



2025-2026 City Manager's Recommended Budget

Lon Pluckhahn, City Manager Natasha Ramras, CFO Shannon Olsen, Budget Manager

October 14, 2024



Agenda

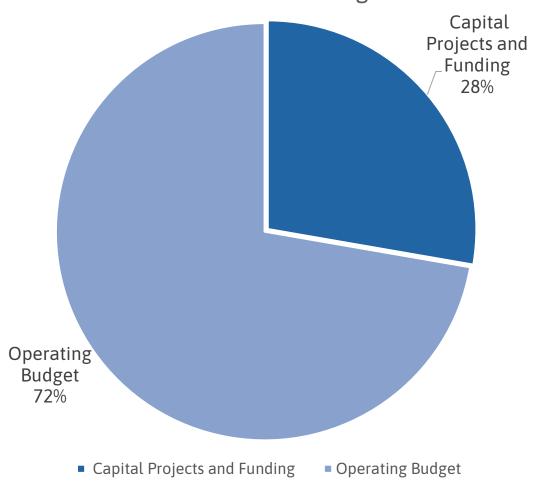
- Overview of the 2025-26 City Manager's Recommended Budget
- Operating Budget Highlights
- Next Steps



2.2% increase over the 2023-24 Biennial Budget

City of Vancouver 2025-2026 City Manager's Recommended Budget

- Shift from Operating to Capital Budget, funded by dedicated capital funding
- The 2025-2026 Budget includes carryforward budget of \$16.5M for GF, Streets, and Fire





2025-2026 City Manager's Recommended Budget

Recommended Budget: \$2.1 billion

Operating Budget \$1.5 billion

Capital Budget \$0.6 billion

General, Street, Fire Funds \$769 million All Other Operating Funds \$763 million

Capital Projects \$440 million

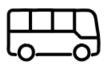
Funding Transfers \$143 million



2025-26 Budget Framework: Maintained **Council Policy Priorities**



Culture and Heritage



Transportation and Mobility

High Performing Government



Vibrant and Distinct Neighborhoods



Housing and Human Needs





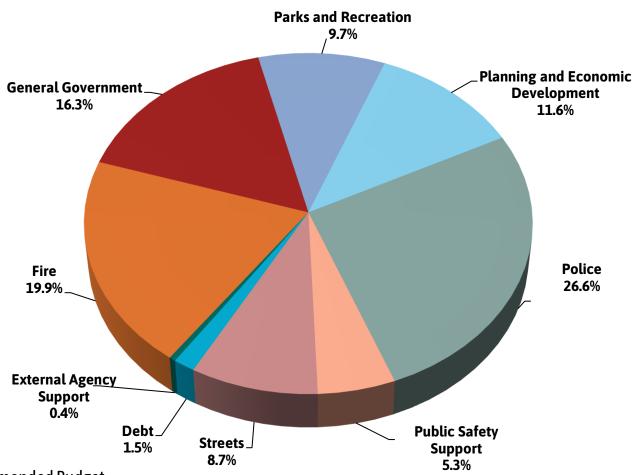




General Fund Budget Expenditures

2024 General Fund Budget:

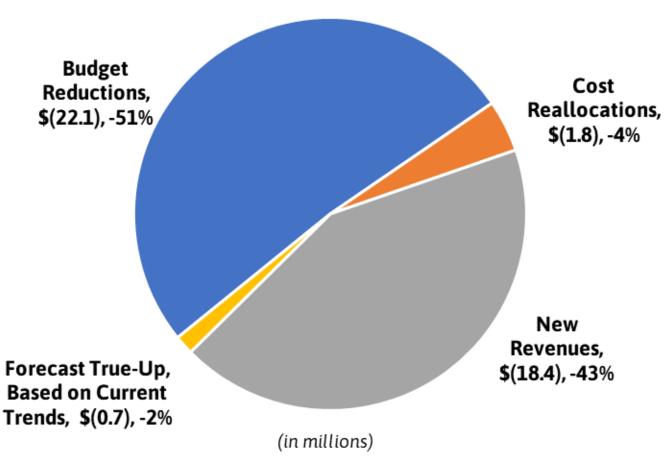
\$287.8M (fee revenue-funded expenditures removed)





