>7,055,747</u>	<u>1,912,369</u>	<u>43,490</u>	<u>-</u>	<u>9,011,606</u>
TOTAL ASSETS	<u>8,759,897</u>	<u>21,328,966</u>	<u>3,295,458</u>	<u>-</u>	<u>33,384,321</u>
DEFERRED OUTFLOWS OF RESOURCES					
Amounts related to pension	34,039	752,448	78,390	-	864,877
TOTAL DEFERRED OUTFLOWS OF RESOURCES	<u>34,039</u>	<u>752,448</u>	<u>78,390</u>	<u>-</u>	<u>864,877</u>
LIABILITIES					
Current liabilities					
Accounts payable	2,020	24,516	271,135	-	297,671
Due to other funds	4,162	40,653	408	-	45,223
Accrued interest payable	3,680	1,310	937	-	5,927
Accrued liabilities	55,380	109,387	7,741	-	172,508
Accrued Employee Benefits - Due in one year	8,174	438,015	38,077	-	484,266
Leases payable - Due in one year	96,547	-	-	-	96,547
SBITA payable - Due in one year	-	37,270	34,803	-	72,073
Total current liabilities	<u>169,963</u>	<u>651,151</u>	<u>353,101</u>	<u>-</u>	<u>1,174,215</u>
Noncurrent liabilities					
Leases payable - Due in more than one year	1,204,328	-	-	-	1,204,328
Net pension liability	18,187	402,032	41,886	-	462,105
Asset Retirement Obligations	150,000	-	-	-	150,000
Accrued employee benefits - Due in more than one year	908	48,668	4,230	-	53,806
SBITA payable - Due in more than one year	-	77,627	-	-	77,627
Total noncurrent liabilities	<u>1,373,423</u>	<u>528,327</u>	<u>46,116</u>	<u>-</u>	<u>1,947,866</u>
TOTAL LIABILITIES	<u>1,543,386</u>	<u>1,179,478</u>	<u>399,217</u>	<u>-</u>	<u>3,122,081</u>
DEFERRED INFLOWS OF RESOURCES					
Amounts related to pension	23,571	521,048	54,286	-	598,905
Lease revenue	121,767	-	-	-	121,767
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>145,338</u>	<u>521,048</u>	<u>54,286</u>	<u>-</u>	<u>720,672</u>
NET POSITION					
Net investment in capital assets	5,754,872	1,797,472	8,686	-	7,561,030
Restricted for Pension	42,121	931,091	97,008	-	1,070,220
Unrestricted	1,308,219	17,652,325	2,814,651	-	21,775,195
TOTAL NET POSITION	<u>\$ 7,105,212</u>	<u>\$ 20,380,888</u>	<u>\$ 2,920,345</u>	<u>\$ -</u>	<u>\$ 30,406,445</u>

CITY OF VANCOUVER
COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
NONMAJOR ENTERPRISE FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2023

	Airport	Building Inspection	Solid Waste	Tennis Center	Total Nonmajor Enterprise Funds
OPERATING REVENUES					
Charges for services	\$ 6,886	\$ 7,714,789	\$ 2,331,869	\$ 15,714	\$ 10,069,258
Fines and penalties	-	-	1,000	-	1,000
Rents and royalties	698,598	139,755	-	-	838,353
Total operating revenues	<u>705,484</u>	<u>7,854,544</u>	<u>2,332,869</u>	<u>15,714</u>	<u>10,908,611</u>
OPERATING EXPENSES					
Personnel services	186,365	4,338,821	461,670	-	4,986,856
Supplies and contractual services	202,120	584,318	1,687,498	15,714	2,489,650
Interfund services	221,840	1,980,197	391,907	-	2,593,944
Intergovernmental payments	-	-	5,730	-	5,730
Depreciation & Amortization	283,483	116,736	37,155	-	437,374
Total operating expenses	<u>893,808</u>	<u>7,020,072</u>	<u>2,583,960</u>	<u>15,714</u>	<u>10,513,554</u>
Operating income (loss)	(188,324)	834,472	(251,091)	-	395,057
NONOPERATING REVENUES (EXPENSES)					
Investment earnings	76,025	889,817	148,911	-	1,114,753
Interest and fiscal charges	(22,501)	(3,750)	(948)	-	(27,199)
Total nonoperating revenues (expenses)	<u>53,524</u>	<u>886,067</u>	<u>147,963</u>	<u>-</u>	<u>1,087,554</u>
Income (loss) before transfers	(134,800)	1,720,539	(103,128)	-	1,482,611
Capital contributions	88,555	2,139	-	-	90,694
Transfers in	-	-	50,000	-	50,000
Transfers out	-	(32,060)	(134,549)	-	(166,609)
Change in net position	<u>(46,245)</u>	<u>1,690,618</u>	<u>(187,677)</u>	<u>-</u>	<u>1,456,696</u>
TOTAL NET POSITION - BEGINNING	7,151,457	18,690,270	3,108,022	-	28,949,749
Prior period adjustment	-	-	-	-	-
TOTAL NET POSITION - ENDING	<u>\$ 7,105,212</u>	<u>\$ 20,380,888</u>	<u>\$ 2,920,345</u>	<u>\$ -</u>	<u>\$ 30,406,445</u>

CITY OF VANCOUVER
COMBINING STATEMENT OF CASH FLOWS
NONMAJOR ENTERPRISE FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2023

	Airport	Building Inspection	Solid Waste	Tennis Center	Total Nonmajor Enterprise Funds
CASH FLOWS FROM OPERATING ACTIVITIES					
Cash received from customers	\$ 699,100	\$ 7,853,499	\$ 2,175,877	\$ 15,620	\$ 10,744,096
Cash received from other operating activities	-	-	6,787	-	6,787
Cash payments for goods and services	(258,240)	(458,823)	(1,517,739)	(15,714)	(2,250,516)
Internal activity-payments from other funds	-	-	115	-	115
Internal activity-payments to other funds	(227,840)	(2,137,873)	(408,586)	-	(2,774,299)
Cash payments to employees	(200,419)	(4,718,064)	(499,932)	-	(5,418,415)
Net cash provided (used) by operating activities	<u>\$ 12,601</u>	<u>\$ 538,739</u>	<u>\$ (243,478)</u>	<u>\$ (94)</u>	<u>\$ 307,768</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES					
Transfers from other funds	\$ -	\$ -	\$ 50,000	-	\$ 50,000
Transfers to other funds	-	(32,060)	(134,549)	-	(166,609)
Net cash provided by noncapital financing activities	<u>\$ -</u>	<u>\$ (32,060)</u>	<u>\$ (84,549)</u>	<u>\$ -</u>	<u>\$ (116,609)</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Receipt of grant funds	\$ 90,549	\$ -	\$ -	\$ -	\$ 90,549
Interest paid on lease debt	(22,501)	-	-	-	(22,501)
Purchase of capital assets	(186,460)	(193,227)	(70,538)	-	(450,225)
Capital contributions	88,555	2,139	-	-	90,694
Net cash used by capital and related financing activities	<u>\$ (29,857)</u>	<u>\$ (191,088)</u>	<u>\$ (70,538)</u>	<u>\$ -</u>	<u>\$ (291,483)</u>
CASH FLOWS FROM INVESTING ACTIVITIES					
Investment earnings (losses)	\$ 70,840	\$ 824,618	\$ 139,654	\$ -	\$ 1,035,112
Net cash provided in investing activities	<u>\$ 70,840</u>	<u>\$ 824,618</u>	<u>\$ 139,654</u>	<u>\$ -</u>	<u>\$ 1,035,112</u>
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS					
	\$ 53,584	\$ 1,140,209	\$ (258,911)	\$ (94)	\$ 934,788
CASH AND CASH EQUIVALENTS - BEGINNING					
	<u>\$ 1,464,910</u>	<u>\$ 17,241,070</u>	<u>\$ 3,177,874</u>	<u>\$ 94</u>	<u>\$ 21,883,948</u>
CASH AND CASH EQUIVALENTS - ENDING					
	<u>\$ 1,518,494</u>	<u>\$ 18,381,279</u>	<u>\$ 2,918,963</u>	<u>\$ -</u>	<u>\$ 22,818,736</u>
Reconciliation of operating income (loss) to net cash used by operating activities:					
Net operating income (loss)	\$ (188,324)	\$ 834,472	\$ (251,091)	\$ -	\$ 395,057
Adjustments to reconcile net operating income (loss) to net cash provided (used) by operations:					
Depreciation and amortization expense	280,222	116,736	37,155	-	434,113
Decrease (increase) in receivables	2,484	168,700	(156,992)	227,636	241,828
Increase (decrease) in current payables	(50,377)	(1,676)	140,638	(38,823)	49,762
Increase (decrease) in accrued liabilities	(17,969)	(391,430)	5,208	(188,907)	(593,098)
Decrease (increase) in receivable from other funds	-	(17,268)	115	-	(17,153)
Decrease (increase) in receivable from other government	-	-	6,787	-	6,787
Increase (decrease) in payables due to other funds	(6,000)	(140,408)	(16,679)	-	(163,087)
Increase (decrease) in SBITA liabilities	-	114,897	34,803	-	149,700
Increase (decrease) in pension liability	(7,435)	(145,284)	(43,422)	-	(196,141)
Total adjustments	<u>200,925</u>	<u>(295,733)</u>	<u>7,613</u>	<u>(94)</u>	<u>(87,289)</u>
Net cash provided by operating activities	<u>\$ 12,601</u>	<u>\$ 538,739</u>	<u>\$ (243,478)</u>	<u>\$ (94)</u>	<u>\$ 307,768</u>
Noncash investing, financing and capital activities					
Capital Assets Donated	\$ -	-	-	-	\$ -
Leased RTU Capital Asset	1,374,630	-	-	-	\$ 1,374,630
Net change in fair value of investments	(12,299)	\$ (171,038)	\$ (26,199)	\$ -	(209,536)

Internal Service Funds

The Internal Service Funds in the City of Vancouver are service funds for the departments within this governmental entity. The services provided are reimbursed by transfers from the budget appropriations of the recipient departments, later reconciled to actual costs and bases. An internal service fund must recover its complete cost of operations without producing any significant profit.

Though the operations of the Internal Service Funds do not theoretically require budgeting, budgets are prepared to assure proper expense control.

Consolidated Equipment Services Repair & Replacement Fund

This fund was previously reported as "Equipment Services Repair & Replacement Fund." The name has changed but the composition of the fund remains the same. RCW 35.21.088 requires that all cities whose population exceeds 8,000 must establish an Equipment Rental Fund, charging rates adequate to the using departments for the replacement, operation, and maintenance of equipment. The Equipment R & R Fund is a working capital fund. Fixed assets are maintained with depreciation reserves programmed for each individual piece of equipment or other fixed assets.

Computer Repair and Replacement Fund

This fund was established in 1996 to account for the replacement of information-technology related equipment originally purchased by user departments and collect funds for the future replacement of City's major software programs. Revenues are derived from monthly charges to city departments based on their technology usage.

Grounds and Facilities Fund

The fund was established in 2019 to break these services out of the General Fund as a separate internal service operation. Revenues are derived charges to city departments based on their utilization of services.

Self-Insured Worker's Comp & Liability Fund

The City has been self-insured for workers compensation and liability claims since 1977. Revenues are derived from the operating funds based on their claims history and the likelihood of generating additional claims. Expenditures relate to claims servicing.

Internal Administrative Services Fund

This fund was established in 2015 to account for the revenues and expenses associated with providing administrative internal services to all City departments, including Finance, Human Resources, Information Technology, Civil Legal and General Services.

Benefits Fund

The Benefits fund pays premiums for non-self insured health and benefits - related costs including medical, dental, vision, life, and long-term disability insurance. All operating funds are currently being charged a set monthly rate per full-time employee.

Self-Insured Health Insurance Fund

This fund was established in 2015 to account for the revenues and expenses associated with providing self-insured health, dental and vision care to City employees.

CITY OF VANCOUVER
COMBINING STATEMENT OF NET POSITION
INTERNAL SERVICE FUNDS
DECEMBER 31, 2023

	Consolidated Equipment Repair & Replacement	Computer Repair & Replacement	Grounds & Facilities Services	Self-Insured Worker's Comp & Liability
ASSETS				
Current assets				
Cash and cash equivalents	\$ 29,096,369	\$ 12,095,212	\$ 4,343,697	\$ 7,964,207
Receivables (net)				
Accounts	5,037	-	1,342	154
Interest	130,038	53,848	19,249	35,495
Due from other funds	72,113	-	16,308	2,500
Inventory	737,792	-	-	-
Prepaid expenses	103	-	-	100,000
Net Pension Asset	563,324	-	958,952	153,171
Total current assets	<u>30,604,776</u>	<u>12,149,060</u>	<u>5,339,548</u>	<u>8,255,527</u>
Noncurrent assets				
Intangible assets	48,591	7,581,495	-	92,140
Intangible Assets - RTU	-	-	-	77,701
Machinery and equipment	45,934,540	3,238,376	-	-
Accumulated depreciation	(27,722,269)	(4,897,135)	-	(111,794)
Construction in progress	2,491,007	-	-	-
Total noncurrent assets	<u>20,751,869</u>	<u>5,922,736</u>	<u>-</u>	<u>58,047</u>
TOTAL ASSETS	<u>51,356,645</u>	<u>18,071,796</u>	<u>5,339,548</u>	<u>8,313,574</u>
DEFERRED OUTFLOWS OF RESOURCES				
Amounts Related to Asset Retirement Obligations	43,017	-	-	-
Amounts related to pension	455,242	-	774,963	123,783
TOTAL DEFERRED OUTFLOWS OF RESOURCES	<u>498,259</u>	<u>-</u>	<u>774,963</u>	<u>123,783</u>
LIABILITIES				
Current liabilities				
Accounts payable	379,974	-	401,802	149,246
Claims and judgments payable	-	-	-	3,327,758
Due to other funds	288,937	78,298	72,561	391,078
Accrued interest payable	-	-	-	619
Accrued liabilities	63,501	-	114,943	13,060
Unearned revenues	-	-	-	-
Accrued Employee Benefits - Due in one year	277,208	-	421,787	63,677
SBITA payable - Due in one year	-	-	-	68,623
Total current liabilities	<u>1,009,620</u>	<u>78,298</u>	<u>1,011,093</u>	<u>4,014,061</u>
Noncurrent liabilities				
Claims and judgments	-	-	-	9,602,648
Net pension liability	243,235	-	414,061	66,137
Asset Retirement Obligations	450,000	-	-	-
Accrued employee benefits - Due in more than one year	30,801	-	46,865	7,075
SBITA payable - Due in more than one year	-	-	-	-
Total noncurrent liabilities	<u>724,036</u>	<u>-</u>	<u>460,926</u>	<u>9,675,860</u>
TOTAL LIABILITIES	<u>1,733,656</u>	<u>78,298</u>	<u>1,472,019</u>	<u>13,689,921</u>
DEFERRED INFLOWS OF RESOURCES				
Amounts related to pension	315,242	-	536,639	85,716
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>315,242</u>	<u>-</u>	<u>536,639</u>	<u>85,716</u>
NET POSITION				
Net investment in capital assets	20,751,868	5,922,736	-	(10,576)
Restricted for capital purposes	-	450,000	-	-
Restricted for Pension	563,324	-	958,952	153,171
Unrestricted	28,490,814	11,620,762	3,146,901	(5,480,875)
TOTAL NET POSITION	<u>\$ 49,806,006</u>	<u>\$ 17,993,498</u>	<u>\$ 4,105,853</u>	<u>\$ (5,338,280)</u>

CITY OF VANCOUVER
COMBINING STATEMENT OF NET POSITION
INTERNAL SERVICE FUNDS
DECEMBER 31, 2023

	Internal Administrative Services	Benefits	Self-Insured Health Insurance	Total Internal Service Funds
ASSETS				
Current assets				
Cash and cash equivalents	\$ 10,045,026	\$ 4,651,480	\$ 10,126,937	\$ 78,322,928
Receivables (net)				
Accounts	27,020	9,570	913,009	956,132
Interest	43,887	20,918	44,852	348,287
Due from other funds	38,431	-	-	129,352
Inventory	-	-	-	737,792
Prepaid expenses	-	-	-	100,103
Net Pension Asset	3,716,963	-	-	5,392,410
Total current assets	<u>13,871,327</u>	<u>4,681,968</u>	<u>11,084,798</u>	<u>85,987,004</u>
Noncurrent assets				
Intangible assets	22,145	-	-	7,744,371
Intangible Assets - RTU	7,438,381	-	-	7,516,082
Machinery and equipment	38,771	-	-	49,211,687
Accumulated depreciation	(714,869)	-	-	(33,446,067)
Construction in progress	31,146	-	-	2,522,153
Total noncurrent assets	<u>6,815,574</u>	<u>-</u>	<u>-</u>	<u>33,548,226</u>
TOTAL ASSETS	<u>20,686,901</u>	<u>4,681,968</u>	<u>11,084,798</u>	<u>119,535,230</u>
DEFERRED OUTFLOWS OF RESOURCES				
Amounts Related to Asset Retirement Obligations	-	-	-	43,017
Amounts related to pension	3,003,810	-	-	4,357,798
TOTAL DEFERRED OUTFLOWS OF RESOURCES	<u>3,003,810</u>	<u>-</u>	<u>-</u>	<u>4,400,815</u>
LIABILITIES				
Current liabilities				
Accounts payable	263,529	649,187	358,601	2,202,339
Claims and judgments payable	-	-	747,270	4,075,028
Due to other funds	83,849	2,780	-	917,503
Accrued interest payable	71,939	-	-	72,558
Accrued liabilities	337,140	-	-	528,644
Unearned revenues	-	68	28,314	28,382
Accrued Employee Benefits - Due in one year	1,583,678	-	-	2,346,350
SBITA payable - Due in one year	601,179	-	-	669,802
Total current liabilities	<u>2,941,314</u>	<u>652,035</u>	<u>1,134,185</u>	<u>10,840,606</u>
Noncurrent liabilities				
Claims and judgments	-	-	-	9,602,648
Net pension liability	1,604,930	-	-	2,328,363
Asset Retirement Obligations	-	-	-	450,000
Accrued employee benefits - Due in more than one year	175,964	-	-	260,705
SBITA payable - Due in more than one year	6,109,066	-	-	6,109,066
Total noncurrent liabilities	<u>7,889,960</u>	<u>-</u>	<u>-</u>	<u>18,750,782</u>
TOTAL LIABILITIES	<u>10,831,274</u>	<u>652,035</u>	<u>1,134,185</u>	<u>29,591,388</u>
DEFERRED INFLOWS OF RESOURCES				
Amounts related to pension	2,080,050	-	-	3,017,647
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>2,080,050</u>	<u>-</u>	<u>-</u>	<u>3,017,647</u>
NET POSITION				
Net investment in capital assets	105,329	-	-	26,769,357
Restricted for capital purposes	-	-	-	450,000
Restricted for Pension	3,716,963	-	-	5,392,410
Unrestricted	6,957,095	4,029,933	9,950,613	58,715,243
TOTAL NET POSITION	<u>\$ 10,779,387</u>	<u>\$ 4,029,933</u>	<u>\$ 9,950,613</u>	<u>\$ 91,327,010</u>

CITY OF VANCOUVER
COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
INTERNAL SERVICE FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2023

	Consolidated Equipment Repair & Replacement	Computer Repair & Replacement	Grounds & Facilities Services	Self-Insured Worker's Comp & Liability
OPERATING REVENUES				
Charges for services	\$ 8,979,601	\$ 77,013	\$ 15,753,546	\$ 11,169,194
Rents and royalties	4,576,795	2,380,641	68,419	-
Miscellaneous	13,185	1,421	-	-
Total operating revenues	<u>13,569,581</u>	<u>2,459,075</u>	<u>15,821,965</u>	<u>11,169,194</u>
OPERATING EXPENSES				
Personnel services	2,780,762	-	4,706,681	718,988
Supplies and contractual services	4,999,302	804,681	6,041,657	11,533,232
Interfund services	1,209,121	34,801	3,215,561	829,867
Intergovernmental payments	28,581	130	-	1,622
Depreciation & Amortization	3,423,703	825,643	-	49,819
Total operating expenses	<u>12,441,469</u>	<u>1,665,255</u>	<u>13,963,899</u>	<u>13,133,528</u>
Operating income (loss)	1,128,112	793,820	1,858,066	(1,964,334)
NONOPERATING REVENUES (EXPENSES)				
Investment earnings	1,386,493	559,510	170,298	377,410
Interest and fiscal charges	-	-	-	(1,958)
Gain (Loss) on disposal of capital assets	110,859	-	-	634,982
Miscellaneous revenue (expense)	-	-	715	-
Total nonoperating revenues (expenses)	<u>1,497,352</u>	<u>559,510</u>	<u>171,013</u>	<u>1,010,434</u>
Income (loss) before contributions and transfers	2,625,464	1,353,330	2,029,079	(953,900)
Capital contributions	-	64,600	-	-
Transfers in	2,308,278	-	1,410,620	-
Transfers out	-	(4,191)	(1,790,503)	-
Change in net position	<u>4,933,742</u>	<u>1,413,739</u>	<u>1,649,196</u>	<u>(953,900)</u>
TOTAL NET POSITION - BEGINNING	<u>44,872,264</u>	<u>16,579,759</u>	<u>2,456,657</u>	<u>(4,384,380)</u>
TOTAL NET POSITION - ENDING	<u>\$ 49,806,006</u>	<u>\$ 17,993,498</u>	<u>\$ 4,105,853</u>	<u>\$ (5,338,280)</u>

CITY OF VANCOUVER
COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
INTERNAL SERVICE FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2023

	Internal Administrative Services	Benefits	Self-Insured Health Insurance	Total Internal Service Funds
OPERATING REVENUES				
Charges for services	\$ 28,840,078	\$ 11,414,272	\$ 15,676,036	\$ 91,909,740
Rents and royalties	-	-	-	7,025,855
Miscellaneous	3,220	65	-	17,891
Total operating revenues	<u>28,843,298</u>	<u>11,414,337</u>	<u>15,676,036</u>	<u>98,953,486</u>
OPERATING EXPENSES				
Personnel services	17,447,575	-	-	25,654,006
Supplies and contractual services	5,509,053	12,710,992	12,726,126	54,325,043
Interfund services	1,374,509	301,080	341,009	7,305,948
Intergovernmental payments	112,282	-	-	142,615
Depreciation & Amortization	670,227	-	-	4,969,392
Total operating expenses	<u>25,113,646</u>	<u>13,012,072</u>	<u>13,067,135</u>	<u>92,397,004</u>
Operating income (loss)	3,729,652	(1,597,735)	2,608,901	6,556,482
NONOPERATING REVENUES (EXPENSES)				
Investment earnings	504,314	230,090	464,259	3,692,374
Interest and fiscal charges	(219,338)	-	-	(221,296)
Gain (Loss) on disposal of capital assets	-	-	-	745,841
Miscellaneous revenue (expense)	2,100	-	-	2,815
Total nonoperating revenues (expenses)	<u>287,076</u>	<u>230,090</u>	<u>464,259</u>	<u>4,219,734</u>
Income (loss) before contributions and transfers	4,016,728	(1,367,645)	3,073,160	10,776,216
Capital contributions	-	-	-	64,600
Transfers in	515,137	-	-	4,234,035
Transfers out	-	-	-	(1,794,694)
Change in net position	<u>4,531,865</u>	<u>(1,367,645)</u>	<u>3,073,160</u>	<u>13,280,157</u>
TOTAL NET POSITION - BEGINNING	<u>6,247,522</u>	<u>5,397,578</u>	<u>6,877,453</u>	<u>78,046,853</u>
TOTAL NET POSITION - ENDING	<u>\$ 10,779,387</u>	<u>\$ 4,029,933</u>	<u>\$ 9,950,613</u>	<u>\$ 91,327,010</u>

CITY OF VANCOUVER
COMBINING STATEMENT OF CASH FLOWS
INTERNAL SERVICE FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2023