Addressing the Budget Deficit

2025-26 Budget Balancing, \$(43) Million





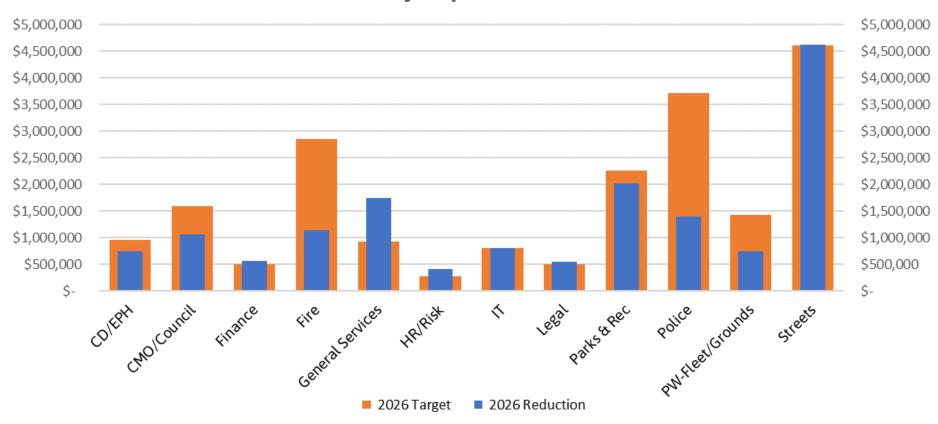
Addressing the Budget Deficit

•	Operating Revenue Highlights	\$18.4M
	 Additional Utility Tax on Gross Utility Revenues 	\$5.3M
	 Private Utility Cable Tax 	\$3.8M
	 Affordable Housing (Unsheltered Support) 	\$3.5M
	 – National Opioid Settlement (Unsheltered Support) 	\$1.8M
	 Criminal Justice Training Commission Academy (Police Support) 	\$1.2M
	 Commercial Park Tax (Transportation Support) 	\$0.5M



Addressing the Budget Deficit

2026 Target vs Reduction/New Revenue by Department





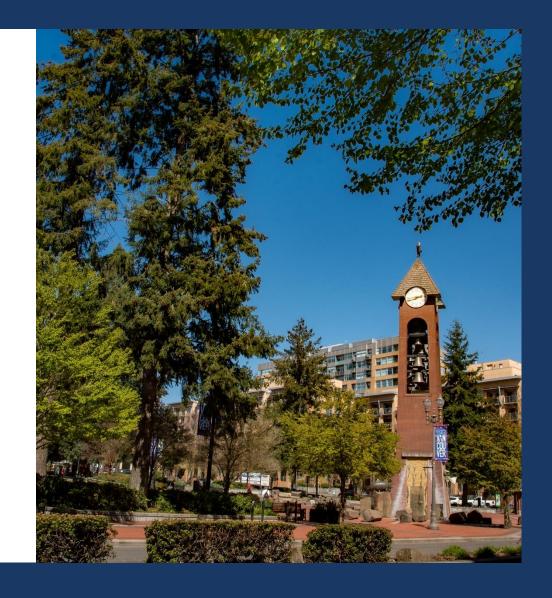
Addressing the Budget Deficit

Donartmont	2026	2026 Reduction/	% of
Department	Baseline Budget	New Rev	Budget
CD/EPH	\$ 10,735,807	\$ (740,108)	-6.89%
CMO/Council	\$ 18,046,918	\$ (1,061,949)	-5.88%
Fire	\$ 80,122,790	\$ (1,132,836)	-1.41%
Legal	\$ 8,010,317	\$ (547,945)	-6.84%
Parks & Rec	\$ 20,591,718	\$ (2,011,735)	-9.77%
Police	\$ 75,755,481	\$ (1,394,940)	-1.84%
Streets	\$ 35,545,660	\$ (4,618,634)	-12.99%