	Consolidated Equipment Repair & Replacement	Computer Repair & Replacement	Grounds & Facilities Services	Self-Insured Workers' Comp & Liability
CASH FLOWS FROM OPERATING ACTIVITIES				
Cash received from customers	\$ 13,551,725	\$ 2,457,654	\$ 15,847,939	\$ 11,169,040
Cash received from other operating activities	13,185	1,421	-	-
Cash payment for goods and services	(4,873,676)	(863,782)	(6,301,254)	(10,269,519)
Internal activity - payments from other funds	119,003	188,311	243,698	351,953
Internal activity - payments to other funds	(1,281,234)	(34,801)	(3,488,152)	(829,867)
Cash payments to employees	(3,011,536)	-	(5,046,281)	(794,257)
Net cash provided (used) by operating activities	<u>4,517,467</u>	<u>1,748,803</u>	<u>1,255,950</u>	<u>(372,650)</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Unrestricted gifts received	-	-	715	-
Transfers from other funds	2,308,278	-	1,410,620	-
Transfers to other funds	-	(4,191)	(1,790,503)	-
Net cash used by noncapital financing activities	<u>2,308,278</u>	<u>(4,191)</u>	<u>(379,168)</u>	<u>-</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Purchase of capital assets	(7,208,676)	(239,817)	-	(77,701)
Gain/(Loss) on sale of capital assets	110,859	-	-	634,982
Capital Contributions	-	64,600	-	-
Net cash provided (used) by capital and related financing activities	<u>(7,097,817)</u>	<u>(175,217)</u>	<u>-</u>	<u>557,281</u>
CASH FLOWS FROM INVESTING ACTIVITIES				
Investment earnings (losses)	<u>1,290,030</u>	<u>517,641</u>	<u>155,002</u>	<u>348,826</u>
Net cash provided (used) in investing activities	<u>1,290,030</u>	<u>517,641</u>	<u>155,002</u>	<u>348,826</u>
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	<u>1,017,958</u>	<u>2,087,036</u>	<u>1,031,784</u>	<u>533,457</u>
CASH BALANCE AT BEGINNING OF YEAR	<u>28,078,411</u>	<u>10,008,176</u>	<u>3,311,913</u>	<u>7,430,750</u>
CASH BALANCE AT END OF YEAR	<u>\$ 29,096,369</u>	<u>\$ 12,095,212</u>	<u>\$ 4,343,697</u>	<u>\$ 7,964,207</u>
Reconciliation of operating income (loss) to net cash used by operating activities:				
Operating income (loss)	\$ 1,128,112	\$ 793,820	\$ 1,858,066	\$ (1,964,334)
Adjustments to reconcile operating income (loss) to net cash provided by operations:				
Depreciation and amortization expense	3,409,364	825,643	-	49,819
Decrease (increase) in receivables	41,595	-	86,283	5,516
Decrease (increase) in inventories	(140,646)	-	-	-
Increase (decrease) in current payables	285,954	(58,971)	(277,337)	(1,194,159)
Increase (decrease) in accrued liabilities	(136,451)	-	(184,879)	(52,811)
Decrease (increase) in receivable from other funds	(72,113)	118,244	(16,308)	24,009
Decrease (increase) in receivable from other government	-	-	260,006	-
Increase (decrease) in payables due to other funds	119,003	70,067	(272,591)	327,944
Increase (decrease) in claims and judgments payable	-	-	-	2,395,904
Increase (decrease) in SBITA liabilities	-	-	-	68,623
Increase (Decrease) in pension liability	(117,351)	-	(197,290)	(33,161)
Total adjustments	<u>3,389,355</u>	<u>954,983</u>	<u>(602,116)</u>	<u>1,591,684</u>
Net cash provided (used) by operating activities	<u>\$ 4,517,467</u>	<u>\$ 1,748,803</u>	<u>\$ 1,255,950</u>	<u>\$ (372,650)</u>
Non cash investing, financing and capital activities				
Net change in fair value of investments	\$ (301,648)	\$ (77,657)	\$ (7,913)	\$ (60,181)

CITY OF VANCOUVER
COMBINING STATEMENT OF CASH FLOWS
INTERNAL SERVICE FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2023

	Internal Administrative Services	Benefits	Self-Insured Health Insurance	Total Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES				
Cash received from customers	\$ 28,815,699	\$ 11,393,882	\$ 15,389,403	\$ 98,625,342
Cash received from other operating activities	3,220	65	-	17,891
Cash payment for goods and services	(5,661,653)	(12,596,175)	(12,743,762)	(53,309,821)
Internal activity - payments from other funds	4,533,096	18,668	53,783	5,508,512
Internal activity - payments to other funds	(1,800,466)	(300,046)	(181,125)	(7,915,691)
Cash payments to employees	(12,242,480)	-	-	(21,094,554)
Net cash provided (used) by operating activities	<u>13,647,416</u>	<u>(1,483,606)</u>	<u>2,518,299</u>	<u>\$ 21,831,679</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Unrestricted gifts received	2,100	-	-	2,815
Transfers from other funds	515,137	-	-	4,234,035
Transfers to other funds	-	-	-	(1,794,694)
Net cash used by noncapital financing activities	<u>517,237</u>	<u>-</u>	<u>-</u>	<u>2,442,156</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Purchase of capital assets	(7,469,529)	-	-	(14,995,723)
Gain/(Loss) on sale of capital assets	-	-	-	745,841
Capital Contributions	-	-	-	64,600
Net cash provided (used) by capital and related financing activities	<u>(7,469,529)</u>	<u>-</u>	<u>-</u>	<u>(14,185,282)</u>
CASH FLOWS FROM INVESTING ACTIVITIES				
Investment earnings (losses)	244,801	216,226	427,990	3,200,516
Net cash provided (used) in investing activities	<u>244,801</u>	<u>216,226</u>	<u>427,990</u>	<u>3,200,516</u>
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	6,939,925	(1,267,380)	2,946,289	13,289,069
CASH BALANCE AT BEGINNING OF YEAR	3,105,101	5,918,860	7,180,648	65,033,859
CASH BALANCE AT END OF YEAR	<u>\$ 10,045,026</u>	<u>\$ 4,651,480</u>	<u>\$ 10,126,937</u>	<u>\$ 78,322,928</u>
Reconciliation of operating income (loss) to net cash used by operating activities:				
Operating income (loss)	\$ 3,729,652	\$ (1,597,735)	\$ 2,608,901	\$ 6,556,482
Adjustments to reconcile operating income (loss) to net cash provided by operations:				
Depreciation expense	670,227	-	-	4,955,053
Decrease (increase) in receivables	12,254	5,480	(321,223)	(170,095)
Decrease (increase) in inventories	-	-	-	(140,646)
Increase (decrease) in current payables	(156,378)	116,513	(19,352)	(1,303,730)
Increase (decrease) in accrued liabilities	(578,984)	(27,566)	36,306	(944,385)
Decrease (increase) in receivable from other funds	4,533,096	18,668	53,783	4,659,379
Decrease (increase) in receivable from other government	-	-	-	260,006
Increase (decrease) in payables due to other funds	(425,957)	1,034	(20,936)	(201,436)
Increase (decrease) in claims and judgments payable	-	-	180,820	2,576,724
Increase (decrease) in SBITA liabilities	6,710,245	-	-	6,778,868
Increase (Decrease) in pension liability	(846,739)	-	-	(1,194,541)
Total adjustments	<u>9,917,764</u>	<u>114,129</u>	<u>(90,602)</u>	<u>15,275,197</u>
Net cash provided (used) by operating activities	<u>\$ 13,647,416</u>	<u>\$ (1,483,606)</u>	<u>\$ 2,518,299</u>	<u>\$ 21,831,679</u>
Non cash investing, financing and capital activities				
Net change in fair value of investments	\$ 123,429	\$ (77,460)	\$ (12,786)	\$ (414,216)

Statistical Section

This part of the City of Vancouver's (The City) Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<u>Contents</u>	<u>Page</u>
Financial Trends	178
These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	
Revenue Capacity	187
These schedules contain information to help the reader assess the City's most significant local revenue source, property taxes.	
Debt Capacity	192
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	
Demographic and Economic Information	197
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	
Operating Information	200
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	

Note: Amounts are presented using the full accrual basis of accounting unless otherwise noted.

Statistical Financial Trends

CITY OF VANCOUVER
GOVERNMENT-WIDE NET POSITION BY COMPONENT
 Last Ten Fiscal Years
 (Amounts expressed in thousands)

Table 1

	FISCAL YEAR									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Governmental Activities										
Net Investment in capital assets	\$ 500,548	\$ 510,481	\$ 536,394	\$ 612,778	\$ 680,671	\$ 659,170	\$ 666,082	\$ 658,105	\$ 685,014	\$ 711,652
Restricted	43,880	47,882	48,397	80,534	107,509	128,396	136,357	224,656	164,859	168,308
Unrestricted	121,863	123,886	126,378	85,332	19,411	98,073	147,623	159,885	251,375	344,952
Total Governmental Activities Net Position	<u>\$ 666,291</u>	<u>\$ 682,249</u>	<u>\$ 711,169</u>	<u>\$ 778,644</u>	<u>\$ 807,591</u>	<u>\$ 885,639</u>	<u>\$ 950,062</u>	<u>\$ 1,042,646</u>	<u>\$ 1,101,248</u>	<u>\$ 1,224,911</u>
Business-type Activities										
Net Investment in capital assets	\$ 302,611	\$ 319,491	\$ 330,001	\$ 360,952	\$ 391,430	\$ 415,086	\$ 439,248	\$ 459,554	\$ 486,497	\$ 515,966
Restricted	7,554	9,209	10,500	6,224	8,597	8,937	6,921	30,643	21,174	24,935
Unrestricted	90,325	78,179	82,442	86,959	95,895	108,568	123,230	131,189	153,563	178,292
Total Business-type Activities Net Position	<u>\$ 400,490</u>	<u>\$ 406,879</u>	<u>\$ 422,943</u>	<u>\$ 454,135</u>	<u>\$ 495,922</u>	<u>\$ 532,591</u>	<u>\$ 569,399</u>	<u>\$ 621,386</u>	<u>\$ 661,234</u>	<u>\$ 719,193</u>
Primary Government										
Net Investment in capital assets	\$ 803,159	\$ 829,972	\$ 866,395	\$ 973,730	\$ 1,072,101	\$ 1,074,256	\$ 1,105,330	\$ 1,117,659	\$ 1,171,511	\$ 1,227,618
Restricted	51,434	57,091	58,897	86,758	116,106	137,333	143,278	255,299	186,033	193,242
Unrestricted	212,188	202,065	208,820	172,291	115,306	206,641	270,853	291,074	404,939	523,244
Total Primary Government Net Position	<u>\$ 1,066,781</u>	<u>\$ 1,089,128</u>	<u>\$ 1,134,112</u>	<u>\$ 1,232,779</u>	<u>\$ 1,303,513</u>	<u>\$ 1,418,230</u>	<u>\$ 1,519,461</u>	<u>\$ 1,664,032</u>	<u>\$ 1,762,482</u>	<u>\$ 1,944,104</u>

CITY OF VANCOUVER
GOVERNMENT-WIDE EXPENSES BY FUNCTION
Last Ten Fiscal Years
(Amounts expressed in thousands)

Table 2

	FISCAL YEAR									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Expenses										
Governmental Activities:										
General Government	\$ 23,192	\$ 19,325	\$ 22,022	\$ 20,209	\$ 20,777	\$ 35,056	\$ 74,484	\$ 84,957	\$ 99,952	\$ 75,575
Security Persons & Property	73,922	78,427	87,571	95,627	94,440	99,143	110,845	83,451	117,918	143,277
Physical Environment	474	667	569	696	293	90	25	22	160	52
Transportation	29,205	34,932	32,491	40,884	45,456	27,470	18,470	27,250	34,024	46,865
Mental and Physical Health	369	375	405	467	367	-	452	1,230	2,456	3,963
Economic Environment	7,657	8,954	9,868	10,495	13,300	13,514	17,015	21,895	22,016	19,981
Intergovernmental Facilities	-	-	-	-	-	-	6,588	8,443	5,360	4,983
Culture and Recreation	11,258	9,989	11,454	11,124	11,348	16,941	7,445	6,856	8,988	10,682
Interest on Long-Term Debt	3,963	3,542	3,736	2,925	2,620	2,206	789	1,029	(9,258)	1,121
Total Governmental Activities Expenses*	<u>150,040</u>	<u>156,211</u>	<u>168,116</u>	<u>182,427</u>	<u>188,601</u>	<u>194,420</u>	<u>236,113</u>	<u>235,133</u>	<u>281,616</u>	<u>306,501</u>
Business-type Activities:										
Water/Sewer	75,245	82,687	83,502	92,720	96,312	104,891	106,812	103,421	115,694	122,212
Parking	2,902	2,974	2,989	2,945	3,038	3,191	3,005	1,060	3,303	3,006
Airport	631	650	846	836	894	691	990	715	930	912
Building Inspection	4,180	5,174	5,203	5,406	5,688	6,359	5,756	5,687	6,429	7,014
Solid Waste	2,076	2,279	2,251	2,523	2,779	2,230	1,756	1,739	2,068	2,376
Tennis Center	1,076	1,103	1,083	1,088	2,605	1,279	1,036	1,322	1,500	16
Total Business-type Activities Expenses*	<u>86,110</u>	<u>94,867</u>	<u>95,874</u>	<u>105,518</u>	<u>111,316</u>	<u>118,641</u>	<u>119,355</u>	<u>113,944</u>	<u>129,924</u>	<u>135,535</u>
Total Primary Government Expenses*	<u>\$ 236,150</u>	<u>\$ 251,078</u>	<u>\$ 263,990</u>	<u>\$ 287,945</u>	<u>\$ 299,917</u>	<u>\$ 313,061</u>	<u>\$ 355,468</u>	<u>\$ 349,077</u>	<u>\$ 411,541</u>	<u>\$ 442,035</u>

*Minor differences due to rounding.