2025-2026 **Operating Budget – General, Street &** Fire:

- Budget Reductions
- Grant/Revenue Funded
- New/Increased Programs







Budget Reductions, General, Street and Fire Funds Highlights



2025-2026 Operating Budget: General, Street, Fire Funds

Budget Reductions, General Fund Highlights

Safe & Prepared Community

 Reduce Legal Services in Criminal Division 	-\$0.5M
- Reclass 2.0 Sergeants and 5.0 Corporals to Police Officers	-\$0.4M
-Transition of Emergency Management Coordination to CRESA	-\$0.2M
- Reduce Support in Police Records Division	-\$0.2M

Economic Opportunity

Reduce Land Use Planning Support-\$0.2M



Budget Reductions, General Fund Highlights

Culture & Heritage

 Reduce Management and Administrative Support in Recreation 	-\$0.9M
 Eliminate Senior Hike Program and Camp Field Trips 	-\$0.7M
 Increase Community Center Fees (decrease General Fund subsidy) 	-\$0.4M
 Reduce Community Center Administrative Support 	-\$0.2M
 Special Event & Park Shelter Reservation Fee Increase 	-\$0.1M



Budget Reductions, General Fund Highlights

High Performing Government

—Shift Park Capital position expenses to Capital Projects	-\$0.6M
– Parks Reductions in services, supplies, travel, etc.	-\$0.4M
— Council Reductions in services, supplies, travel, etc.	-\$0.2M
 City Manager's Office Reductions in services, supplies, travel, etc. 	-\$0.2M

Climate & Natural Systems

Reduce Volunteer Management Program (Nature Spaces) -\$0.1M



Budget Reductions, Street Fund Highlights

Transportation & Mobility

 Reduce General Fund Curb Ramp Retrofit Funding (\$2.3M in 2025; \$2.5M ongoing beginning in 2026)

-\$4.8M

 Reduce General Fund Street Support for Pavement Management (ongoing beginning in 2026)

-\$2.1M



Budget Reductions, Fire Fund Highlights

Safe & Prepared Community

 Return 2.0 Training 	and 1.0 EMS Ca	ptain FTEs to L	ine Staffing	-\$0.8M
				•

Reduce Administrative Support in Fire Department -\$0.6M



Budget Reductions, GF Support Dept. Highlights

Safe & Prepared Community

 Reduce Covid-19 Janitorial Services 	-\$1.2M
- Reduce City Facility Security Services	-\$0.8M
- Reduce 2.0 FTF Vehicle Service Technicians	-\$0.5M

Equity & Inclusion

-Equity & Inclusion Division Reductions in services, supplies, travel, etc. -\$0.4M



Budget Reductions, GF Support Dept. Highlights

High Performing Government

- Reduce Finance & Management Services Support	-\$0.8M
—Communication Division Reductions in services, supplies, travel, etc.	-\$0.3M
- Reduce Class and Compensation Administrative Support	-\$0.3M
- Reduced Information Technology Funded Network & Wireless Costs	-\$0.3M

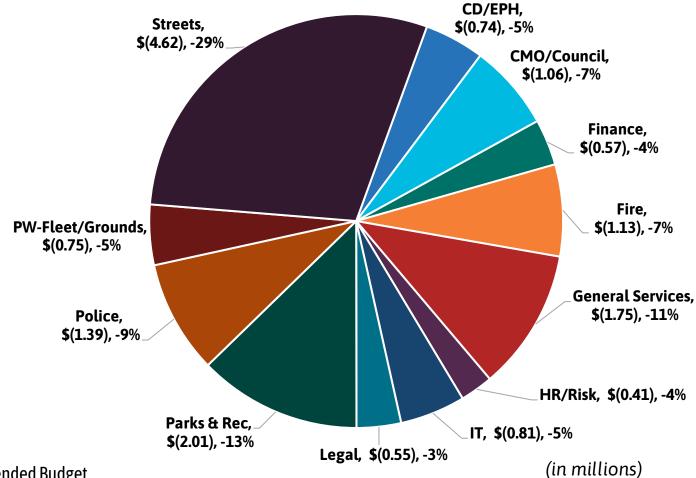
Climate & Natural Systems

Grounds Maintenance Division Program Reduction -\$0.4M



Addressing the Budget Deficit

2026 Budget Reductions/New Revenue







Grant & Other Revenue Funded, General, Street, and Fire Funds



Grant & Other Revenue Funded, General Fund

\$5.0M

Housing & Human Needs

Connecting Housing to infrastructure Hograni (Crin Grant)	 Connecting Housi 	ng to Infrastructure Progra	ım (CHIP Grant)	\$1.0M
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Homeless Assistance Resource Team (HART) Outreach (WSDOT Grant)
 \$0.2M

Transportation & Mobility

Commute Tr	p Reduction Program	(WSDOT Grant	\$0.4M	1
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- Extend 1.0 LTD to support Fourth Plain for All Investment Strategy (ARPA)
 \$0.3M
- Extend 1.0 LTD to support Interstate Bridge Replacement (IBR)
 \$0.3M
- Residential Transportation Demand Management Program (WSDOT Grant)
 \$0.2M



Grant & Other Revenue Funded, General Fund

\$5.0M

Climate and Natural Systems

 Home Electrification & Appliance Rebate (HEAR) DOC Grant 	\$1.2M
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Extend 2.0 LTD to complete 2025-2045 Comprehensive Plan & VMC 20 \$0.6M

High Performing Government

Convert 1.0 LTD to Regular Grants Management Analyst\$0.3M

Culture & Heritage / Equity & Inclusion

- Extend 1.0 LTD to Support Downtown Small Business (ARPA & IBR)\$0.3M
- Performing Art Center (PAC) Study (Admissions Tax)\$0.2M





New / Increased Programs, General, Street, and Fire Fund Highlights



New/Increased Programs, General Fund Highlights

\$44.7M

Safe & Prepared Community

 Police Radio Replacement Funding 	\$2.2M
– Public Defense Services (State Law Change)	\$1.8M
– Humane Society Contract Increase, Approved by Council	\$0.9M
 CRESA Increase for Dedicated Services to Vancouver 	\$0.8M
– LEOFF II Employer Rate Increase	\$0.8M
 Emergency Management Coordinator (CRESA) 	\$0.2M



New/Increased Programs, General Fund Highlights

\$44.7M

Housing & Human Needs / Economic Opportunity

 Future Bridge Shelter Operating costs, starting 9/2025 (B&O Tax - Retail) 	\$8.4M
 Homelessness Operating Costs increase 	\$5.1M
 Vancouver City Center Vision (VCCV) Consultant Services 	\$0.4M
 Regional Economic Development Partnerships (CREDC, VDA, GPI) 	\$0.4M

Culture & Heritage / Equity & Inclusion

 Fourth Plain Commons Maintenance and Utilities 	\$0.3M
– Vancouver Arts & Music Festival (2025)	\$0.2M
 – Small, Minority, and/or Disadvantaged Businesses Outreach 	\$0.2M



New/Increased Programs, General Fund Highlights

\$44.7M

High Performing Government

 General Liability & Property Insurance Increase + Workers Comp 	\$3.5M
- WorkDay Replacement ER&R - Fleet Replacement Shortfalls	\$1.2M
	\$2.4M
 2025-2045 Comprehensive Plan & VMC 20 Update (carryforward) 	\$0.8M