CITY OF VANCOUVER
GOVERNMENT-WIDE CHANGES IN REVENUES BY FUNCTION
(Amounts expressed in thousands)

Table 2

	FISCAL YEAR									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Program Revenues										
Governmental Activities:										
Charges for Services, Fees, Fines & Forfeitures										
General Government	\$ 6,613	\$ 11,870	\$ 14,098	\$ 14,856	\$ 17,957	\$ 14,632	\$ 47,886	\$ 74,758	\$ 46,593	\$ 74,016
Security Persons & Property	11,911	12,342	15,970	13,950	13,363	17,054	14,690	4,419	19,786	25,517
Physical Environment	108	132	108	100	132	138	38	1,393	1,721	51
Transportation	5,115	8,634	8,082	8,506	11,209	9,420	7,708	3,783	10,432	10,305
Economic Environment	890	2,939	2,767	2,583	3,105	11,663	3,757	2,086	3,308	6,771
Intergovernmental Facilities	-	-	-	-	-	-	6,588	8,441	5,357	4,984
Culture and Recreation	6,929	4,615	4,620	4,493	4,716	4,633	4,118	(98)	5,124	10,101
Operating Grants and Contributions	3,625	4,712	5,100	4,371	5,878	8,060	26,158	18,402	16,134	45,242
Capital Grants and Contributions	12,981	22,186	12,356	26,654	21,516	25,470	8,627	7,699	15,378	7,213
Total Governmental Activities Revenues*	<u>48,172</u>	<u>67,430</u>	<u>63,101</u>	<u>75,513</u>	<u>77,876</u>	<u>91,070</u>	<u>119,570</u>	<u>120,883</u>	<u>123,832</u>	<u>184,201</u>
Business-type Activities:										
Charges for Services										
Water/Sewer	80,904	86,785	89,361	97,488	104,155	109,666	113,369	124,958	130,122	137,819
Parking	1,771	2,005	2,214	3,261	4,156	4,497	4,027	3,613	4,584	5,261
Airport	697	690	693	665	664	692	708	706	695	705
Building Inspection	3,654	4,566	4,227	4,167	6,168	7,663	7,131	10,324	8,413	7,006
Solid Waste	2,275	1,718	1,808	1,975	1,712	1,588	1,798	2,118	2,668	2,333
Tennis Center	856	818	822	744	690	863	694	1,169	1,657	16
Operating Grants and Contributions	1	233	59	240	86	77	2,011	934	2,052	-
Capital Grants and Contributions	8,771	14,909	15,240	14,580	25,666	24,693	18,499	21,847	20,355	32,446
Total Business-type Activities Revenues*	<u>98,929</u>	<u>111,724</u>	<u>114,424</u>	<u>123,120</u>	<u>143,297</u>	<u>149,739</u>	<u>148,237</u>	<u>165,669</u>	<u>170,546</u>	<u>185,586</u>
Total Primary Government Revenues	<u>\$ 147,101</u>	<u>\$ 179,154</u>	<u>\$ 177,525</u>	<u>\$ 198,633</u>	<u>\$ 221,173</u>	<u>\$ 240,809</u>	<u>\$ 267,807</u>	<u>\$ 286,552</u>	<u>\$ 294,378</u>	<u>\$ 369,787</u>

*Minor differences due to rounding.

CITY OF VANCOUVER
GOVERNMENT-WIDE CHANGES IN NET POSITION
Last Ten Fiscal Years
(Amounts expressed in thousands)

Table 2

	FISCAL YEAR									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Net (Expense)/Revenue										
Governmental Activities	\$ (101,868)	\$ (88,781)	\$ (105,015)	\$ (106,913)	\$ (114,030)	\$ (109,633)	\$ (116,542)	\$ (114,250)	\$ (157,784)	\$ (122,300)
Business-type Activities	12,818	16,857	18,550	17,603	31,982	31,097	28,881	51,724	40,621	50,051
Total Primary Government										
Net(Expense)/Revenue	<u>\$ (89,050)</u>	<u>\$ (71,924)</u>	<u>\$ (86,465)</u>	<u>\$ (89,310)</u>	<u>\$ (82,048)</u>	<u>\$ (78,536)</u>	<u>\$ (87,661)</u>	<u>\$ (62,526)</u>	<u>\$ (117,163)</u>	<u>\$ (72,249)</u>
General Revenues and Other Changes in Net Position										
Governmental Activities:										
Taxes	\$ 124,193	\$ 125,174	\$ 132,121	\$ 150,461	\$ 159,801	\$ 171,570	\$ 179,675	\$ 205,408	\$ 215,440	\$ 243,970
Intergovernmental Revenues not Restricted to a specific program	-	-	-	-	-	-	-	-	-	-
Investment Earnings	838	1,031	1,153	2,107	4,372	6,437	-	6	-	3,471
Miscellaneous	296	535	944	640	3,900	2,542	918	-	-	-
Transfers	(1,148)	(1,443)	(1,344)	(448)	(601)	909	708	125	1,215	703
Special Item	-	-	-	34,575	34,575	34,575	-	-	-	-
Extraordinary Item	-	-	-	-	-	-	-	-	-	-
Total Governmental Activities	<u>124,179</u>	<u>125,297</u>	<u>132,874</u>	<u>187,335</u>	<u>202,047</u>	<u>216,033</u>	<u>181,301</u>	<u>205,539</u>	<u>216,655</u>	<u>248,144</u>
Business-type Activities:										
Investment Earnings	518	644	622	1,043	2,060	3,226	1,245	(53)	-	8,610
Miscellaneous	110	2,694	266	795	687	2,544	224	442	243	-
Special Item	-	-	-	3,943	6,457	-	-	-	-	-
Transfers	1,148	1,442	1,344	448	601	(909)	(708)	(125)	(1,215)	(703)
Total Business-type Activities	<u>1,776</u>	<u>4,780</u>	<u>2,232</u>	<u>6,229</u>	<u>9,805</u>	<u>4,861</u>	<u>761</u>	<u>264</u>	<u>(972)</u>	<u>7,907</u>
Total Primary Government	<u>\$ 125,955</u>	<u>\$ 130,077</u>	<u>\$ 135,106</u>	<u>\$ 193,564</u>	<u>\$ 211,852</u>	<u>\$ 220,894</u>	<u>\$ 182,062</u>	<u>\$ 205,803</u>	<u>\$ 215,683</u>	<u>\$ 256,051</u>
Change in Net Position										
Governmental Activities	\$ 22,311	\$ 36,516	\$ 27,860	\$ 80,422	\$ 53,442	\$ 71,824	\$ 64,759	\$ 91,289	\$ 58,871	\$ 125,844
Business-type Activities	14,594	21,637	20,781	23,831	41,788	36,126	29,643	51,988	39,847	57,959
Total Primary Government	<u>\$ 36,905</u>	<u>\$ 58,153</u>	<u>\$ 48,641</u>	<u>\$ 104,253</u>	<u>\$ 95,230</u>	<u>\$ 107,950</u>	<u>\$ 94,402</u>	<u>\$ 143,277</u>	<u>\$ 98,718</u>	<u>\$ 183,802</u>

CITY OF VANCOUVER
GOVERNMENTAL TAX REVENUES BY SOURCE
 Last Ten Fiscal Years
 (Modified accrual basis of accounting)
 (Amounts expressed in thousands)

Table 3

Fiscal Year	Property Taxes	Sales & Use Taxes	B & O Taxes ¹	Other Taxes	Total Taxes
2014	\$ 43,344	\$ 31,299	\$ 37,780	\$ 5,610	\$ 118,033
2015	44,231	35,034	37,178	8,919	125,362
2016	44,917	36,738	39,839	10,824	132,318
2017	52,700	40,357	44,394	12,947	150,398
2018	54,668	43,911	46,516	14,674	159,769
2019	55,875	49,514	51,344	14,924	171,657
2020	57,097	50,535	55,495	16,514	179,641
2021	58,619	68,378	58,140	19,104	204,241
2022	59,745	74,607	61,084	18,993	214,429
2023	79,527	85,897	65,068	13,238	243,729

¹Split B & O Taxes out from Other Taxes in 2023

CITY OF VANCOUVER
GOVERNMENTAL REVENUES BY SOURCE
 Last Ten Fiscal Years
 (Modified accrual basis of accounting)
 (Amounts expressed in thousands)

Table 4

Year	REVENUES						Total Revenues
	Taxes	Licenses and Permits	Intergovernmental	Charges for Services	Fines and Penalties	Miscellaneous	
2014	\$ 118,033	\$ 3,713	\$ 18,041	\$ 24,939	\$ 1,786	\$ 6,592	\$ 173,104
2015	125,362	4,579	17,795	22,428	1,566	7,465	179,195
2016	132,318	5,266	17,009	24,632	1,542	6,958	187,725
2017	150,398	5,909	26,182	28,118	1,341	8,667	220,615
2018	159,769	6,910	15,515	28,500	1,487	17,016	229,197
2019	171,570	7,582	17,370	31,765	1,673	12,782	242,742
2020	179,641	3,315	22,146	29,860	1,218	7,302	243,482
2021	204,241	5,870	17,780	41,247	948	4,464	274,550
2022	214,429	8,856	25,508	38,232	591	1,460	289,076
2023	243,729	10,285	45,056	40,565	727	25,125	365,488

Year	OTHER FINANCING SOURCES (USES)						Total Revenues and Other Sources
	Sale of Capital Assets	Proceeds and Premiums from Debt Issued	Refunding of Debt	Lease & SBITA Issuance	Net Transfers In (Out)	Total Financing Sources (Uses)	
2014	\$ (380)	\$ 312	\$ -	\$ -	\$ (7,522)	\$ (7,590)	\$ 165,514
2015	331	5,097	-	-	(3,771)	1,657	180,852
2016	108	117	-	-	(4,960)	(4,735)	182,990
2017	252	-	-	-	(1,782)	(1,530)	219,085
2018	123	-	-	-	(1,120)	(997)	228,200
2019	901	-	-	11,352	(3,638)	8,615	251,357
2020	3,340	3,773	7,047	-	(662)	13,498	256,980
2021	6,620	-	17,541	-	(2,214)	21,947	296,497
2022	1	-	-	2,687	(1,012)	1,676	290,752
2023	14	-	-	504	(1,737)	(1,219)	364,269

CITY OF VANCOUVER
GOVERNMENTAL EXPENDITURES BY FUNCTION
AND CHANGES IN FUND BALANCE
 Last Ten Fiscal Years
 (Modified accrual basis of accounting)
 (Amounts expressed in thousands)

Table 5

Year	General Govt	Security of Persons & Property	Physical Environment	Transportation	Social Services	Economic Environment	Intergov'tl Facilities	Culture and Recreation	Capital Outlay	Debt Service		Total Expenditures
										Principal	Interest	
2014	\$ 26,300	\$ 72,668	\$ 537	\$ 14,143	\$ 369	\$ 6,843	\$ -	\$ 7,240	\$ 13,506	\$ 7,673	\$ 4,251	\$ 153,530
2015	19,597	80,813	616	14,868	375	9,026	-	10,531	18,834	10,226	3,961	168,847
2016	21,676	85,142	561	15,062	405	9,244	-	9,975	22,894	7,960	3,605	176,524
2017	23,538	91,897	679	17,307	467	10,394	-	10,268	59,312	7,240	3,154	224,256
2018	23,057	96,966	287	18,086	3,670	13,898	-	11,041	32,452	7,436	2,845	209,738
2019	13,035	108,669	89	20,967	586	12,883	5,699	14,767	36,688	5,991	2,525	221,899
2020	13,941	108,914	27	18,674	779	16,524	6,588	11,110	19,168	5,575	2,314	203,614
2021	11,073	108,199	45	19,515	1,230	23,700	8,443	13,215	18,119	6,035	19,310	228,884
2022	26,088	123,701	73	24,037	2,455	23,267	5,360	16,068	40,998	5,544	1,428	269,020
2023	13,859	150,168	50	27,475	21,750	3,890	4,983	19,860	44,664	6,275	1,253	294,226

Year	Net Changes in Fund Balance	Other Changes in Fund Balance	Total Change in Fund Balance	Debt Service % of non-capital Exp
2014	\$ 11,984	\$ 309	\$ 12,293	7.41%
2015	12,006	103	12,109	9.45%
2016	6,466	1,061	7,527	7.48%
2017	(5,171)	-	(5,171)	5.97%
2018	18,460	-	18,460	5.45%
2019	34,684	6,192	40,876	4.12%
2020	45,515	-	45,515	4.31%
2021	61,613	-	61,613	11.30%
2022	21,732	-	21,732	2.91%
2023	70,042	(2,450)	67,593	2.96%

Changes in fund balance net the results of Table 5 and 6.
 Other changes in fund balance can include prior period adjustments and special items.