New/Increased Programs, Street Funds Highlights

\$3.2M

Transportation & Mobility

 Sidewalk Reconstruction & Maint. Additional Funding (Parking Tax) 	\$1.0M
– Safe Routes to School Program – Education & Outreach (TBD)	\$0.4M
– Add 1.0 FTE Transportation Principal Planner (Capital Projects)	\$0.3M
 Add 4.0 Engineering Staff to Manage Complete Streets & Traffic Safety Projects (Capital Projects) 	\$0.3M
 Transportation System Plan Implementation (TBD) 	\$0.2M



New/Increased Programs, Fire Fund Highlights

\$11.3M

Safe & Prepared Community

 Increase in Overtime Budget to Cover Daily Minimum Staffing 	\$5.8M
– Fire Radio Replacement Funding	\$1.5M
 LEOFF II Employer Rate Increase 	\$0.9M
– American Medical Response (AMR) Contract Renewal	\$0.8M
 City Subsidy for Emergency Ambulance Service Staffing 	\$0.7M
 Clark Regional Emergency Services Agency (CRESA) Rate Increase 	\$0.4M



New/Increased Programs, GF Support Dept. Highlights \$11.2M

Culture & Heritage / Equity & Inclusion

 Diverse Supplier Tracking Software 	\$0.5M
 Small, Minority, and/or Disadvantaged Businesses Outreach 	\$0.2M

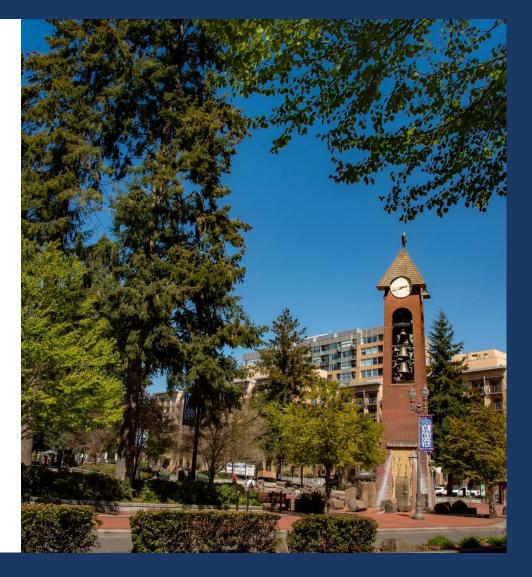
High Performing Government

 Self-insured Medical Coverage Increase 	\$3.7M
 Migrate On-premise Infor System to Cloud 	\$2.8M
 Computer, Laptop, and Network Hardware Replacements 	\$0.8M
– Phone System Replacement	\$0.6M



2025-2026 **Operating Budget – All Other Operating Funds**

- Budget Reductions
- New/Increased Programs





Budget Reductions, All Other Operating Funds Highlights

Safe & Prepared Community

 Reduction in Building Inspection and Plans Exam Services (2.5 FTE)) -\$0.7M
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Climate & Natural Systems

 Reallocating Utility Capital Personnel to Capital Projects 	-\$1.7M
 Reduce Solid Waste Community Partnerships (Vancouver Watershed Alliance & Columbia Springs) 	-\$0.4M
 Stormwater Professional Services Reduction 	-\$0.3M
– Water Reductions in services, supplies, travel, etc.	-\$0.3M



New/Increased Programs, All Other Op. Funds Highlights \$37.4M

Safe & Prepared Community

rdable Housing Services Unsheltered Support (transfer)	\$8.7M
- Uncrewed Aircraft System Program - Digital Evidence Cybercrime Unit (DECU) Storage Replacement	\$0.5M
	\$0.4M

Climate & Natural Systems

 Additional Utility Tax on Gross Utility Revenue 	\$5.3M
 Wastewater Treatment Plant Professional Services Increase 	\$1.4M
 Wastewater Ash Disposal Cost Increase 	\$0.5M
 Tiered Utility Rates Implementation Staffing 	\$0.4M.

New/Increased Programs, All Other Op. Funds Highlights \$37.4M

Economic Opportunity

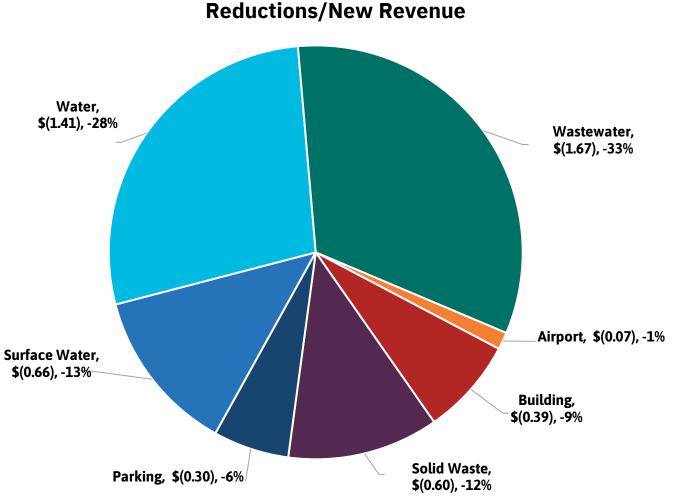
 Tourism Fund Lodging Tax Allocation 	\$1.9M
d 5.0 Capital Project Management FTE to Support Public Works	
& General Services Capital Program	\$1.1M

Transportation & Mobility

 Parking Plan Implementation (includes Wayfinding and Pilot Circulator) 	\$0.6M
 Parking Pay Station Upgrades with ADA Compliance 	\$0.6M
- Parking Garage & Lot Maintenance & Updates	\$0.5M



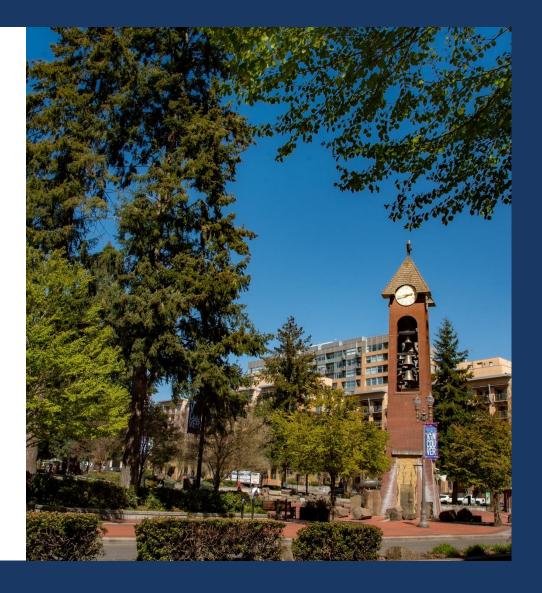
Efficiency Reductions in Enterprise **Funds**



2026 Budget



Authorized FTEs





2025-2026 Staffing

- Net city-wide reduction of 9.05 FTEs compared to 2024
 - Reduced 27.55 Regular FTEs
 - All sworn public safety positions were maintained
 - 9.00 FTEs were filled, impacting twelve employees
 - Reduced 8.50 LTD FTEs
 - 1.50 FTE were filled, impacting two employees
 - Added 21.00 FTEs
 - Majority are funded by new revenue or utility funds, or charging to capital projects
 - Added 6.00 LTD FTEs
 - 5.00 to support Operations Center Campus Construction
 - 1.00 to support implementation of Tiered Rates



FTE Summary: Net Reduction 9.05 FTEs

Community Development -4.00 FTE	City Manager's Office 1.00 FTE	Citywide and General Services 7.50 FTE	Economic Prosperity & Housing -1.50 FTE
Reduction	Addition	Addition	<u>Reduction</u>
General Fund:	General Fund:	General Fund/Fire Fund:	General Fund:
• 1.0 FTE Assist Planner	 Convert 1.0 LTD FTE 	 Extend 8.0 FTE Public 	• 1.0 FTE Assoc Planner
• 0.5 FTE Support Spec	Senior Management	Safety Overhire	
	Analyst to Regular FTE	Positions	Parking Fund:
Building Fund:	(grant funding)		• 0.5 FTE Parking Officer
• 1.0 FTE Bldg Inspector II		Reduction	
• 1.0 FTE Bldg Inspector III		General Fund:	
• 0.5 FTE Plans Examiner		• 0.5 FTE Emergency	
		Preparedness Manager	