CITY OF VANCOUVER
GOVERNMENTAL FUND BALANCES
 Last Ten Fiscal Years
 (Modified accrual basis of accounting)

Table 6

FISCAL YEAR	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
General Fund										
Nonspendable	\$ 236,595	\$ 316,748	\$ 228,400	\$ -	\$ 500	\$ 1,463,880	\$ 1,276,267	\$ 708,787	\$ 575,640	\$ 649,940
Restricted	152,808	78,647	76,535	23,943	13,144,875	16,098,889	19,179,958	19,514,714	20,318,232	20,867,644
Committed	43,119,624	44,944,108	20,850,443	21,745,949	17,085,753	17,882,109	18,467,230	19,162,981	20,983,245	855,550
Assigned	4,156,542	3,787,063	34,261,088	35,793,920	2,491,592	1,147,744	1,347,342	1,277,668	1,013,129	52,417,301
Unassigned	13,911,641	7,896,174	9,810,728	9,814,947	47,049,853	59,982,792	73,491,786	104,708,068	89,204,070	74,126,434
Total General Fund	<u>\$ 61,577,210</u>	<u>\$ 57,022,740</u>	<u>\$ 65,227,194</u>	<u>\$ 67,378,759</u>	<u>\$ 79,772,573</u>	<u>\$ 96,575,414</u>	<u>\$ 113,762,583</u>	<u>\$ 145,372,218</u>	<u>\$ 132,094,316</u>	<u>\$ 148,916,869</u>
All Other Governmental Funds										
Nonspendable	\$ 37,707	\$ 7,593	\$ 7,593	\$ -	\$ -	\$ 8,464	\$ -	\$ -	\$ -	\$ -
Restricted	48,493,146	57,101,943	50,333,478	58,656,596	57,666,860	67,937,117	74,297,566	98,364,468	108,215,880	122,108,145
Committed	17,385,057	15,097,234	20,359,287	21,548,619	14,974,675	17,319,501	27,505,922	28,391,973	25,786,074	33,375,064
Assigned	10,053,891	20,426,917	30,776,573	13,948,788	39,666,107	51,115,506	62,905,118	73,996,800	102,145,105	131,013,748
Unassigned	-	-	-	-	-	-	-	(40,917)	(424,381)	(4,127)
Total All Other Governmental Funds	<u>\$ 75,969,801</u>	<u>\$ 92,633,687</u>	<u>\$ 101,476,931</u>	<u>\$ 94,154,003</u>	<u>\$ 112,307,642</u>	<u>\$ 136,380,588</u>	<u>\$ 164,708,606</u>	<u>\$ 200,712,324</u>	<u>\$ 235,722,678</u>	<u>\$ 286,492,830</u>
Total Fund Balance Governmental Funds	<u>\$ 137,547,011</u>	<u>\$ 149,656,427</u>	<u>\$ 166,704,125</u>	<u>\$ 161,532,762</u>	<u>\$ 192,080,215</u>	<u>\$ 232,956,002</u>	<u>\$ 278,471,189</u>	<u>\$ 346,084,542</u>	<u>\$ 367,816,994</u>	<u>\$ 435,409,699</u>

Statistical Revenue Capacity

CITY OF VANCOUVER
ASSESSED AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY
Last Ten Fiscal Years
(Amounts expressed in thousands)

Table 7

Assessed Year	Collection Year	Real Property Assessed Value (a)			Total Assessed Value of Real Property	Personal Property Assessed Value	Less: Exemptions Real Property	Total		Total Direct Tax Rate per \$1000 of Assessed Value	Ratio of Total Assessed Value to Estimated Actual Value (b)
		Residential	Commercial	Industrial				Assessed Value	Estimated Actual Value		
2014	2015	\$ 11,248,985	\$ 2,878,956	\$ 944,978	\$ 15,072,919	\$ 739,235	\$ 173,478	\$ 15,638,676	\$ 16,172,364	\$ 2.80	96.7%
2015	2016	12,153,668	2,929,835	934,561	16,018,064	805,156	136,567	16,686,653	17,436,419	2.67	95.7%
2016	2017	13,835,723	2,983,629	967,265	17,786,617	856,088	164,449	18,478,256	19,369,241	2.79	95.4%
2017	2018	15,640,828	3,259,836	1,166,945	20,067,609	912,003	191,972	20,787,640	22,400,474	2.61	92.8%
2018	2019	17,723,273	3,571,719	1,353,575	22,648,567	1,010,424	219,076	23,439,915	24,467,552	2.37	95.8%
2019	2020	18,836,456	3,850,730	1,422,097	24,109,283	1,095,415	193,823	25,010,875	26,410,639	2.28	94.7%
2020	2021	20,088,518	3,863,111	1,470,845	25,422,474	1,142,441	264,481	26,300,434	28,680,953	2.20	91.7%
2021	2022	22,408,688	3,950,364	1,607,796	27,966,848	1,144,892	317,002	28,794,738	31,435,303	2.06	91.6%
2022	2023	26,697,887	4,543,393	1,843,739	33,085,019	1,128,938	371,559	33,842,398	36,665,653	2.35	92.3%
2023	2024	28,053,108	5,010,532	2,107,584	35,171,224	1,340,413	333,146	36,178,491	39,410,121	2.36	91.8%

(a) The breakdown of Real Property became available 2005. Data from prior years is not available.

(b) Ratio was provided by State of Washington Department of Revenue, Research and Statistics for Clark County.

Note: The Clark County Treasurer acts as an agent to collect property taxes levied in the county for all taxing authorities. Taxes are levied annually before December 15, and became a lien as of January 1, on property value listed as of the prior May 31. Assessed values are established by the Clark County Assessor at 100 percent of fair market value. A revaluation of all property is required every six years.

CITY OF VANCOUVER
PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS
Last Ten Fiscal Years
(Per \$1,000 of Assessed Value)

Table 8

Assessed Year	Collection Year	Direct Tax Rate			Overlapping Tax Rate							Total Overlapping Tax Rate
		General Fund	Affordable Housing	Total Direct Tax Rate	School Districts (a)	Port of Vancouver	Clark County	State of Washington	Public Library	Parks		
2014	2015	\$ 2.80	\$ -	\$ 2.80	\$ 5.39	\$ 0.36	\$ 1.40	\$ 2.22	\$ 0.71	\$ 0.23	\$ 10.31	
2015	2016	2.67	-	2.67	5.20	0.34	1.33	2.08	0.67	0.21	9.83	
2016	2017	2.47	0.32	2.79	4.83	0.30	1.22	1.98	0.61	0.21	9.15	
2017	2018	2.32	0.29	2.61	4.80	0.28	1.15	2.89	0.57	0.20	9.89	
2018	2019	2.11	0.25	2.36	3.32	0.24	1.05	2.51	0.51	0.18	7.81	
2019	2020	2.04	0.24	2.28	3.75	0.27	1.03	2.85	0.46	0.53	8.90	
2020	2021	1.98	0.23	2.20	3.88	0.27	1.00	2.94	0.47	0.51	9.07	
2021	2022	1.85	0.21	2.06	4.03	0.25	0.92	2.73	0.44	0.48	8.84	
2022	2023	2.17	0.18	2.35	3.61	0.22	0.80	2.33	0.39	0.42	7.76	
2023	2024	2.09	0.27	2.36	3.63	0.21	0.77	2.25	0.37	0.40	7.63	

(a) The School District tax rate is the weighted average of the districts within the City of Vancouver.

Note: Overlapping rates are those of local and county governments that apply to property owners within the City of Vancouver. Not all overlapping rates apply to all Vancouver property owners.

CITY OF VANCOUVER
PROPERTY TAX LEVIES AND COLLECTIONS
Last Ten Fiscal Years

Table 9

Fiscal Year	Certified Taxable Assessed Value	Total Direct Tax Rate	Certified Total Tax Levy ¹	Collected within the Fiscal Year of the Levy		Collection of Delinquent Tax Levy ²	Total Collections to Date		Outstanding Delinquent Taxes
				Amount	% of Levy		Amount	% of Levy ²	
2014	\$ 14,326,177,779	\$ 3.02	\$ 43,265,057	\$ 42,664,769	98.6	\$ 663,005	\$ 43,327,774	100.1	\$ 998,590
2015	15,812,154,819	2.80	44,274,033	43,704,833	98.7	560,203	44,265,036	100.0	900,974
2016	16,823,220,855	2.67	44,918,000	44,240,830	98.5	622,387	44,863,217	99.9	784,011
2017	18,642,704,534	2.79	52,013,146	52,227,941	100.4	487,059	52,715,000	101.3	886,939
2018	20,979,612,099	2.61	54,756,788	54,144,067	98.9	547,555	54,691,622	99.9	820,287
2019	23,658,991,510	2.37	56,021,774	55,389,126	98.9	502,467	55,891,593	99.8	774,342
2020	25,204,697,845	2.28	57,466,711	56,618,526	98.5	450,616	57,069,142	99.3	831,175
2021	26,564,915,000	2.20	58,442,813	57,927,908	99.1	708,496	58,636,404	100.3	747,751
2022	29,111,740,000	2.06	59,970,184	59,303,157	98.9	493,764	59,796,921	99.7	713,772
2023	34,213,957,547	2.36	80,100,983	79,041,659	98.7	412,902	79,454,561	99.2	1,011,874

¹Certified total tax levy includes a senior exemption for Proposition 2 levy, based on an assessed value of \$371,559,460. This exemption equals approximately \$202,522 in reduced tax revenue.

²Total collections include both current and delinquent taxed owned. It has not been practical to break out delinquent tax collections by assessment year, based on the way the information was presented to us by the tax assessor's office.