FTE Summary: Net Reduction 9.05 FTEs

Fire Department -3.0 FTE	Financial Services -0.5 FTE	Human Resources -2.8 FTE	Legal Services -2.0 FTE
Reduction Fire Fund: • 1.0 FTE Material Control Coordinator (Logistics Division) • 2.0 FTE Senior Support Specialists (Training & Admin Support Divisions)	Addition Internal Admin Svc Fund: • 2.0 FTE Senior Accountants (B&O-Retail Tax & Commercial Parking Tax) Reduction Internal Admin Svc Fund: • 1.0 FTE Business Intelligence Analyst • 1.0 FTE Principal Procurement Specialist • 0.50 FTE Senior Accounting Clerk	Reduction Internal Admin Svc Fund: • 1.0 FTE Human Resources Analyst • 1.0 FTE Human Resources Specialist (Police Funded) • 0.8 FTE Department Aide	Reduction General Fund: • 1.0 FTE Assistant City Attorney II (two .50 FTE) Internal Admin Svc Fund: • 1.0 FTE Assistant City Attorney III



FTE Summary: Net Reduction 9.05 FTEs

Police Department -1.0 FTE	Parks & Recreation -1.5 FTE	PW Streets 5.0 FTE	PW Water (Operating) 1.25 FTE
Reduction General Fund: • 1.0 FTE Lead Police Records Specialist	Addition General Fund: • 2.0 FTE Park Developers (Parks & Plaza projects) • 1.0 FTE Permit Specialist (Recreation Fees) Reduction General Fund: • 2.0 FTE Senior Recreation Specialists • 1.0 FTE Recreation Services Manager • 1.0 FTE Customer Service Reps (two 0.5 FTEs) • 0.5 FTE Dept Aide	Addition Street Fund: • 1.0 Senior Civil Eng. and 1.0 Civil Engineer FTE (Complete Streets) • 1.0 Traffic Engineer and 1.0 Engineering Specialist FTE (Traffic Safety Program) • 1.0 Streets & Traffic Operations Superintendent FTE	 Addition 1.0 FTE Water Center Facilities Assistant 1.0 LTD Customer Service Rep FTE and 1.0 FTE Sr Accounting Clerk (Tiered Rates Implementation) Reduction 1.0 FTE Utility Accounting Clerk 0.75 FTE Dept Aide

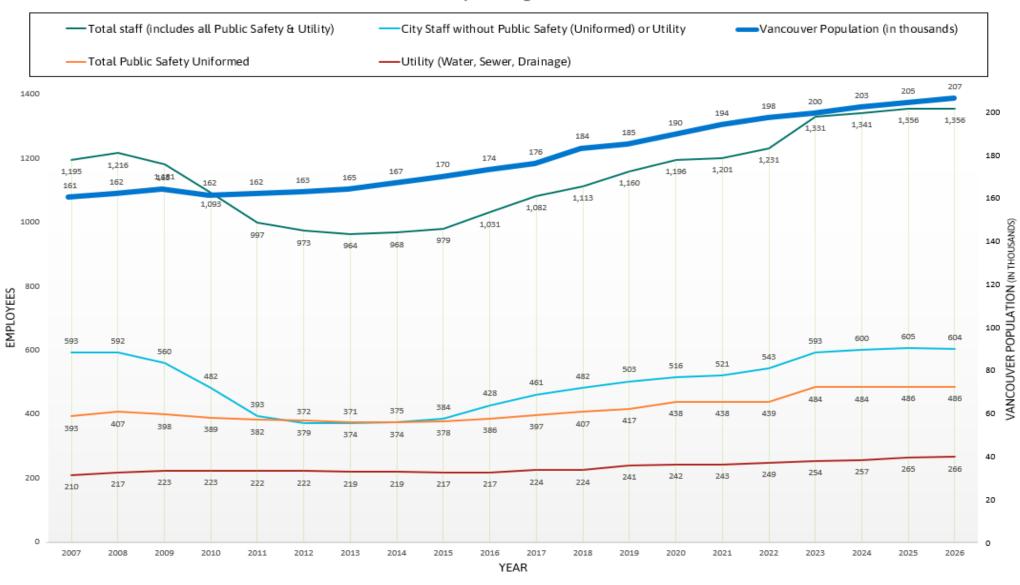


FTE Summary: Net Reduction 9.05 FTEs

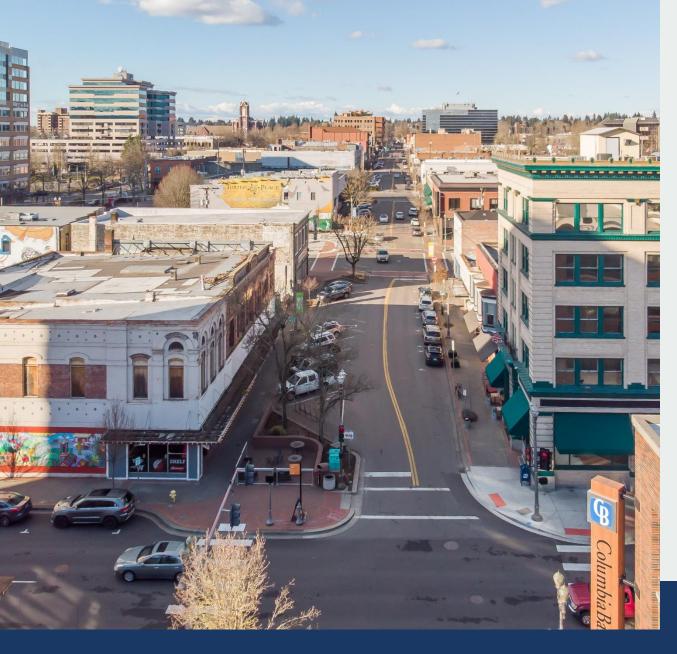
PW Water (Construction) 10.0 FTE	PW Sewer 1.0 FTE	PW Solid Waste 1.0 FTE	PW Fleet -2.0 FTE
 Addition 5.0 LTD Construction/ Engineer FTEs (PW Ops Campus Construction) 1.0 Senior Civil Engineer FTE and 1.0 Construction Inspection Specialist (GS Capital Workplan) 1.0 Senior Construction Inspector FTE, 1.0 Construction Inspection Specialist, and 1.0 Surveyor (PW Capital Program) 	 Addition 1.0 FTE Engineering Specialist (PFAS Monitoring) 	Addition • 1.0 FTE Solid Waste Planner (rate funded)	Reduction • 2.0 FTE Fleet Services Technicians



Vancouver City Staffing Over Time







Next Steps

- City Manager's Recommended Budget:
 - Published Sept. 30
 - Budget Overview Workshop Oct. 7
 - Operating Workshop Oct. 14
 - Capital & Ordinances Oct. 28
 - First Reading Nov. 4
 - Public Hearing & Adoption Nov. 18



Upcoming Actions

- November 4, 2024
 - First Reading of the 2025-2026 Budget and Supporting Ordinances
- November 18, 2024
 - Public Hearing on the 2025-26 Budget and Supporting Ordinances
 - Budget Ordinances:
 - Budget Ordinance
 - Property Tax Ordinances
 - Utility Rate Increase
 - Admissions Tax
 - Business & Occupation Tax

- Commercial Parking Tax
- Cable Excise Tax
- Cultural Access Sales Tax
- Special fee inflationary increases
- Resolution on Financial Policies



Thank You



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