CITY OF VANCOUVER
PRINCIPAL PROPERTY TAX PAYERS
 Current Year and Nine Years Ago
 (Taxable value expressed in thousands)

Table 10

Taxpayer	Type of Business	2014			2023		
		Assessed Taxable Value	Rank	Percentage of Total Taxable Assessed Value	Assessed Taxable Value	Rank	Percentage of Total Taxable Assessed Value
Columbia Tech Center LLC	Property investment	\$ 193,107	1	1.35%	\$ 594,479	1	1.63%
SEH America	Microelectronic Mfg.	180,447	2	1.26%	372,640	2	1.02%
Well Cogir Landlord III LP	Property investment				123,780	3	0.34%
Mission Hills LLC	Property investment	53,819	7	0.38%	114,966	4	0.31%
Comcast IP Phone II LLC	Mass media				98,337	5	0.27%
CBC 1 LLC	Property investment				94,713	6	0.26%
US Centennial Vancouver Mall LLC	Retail	74,274	3	0.52%	91,149	7	0.25%
AUK-Brookside LLC	Property investment				89,578	8	0.25%
Vancouver Clinic Inc. PS	Medical buildings	53,833	6	0.38%	87,868	9	0.24%
Summerfield Homes LLC	Property investment				87,791	10	0.24%
Frito Lay Inc.	Food processing	63,720	4	0.44%			
United Grain Corp	Food processing	55,753	5	0.39%			
Holland Acquisition Co LLC	Property investment	47,608	8	0.33%			
Angelo Prop Company	Property investment	47,407	9	0.33%			
Wal-Mart Real Est Bus Trust	Retail	46,508	10	0.32%			
Subtotal - Principal Property Tax Payers		816,476		5.71%	1,755,301		4.81%
All Other City Taxpayers		13,509,702		94.29%	34,756,336		95.19%
Total City Taxpayers		\$ 14,326,178		100.00%	\$ 36,511,637		100.00%

Assessed Taxable Value does not include exemptions for real property

Statistical Debt Capacity

CITY OF VANCOUVER
RATIO OF OUTSTANDING DEBT BY TYPE
Last Ten Fiscal Years
(Amounts expressed in thousands, except per capita)

Table 11

Fiscal Year	GOVERNMENTAL ACTIVITIES				BUSINESS-TYPE ACTIVITIES				Total Primary Government	Percent of Personal Income (a)	Per Capita (a)	Total GO Debt	% of Actual Property Value (b)	GO Debt per Capita (a)
	GO Debt	Gov't and Bank Loans	Leases & SBITAs	Special Assessment Debt	GO Debt	Gov't and Bank Loans	Leases & SBITAs	Revenue Bonds Water/Sewer						
2014	\$ 89,421	\$ 6,817	\$ -	\$ 312	\$ 11,453	\$ 258	\$ -	\$ 42,702	\$ 150,963	2.06%	\$ 902	\$ 100,874	0.70%	\$ 603
2015	86,887	4,700	-	170	10,261	173	-	32,635	134,826	1.73%	791	97,148	0.61%	570
2016	73,924	4,365	-	110	9,025	87	-	22,128	109,639	1.31%	632	82,949	0.49%	478
2017	71,847	4,346	-	75	8,064	-	-	15,003	99,335	1.20%	563	79,911	0.43%	453
2018	64,253	3,945	-	75	7,065	-	-	7,490	82,828	0.84%	451	71,318	0.34%	389
2019	58,598	3,540	11,352	15	6,120	-	-	3,840	83,465	0.73%	389	64,718	0.27%	349
2020	51,859	5,898	11,120	5	5,160	-	-	-	74,042	0.59%	333	57,019	0.23%	301
2021	45,671	4,720	10,776	-	3,250	-	-	-	64,417	0.47%	278	48,921	0.18%	252
2022	40,233	4,187	2,486	-	2,465	-	1,239	-	50,610	0.40%	256	42,698	0.15%	216
2023	34,694	3,713	9,238	-	1,665	-	2,296	-	51,606	0.39%	259	36,359	0.11%	182

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

(a) See Table 15 for personal income and population data. There ratios were calculated using personal income and population for the calendar year.

(b) See Table 10 for taxable property value data.

CITY OF VANCOUVER
DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT
AS OF DECEMBER 31, 2023

Table 12

Property Valuation (2023 Assessment for 2024 Revenue)		<u>\$ 36,511,637,000</u>																																																																																																	
Governmental Activities Direct Debt:																																																																																																			
Outstanding direct debt																																																																																																			
General obligation debt	\$ 34,694,244																																																																																																		
Government and bank loans	3,713,003																																																																																																		
Leases	2,279,900																																																																																																		
SBITA	6,958,410																																																																																																		
Total outstanding direct debt		\$ 47,645,557																																																																																																	
Overlapping Debt:																																																																																																			
Debt repaid with property taxes	<table style="width: 100%; border-collapse: collapse; border-top: 1px solid black; border-bottom: 1px solid black;"> <thead> <tr> <th style="width: 30%;"></th> <th style="width: 15%; text-align: center;">Direct Debt Outstanding</th> <th style="width: 15%; text-align: center;">Less Reserves</th> <th style="width: 15%; text-align: center;">Net</th> <th style="width: 15%; text-align: center;">Estimated Percentage Estimated Applicable to City (a)</th> <th style="width: 15%; text-align: center;">Estimated Share of Estimated Overlapping Debt</th> </tr> </thead> <tbody> <tr> <td>Vancouver School District #37</td> <td></td> <td></td> <td></td> <td></td> <td></td> </tr> <tr> <td> General obligation debt</td> <td style="text-align: right;">\$ 353,980,000</td> <td style="text-align: right;">\$ (3,617,673)</td> <td style="text-align: right;">\$ 350,362,327</td> <td style="text-align: right;">48.90%</td> <td style="text-align: right;">\$ 171,327,178</td> </tr> <tr> <td>Evergreen School District #114</td> <td></td> <td></td> <td></td> <td></td> <td></td> </tr> <tr> <td> General obligation debt</td> <td style="text-align: right;">554,275,000</td> <td style="text-align: right;">(18,264,993)</td> <td style="text-align: right;">536,010,007</td> <td style="text-align: right;">70.89%</td> <td style="text-align: right;">379,977,494</td> </tr> <tr> <td>Camas School District #117</td> <td></td> <td></td> <td></td> <td></td> <td></td> </tr> <tr> <td> General obligation debt</td> <td style="text-align: right;">123,978,332</td> <td style="text-align: right;">(3,869,694)</td> <td style="text-align: right;">120,108,638</td> <td style="text-align: right;">3.80%</td> <td style="text-align: right;">4,564,128</td> </tr> <tr> <td>Battle Ground School District #119</td> <td></td> <td></td> <td></td> <td></td> <td></td> </tr> <tr> <td> General obligation debt</td> <td style="text-align: right;">735,000</td> <td style="text-align: right;">(957,535)</td> <td style="text-align: right;">(222,535)</td> <td style="text-align: right;">1.16%</td> <td style="text-align: right;">(2,581)</td> </tr> <tr> <td>Port of Vancouver</td> <td></td> <td></td> <td></td> <td></td> <td></td> </tr> <tr> <td> General obligation debt</td> <td style="text-align: right;">43,430,000</td> <td style="text-align: center;">-</td> <td style="text-align: right;">43,430,000</td> <td style="text-align: right;">56.74%</td> <td style="text-align: right;">24,642,182</td> </tr> <tr> <td>Vancouver Library</td> <td></td> <td></td> <td></td> <td></td> <td></td> </tr> <tr> <td> General obligation debt</td> <td style="text-align: right;">13,785,000</td> <td style="text-align: right;">(3,433)</td> <td style="text-align: right;">13,781,567</td> <td style="text-align: right;">100.00%</td> <td style="text-align: right;">13,781,567</td> </tr> <tr> <td>Clark County</td> <td></td> <td></td> <td></td> <td></td> <td></td> </tr> <tr> <td> General obligation debt</td> <td style="text-align: right;">51,769,332</td> <td style="text-align: center;">-</td> <td style="text-align: right;">51,769,332</td> <td style="text-align: right;">34.89%</td> <td style="text-align: right;">18,062,320</td> </tr> <tr> <td>Subtotal- overlapping debt repaid with property taxes</td> <td></td> <td></td> <td></td> <td></td> <td style="text-align: right;"><u>612,352,289</u></td> </tr> </tbody> </table>		Direct Debt Outstanding	Less Reserves	Net	Estimated Percentage Estimated Applicable to City (a)	Estimated Share of Estimated Overlapping Debt	Vancouver School District #37						General obligation debt	\$ 353,980,000	\$ (3,617,673)	\$ 350,362,327	48.90%	\$ 171,327,178	Evergreen School District #114						General obligation debt	554,275,000	(18,264,993)	536,010,007	70.89%	379,977,494	Camas School District #117						General obligation debt	123,978,332	(3,869,694)	120,108,638	3.80%	4,564,128	Battle Ground School District #119						General obligation debt	735,000	(957,535)	(222,535)	1.16%	(2,581)	Port of Vancouver						General obligation debt	43,430,000	-	43,430,000	56.74%	24,642,182	Vancouver Library						General obligation debt	13,785,000	(3,433)	13,781,567	100.00%	13,781,567	Clark County						General obligation debt	51,769,332	-	51,769,332	34.89%	18,062,320	Subtotal- overlapping debt repaid with property taxes					<u>612,352,289</u>		
	Direct Debt Outstanding	Less Reserves	Net	Estimated Percentage Estimated Applicable to City (a)	Estimated Share of Estimated Overlapping Debt																																																																																														
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Total governmental direct and overlapping debt					<u>\$ 659,997,846</u>																																																																																														
Ratio of direct and overlapping debt repaid with property taxes to property valuation			Per thousand																																																																																																
			\$	0.02																																																																																															
Ratio of direct debt to population (2023: 199,600)			Per capita																																																																																																
Governmental activities direct debt			\$	204																																																																																															
Overlapping and direct debt				3,272																																																																																															
Estimated actual valuation				182,924																																																																																															

(a) For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of another governmental unit's taxable assessed value that is within the city's boundaries and dividing it by each unit's total taxable assessed value.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the city. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of Vancouver. This process recognizes that, when considering the city's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

CITY OF VANCOUVER
LEGAL DEBT MARGIN INFORMATION
 Last Ten Fiscal Years
 (Amounts expressed in thousands)

Table 13

Legal General Debt Margin Calculation for Fiscal Year 2023

Assessed value (2023 Assessment for 2024 Revenue)	\$ 36,511,637
Debt Limit with vote (1% of assessed value)	365,116
Debt Limit without vote (1 1/2% of assessed value)	547,675
Debt applicable to without vote limit:	
General obligation bonds	\$ 34,694
Total net debt applicable to limit without vote	34,694
Total general purpose legal debt margin	\$ 878,097

	2014	2015	2016	2017	2018	* 2019	2020	2021	2022	2023
General purpose debt limit	\$ 358,155	\$ 395,304	\$ 420,581	\$ 466,068	\$ 524,490	\$ 591,475	\$ 630,117	\$ 664,123	\$ 727,793	\$ 912,791
Total net debt applicable to limit	85,929	86,887	79,284	71,847	64,253	58,598	51,859	45,671	40,233	34,694
Legal debt margin	\$ 272,226	\$ 308,417	\$ 341,297	\$ 394,221	\$ 460,237	\$ 532,877	\$ 578,258	\$ 618,452	\$ 687,560	\$ 878,097
Total net debt applicable to the limit as a percentage of debt limit	23.99%	21.98%	18.85%	15.42%	12.25%	9.91%	8.23%	6.88%	5.53%	3.80%

* For 2019, the year is restated from previous year for corrections to supporting data.

Note: The City's 2 1/2% general purpose assessed property value legal limit of indebtedness is allocated between debt outstanding without a vote and debt outstanding with a vote of the taxpayer. General purpose debt outstanding 1 1/2% to without a vote and 1% to with a vote.

Note: The City reserves 10% of its non voted debt capacity as a contingency against unforeseen emergencies requiring the issuance of debt.

CITY OF VANCOUVER
PLEDGED - REVENUE COVERAGE
Last Ten Fiscal Years
(Amounts expressed in thousands)

Table 14

Fiscal Year	Water/Sewer Revenue Bonds						Solid Waste Revenue Bonds						Special Assessment Debt			
	Gross Revenue (1)	Expense (2)	Net Revenue Available for Debt Service		Coverage (3)		Gross Revenue	Expense	Net Revenue Available for Debt Service		Coverage		Special Assessment Collections	Debt Service		
			Debt Service	Principal					Interest	Debt Service				Principal	Interest	Coverage
2014	\$ 81,415	\$ 42,146	\$ 39,269	\$ 9,095	\$ 2,331	\$ 3.44	\$ 2,334	\$ 2,065	\$ 269	\$ -	\$ -	N/A	\$ 54	\$ 6.33	\$ 0.25	\$ 8.20
2015	90,198	50,093	40,105	9,550	1,868	3.51	1,826	2,268	(442)	-	-	N/A	118	141.83	11.25	0.77
2016	90,951	51,253	39,698	10,045	1,369	3.48	1,903	2,241	(338)	-	-	N/A	37	60.00	7.33	0.55
2017	99,271	56,710	42,561	6,720	932	5.56	2,116	2,513	(397)	-	-	N/A	37	35.00	4.93	0.93
2018	106,371	57,044	49,327	7,090	564	6.44	1,873	2,769	(896)	-	-	N/A	32	40.00	3.38	0.74
2019	114,603	61,519	53,084	3,650	283	13.50	1,701	2,220	(519)	-	-	N/A	23	20.00	1.58	1.05
2020	117,024	64,562	52,462	3,840	96	13.33	1,980	1,897	83	-	-	N/A	16	10.00	0.68	1.50
2021	147,830	88,513	59,317	-	-	N/A	2,164	1,732	432	-	-	N/A	11	5.00	0.23	2.05
2022	152,281	100,926	51,355	-	-	N/A	2,703	2,241	462	-	-	N/A	3	-	-	-
2023	182,406	112,138	70,268	-	-	N/A	2,482	2,547	(65)	-	-	N/A	10	-	-	-

- (1) Gross Revenue is defined as all operating and nonoperating revenues of the Water/Sewer Enterprise Fund. This does not include systems development revenue.
(2) Expense is defined as requiring a payment to an outside entity but not including debt service interest and fiscal charges. Therefore, expense does not include depreciation, amortization, or tax payments made to the City of Vancouver.
(3) Debt coverage is calculated by using current net revenues available for debt service divided by current debt service requirements. Water/Sewer Bond covenants require a minimum coverage of 1.3%.

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

Statistical Demographic and Economic Information

CITY OF VANCOUVER
DEMOGRAPHIC AND ECONOMIC STATISTICS
 Last Ten Fiscal Years

Table 15

Fiscal Year	Population	Personal Income ¹ (thousands of dollars)	Per Capita Income ²	School Enrollment	Local Unemployment Rate %
2014	167,400	\$ 7,320,067	\$ 43,728	49,146	8.00%
2015	170,400	7,803,298	45,794	49,842	6.60%
2016	173,500	8,401,217	48,422	49,587	6.40%
2017	176,400	8,304,559	47,078	49,887	5.30%
2018	183,500	9,863,309	53,751	49,360	5.00%
2019	185,300	9,899,282	53,423	48,817	4.00%
2020	189,700	10,699,270	56,401	45,648	9.20%
2021	194,400	11,248,567	57,863	44,822	5.20%
2022	197,600	12,533,175	63,427	44,632	4.50%
2023	199,600	13,078,191	65,522	44,156	4.30%

¹ Personal income is calculated by multiplying population by per capita income.

² Per capita income listed for Clark County, WA. Data obtained from the Washington State Office of Financial Management, 2022 Population trends report.

CITY OF VANCOUVER
PRINCIPAL EMPLOYERS
 Current Year and Nine Years Ago

Table 16

<u>Employer</u>	<u>Type of Business</u>	<u>2014</u>			<u>2023</u>		
		<u>Employees</u>	<u>Rank</u>	<u>Percent of Total City Employment</u>	<u>Employees</u>	<u>Rank</u>	<u>Percent of Total City Employment</u>
Peace Heath	Healthcare	2,500	2	3.38%	16,500	1	17.91%
Vancouver Public Schools	Public Education	2,341	4	3.16%	2,957	2	3.21%
Evergreen Public Schools	Public Education	2,473	3	3.34%	2,203	3	2.39%
Vancouver Clinic	Healthcare	994	8	1.34%	1,452	4	1.58%
Battle Ground Public Schools	Public Education				1,380	5	1.50%
SEH America Inc.	Microelectronic Mfg.				867	6	0.94%
Dick Hannah Dealerships	Retail				659	7	0.72%
Columbia Machine Inc.	Manufacturing				535	8	0.58%
Tapani Inc.	Construction				500	9	0.54%
Clark Co. Public Transportation Benefit	Transportation				431	10	0.47%
Bonneville Power Administration	Healthcare	2,723	1	3.68%			
Clark County	Government	1,650	5	2.23%			
Fred Meyer	Retail	1,601	6	2.16%			
Clark College	Community College	1,031	7	1.39%			
City of Vancouver	Government	969	9	1.31%			
BNSF Railway Railroad	Transportation	825	10	1.11%			
Subtotal of Ten Largest Employers		17,107		23.10%	27,484		29.83%
All Other Employers		56,955		76.90%	64,661		70.17%
Total Vancouver Employment		74,062		100.00%	92,145		100.00%

Statistical Operating Information

CITY OF VANCOUVER
FULL-TIME EQUIVALENT CITY GOVERNMENT POSITIONS BY FUNCTION
Last Ten Fiscal Years

Table 17

Function	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
General Government										
City Council	7	7	7	7	7	7	7	7	7	7
City Management	15	13	13	14	15	19	19	22	32	29
Support Services	82	85	91	92	99	101	103	107	112	145
Community Services	4	4	3	5	5	5	5	5	5	5
Media & Technology Services	25	28	28	37	37	39	40	38	40	43
Equipment Services	22	22	27	26	26	26	26	24	24	26
Public Safety										
Police	213	221	245	261	278	291	297	298	294	299
Fire	198	206	206	211	211	217	230	230	232	281
Judicial	29	29	29	32	32	32	32	33	33	34
Physical Environment	1	0	0	0	0	0	0	0	0	0
Transportation	41	47	49	50	55	59	60	59	59	62
Economic Environment	54	58	58	66	66	73	75	74	79	88
Culture and Recreation	41	39	39	40	39	41	41	44	45	46
Water/Sewer	219	217	217	224	224	241	242	244	250	254
Parking	8	9	9	10	10	11	11	11	11	12
Airpark	1	1	1	1	1	2	2	2	2	2
Sanitation	5	5	5	5	5	6	6	6	6	6
Tennis Center	4	4	4	4	4	-	-	-	-	-
Fire Shop	0	0	0	-	-	-	-	-	-	-
Total	<u>969</u>	<u>995</u>	<u>1,031</u>	<u>1,085</u>	<u>1,114</u>	<u>1,170</u>	<u>1,196</u>	<u>1,204</u>	<u>1,231</u>	<u>1,339</u>

Note: Information presented has been revised to reflect approved, full-time-equivalent positions as of December 31 of the year shown.

CITY OF VANCOUVER
OPERATING INDICATORS BY FUNCTION
Last Ten Fiscal Years

Table 18

Governmental Function	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	Change¹
General Government / Other											
Total FTE of general governmental employees	155	159	169	181	189	197	203	203	220	255	16%
Number of unions represented	10	10	10	10	10	10	10	10	10	10	0%
Number of external job applications processed	6,454	7,341	10,552	10,892	9,622	10,664	7,124	8,607	6,707	8,413	25%
Number of desktop & laptop computer systems in use	1,095	1,313	1,367	1,490	1,517	1,563	1,636	1,603	1,611	1,713	6%
Number of calls for service to help desk	13,911	13,351	14,774	16,791	18,338	23,389	23,218	21,402	20,159	23,201	15%
Number of CVTV programs produced per year	444	425	460	433	396	337	304	350	343	303	-12%
Public Safety											
Police											
Number of commissioned FTEs	186	187	196	202	206	218	211	209	235	238	1%
Number of support FTEs (includes temps)	22	23	43	52	53	52	52	50	60	61	2%
Number of calls for service (excludes officer initiated)	94,113	90,134	101,649	112,652	115,710	124,264	131,374	155,158	154,844	166,518	8%
Number of officer-initiated responses	36,641	47,417	43,516	40,059	43,221	51,980	37,313	31,882	29,507	39,007	32%
Number of traffic stops	17,138	14,809	13,427	14,142	13,807	18,092	9,875	8,371	7,308	3,493	-52%
NIBRS - Crimes against Persons/Property per 1,000 residents	57.3	64.5	65.5	64.4	70.7	75.7	76.0	108.0	123.2	112.5	-9%
NIBRS - Crimes against Society per 1,000 residents	3.6	3.7	3.5	2.9	2.9	3.7	2.8	2.3	2.3	3.3	43%
Number of impaired driving arrests	382	344	324	403	492	497	437	396	395	459	16%
Number of false alarms	1,531	1,731	1,775	1,820	1,907	1,911	1,825	1,899	1,648	2,927	78%
Fire											
Number of commissioned FTEs	188	188	188	188	188	188	188	190	202	245	21%
Number of non commissioned (support) FTEs	14	16	18	28	28	28	28	27	31	36	16%
Number of fire apparatus	22	22	27	26	26	26	26	26	26	30	15%
Number of EMS dedicated vehicles	0	2	2	2	2	2	2	2	2	0	-100%
Number of fire specific responses	866	1,232	856	962	907	784	935	1,080	1,084	1,255	16%
Number of medical responses	16,631	17,945	15,543	16,740	17,347	17,450	17,024	19,549	21,638	21,306	-2%
Transportation											
Lane miles of pavement under management	1,812	1,815	1,816	1,875	1,906	1,906	1,906	1,911	1,914	1,906	0%
Lane miles of streets swept	13,170	12,032	11,251	13,396	14,186	16,300	15,807	13,731	13,796	10,853	-21%
Total FTEs (includes temps)*						55	59	59	59	62	5%
Culture and Recreation											
Total FTEs of employees	42	43	41	41	42	39	35	39	45	46	2%
Total acreage of managed city park space**	1,600	1,587	1,580	1,580	1,607	1,600	1,600	1,800	1,800	1,800	0%
Miles of trails	23	20	20	20	21	21	21	21	21	21	0%

¹The change column compares the difference between the two most recent years.

* The City only began tracking this information starting in 2019 and will build out the table each year until a full 10 years of data is available.

** The City converted the total acreage calculation to GIS acres from Assessor acres in 2022. 2021 was restated from 1780 to 1760 to show no change in actual acres, just a new calculation method.

CITY OF VANCOUVER
OPERATING INDICATORS BY FUNCTION
Last Ten Fiscal Years

Table 18
Continued

<u>Business-type Function</u>	<u>2014</u>	<u>2015</u> <u>Restated</u>	<u>2016</u> <u>Restated</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>Change</u>
Water											
Number of residential water connections*	66,858	71,907	73,110	73,507	70,563	71,110	72,105	77,239	73,718	73,963	0%
Number of non-residential water connections*	3,537	3,688	3,762	3,813	3,917	3,976	4,032	4,326	4,084	4,139	1%
Number of new water connections	650	1,382	1,203	397	1,500	816	1,051	1,293	309	300	-3%
Daily average water consumption (gallons)	18,931,903	20,550,000	22,056,000	18,790,065	19,141,710	22,535,830	22,500,000	25,200,000	23,900,000	25,451,000	6%
Sewer											
Number of total waste connections	57,520	58,588	59,448	59,678	60,656	64,876	61,614	66,429	63,252	64,841	3%
Number of non-residential waste water connections	2,815	2,654	2,680	2,736	2,776	2,955	2,841	2,938	2,872	3,072	7%
Number of new waste connections**	684	1,066	860	644	974	873	900	893	656	412	-37%
Daily average treated	20,300,000	20,550,000	22,056,000	21,987,000	20,370,000	19,231,000	18,836,000	19,630,000	20,510,000	20,970,000	2%
Surface Water											
Number of drain basins cleaned	9,814	10,942	10,112	10,122	14,152	12,592	10,903	11,405	9,488	9,344	-2%
Miles of drainage mains cleaned	11.7	6.7	9.2	6.1	16.0	23.0	13.8	11.0	10.6	7.4	-30%
Parking											
Number of parking violations issued per year	20,608	24,529	25,040	31,369	34,155	31,057	11,442	14,258	16,065	15,462	-4%
Building Inspection											
Total code violation cases initiated	1,184	1,308	1,256	1,329	1,202	1,273	1,068	907	1,096	891	-19%
Number of new residential units	819	1,087	716	1,546	1,191	1,374	1,569	2,535	1,869	1,442	-23%
Number of total building permits issued	8,133	9,679	9,642	9,440	10,468	10,322	10,068	11,629	11,371	10,423	-8%
Number of total building inspections conducted	30,154	37,487	42,511	35,653	45,271	43,341	44,832	52,880	48,111	36,876	-23%

*2021 totals for "Number of residential water connections" and "Number of non-residential water connections" corrected to match calculation method of prior years and 2022.

**More accurate method of calculation used in 2022, with 2017 2021 restated using the same new method of calculation.

CITY OF VANCOUVER
CAPITAL ASSET STATISTICS BY FUNCTION
Last Ten Fiscal Years

Table 19

<u>Governmental Function</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>Change</u>
General Government / Other											
Total city light vehicle fleet (no marked patrol)	320	320	332	351	446	303	412	345	278	309	11%
Square ft. of administrative space	166,877	266,840	167,953	167,953	167,953	167,953	212,766	212,766	212,766	212,766	0%
Square ft. of warehouse space	43,505	39,881	23,148	23,148	23,148	23,148	23,148	23,148	23,524	23,524	0%
Public Safety											
Police											
Number of marked police patrol	74	74	79	75	97	127	101	81	75	76	1%
Number of total police facilities	3	4	4	4	4	4	5	5	5	5	0%
Fire											
Number of total response vehicles	22	22	34	34	34	34	34	34	35	37	6%
Number of stations	10	10	10	10	10	10	10	10	11	11	0%
Number of total fire fleet vehicles (includes apparatus)	69	69	68	69	69	69	69	72	73	76	4%
Transportation											
Number of signaled intersections	241	241	258	258	261	261	261	261	251	251	0%
Number of bridges	10	10	10	11	11	11	11	12	12	12	0%
Miles of roads	581.0	582.0	582.0	604.0	605.0	610.0	610.0	610.0	611.0	609.8	0%
Culture and Recreation											
Parks											
Number of neighborhood parks	76	76	76	77	78	79	79	91	91	91	0%
Number of community parks	15	14	14	14	14	14	14	16	16	16	0%
Indoor Recreation Facilities	3	3	3	3	3	3	3	3	3	3	0%
Museums	1	1	1	1	1	1	1	1	1	1	0%
Business-Type Function											
Water											
Total miles of water mains	1,012	1,020	1,031	1,041	1,054	1,063	1,071	1,088	1,093	1,101	1%
Miles of supply and transmission mains 12" and larger	194	195	195	200	201	203	203	205	205.2	205.4	0%
Hydrants in use	7,564	7,633	7,738	7,831	7,953	8,054	8,111	8,263	8,308	8,583	3%
Storage (mg)	25	25	24	24	24	23	23	23.5	23.9	27.9	17%
Sewer											
Miles of sewage mains	741	753	755	767	773	774	775	785	785.2	791.0	1%
Treatment Plants	2	2	2	2	2	2	2	2	2	2	0%
Capacity (mgd)	37.4	37.4	44.4	44.4	44.4	44.4	44.4	44.4	44.4	44.4	0%
Parking											
Lots	7	7	7	7	7	9	9	9	9	8	-11%
Garages	2	2	2	2	2	2	2	1	1	1	0%
Meters, on and off street	1,595	1,595	1,403	1,115	748	720	676	620	513	200	-61%
Pay Stations	30	32	62	103	188	190	194	195	190	255	34%
Airpark											
Hangars	150	150	150	150	150	150	150	150	150	150	0%
Tie-Downs	12	12	12	12	12	12	12	12	12	12	0%
Land (acres)	62	62	62	62	62	62	62	62	62	62	0%
Tennis Center											
Indoor Courts	9	9	9	9	9	9	9	9	9	9	0%
Outdoor Courts	4	4	4	4	4	4	4	4	4	4	0%
Racquetball Courts	2	2	2	2	2	2	2	2	2	2	0%
Square feet of recreation centers in use (non-pool)	209,545	209,545	209,545	209,545	209,545	209,545	207,945	207,945	207,945	207,945	0%

Note 2020 and 2021: Square feet of recreation centers in use (racquetball courts, a combined 1600 sqft) were closed and used for storage space. The City still retains the courts, but they were not in use in 2020 and 2021.

Note: Asset information for areas are not shown are under evaluation

Expenditures of Federal Awards

**City of Vancouver
Schedule of Expenditures of Federal Awards
For the Year Ended December 31, 2023**

Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	Expenditures			Passed through to Subrecipients	Note
				From Pass- Through Awards	From Direct Awards	Total		
CDBG - Entitlement Grants Cluster								
ASSISTANT SECRETARY FOR COMMUNITY PLANNING AND DEVELOPMENT, HOUSING AND URBAN DEVELOPMENT, DEPARTMENT OF	Community Development Block Grants/Entitlement Grants	14.218		-	2,815,082	2,815,082	1,085,529	3
ASSISTANT SECRETARY FOR COMMUNITY PLANNING AND DEVELOPMENT, HOUSING AND URBAN DEVELOPMENT, DEPARTMENT OF	COVID 19 - Community Development Block Grants/Entitlement Grants	14.218		-	407,404	407,404	254,583	3
Total CDBG - Entitlement Grants Cluster:				-	3,222,486	3,222,486	1,340,112	
ASSISTANT SECRETARY FOR COMMUNITY PLANNING AND DEVELOPMENT, HOUSING AND URBAN DEVELOPMENT, DEPARTMENT OF (via WA State Department of Commerce)	COVID 19 - Community Development Block Grants/State's program and Non-Entitlement Grants in Hawaii	14.228	20-6221C-170	135,955	-	135,955	133,461	3
ASSISTANT SECRETARY FOR COMMUNITY PLANNING AND DEVELOPMENT, HOUSING AND URBAN DEVELOPMENT, DEPARTMENT OF	Home Investment Partnerships Program	14.239		-	548,775	548,775	479,079	3
ASSISTANT SECRETARY FOR COMMUNITY PLANNING AND DEVELOPMENT, HOUSING AND URBAN DEVELOPMENT, DEPARTMENT OF	COVID 19 - Home Investment Partnerships Program	14.239		-	110,041	110,041	75,577	3
Total ALN 14.239:				-	658,816	658,816	554,656	

The accompanying notes are an integral part of this schedule.

City of Vancouver
Schedule of Expenditures of Federal Awards
For the Year Ended December 31, 2023

Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	Expenditures			Passed through to Subrecipients	Note
				From Pass- Through Awards	From Direct Awards	Total		
OFFICE ON VIOLENCE AGAINST WOMEN, JUSTICE, DEPARTMENT OF (via Clark County)	Violence Against Women Formula Grants	16.588	F22-31103-002	2,957	-	2,957	-	
COMMUNITY ORIENTED POLICING SERVICE, JUSTICE, DEPARTMENT OF	Public Safety Partnership and Community Policing Grants	16.710		-	932,013	932,013	-	
OFFICE OF JUSTICE PROGRAMS, JUSTICE, DEPARTMENT OF (via Clark County)	Edward Byrne Memorial Justice Assistance Grant Program	16.738	2020-DJ-BX- 0254	16,312	-	16,312	-	
CRIMINAL DIVISION, JUSTICE, DEPARTMENT OF	Equitable Sharing Program	16.922		-	45,629	45,629	-	
FEDERAL AVIATION ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF	Airport Improvement Program, COVID-19 Airports Programs, and Infrastructure Investment and Jobs Act Programs	20.106		-	88,555	88,555	-	
FEDERAL HIGHWAY ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF (via WA State Department of Transportation)	Highway Planning and Construction	20.205	GCB 3819	187,451	-	187,451	-	
FEDERAL HIGHWAY ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF (via WA State Department of Transportation)	Highway Planning and Construction	20.205	HSIP-4280(022)	9,095	-	9,095	-	

The accompanying notes are an integral part of this schedule.

City of Vancouver
Schedule of Expenditures of Federal Awards
For the Year Ended December 31, 2023

Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	Expenditures			Passed through to Subrecipients	Note
				From Pass- Through Awards	From Direct Awards	Total		
FEDERAL HIGHWAY ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF (via WA State Department of Transportation)	Highway Planning and Construction	20.205	HSIP-4280(023)	30,011	-	30,011	-	
FEDERAL HIGHWAY ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF (via WA State Department of Transportation)	Highway Planning and Construction	20.205	NHPP-NHFP- 4280(024)	1,062,295	-	1,062,295	-	
FEDERAL HIGHWAY ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF (via WA State Department of Transportation)	Highway Planning and Construction	20.205	STBGUL-4270 (004)	14,847	-	14,847	-	
FEDERAL HIGHWAY ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF (via WA State Department of Transportation)	Highway Planning and Construction	20.205	STPUL-4266 (002)	58,448	-	58,448	-	
FEDERAL HIGHWAY ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF (via WA State Department of Transportation)	Highway Planning and Construction	20.205	STPUL-4254 (006)	372,078	-	372,078	-	
			Total ALN 20.205:	1,734,225	-	1,734,225	-	
Highway Safety Cluster								
NATIONAL HIGHWAY TRAFFIC SAFETY ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF (via State of Washington Traffic Safety Commission)	State and Community Highway Safety	20.600	2023-Sub-Grant -4748-Region 6	20,612	-	20,612	-	

The accompanying notes are an integral part of this schedule.

City of Vancouver
Schedule of Expenditures of Federal Awards
For the Year Ended December 31, 2023

Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	Expenditures			Passed through to Subrecipients	Note
				From Pass- Through Awards	From Direct Awards	Total		
NATIONAL HIGHWAY TRAFFIC SAFETY ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF (via State of Washington Traffic Safety Commission)	State and Community Highway Safety	20.600	2023-Sub-Grant -4748-Region 6 LEL	313	-	313	-	
NATIONAL HIGHWAY TRAFFIC SAFETY ADMINISTRATION, TRANSPORTATION, DEPARTMENT OF (via State of Washington Traffic Safety Commission)	State and Community Highway Safety	20.600	2024-HVE-5117 -Region 6	4,025	-	4,025	-	
			Total Highway Safety Cluster:	24,950	-	24,950	-	
TREASURY, DEPARTMENT OF THE, TREASURY, DEPARTMENT OF THE	Equitable Sharing	21.016		-	23,340	23,340	-	
DEPARTMENTAL OFFICES, TREASURY, DEPARTMENT OF THE	COVID 19 - CORONAVIRUS STATE AND LOCAL FISCAL RECOVERY FUNDS	21.027		-	23,459,032	23,459,032	-	
ENVIRONMENTAL PROTECTION AGENCY, ENVIRONMENTAL PROTECTION AGENCY	Brownfields Multipurpose, Assessment, Revolving Loan Fund, and Cleanup Cooperative Agreements	66.818		-	217,567	217,567	-	
ENVIRONMENTAL PROTECTION AGENCY, ENVIRONMENTAL PROTECTION AGENCY (via WA State Department of Ecology)	Geographic Programs - Columbia River Basin Restoration (CRBR) Program	66.962	C2100029	31,472	-	31,472	-	

The accompanying notes are an integral part of this schedule.

**City of Vancouver
Schedule of Expenditures of Federal Awards
For the Year Ended December 31, 2023**

Federal Agency (Pass-Through Agency)	Federal Program	ALN Number	Other Award Number	Expenditures			Passed through to Subrecipients	Note
				From Pass- Through Awards	From Direct Awards	Total		
ENVIRONMENTAL PROTECTION AGENCY, ENVIRONMENTAL PROTECTION AGENCY	Geographic Programs - Columbia River Basin Restoration (CRBR) Program	66.962		-	122,591	122,591	-	
			Total ALN 66.962:	31,472	122,591	154,063	-	
FEDERAL EMERGENCY MANAGEMENT AGENCY, HOMELAND SECURITY, DEPARTMENT OF	Assistance to Firefighters Grant	97.044		-	372,177	372,177	-	
FEDERAL EMERGENCY MANAGEMENT AGENCY, HOMELAND SECURITY, DEPARTMENT OF (via Clark Regional Emergency Services)	Homeland Security Grant Program	97.067	32002388	6,500	-	6,500	-	
FEDERAL EMERGENCY MANAGEMENT AGENCY, HOMELAND SECURITY, DEPARTMENT OF (via Clark Regional Emergency Services)	Homeland Security Grant Program	97.067	EMW-2020-SS- 00080	129,673	-	129,673	-	
			Total ALN 97.067:	136,173	-	136,173	-	
			Total Federal Awards Expended:	2,082,044	29,142,206	31,224,250	2,028,229	

The accompanying notes are an integral part of this schedule.

City of Vancouver
Notes to the Schedule of Expenditures of Federal Awards
For the Year Ended December 31, 2023

1) Basis of Accounting

This schedule is prepared on the same basis of accounting as the City's financial statements. The City of Vancouver uses the accrual basis of accounting.

2) Indirect Cost Rate

The City of Vancouver does not use the 10% de minimis cost rate as covered in 2 CFR §200.414 Indirect (F&A) costs.

3) Program Income

The City of Vancouver has a revolving loan program for low-income housing. Under this federal program, repayments to the City are considered program revenue (income) and loans of such funds to eligible recipients are considered federal expenditures. Program Income is reported on the SEFA in the year the expenditures occur based on grantor guidance.

4) Program Costs

The amounts shown as current year expenditures represent only general award portions of the program costs. Entire program costs, including the City of Vancouver's portion may be more than shown.